

Cabinet

Date Wednesday 17 April 2024

Time 9.30 am

Venue Council Chamber, County Hall, Durham

Business

Part A

Items which are open to the public and press

- 1. Public Questions
- 2. Minutes of the meeting held on 13 March 2024 (Pages 3 14)
- 3. Declarations of interest, if any

Ordinary Decisions:

- 4. Annual Review of the Constitution Report of Head of Legal and Democratic Services and Monitoring Officer (Pages 15 322)
- 5. Health Protection Assurance Annual Report Joint Report of Corporate Director of Adult and Health Services and Director of Public Health (Pages 323 390)
- 6. Durham County Council becoming signatories to the MIND Mental Health at Work Commitment Joint Report of Corporate Director of Adult and Health Services, Corporate Director of Resources and Director of Public Health (Pages 391 408)
- 7. Such other business as, in the opinion of the Chair of the meeting, is of sufficient urgency to warrant consideration
- 8. Any resolution relating to the exclusion of the public during the discussion of items containing exempt information

Part B

Items during which it is considered the meeting will not be open to the public (consideration of exempt or confidential information)

9. Such other business as, in the opinion of the Chair of the meeting, is of sufficient urgency to warrant consideration

Helen Bradley

Head of Legal and Democratic Services

County Hall Durham 9 April 2024

To: The Members of the Cabinet

Councillors A Hopgood and R Bell (Leader and Deputy Leader of the Council), Councillors T Henderson, C Hood, S McDonnell, J Rowlandson, E Scott, A Shield, J Shuttleworth and M Wilkes

Contact: Michael Turnbull Tel: 03000 269714

DURHAM COUNTY COUNCIL

At a Meeting of Cabinet held in Council Chamber, County Hall, Durham on Wednesday 13 March 2024 at 9.30 am

Present:

Councillor R Bell in the Chair

Cabinet Members:

Councillors R Bell (Deputy Leader of the Council), T Henderson, C Hood, E Scott, A Shield and M Wilkes

Apologies:

Apologies for absence were received from Councillor A Hopgood, Councillor S McDonnell, Councillor J Rowlandson and Councillor J Shuttleworth

Also Present:

Councillor Sam Zair

1 Public Questions

There were no public questions.

2 Minutes

The minutes of the meeting held on 14 February 2024 were agreed as a correct record and signed by the Chair.

3 Declarations of Interest

There were no declarations of interest in relation to any items of business on the agenda.

4 Spennymoor - Long Term Plan for Towns [Key Decision: REG/2024/002]

The Cabinet considered a report of the Corporate Director of Regeneration, Economy and Growth which provided an update on the Government's Long-Term Plan for Towns programme which seeks to target funding to 55 towns across England including Spennymoor. The report included details of the further guidance received in December 2023, together with the proposals for developing a Town Board and the development of a town plan (for copy of report see file of minutes).

Councillor E Scott, Cabinet Portfolio Holder for Economy and Partnerships commented that the Governments identification of funding for Spennymoor as one of fifty five initial towns provided a welcome additional allocation of £20m to further enhance and embed the ongoing regeneration efforts in Spennymoor. The new funding would provide for significant and long lasting improvements and ensure that Spennymoor remained a vibrant town centre.

Councillor A Shield, Cabinet Portfolio Holder for Equality and Inclusion commented that the long term plan for Spennymoor would address town centre issues, but would also focus on connectivity, accessibility and safety. The Council would be working with and listening to local people and looking to make investment to better people's lives, both now and in the future. The Board would include elected officials, residents, businesses and other stakeholders and provide an inclusive route through the development of a vision and investment plan to galvanise current efforts across the town and provide new opportunities for improvement and investment.

Resolved:

That the recommendations in the report be approved.

5 Corporate Enforcement Policy [Key Decision: NCC/2024/001]

The Cabinet considered a report of the Corporate Director of Neighbourhoods and Climate Change which sought approval to adopt the revised Corporate Enforcement Policy from 1 April 2024 following internal review and wider public and partner consultation. The report also sought approval to grant delegated authority to relevant Corporate Directors in consultation with the Head of Legal and Democratic Services to review and amend the Corporate Enforcement Policy as appropriate as and when required in the future (for copy of report see file of minutes).

Councillor M Wilkes, Cabinet Portfolio Holder for Neighbourhoods and Climate Change explained that the corporate enforcement policy was very important. The policy supported:

- wardens to confiscate and crush vehicles of fly tippers;
- the prosecution of a record number of fly tipping cases, issuing fixed penalty notices for antisocial behaviour such as littering and dog fouling;
- planning teams to take action against inappropriate development;
- housing teams to take action against rogue landlords to protect vulnerable tenants; and
- enabled action against retailers selling age restricted products to young people and food takeaways that did not meet hygiene standards.

Enforcement was an important part of the responsibilities of a local authority to protect the public and the environment. Councillor Wilkes was grateful to officers in

the Community Protection Team who had again led on the important update and revised policy which put the Council on a firm footing to continue this important work.

In Seconding the report, Councillor A Shield, Cabinet Portfolio Holder for Equality and Inclusion explained that there was always a desire to seek positive solutions, however, there were times when enforcement was the only course of action, or the most appropriate course of action available. It was vital that Officers had the appropriate policy and legislative backing to allow them to do this effectively. The revision of the Corporate Enforcement Policy brought an important document up to date, incorporated the latest, national guidance and regulation. It had been subject to extensive public consultation and feedback, albeit, modest, which was contained within the final version presented to the Cabinet.

Resolved:

That the recommendations in the report be approved.

6 Quarter Three, 2023/24 Performance Management Report - Report of Chief Executive

The Cabinet considered a report of the Chief Executive which presented a review of progress towards delivery of the key priorities within the Council Plan 2023-27 in line with the Council's Corporate Performance Framework. The report covered performance in and to the end of quarter three 2023/24, October to December 2023 (for copy of report see file of minutes).

Councillor R Bell highlighted some of the areas where performance had been good.

- Employment levels were within the highest levels for 20 years and unemployment remained low;
- the amount of investment secured for companies and the number of inward investments attracted to the County were on track to achieve their annual targets;
- Processing times for major planning applications were better than target and compared favourably with peers;
- increased attendances at all cultural events had strengthened the Council's position as a culture county and contributed significantly to the local economy;
- Domestic waste diverted from landfill continued to be better than the target and performance was improving with kilogrammes of waste collected per household;

- reduced contamination of recycled collections continued to fall following targeted education and enforcement activity;
- demand for early help and statutory support for children and families remained consistent with previous trends, whilst improved practice had led to a consistently low referral to statutory and social care;
- in adult social care, timeliness of completion of assessments had increased by more than 10% since quarter two, from 54.2% to 65.2% and was the highest for over two years. This remained a key area of focus for the service;
- the time to repair highways maintenance defects across almost all categories were better than target and the Council continued to see lower levels of fly tipping following a proactive approach towards perpetrators;
- almost 54,000 residents had received support towards council tax bills and more than £63 million through the council tax reduction scheme. A further £1.6 million had been spent supporting those who did not qualify for 100% reduction; and
- £9.3 million had been allocated through the household support fund (HSF), including support for families claiming free school meals and it had been pleasing to note that the Chancellor had announced a six month extension to the HSF fund.

There were areas requiring attention where, for a range of issues, performance had not been what Cabinet would have liked it to be.

Although overall statutory demand for children's social care remained consistent, the number of children and young people receiving intensive support on a child protection plan taken into our care was relatively high. The service continued to review trends and learning would feed into strategic placement, sufficiency work and preparation for the implementation of care review proposals.

Requests for new education, health and care plans (EHCP's) increased substantially between 2019 and 2022 and had continued at a very high level in 2023. This impacted on capacity within the service to achieve timely assessments. A comprehensive action plan was in place to address these challenges.

In relation to homelessness prevention, the proportion of cases where statutory homelessness duty has been accepted had increased in the quarter due to the work of the housing team significantly reducing the number of lost contact cases. Government funding had been secured to acquire support

and additional temporary accommodation and bed spaces to support those in need.

In town centres, 16% of retail units in the county were vacant compared to 14% nationally. Vacancy rates were significantly higher in Bishop, Auckland, Newton, Aycliffe and Peterlee. Support continued through council led initiatives such the Towns and Villages Programme, the Targeted Business Improvement Scheme and Town Centre Master Plans.

Councillor Wilkes, Cabinet Portfolio Holder for Neighbourhoods and Climate Change thanked officers for another excellent quarterly report. Councillor Wilkes highlighted that the Council had beaten their own targets for fly tipping, but also had a rate that was less than half the national average and as much as five times lower than some other North East Councils. There had been over a 30% fall since the Joint Administration took control of the Council. This proactive approach extended to a big increase in fixed penalty notices for waste carrier offences, which so far this year was at ten times the average number under Labour. Nearly seven times more spot checks were taking place on waste carriers than the previous administration and more than double the number of fly tippers had been prosecuted than under the previous Labour administration.

The default yard clearance team had been firmly embedded into the Warden service. This team was clearing up hundreds of filthy yards and gardens and billing those responsible, something that never happened under the previous Labour administration. Excellent progress had been made, with more to follow.

Councillor Shield, Cabinet Portfolio Holder for Equality and Inclusion referred to the issue of homelessness. The proportion of households prevented from homelessness and help to remain in their current homes was on par with quarter two. Further positive outcomes were expected to continue following the appointment of two full time visiting officers to assist with preventative work into existing accommodation. The team had significantly reduced the number of lost contact cases since quarter two, which had resulted in a higher number of cases requiring a main duty decision in quarter three which was expected to impact positively on the statistics. On a positive note, the Council had been successful in securing additional funding of £4.42 million from the Department of Levelling up Housing and Communities to deliver the single homeless accommodation programme (SHAP) to secure suitable accommodation for the most vulnerable clients and funding would be used to purchase thirty two bed spaces for rough sleepers or people at risk of rough sleeping. £675,000 had been awarded from Homes England to secure fifteen temporary properties for clients. Thirteen of these properties had already been purchased and a further bid of £1.5 million had been submitted in January 2024 to secure funding further twenty five properties. This demonstrated Durham County Council's commitment to continue to address

the variety of complex cases which presented themselves to the Homelessness Team. However, on a word of caution, there was an element of concern regarding the issue of Houses of Multiple Occupation (HMO), particularly in East Durham, which may impact on the homeless situation.

Councillor Hood, Cabinet Portfolio Holder for Adult and Health Services highlighted some of the successes within Adult and Health Services. Care act assessments completed within 28 days had risen from 54.2% to 65.2% the highest for over 2 years. The percentage of older people still at home 91 days after discharge from hospital into reablement rehabilitation services was the highest since the same period last year at 91.9% and within one percentage point of the three year average. Latest performance was better than our Better Care Fund target of 84% and regional and national benchmarking.

Referrals into adult social care had been stable over the last year with an average of 5,768 per quarter. 68.3% of service users had received an annual assessment or review in the last 12 months demonstrating the effectiveness of the new review team set up in 2023. This marked the highest recorded performance in more than two years. DCC was to be one the first Councils to be assessed under the new CQC assessment framework and the Council looked forward in welcoming the commission to Durham County Council.

Councillor T Henderson, Cabinet Portfolio Holder for Children and Young People's Services explained that the number of Children receiving intensive support was high and the service were reviewing trends. EHCPs had increased substantially and continued at a high rate in 2023. This impacted on achieving timely assessments due to a shortage of educational psychologists, which was a national problem and would continue to be the case until more could be engaged.

Areas of positivity included the OFSTED inspection of care leavers. Family hubs had been awarded national trailblazer status. The Adult and Community Learning Service had been rated as a good provider of education by OFSTED.

Resolved:

That the contents of the report be noted.

7 Forecast of Revenue and Capital Outturn 2023/24 - Period to 31 December 2023 and Update on Progress towards achieving MTFP (13) savings - Report of Corporate Director of Resources

The Cabinet considered a report of the Corporate Director of Resources which provided the following information:

- a. an updated forecast revenue and capital outturn at 31 March 2024, based on the position to 31 December 2023.
- an update on the dedicated schools grants and forecast schools' outturn as at 31 March 2024, based upon the position to 31 December 2023;
- the updated forecast for the council tax and business rates collection fund outturn at 31 March 2024, based on the position to 31 December 2023; and
- d. details of the updated forecast use of and contributions to earmarked, cash limit and general reserves in 2023/24 and the estimated balances that will be held at 31 March 2024.

The report also provided an update on the 2023/24 capital programme, other budget adjustments and proposed sums treated as outside of the cash limit in year and an update on progress towards achieving MTFP (13) savings in 2023/24 (for copy of report see file of minutes).

Councillor R Bell, Deputy Leader of the Council and Cabinet Portfolio Holder for Finance explained that the unavoidable cost pressures being experienced at this time were enormous. The ever escalating demand for children's social care and the complexity of the needs of some of those children were resulting in significant overspends once again. This was placing huge pressure on budget and MTFP planning going forward.

Councillor C Hood, Cabinet Portfolio Holder for Adult and Health Services added his thanks to the Corporate Director and all budget managers across the Council for their continued hard work. It was pleasing to note that the Council had been recognised for its robust financial management and value for money assessment from its External Auditors and in the CIPFA peer review reported to the Audit Committee. Many of the inflationary and demand pressures would continue into next year, however, the Council remained in a strong position and were well placed to meet the challenges ahead.

Resolved:

That the recommendations in the report be approved.

8 Tree Management Policy and Inspections Review

The Cabinet considered a report of the Corporate Director of Neighbourhoods and Climate Change which informed Cabinet of the proposed revisions to the corporate Tree Management Policy and the tree inspection procedures and sought endorsement of the resulting revised policy and procedures (for copy of report see file of minutes). Councillor M Wilkes, Cabinet Portfolio for Neighbourhoods and Climate Changes highlighted that the tree management policy had proven to be useful and valuable document which set out the approach to managing trees that were the Council's responsibility, as well as dealing with trees in private ownership that posed a safety risk to the public.

The original policy was approved in 2014 following detailed public consultation and had been updated occasionally since. The current update was both timely and necessary. The issue of tree risk management had been brought into focus recently. The increasing number of storms and severe weather events posed a risk of trees being damaged or falling in strong winds and heavy rain.

Despite financial pressures faced, the Council had increased investment into staffing, increasing tree team capacity. The revised inspection regime set out in the report adopted an internationally recognised system for tree risk management. The proposed policy would help make statutory and other legal duties, manage the risks arising from trees in a proportionate way and deliver a high standard of tree care. It was a significant improvement on existing documents, learning from experience and customer feedback and bringing into consideration current tree health issues, whilst also giving members of the public more useful information on tree management issues in a clear and consistent way.

Councillor T Henderson, Cabinet Member for Children and Young People's Services commented that all landowners had responsibilities to manage trees on their estate, and the Council was no exception. The revised policy was clear, concise and referenced new and emerging issues such as ash dieback. Councillor Henderson welcomed the new inspection regime and how the Council would assess the risks of its tree stock.

Resolved:

That the recommendations in the report be approved.

9 Public Space Protection Order - Durham City

The Cabinet considered a report of the Corporate Director of Neighbourhoods and Climate Change which provided an overview of the powers, benefits and risks available under a Public Space Protection Order (PSPO) and sought agreement to undertake a public consultation on the introduction of a Public Space Protection Order (PSPO) to help control begging, urinating or defecating and the use of intoxicating substances (for copy of report see file of minutes).

Councillor E Scott, Cabinet Portfolio Holder for Economy and Partnerships explained that this had been an area of concern for residents, businesses, and

visitors to the city. The work of the Safe Durham Partnership, Durham City Safety Group and many other operational groups demonstrated the strength of joint working. By collaborating and sharing information and engaging in joint operations, all partners had worked together with stakeholders to keep the County safe. The results of the public consultation held in 2023 were inconclusive, however, the Cabinet had promised not to leave the issue unaddressed and work had continued to work with the Police and with partners across the City to establish whether there was enough concern and importantly, enough evidence to introduce a PSPO for the city of Durham. Statute required that the Council go back out to consultation to seek the view and evidence of those most affected and is important that we do so until we make a final decision.

Councillor M Wilkes, Cabinet Portfolio Holder for Neighbourhoods and Climate Change explained that it was vital to listen to consultation and feedback and work within the guidance. The views expressed by those in the city affected by anti social behaviour had been listened to and the report set out a positive and proactive way forward, whilst, taking on board the views of businesses, residents, and other stakeholders. Councillor Wilkes emphasised that work continued daily with the police, businesses, the City of Durham Parish Council and others to tackle antisocial behaviour effectively.

Resolved:

That the recommendations in the report be approved.

10 New Business Units South Church Enterprise Park Bishop Auckland - Report of Corporate Director of Regeneration, Economy and Growth

The Cabinet considered a report of the Corporate Director of Regeneration, Economy and Growth which sought approval to progress the development of speculative business units seek on land owned by the council at South Church Enterprise Park, Bishop Auckland, as part of the Stronger Towns Programme (for copy of report see file of minutes).

Councillor E Scott, Cabinet Portfolio Holder for Economy and Partnerships said that the development of high quality premises on Council employment sites was one of the main priorities in the Council's inclusive economic strategy as the shortage of industrial units within the County was restricting the growth of both new and existing companies, with demand constantly outstripping supply. The shortage was particularly acute in the Bishop Auckland area. The project was a key part of the Bishop Auckland Stronger Towns Programme and the units would support more than twenty businesses and over 110 jobs.

Cllr R Bell, Deputy Leader of the Council and Cabinet Portfolio Holder for Finance commented that it was important that the Cabinet made good use of government funding and external funding to create more and better jobs.

Rental income from the completed units would pay the council's upfront funding meaning that the proposal was a prudent financial investment.

Councillor M Wilkes, Cabinet Portfolio Holder for Neighbourhoods and Climate Change commended the work the Council was doing to grow the County and the work of the Joint Administration in investing in every part of the County to boost employment. Councillor Wilkes praised the work done by the Portfolio Holder and Council staff for all their work in this regard.

Resolved:

That the recommendations in the report be approved.

11 County Durham Partnership Update

The Cabinet considered a report of the Corporate Director of Neighbourhoods and Climate Change which provided an update on issues being addressed by the County Durham Partnership (CDP), which included the CDP Board, Forum, Thematic Partnerships and Area Action Partnerships (AAPs) across the county (for copy of report see file of minutes).

Councillor E Scott, Cabinet Portfolio Holder for Economy and Partnerships was delighted to see the work of a multitude of partnerships being pulled together in one place.

Councillor Scott referred to recent events which celebrated ten years of public health and health and wellbeing boards and the successes made in terms of health and wellbeing across communities. Councillor Scott also referenced the relaunch of the County Durham Community Champions which had been repositioned as a key lever in the County Durham Together approach. Other highlights of partnership working related to the return of Lumiere to the City of Durham and also Bishop Auckland which boosted culture, health and the economy. Lumiere still brought about anticipation and inspiration and Councillor Scott would look forward to the economic impact of Lumiere being presented to Cabinet later in the year. Councillor Scott also provided a summary of the excellent examples of the work carried out by AAPs and the County Durham Pound initiative.

Councillor A Shield, Cabinet Portfolio Holder for Equality and Inclusion, referred to the widely received Welcome Spaces initiative, which had addressed social exclusion and was promoting social and cohesive inclusion. The important and ongoing work of the Poverty Action Steering Group was also referenced along with the work undertaken by the Humanitarian Partnership Team. Councillor Shield highlighted that much good work was taking place across the County and that all of the initiatives he had referred to, along with many others, clearly demonstrated the Council's commitment on meeting three strategic objectives and long may that continue.

Councillor Wilkes referred to his recent attendance at the Environment Awards and highlighted that all of the partnerships with the Council and the individuals involved was essential.

Resolved:

That the contents of the report be noted.



Cabinet

17 April 2024



Annual Review of the Constitution

Ordinary Decision

Report of Helen Bradley, Head of Legal & Democratic Services and Monitoring Officer

Councillor Amanda Hopgood, Leader of the Council

Electoral division(s) affected:

ΑII

Purpose of the Report

To present the proposed changes to the Council's Constitution following the annual review process.

Executive summary

- The Council's Constitution sets out how the Council operates, how decisions are made, and the procedures which are followed to ensure that these are efficient, transparent and accountable to local people.
- The Constitution is reviewed on an annual basis. The last review of the Constitution was presented to Council for adoption on 24 May 2023.

Recommendation(s)

- 4 Cabinet is recommended to:
 - (a) approve the delegation of executive powers as set out in the proposed amendments to the officer scheme of delegation at paragraphs 20 40 of the report; and
 - (b) recommend that Council agree to the proposed revisions to the Constitution at its meeting on 22 May 2024.

Background

- Section 9P of the Local Government Act 2000 requires local authorities operating executive arrangements to prepare and keep up to date a document (their Constitution) which contains:
 - (a) a copy of the authority's standing orders;
 - (b) a copy of the authority's code of conduct for its members and coopted members;
 - (c) such information as the Secretary of State may direct, and
 - (d) such other information (if any) as the authority considers appropriate.
- The Council must ensure that copies of its constitution are available at its principal office for inspection by members of the public at all reasonable hours and must supply a copy of its constitution to any person on request.

Methodology

- Preparations for the annual review of the Constitution due to be considered by Council on 22 May 2024 commenced in the autumn of 2023, with service representatives being contacted to request that they consider what, if any, changes they believed were appropriate to the Constitution.
- The proposed changes are set out below. Where applicable, relevant extracts of the Constitution showing the proposed changes are provided in **Appendices 1-15** of this report. A table summarising the proposed changes is included at **Appendix 15**.
- There are a number of minor amendments which seek to delete or add single words to correct grammar or numbering errors, or to clarify relevant paragraphs. These are not set out specifically in this report but are reflected in the Table of Changes at **Appendix 15** and within the relevant appendices by way of tracked changes.

Job Titles

- 10 It is proposed to change the job titles as set out below to reflect changes within services since the last Constitution review.
 - (a) 'The Head of Highway Services' is now the 'Head of Highways'.
 - (b) The 'Head of Culture, Sport' is now the 'Head of Culture, Sport and Tourism.'

- (c) The 'Corporate Risk Manager' is now the 'Risk, Insurance and Governance Manager.'
- (d) The 'Corporate Procurement Manager' is now the 'Chief Procurement Officer.'
- (e) The 'Head of Legal and Democratic Services Manager' will become the Director of Legal and Democratic Services with effect from 1 May 2024.

Part 2 - Articles of the Council

Article 4 – the Full Council

- Paragraph 4.2(a) refers to Local Development Frameworks, which no longer exist. It is therefore proposed to amend this reference to the "County Durham Plan (Plans and alterations that together form the Development Plan).
- It is proposed to include the Council's Homelessness Strategy within the Council's Budget and Policy Framework, which would mean it requires approval by full Council. The Housing Strategy is already part of the framework. It is understood that this was agreed following local government re-organisation. Given the close links between the Housing and the Homelessness Strategy it is considered appropriate for both documents to be approved by Council.
- These proposed changes are illustrated in the extract appearing at **Appendix 2.**

Part 3 – Allocation of Responsibilities

Part 3A – Matters Reserved to the Council and Terms of Reference and Delegation of Duties to Committees and Sub-Committees of the Council

Overview and Scrutiny

- 14 Para 1.1(n) currently states that the Chair and Vice-Chair of Corporate Overview and Scrutiny Management Board shall be "additional members of all other Scrutiny Committees," which is incorrect. They are members but not "additional members." It is therefore proposed to amend this to reflect that the Chair and Vice Chair of Corporate Overview and Scrutiny Management Board also sit on the thematic scrutiny committees.
- The objectives of Environment and Sustainable Communities Overview and Scrutiny Committee set out at paragraph 1.5 (a) to (d) refer to a previous version of the Council Plan. It is therefore proposed to update

them to reflect the objectives in the current plan which are creating a physical environment that will contribute to good health, working with others to achieve a carbon neutral county, reducing the impact of waste and pollution on our environment and producing, restoring and sustaining our natural environment for the benefit of future generations.

Audit Committee

In February 2024, the Audit Committee held a workshop to review their effectiveness. They considered the role and responsibilities of the Committee as set out in the CIPFA guidance "Guiding the Audit Committee: Supplement to the Audit Committee Member Guidance." The Committee's work programme is consistent with the best practice guidance, however it has been identified that the terms of reference in the Constitution are out of date. It is therefore proposed to revise the terms of reference so that they reflect the CIPFA Guidance. The revised terms of reference, which are attached at **Appendix 3** include responsibility for scrutiny of the Council's treasury management performance. Members of the Committee will receive training with regard to this scrutiny role.

Statutory Licensing Committee

17 Paragraph 2.4 of Part 3A currently states that the Statutory Licensing Committee is a sub-committee of the General Licensing and Registration Committee, which is incorrect. It is proposed to amend this to clarify that the Statutory Licensing Committee comprises of 15 Members of the Council drawn from 27 Members of the General Licensing and Registration Committee.

Joint Arrangements

Health and Well-being Board

There are a number of changes proposed to reflect changes to the membership of the Board as well as its functions. There have been significant changes to the membership of the Board which have been amended. In terms of its functions, additional wording has been added for clarification. For example, the Joint Strategic Needs Assessment is now the Joint Strategic Needs and Assets Assessment and the Joint Health and Wellbeing Strategy is now the Joint Local Health and Wellbeing Strategy. Information has been added to explain the role of these, and other assessments and strategies. The proposed changes can be found at **Appendix 3**.

Safe Durham Partnership

The review has identified that there is no reference to the Council's Statutory Community Safety Partnership. It is proposed to correct this anomaly by including the terms of reference for the Safe Durham Partnership in a new paragraph 4.10. The proposed changes are set out at **Appendix 3.**

Part 3A – Matters reserved to the Council and Terms of Reference and Delegation of duties to Committees and Sub-Committees of the Council

- In advance of the annual meeting of Council, Constitution Working Group will be asked to consider a proposed amendment to the arrangements of the Chief Officer Appointments Committee (COAC) to reflect that the Leader and Deputy Leader of the Council will be the Chair and Vice-Chair of the Committee. This has always been the case since the Committee was established and is appropriate given its responsibilities regarding the appointment and dismissal of the Chief Executive and Chief Officers. This amendment would mean that there would no longer be a requirement to appoint to these positions at the annual meeting of Council.
- The proposed change is a matter for Council to approve. If Constitution Working Group are supportive of the proposal, it will be included within the report presented to the annual meeting of Council for approval.

Part 3C - Officer Delegations

Delegations to the Chief Executive (Table 2)

- It is proposed to update Table 2 to reflect the Chief Executive's role as Acting Returning Officer at UK Parliamentary elections for completeness and to ensure the scheme of delegation reflects the Association of Electoral Administrators guidance. The proposed changed are set out at **Appendix 5.**
- With effect from the 1 May, the Director of Legal and Democratic Services will report directly to the Chief Executive in accordance with best practice. Accordingly, the delegations to the Head of Legal and Democratic Services, which currently sit under the Corporate Director of Resources will need to move from Table 8.

Delegations to the Corporate Director for Regeneration, Economy and Growth (Table 3)

- 24 Responsibilities in relation to the conservation of the built environment have migrated to the Head of Planning and Housing, under the Corporate Director for Regeneration, Economy and Growth from the Director of Neighbourhoods and Climate Change. It is therefore proposed that the relevant delegations under the Corporate Director for Neighbourhoods and Climate Change are moved under the Head of Planning and Housing.
- Table 3 is currently drafted on the basis that the Corporate Director for Regeneration, Economy and Growth is responsible for all matters in relation to the Council's statutory duties as a local housing authority. However, some of these duties sit under the Corporate Director for Neighbourhoods and Climate Change. It is proposed that Table 3 is amended for accuracy. Corresponding changes are proposed in relation to the scheme of delegation for the Corporate Director for Neighbourhood and Climate Change (paragraph 30 below refers). These proposed changes are illustrated in the extract appearing at **Appendix 5.**
- The Scheme of Delegation currently includes responsibilities for transport, which are delegated from the North East Combined Authority (NECA) to the Council. It is anticipated that delegations will be required in relation to the functions of the North East Mayoral Combined Authority. These are still being identified and will be the subject of a separate report.

Delegations to the Director of Public Health (Table 5)

At paragraph 12 of Table 5, it is proposed to remove a duplicate reference to the Council's responsibilities in relation to communicable and infectious diseases including healthcare acquired infections, which are covered under paragraph 1(c) of Table 5. These proposed changes are illustrated in the extract appearing at **Appendix 6.**

Delegations to the Corporate Director of Children and Young People's Services (Table 6)

Officers in Children and Young People's Services have reviewed their Corporate Director's Scheme of Delegation (Table 6). They advise it would be more helpful if the respective powers of each Head of Service were set out in more detail for clarification. Consequently, Table 6 has been substantively re-written. The amendments do not however include the delegation of any new powers and relate to existing functions already discharged by the relevant officers. These proposed changes are illustrated in the extract appearing at **Appendix 7.**

Delegations to the Corporate Director of Neighbourhoods and Climate Change (Table 7)

- The Environment, Health and Consumer Protection team is now called the Community Protection Service. Therefore, it is proposed that all references to the service name are updated accordingly.
- In addition to the changes proposed at paragraph 21 above it is proposed that the list of Executive Functions is amended to include reference to safer communities, private sector housing regulation, public health protection and infectious disease outbreak control, special criminal investigations including tobacco control and operational community safety. This will ensure that the functions of the Community Protection Service are properly reflected.
- There are a number of delegated powers in relation to enforcement functions, licensing and registration which require consultation with the Head of Legal and Democratic Services. Such consultation is only required in certain circumstances such as in relation to the instigation of legal proceedings. It is therefore proposed to clarify that consultation with the Head of Legal and Democratic Services (Director of Legal and Democratic Services from 1 May) is required "where appropriate".
- As referred to above, the Community Protection Service also has responsibility for the discharge of the Council's housing duties. It is therefore proposed to include delegations relating to private sector housing, enforcement and selective licensing.
- It is also proposed to include reference to the powers in relation to the issue and revocation of scrap metal dealers licences in accordance with the Scrap Metal Dealers Act 2013.
- It is also proposed to make some minor amends to clarify the provisions in relation to paragraph 9 of Table 7 of the Constitution and the planning and delivery requirements for welcoming and supporting refugees seeking asylum, including capacity within the County as part of the Government Migration Programme."
- 35 Appendix 1 of Table 7 sets out the 'Delegation of Licensing Act 2003 responsibilities'. It is proposed to update the provisions in relation to temporary event notices to reflect that Environmental Health Officers as well as the police can object to temporary event notices. It is also proposed to amend references to "representations" in respect of temporary event notices to "objection notices" so that the terminology is consistent with the wording in the legislation.
- These proposed changes are illustrated in the extract appearing at **Appendix 8.**

Delegations to the Corporate Director of Resources (Table 8)

- 37 The Corporate Director of Resources has delegated authority to terminate employment of staff by reason of early retirement with voluntary redundancy where there is a cost to the Council associated with the early release of pension benefits, in consultation with the relevant Portfolio Holder. It is proposed to amend the punctuation to clarify that the Corporate Director of Resources also has authority to terminate employment by reason of early retirement or voluntary redundancy where there is no cost to the Council.
- In August 2023, a proposal to introduce a flat rate weekly charge of £5 per week for those in residential care and £7.50 per week for those living in the community for the provision of an appointeeship service was agreed. This was implemented from 1 October 2023. It is proposed to include a delegated power to the Corporate Director of Resources to be able to review and amend the policy.
- There a number of minor changes proposed to the delegations relating to Corporate Finance and Commercial Services, which are intended to clarify the scope of powers rather than add to them. set out in paragraphs 37 39 of this report below.
- 40 Regulations made under the Local Government Finance Act 1992 require each billing authority to calculate its 'council tax base' for the following financial year. Therefore, it is proposed to include provision "to set the Council Tax Base at Local Council level and to forecast and manage the Council's Collection Funds, making adjustments to principal precepting bodies as appropriate.
- 41 Responsibility for maintaining accounting records in relation to the Pension Fund sits with the Head of Pensions rather than the Head of Corporate Finance and Commercial Services. It is therefore proposed that these will be moved to the relevant section of Table 8.
- The review has highlighted that the references to appeals in relation to disputes under the Local Government Pension Scheme are very limited and only relate to stage 2 of the process. It is therefore proposed to clarify arrangements by including responsibility for implementing and maintaining an appeals process under the dispute procedure for the Local Government Pension Scheme under the Head of Pensions and Stage 2 appeals within the remit of the Head of Legal and Democratic Services.
- These proposed changes are illustrated in the extract appearing at **Appendix 9.**

Council Procedure Rules

- It is proposed that rule 1.1(ii) deleted as it refers to Coronavirus legislation that is no longer in force.
- It is also proposed to correct a numbering error at paragraph 12.5 which has two paragraphs 12.5(a).
- These proposed changes are illustrated in the extract appearing at **Appendix 10.**

Executive Procedure Rules

- 47 Paragraph 1.2 of Part 4D Executive Procedure Rules references Article 6, which relates to 'Overview and Scrutiny Arrangements'. However, it should refer to The Executive, which is Article 5.
- These proposed changes are illustrated in the extract appearing at **Appendix 11.**

Financial Procedure Rules

- There are very few substantive changes recommended to the Financial Procedure Rules. However, minor amendments have been made to aid clarity and reflect legislative changes. The proposed amendments appear in **Appendix 12.**
- As explained at paragraph 16 above, the revised terms of reference include responsibility for the scrutiny of the Council's treasury management performance. It is therefore proposed to include reference to this within paragraph 2.3.1 of the Finance Procedure Rules, which sets out the role of the Audit Committee.
- It is proposed to make some substantial changes to Appendix A to the Finance Procedure Rules to reflect a number of changes in the Financial Management Standards. Some of the documents have been amalgamated and numbers not reallocated, therefore there are gaps in the numbering. An existing and proposed Appendix A are appended at **Appendix 12** to this report for Members' consideration.
- These proposed changes are illustrated in the extract appearing at **Appendix 12.**

Contract Procedure Rules

No substantive changes are recommended to the Contract Procedure Rules. However, minor amendments have been made to aid clarity and reflect legislative changes. The proposed amendments appear in **Appendix 13.**

Code of Practice for Members and Officers Dealing with Planning Matters

- It is recommended that reference to the Audit Commission be removed from the Code as it has been replaced by the National Audit Office.
- In January 2024, Lawyers in Local Government ("LLG") issued an updated model Members Planning Code of Good Practice to its members. LLG's model code has been said (by the Supreme Court) to offer "sound practical advice."
- Officers reviewed the provisions of the LLG model Code and whilst it is not felt that adopting it wholesale would be in the best interests of the Council at this time, there are several provisions within it that officers consider ought to be incorporated into the Code of Practice.
- The main amendments relate to highlighting and clarifying the respective roles, responsibilities and duties of members and officers at planning committees. In particular, the proposed amendments to paragraph 3.4 of the Code emphasise the potential risks to members if planning applications are not determined in accordance with legal requirements.
- The proposed paragraph 9.2 clarifies the professional duties to which planning officers are subject.
- Proposed paragraphs 11.3 and 11.4 of the Code of Practice offer some advice to members regarding their use of social media or contact with applicants during committee meetings.
- The final main element of the proposed amendment attempts to address issues raised by members and officers in respect of site visits by members of the committee. It is therefore proposed that paragraph 10 of the Code of Practice be amended to expressly clarify the roles of relevant parties before and during site visits.

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The proposed amendments appear in **Appendix 14.**

Background Papers

None

Other useful documents

None

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Appendix 1: Implications

Legal Implications

The statutory requirements in relation to the Council's Constitution are set out in paragraph 5 of this report.

Finance

The review of the Constitution has no financial implications.

Consultation

Constitution Working Group considered the proposed changes to the Constitution at its meetings on 22 February and 19 March 2024. The Group were supportive of the proposed changes.

Equality and Diversity / Public Sector Equality Duty

None specific for this report.

Climate Change

None specific for this report.

Human Rights

None specific for this report.

Crime and Disorder

None specific for this report.

Staffing

None specific for this report.

Accommodation

None specific for this report.

Risk

None specific for this report.

Procurement

None specific for this report.



Article 4 - The Full Council

4.1 Introduction

This Article defines the functions that are reserved for decision by the full Council. The Council is responsible for approving the policy framework and the annual revenue and capital budget. The Council also retains responsibility for (i) regulatory functions (which include planning, licensing and health and safety at work); (ii) certain constitutional and quasi-legislative functions (primarily the conduct of elections and making of by-laws); and (iii) most of the local choice functions which the Council is free to decide whether they are the responsibility of full Council or the Executive. The Council also has a role in holding the Executive to account.

2. Meanings

- a. **Policy Framework.** The policy framework means the following plans and strategies:
 - i.Council Plan
 - ii. Sustainable Community Strategy
 - iii.County Durham Plan (Plans and alterations that together form the Development Plan) Local Development Framework (Plans and alterations that together form the Development Plan)
 - iv.County Durham Youth Justice Plan
 - v. Housing Strategy
 - vi. Homelessness Strategy
 - v.Licensing Authority Policy Statement
 - vi.Statement on Gambling Policy
 - vii. Any other plan or strategy which the Council determines should be adopted or approved by them.
- b. **Budget.** The budget includes the allocation of financial resources to different services and projects, proposed contingency funds, setting the council tax and decisions relating to the control of the Council's borrowing requirement, the control of its capital expenditure and the setting of virement limits.

4.3 Functions of the full Council

The functions of full Council are set out in Part 3A of the Constitution.

4.4 Council meetings

There are three types of Council meeting:

i.the annual meeting;

Appendix 2

ii.ordinary meetings;

iii.extraordinary meetings.

and they will be conducted in accordance with the Council Procedure Rules in Part 4 of this Constitution. Meetings will be chaired by the Chair or Vice-Chair of the Council.



Part 3A - Matters Reserved to the Council and Terms of Reference and Delegation of Duties to Committees & Sub-Committees of the Council

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Full Council

Comprised of all 126 elected Members, the full Council is responsible for:

- (a) adopting and changing the Constitution;
- (b) approving or adopting the policy framework and the budget;
- (c) subject to the urgency procedure contained in the Budget and Policy Framework Procedure Rules in Part 4 of this Constitution, making decisions about any matter in the discharge of an executive function which is covered by the policy framework or the budget where the decision maker is minded to make it in a manner which would be contrary to the policy framework or contrary to or not wholly in accordance with the budget;
- (d) appointing and removing the Leader;
- (e) agreeing and/or amending the terms of reference for committees, deciding on their composition and making appointments to them;
- (f) appointing representatives to outside bodies unless the appointment is an executive function or has been delegated by the Council;
- (g) adopting an allowances scheme under Article 2.5 and amending, revoking or replacing such a scheme;
- (h) confirming and terminating the appointment of the head of paid service;
- (i) receive the final accounts for information;
- (j) those non-executive functions specified as being the responsibility of the Council in this Constitution;
- (k) Subject to any provision of regulations under section 20 (joint exercise of functions) of the Local Government Act 2000 ("the 2000 Act"), the functions of:
 - i. making arrangements for the discharge of functions by a joint committee or officer under section 101(5) of the Local Government Act 1972 ("the 1972 Act"); and
 - ii. making appointments under section 102 (appointment of committees) of the 1972 Act:
- (I) Functions relating to elections as set out in Section D of Schedule 1 of the Local Authorities (Functions and Responsibilities) (England) Regulation 2000 ("the 2000 Regulations");



- (m) Functions relating to name and status of areas and individuals as set out in Section E of Schedule 1 to the 2000 Regulations;
- (n) Functions relating to changing governance arrangements as set out in Section EA of Schedule 1 to the 2000 Regulations;
- (o) Making an order giving effect to recommendations made in a community governance review under section 86 (reorganisation of community governance) of the Local Government and Public Involvement in Health Act 2007 ("the 2007 Act");
- (p) Functions relating to community governance as set out in Section EB of Schedule 1 to the 2000 Regulations;
- (q) Power to make, amend and revoke byelaws;
- (r) Promotion or opposition of local or personal Bills;
- (s) Power to make standing orders;
- (t) Power to make standing orders as to contracts;
- (u) Powers in relation to staff under section 112 of the 1972 Act unless delegated to a committee or an officer;
- (v) Duty to make arrangements for the proper administration of the Council's financial affairs:
- (w) Appointment of "proper officers" for particular purposes under the 1972 Act;
- (x) Duty to designate an officer as the head of the council's paid service and to designate an officer as the monitoring officer and to provide them with such officers, accommodation and other resources as are in their opinion sufficient to allow their duties to be performed;
- (y) Dismissal of Statutory Officers in accordance with the procedure set out in the Officer Employment Procedure Rules;
- (z) Functions relating to sea fisheries; and
- (aa) all other matters which, by law, must be reserved to the Council.



Committees / Sub-Committees of the Council

Responsibility for Non-Executive or Council functions (* Denotes a local choice function)

- (a) The Council will appoint Members to the Committees set out in this Part. The committees may then appoint sub-committees or panels to consider and, where appropriate, determine any matter falling within the remit of the committee.
- (b) The committees may co-opt to their membership or the membership of any sub-committee or panel, person(s) from outside the Council having an interest in the business of the committee, sub-committee or panel but such co-opted person(s) may not vote on any matter.
- (c) Certain non-executive functions have been delegated to officers. Details of those delegations can be found in the Officer Scheme of Delegations at Part 3C of the Constitution. The committees set out below may from time to time add to or alter those delegations, as appropriate, within their functional responsibilities.



1. Overview and Scrutiny

1.1 Corporate Overview and Scrutiny Management Board

Comprising 26 Members of the Council including the Chairs and Vice Chairs of the other 5 Scrutiny Committees, this Committee will:

- (a) Oversee and co-ordinate the work of Overview and Scrutiny and its committees.
- (b) Ensure effective liaison across the work of the committees re: cross cutting issues.
- (c) Be a strategic driver of the Overview and Scrutiny function.
- (d) Consider as appropriate scrutiny member involvement in regional scrutiny arrangements within the context of any regional strategies.
- (e) Establish appropriate liaison with the Executive in the interests of achieving common aims and continuous improvement for the Council.
- (f) Encourage appropriate community involvement in the Overview and Scrutiny role.
- (g) Consider the Council Plan and Notice of Key Decisions and to monitor performance against these plans.
- (h) Deal with petitions in accordance with the Council's Protocol for petitions.
- (i) Consider the Council's annual budget.
- (j) Assist the Executive in the development of the Council's annual budget and to review and scrutinise budgetary management.
- (k) Assist the Executive in ensuring the provision of efficient and effective corporate management and support arrangements.
- (I) Assist the Executive in the development of asset management.
- (m) Scrutinise delivery of the County Durham Vision 2035 and Council Plan ambition of an excellent council and associated objectives of:
 - i. Our resources will be managed effectively.
 - ii. We will create a workforce for the future.
 - iii. We will design our services with service users.
 - iv. We will use data and technology more effectively.
 - v. We will actively performance manage our services.

- vi. Fewer people will be affected by poverty and deprivation in the County.
- (n) The Chair and Vice-Chair of the Corporate Overview and Scrutiny

 Management Boardthis main scrutiny committee, shall be additional members of all other Scrutiny Committees.
- (o) In the event of any educational related matter being subject to call-in, the 7 voting faith and parent governor representatives shall be invited to attend the Corporate Overview and Scrutiny Management Board that considers that call-in.

1.2 Adults Well-Being and Health Overview and Scrutiny Committee

This Committee will be the Council's designated Health Scrutiny Committee in accordance with the Health and Social Care Act 2012.

Comprised of 21 Members of the Council plus up to 2 non-voting co-optees, the Adults, Well-being and Health Overview and Scrutiny Committee will scrutinise delivery of the County Durham Vision 2035 ambitions of People live long and Independent Lives and Council Plan objectives in relation to Adults wellbeing and Health of:

- (a) Better integration of health and social care services.
- (b) People will be supported to live independently for as long as possible by delivering more homes to meet the needs of older and disabled people.
- (c) Tackling the stigma and discrimination of poor mental health and building resilient communities.
- (d) Promotion of positive behaviours.
- (e) Lead on the review and scrutiny of NHS Services, Adults social care, Health inequalities and improvement and Public Health Service.

1.3 Children and Young People's Scrutiny Committee

Comprised of 21 Members of the Council including the Chair or Vice Chair of Corporate Parenting Panel plus 7 voting faith and parent governor representatives and up to 2 non-voting co-optees, including young people, the Children and Young People's Scrutiny Committee will scrutinise delivery of the County Durham Vision 2035 ambitions of More and Better Jobs, People Live Long and Independent Lives and Connected Communities in relation to Children and Young People and Council Plan objectives of:

- (a) Young people will have access good quality education, training and employment.
- (b) Children and young people will enjoy the best start in life, good health and emotional wellbeing.

- (c) Children and young people with special educational needs and disabilities will achieve the best possible outcomes.
- (d) All children and young people will have a safe childhood.

1.4 Economy and Enterprise Overview and Scrutiny Committee

Comprised of 21 Members of the Council and up to 2 non-voting co-optees, the Economy and Enterprise Overview and Scrutiny Committee will scrutinise delivery of the County Durham Vision 2035 ambitions of More and Better Jobs and Connected Communities and Council Plan objectives of:

- (a) Delivery of a range of employment sites across the county.
- (b) A strong, competitive economy and County Durham will be a premier place in the North East to do business.
- (c) A broader experience for residents and visitors to the county.
- (d) People will have good access to workplaces, services, retail and leisure opportunities.
- (e) Helping all people into rewarding work.
- (f) Standards will be maintained or improved across County Durham's Housing stock.
- (g) Delivery of new high-quality housing which is accessible and meets the needs of our residents.

1.5 Environment and Sustainable Communities Overview and Scrutiny Committee

Comprised of 21 Members of the Council and up to 2 non-voting co-optees, The Environment and Sustainable Communities Overview and Scrutiny Committee will scrutinise delivery of the County Durham Vision 2035 ambitions of People Live Long and Independent Lives and Connected Communities in relation to the Environment and sustainable communities and Council Plan objectives of:

- (a) Creating aA physical environment that will contribute to good health.
- (b) Our towns and villages will be vibrant, well used, clean, attractive and safe. Working with others to achieve a carbon neutral county.
- (b)(c) Reducing the impact of waste and pollution on our environment.
- (c)(d) People will have good access to workplaces, services, retail and leisure opportunities. Protecting, restoring and sustaining our natural environment for the benefit of future generations.

1.6 Safer and Stronger Communities Overview and Scrutiny Committee

This Committee shall be the Crime and Disorder Committee for the purposes of Part 3 of the Police and Justice Act 2006.

Comprised of 21 Members of the Council with up to 2 non-voting co-optees, plus co-opted employees or officers of a responsible authority or of a co-opting person or body, in accordance with Crime and Disorder (Overview and Scrutiny) Regulations 2009. The Safer and Stronger Communities Overview and Scrutiny Committee will scrutinise delivery of the County Durham Vision ambitions of People Live Long and Independent Lives and Connected Communities in relation to safer and stronger communities and Council Plan objectives of:

- (a) Promotion of positive behaviours.
- (b) Our villages and villages will be vibrant, well used, clean, attractive and safe. Communities will come together to accept and support each other.

2. Regulatory Bodies

2.1 Audit Committee

1. <u>Governance</u>

- 1.1 The Audit Committee is an advisory committee to both the Council and the Executive. The Committee's purpose is to provide an independent and high-level focus on the adequacy of governance, risk and control arrangements. Its role in ensuring there is sufficient assurance over the governance, risk and control gives greater confidence to Cabinet and Full Council that the arrangements are effective.
- 1.2 The Committee has oversight of both internal and external audit, together with the financial and governance reports, helping to ensure there are adequate arrangements in place for both internal challenge and public accountability.
- 1.3 The Chair of the Audit Committee reports on the work undertaken by the Committee to Full Council.
- 1.4 To help maintain its independence, the Audit Committee has the right to meet privately with the External Auditor and the Chief Internal Auditor and Corporate Fraud Manager as considered necessary.
- 1.5 The Audit Committee can request employees, elected members, partners, contractors and the public to attend meetings in order to seek information and explanations as is considered necessary to fulfil its role.
- 1.6 The Committee has access to other committees, e.g. Overview and Scrutiny, from which it can gain assurance on the adequacy and effectiveness of the Council's governance arrangements.

2. Composition and Meetings

- 2.1 The membership of the Audit Committee shall comprise of nine Members of the Council and two co-opted non-voting members.
- 2.2 A quorum of three elected members (including the Chair or Vice Chair) is required for decisions of the Committee to be ratified.
- 2.3 The Chair of the Audit Committee will be independent of the Executive and will not be the Chair of a Scrutiny Committee or the Standards Committee.

2.4 The Audit Committee will meet at least four times a year. Meetings will be open to the public, but they may be excluded where information of an exempt or confidential nature is being discussed.

3. Terms of Reference

Governance, Risk and Control

- 3.1 To review the Council's corporate governance arrangements against the good governance framework, including the ethical framework, and consider the local code of governance.
- 3.2 To monitor the effective development and operation of risk management in the Council.
- 3.3 To monitor progress in addressing risk-related issues reported to the Committee.
- 3.4 To consider reports on the effectiveness of internal controls and monitor the implementation of agreed actions.
- 3.5 To consider reports on the effectiveness of financial management arrangements, including compliance with CIPFA's Financial Management Code.
- 3.6 To consider the Council's arrangements to secure value for money and review assurances and assessments on the effectiveness of these arrangements.
- 3.7 To review the assessment of fraud risks and potential harm to the Council from fraud and corruption.
- 3.8 To monitor the counter fraud strategy, actions and resources.
- 3.9 To review the governance and assurance arrangements for significant partnerships or collaborations.

Financial and Governance Reporting

Governance Reporting

3.10 To review and approve the Annual Governance Statement (AGS) prior to approval and consider whether it properly reflects the risk environment and supporting assurances, including the head of internal audit's annual opinion.

3.11 To consider whether the annual elevation for the AGS fairly concludes that governance arrangements are fit for purpose, supporting the achievement of the authority's objectives.

Financial Reporting

- 3.12 To monitor the arrangements and preparations for financial reporting to ensure that statutory requirements and professional standards can be met,
- 3.13 To approve the annual statement of accounts. Specifically, to consider whether appropriate accounting policies have been followed and whether there are concerns arising from the financial statements or from the audit that need to be brought to the attention of the Council.
- 3.14 To consider the external auditor's report to those charged with governance on issues arising from the audit of the accounts.
- 3.15 To provide independent and effective assurance over the adequacy of the Council's financial management and reporting, treasury management strategy, risk management framework, and other processes required to achieve the Council's corporate and service objectives.

Arrangements for audit and assurance

3.16 To consider the council's framework of assurance and ensure that it adequately addresses the risks and priorities of the Council.

External Audit

- 3.17 To support the independence of external audit through consideration of the external auditor's annual assessment of its independence and review of any issues raised by PSAA or the authority's auditor panel as appropriate.
- 3.18 To consider the external auditor's annual letter, relevant reports and the report to those charged with governance.
- 3.19 To consider specific reports as agreed with the external auditor/
- 3.20 To comment on the scope and depth of external audit work and to ensure that it gives value for money.
- 3.21 To consider additional commissions of work from external audit.

- 3.22 To advise and recommend on the effectiveness of relationships between external and internal audit and other inspection agencies or relevant bodies.
- 3.23 To provide free and unfettered access to the Audit Committee Chair for the auditors, including the opportunity for a private meeting with the Committee.

Internal Audit

- 3.24 To approve the internal audit charter.
- 3.25 To review proposals made in relation to the appointment of external providers of internal audit services and to make recommendations.
- 3.26 To approve the risk-based internal audit plan, including internal audit's resource requirements, the approach to using other sources of assurance and any work required to place reliance upon those other sources.
- 3.27 To approve significant interim changes to the risk-based internal audit plan and resource requirements.
- 3.28 To make appropriate enquiries of both management and the head of internal audit to determine if there are any inappropriate scope or resource limitations.
- 3.29 To consider any impairments to the independence or objectivity of the Head of Internal Audit arising from additional role or responsibilities outside of internal auditing and to approve and periodically review safeguards to limit such impairments.
- 3.30 To consider reports from the Head of Internal Audit on internal audit's performance during the year, including the performance of external providers of internal audit services. These will include:
 - updates on the work of internal audit, including key findings, issues of concern and action in hand as a result of internal audit work.
 - regular reports on the results of the Quality Assurance and Improvement Programme (QUAIP).
 - reports on instances where the internal audit function does not conform to the Public Sector Internal Audit Standards (PSIAs) and Local Government Application Note (LGAN), considering whether the non-conformance is significant enough that it must be included in the AGS.

- 3.31 To consider the Head of Internal Audit's annual report, including:
 - the statement of the level of conformance with the PSIAS and LGAN and the results of the QAIP that support the statement (these will indicate the reliability of the conclusions of internal audit).
 - the opinion on the overall adequacy and effectiveness of the Council's framework of governance, risk management and control, together with the summary of the work supporting the opinion (these will assist the committee in reviewing the AGS).
- 3.32 To consider summaries of specific internal audit reports as requested.
- 3.33 To receive reports outlining the action taken where the Head of Internal Audit has concluded that management has accepted a level of risk that may be unacceptable to the authority or there are concerns about progress with the implementation of agreed actions.
- 3.34 To contribute to the QAIP and in particular to the external quality assessment of internal audit that takes place at least once every five years.
- 3.35 To consider a report on the effectiveness of internal audit to support the AGS where required to do so by the accounts and audit regulations.
- 3.36 To provide free and unfettered access to the Audit Committee Chair for the Head of Internal Audit, including the opportunity for a private meeting with the Committee.

Accountability arrangements

- 3.37 To report to those charged with governance on the Committee's findings, conclusions and recommendations concerning the adequacy and effectiveness of their governance, risk management and internal control frameworks, financial reporting arrangements and internal and external audit functions.
- 3.38 To report to full council on a regular basis on the Committee's performance in relation to the terms of reference and the effectiveness of the Committee in meeting its purpose.
- 3.39 To publish an annual report on the work of the Committee, including a conclusion on the compliance with the CIPFA Position Statement.

The Audit Committee is comprised of 9 Members of the Council, excluding Members of the Executive and Executive Support Members, and 2 co-opted non-voting Members. A Chair of the Corporate Overview and Scrutiny Management Board, any other Scrutiny Committee or the Standards Committee may not chair the Audit Committee.

In particular the Audit Committee:

On audit matters:

- (a) consider the Head of Internal Audit's annual report and opinion, and a summary of Internal Audit activity (actual and proposed) and the level of assurance it can give over the Council's corporate governance arrangements;
- (b) consider summaries of Internal Audit reports on a quarterly basis;
- (c) consider reports dealing with the performance of the Internal Audit service:
- (d) consider a report from Internal Audit on agreed audit recommendations not implemented within a reasonable timescale;
- (e) consider the External Auditor's annual letter, relevant reports, and the report to those charged with governance;
- (f) consider specific reports as agreed with the External Auditor;
- (g) consider the External Audit plan, comment on the scope and depth of external audit work, and to ensure it gives value for money;
- (h) review the appointment of the Council's External Auditor;
- (i) within available resources be able to request work from Internal and External Audit.

On governance issues:

- (j) maintain an overview of the Council's Constitution in respect of changes to contract procedure rules and financial procedure rules;
- (k) review any issue referred to it by the Chief Executive or a chief officer, or any Council body;
- (I) monitor the effective development and operation of risk management and overall corporate governance in the Council;

- (m) monitor the operation of the Council's anti-fraud and anti-corruption policies and strategy;
- (n) monitor and oversee the Council's arrangements for meeting its responsibilities under Health and Safety legislation.

On matters:

- (0) ;
- (p) ;
- (q) overview of probity aspects of internal and external audit;
- (r) overview of the Council's Confidential Reporting Code.

2.2 General Licensing and Registration Committee

Comprised of 27 Members of the Council the General Licensing and Registration Committee is responsible for:

- (a) Reviewing and making recommendations to the Council where appropriate on policies in relation to the licensing functions set out below.
- (b) Except where the matter is delegated to a Sub Committee or to an officer:
 - i. To discharge the Council's licensing and regulatory functions as set out in Section B of Schedule 1 to the 2000 Regulations, in relation to:
 - hackney carriages and private hire vehicles;
 - sex shops and sex cinemas and sexual entertainment venues and licensing matters provided for in Schedule 3 to the Local Government (Miscellaneous Provisions) Act 1982;
 - market and street trading;
 - ii. Power to make an order identifying a place as a designated public place for the purposes of police powers in relation to alcohol consumption.
- (c) The passing of a resolution that Schedule 2 to the Noise and Statutory Nuisance Act 1993 should apply in the Council's area.

2.3 General Licensing and Registration Sub-Committees

There are three General Licensing and Registration Sub-Committees, each comprised of 4 Members of the Council plus either a Chair or Vice-Chair, appointed by the Head of Legal and Democratic Services on a rota basis. The quorum for a meeting of this committee shall be 3 and the panels will be identified by the Head of Legal and Democratic Services for each scheduled meeting at the start of the municipal year. The Sub-Committees will discharge all of the functions of the General Licensing Committees except policy development and matters delegated to officers.

2.4 Statutory Licensing Committee

The Statutory Licensing Committee comprises of is a sub-committee of the General Licensing and Registration Committee and is comprised of 15 Members of the Council drawn from the 27 members of the General Licensing and Registration Committee who, whilst predominantly serving the Statutory Licensing Committee and its sub committees, can when occasion demands also serve on other sub committees of the General Licensing and Registration Committee. The functions discharged by the Statutory Licensing Committee are:

- (a) To review and make recommendations to Council upon policies in relation to licensing matters under the Licensing Act 2003 and the Statement of Licensing Policy.
- (b) To discharge the Council's functions as a Licensing Authority under the Licensing Act 2003, within agreed policy.
- (c) To review and make recommendations to Council upon policies in relation to licensing matters under the Gambling Act 2005 and the Statement of Principles.
- (d) To discharge the Council's functions as a Licensing Authority under the Gambling Act 2005, within agreed policy.
- (e) To arrange for the discharge of any of the Licensing functions exercisable by the Committee by an Officer of the Licensing Authority subject to the limitations set out in section 10(4) of the Licensing Act 2003 and section 154 of the Gambling Act 2005.
- (f) To discharge any other function of the Council which relates to a matter which is a licensing function under the Licensing Act 2003 or the Gambling Act 2005, but which is not such a licensing function after consideration of a report from the committee within whose remit that other function falls.

2.5 Statutory Licensing Sub-Committees

There are 3 Statutory Licensing Sub-Committees, each comprised of 4 Members sitting with the Chair or Vice-Chair, appointed by the Head of Legal and Democratic Services. The quorum for meetings of these Sub-Committees shall be 3 and only 3 of the 5 who are asked to attend will make up the actual sub-committee, the remaining 2 to be substitutes if need arises. Each Statutory Licensing Sub-Committee will discharge all of the functions of the Statutory Licensing Committee except policy development and matters delegated to officers.

2.6 Area Planning Committees

There are three Area Planning Committees:

- North Durham (comprising the former District Council areas of Chester le Street and Derwentside)
- ii. Central and East Durham (comprising the former District Council areas of Durham City and Easington)
- iii. South and West Durham (comprising the former District Council areas of Sedgefield, Teesdale and Wear Valley)

with each area committee comprised of 16 Members of the Council excluding Members of the Executive. Except where the matter is delegated to an officer, Area Planning Committees will have the following functions for the areas:

- (a) Functions relating to town and country planning and development control as set out in Section A of Schedule 1 to the 2000 Regulations unless those matters fall within the remit of the County Planning Committee
- (b) Power to make limestone pavement order
- (c) Powers relating to the protection of important hedgerows
- (d) Powers relating to the preservation of trees
- (e) Powers relating to complaints about high hedges.

2.7 County Planning Committee

Comprising 16 Members of the Council, excluding Members of the Executive. The County Planning Committee is responsible for the following, except where delegated to an officer:

(a) To exercise the Council's functions relating to town and country planning and development control as set out in Section A of Schedule 1 to the 2000 Regulations, in relation to the following matters:

- i. Residential development proposals involving 200 or more dwellings or a site area of 4 hectares or more.
- ii. All non-residential development proposals (including commercial, retail and industrial developments) of 10,000 or more square metres floorspace or a site area of 2 hectares or more.
- iii. Development proposals involving the erection of one or more wind turbines described as Medium-Large or Large and having a height in excess of 40 metres to the blade tip or a site area of 1 hectare or more.
- iv. Applications for renewable energy developments (including Biomass, Hydro-Electric, Geothermal, Gasification or Photovoltaics) of 1 hectare or more.
- v. All development proposals relating to minerals or waste.
- (b) Development which in the opinion of the Head of Planning Services is of strategic significance, including strategic schemes promoted by the County Council.

2.8 The Standards Committee

The Standards Committee comprises 11 Council Members with two non-voting co-optees from the parish councils.

The Standards Committee will have the following roles and functions:

- (a) promoting and maintaining high standards of conduct by Members and Co-opted Members of the Council and Parish and Town Council Members;
- (b) assisting Members and Co-opted Members of the Council and Parish and Town Council Members to observe the Members' Code of Conduct and where appropriate, the Planning Code of Practice;
- (c) advising the Council on the adoption or revision of the Members' Code of Conduct and the Planning Code of Practice;
- (d) monitoring the operation of the Members' Code of Conduct and the Planning Code of Practice;
- (e) advising, training or arranging to train Members and Co-opted Members of the Council and Parish and Town Council Members on matters relating to the Members' Code of Conduct and Planning Code of Practice;
- (f) granting dispensations to Members and Co-opted Members of the Council from requirements relating to interests set out in the Members' Code of Conduct and Planning Code of Practice in circumstances where this function has not been delegated to the Monitoring Officer;

- (g) to approve the arrangements under which allegations of a failure to comply with Council's Code of Conduct for Members can be investigated and decisions on allegations can be made, pursuant to section 28(6) of the Localism Act 2011.
- (h) To approve the appointment of at least one independent person to discharge the functions set out in section 28(7) of the Localism Act 2011.
- the assessment and/or referral for investigation of allegations of misconduct on the part of Members and Co-opted Members of the Council and Parish and Town Council Members, if requested to undertake this function by the Monitoring Officer;
- the determination of allegations of misconduct on the part of Members and Co-opted Members of the Council and Parish and Town Council Members;
- (k) dealing with any alleged breach by a Member of a Council Protocol, in accordance with procedures approved by the Committee;
- (I) overview of the Officers' Code of Conduct;
- (m) overview of the Protocol on Member / Officer Relations.



3. Other Bodies

3.1 Appeals and Complaints Committee

30 Members of the Council will form this Committee, with individual appeals or complaint hearings being conducted by Sub-Committees of 3 Members of the Committee, appointed by the Head of Legal and Democratic Services on a rota basis. The quorum for meetings of this Sub-Committee shall be 3, and it will discharge the following functions:

- (a) The determination of an appeal made against any decision made by or on behalf of the Council including staff disciplinary and grievance appeals.
- (b) Consideration of complaints under Stage 3 of the Council's Corporate Complaints Policy and Procedure, where referred by the Head of Legal and Democratic Services.

3.2 Chief Officer Appointment Committee

Comprised of 11 Members of the Council including the Leader and Deputy Leader, the Chief Officer Appointment Committee will expand to include 2 voting co-opted Independent Persons in the case of proposed disciplinary action against a Statutory Officer, and shall be responsible for:

- (a) Appointment of the Chief Executive (subject to confirmation by the full council) and chief officers and associated functions under Section 112 of the Local Government Act 1972 in relation to those officers.
- (b) Dismissal of Chief Officers, subject to the provisions contained in the Officer Employment Procedure Rules regarding the dismissal of Statutory Officers.
- (c) Appointment and dismissal of the Director of Public Health (committee to act as advisory appointments committee, the appointment is subject to the approval of the Secretary of State for Health)
- (d) To make recommendations to Full Council regarding a decision to dismiss a Statutory Officer.
- (e) To approve the creation of posts where the salary package is £100,000 or more which will be reported to the next convenient meeting of Council for information.
- (f) To approve officer severance packages of £100,000 or more which will be reported to the next convenient meeting of Council for information.



3.3 Corporate Parenting Panel

The Corporate Parenting Panel is formed of 21 Members of the Council including the member of the Executive or Executive Support for Children and Young People's Services and the Chair or Vice-Chair of Children and Young People's Overview and Scrutiny Committee, plus a maximum of 10 non-voting Co-opted Members, consisting of school representatives and representatives from other agencies. The functions of the Corporate Parenting Panel are:

- (a) To ensure that the Council acts as a good corporate parent to children and young people in care and care leavers, including:
 - i. Children and Young people in residential care
 - ii. Children and Young people in foster care
 - iii. Children and Young people placed for adoption
 - iv. Children and Young people placed at home under Care Planning,
 Placement and Case Review Regulations
 - v. Young people who are living in supported lodgings
 - vi. Young people in secure services
 - vii. Young people in custody
- (b) To engage and listen to the views of children, young people and their carers for whom the Council is the parent.
- (c) To work in partnership with other statutory agencies to drive forward improvements in care.
- (d) To act as the governing body for the Virtual School for looked after children and young people.
- (e) To act as the governing body for Aycliffe secure services, monitoring and ensuring the quality of secure accommodation.

3.4 Highway Committee

Formed of 21 Members of the Council, except where the matter is delegated to an officer, the Highway Committee is responsible for:

- (a) Functions relating to public rights of way as set out in Part 1 of Section I of Schedule 1 to the 2000 Regulations in cases where objections have been made and not withdrawn.
- (b) Providing guidance to the Corporate Director for Neighbourhoods and Climate Change as appropriate, in relation to the exercise of delegated functions under the Road Traffic Regulation Act 1984, where objections have been made and not withdrawn.

- (c) Providing guidance to the Corporate Director for Neighbourhoods and Climate Change as appropriate, in relation to the exercise of delegated functions under sections 4, 5, 6 and 7 of the Local Government (Miscellaneous Provisions) Act 1953 where objections or representations are made and not withdrawn.
- (d) Any other non-executive functions specified in the 2000 Regulations relating to highways or public rights of way which require a statutory notice or consultation and where objections have been made and not withdrawn.
- (e) To discharge the Council's licensing, registration and regulatory functions in relation to common land and town and village greens.
- (f) Providing guidance to the Corporate Director for Neighbourhoods and Climate Change as appropriate, in relation to the exercise of delegated functions to determine proposals to appropriate or dispose of open space or public walks and pleasure grounds as set out in Section 10 of the Open Spaces Act 1906 and Section 164 of the Public Health Act 1875, if there are any unresolved objections to the proposals.

3.5 Pension Fund Committee

The Pension Fund Committee is comprised of:

- (a) 11 Members of the Council
- (b) 2 Members appointed by Darlington Borough Council
- (c) 1 Member representing the Further Education Colleges
- (d) 1 Member drawn from other statutory bodies including Police, Fire, Probation, Town and Parish Councils
- (e) 1 Member representing Admitted Bodies
- (f) 2 Scheme Member representatives

and is responsible for exercising the Powers and duties arising from Section 7 of the Superannuation Act 1972 and Regulations made thereunder including:

- (a) approval of applications from bodies seeking admission to the Local Government Pension Scheme
- (b) appointment of external investment managers and advisers

as well as discharging the Council's functions relating to local government pensions other than policy formulation and review.



4. Joint Arrangements

4.1 Health and Wellbeing Board

This Board comprises of:

- (i) representatives nominated by the Leader being currently:
 - a. Portfolio Holder for Adult and Health Services;
 - b. Portfolio Holder for Children and Young People's Services; and
 - c. Portfolio Holder for Deputy Leader and Finance Deputy Leader of the Council and Portfolio Holder for Finance
- (ii) representation from each Clinical Commissioning Group; the North East and North Cumbria Integrated Care Board;
- (iii) a representative from Local Healthwatch;
- (iv) Corporate Director of Adult and Health Services;
- (v) Corporate Director of Children and Young People's Services;
- (v)(vi) Corporate Director of Regeneration, Economy and Growth (nominated housing representative is the Strategic Manager for Housing);
- (vi)(vii) Director of Public Health (also a member of the County Durham Environment and Climate Change Partnership)
- (vii)(viii) Director of Integrated Community Servicesion (a joint representative of Durham County Council and Health Partners).
- (viii) a representative from the housing section (Housing Solutions)

and nominated representation from each of the following:

- (ix) Chief Executive of Tees Esk and Wear Valley NHS Foundation Trust;
- (x) Chief Executive of County Durham and Darlington NHS Foundation Trust:
- (xi) Chief Executive of City of Sunderland NHS Foundation Trust;
- (xii) Chief Executive of North Tees and Hartlepool NHS Foundation Trust;
- (xiii) Chief Executive of Harrogate and District NHS Foundation Trust;
- (xiv) Office of Police and Crime Commissioner:
- (xv) County Durham and Darlington Fire and Rescue Service;
- (xvi) Durham University;
- (xvii) Durham Community Action;
- (xviii) County Durham Economic Partnership;
- (xv)(xix) County Durham Care Partnership Lay Member for Engagement.

The Health and Wellbeing Board has the following roles and functions:

(a) Promote integrated working between commissioners of health services, public health and social care services, for the purposes of advancing the health and wellbeing of the people in its area;

- (b) Encourage those who provide services related to wider determinants of health, such as housing, to work closely with the Health and Wellbeing Board;
- (c) Develop and agree the Joint Strategic Needs <u>and Assets</u> Assessment ("JSNAA"), Joint <u>Local</u> Health and Wellbeing Strategy ("JLHWS") <u>which</u> <u>provides an overview of the current and future health and wellbeing needs of the people of County Durham-and</u>
- (c)(d) produce a Pharmaceutical Needs Assessment ("PNA") which looks at the current provision of pharmacy services across County Durham, and whether there are any potential gaps to service delivery;
- (d)(e) Be involved throughout the process as the Integrated Care Board develops its Strategy and ensure they take account of the County Durham Joint Local Health and Wellbeing Strategy when developing this; CCGs develop their commissioning plans and ensure they take proper account of the JHWS when developing these plans;
- (e)(f) Provide advice and assistance or other support as it thinks appropriate for the purposes of encouraging the making of arrangements under Section 75 of the National Health Service Act 2006; and
- (f)(g) Sign off the Better Care Fund Plan.

4.2 The Joint Health Overview and Scrutiny Committee

The Joint Health Overview and Scrutiny Committee is established in accordance with section 244 and 245 of the National Health Service Act 2006. This Joint Committee is made up of 12 members, comprising 1 from each of the 12 constituent Authorities. The purpose of the Joint Committee is to scrutinise issues around the planning, provision and operation of health services in and across the North-East region, comprising for these purposes of the areas covered by all the constituent Authorities. A copy of the terms of reference and protocol can be obtained from the Scrutiny Officer upon request.

4.3 County Durham Care Partnership Executive

The Executive provides system wide leadership and accountability for the delivery of integrated service models within County Durham's health and care sector.

4.4 County Durham Safeguarding Adults Inter-agency Partnership

i) The County Durham Safeguarding Adults Inter-Agency Partnership is a range of public authorities who share a duty to keep adults in County

Durham safe from abuse, harm and neglect. It comprises representatives from:

- a. Durham Constabulary
- b. Children and Adults Services Durham County Council
- c. County Durham Clinical Commissioning Group (from 1st July 2022 will be known as Integrated Care System)
- d. Primary Care NHS North Durham Clinical Commissioning Group (from 1st July 2022 will be known as Integrated Care System)
- e. Tees, Esk and Wear Valley Foundation Trust
- f. County Durham and Darlington NHS Foundation Trust
- g. Age UK Durham
- h. Her Majesty's Prison Service
- i. Care Quality Commission
- j. National Probation Service
- k. NHS England
- I. The Fire Service
- m. Higher/Further Education
- ii) And fulfils the following functions:
 - a. The promotion of health and wellbeing for adults with needs for care and support, and carers.
 - b. Communicating and engaging with wider agencies and communities of interest to help to make adults safer, and ensure the 'voice' of adults is heard.
 - c. Complying with local policy, monitoring that compliance and measuring its effectiveness.
 - d. Reviewing and analysing safeguarding activity across the partnership to identify and action improvements.
 - e. Monitoring the impact safeguarding training provision;
 - f. Maintaining and strengthening links and reporting to relevant forums, such as, the Local Safeguarding Children Partnership, Safe Durham Partnership, Health and Wellbeing Board and Overview and Scrutiny Committees:
 - g. Working in cohesive and collaborative ways with statutory and nonstatutory partners;
 - h. Regularly reviewing the governance arrangements and checking statutory obligations are being complied with.

4.5 Durham Safeguarding Children Partnership

 Durham Safeguarding Children Partnership (DSCP) was established in April 2019 following the dissolution of the Local Safeguarding Children's Board by the Children Act 2004, as amended by the Children and Social Work Act 2017.

- ii) There are three Statutory Safeguarding Partners in Durham, namely County Durham Clinical Commissioning Group, Durham County Council (Children and Young People's Service) and Durham Constabulary.
- iii) The Safeguarding Partners share responsibility for ensuring effective local safeguarding arrangements.
- iv) The relevant agencies required to provide virtual representation or representation at subgroups, development session and agency groups are:
 - a. County Durham & Darlington NHS Foundation Trust.
 - b. Tees, Esk & Wear Valleys NHS Foundation Trust.
 - c. Harrogate & District NHS Foundation Trust.
 - d. North Tees and Hartlepool NHS Foundation Trust.
 - e. City Hospitals Sunderland NHS Foundation Trust.
 - f. North East Ambulance Service.
 - g. Durham Voice (Voluntary Sector).
 - h. Further Education Settings.
 - (i) Bishop Auckland College.
 - (ii) New College Durham.
 - (iii) East Durham College.
 - (iv) Derwentside College.
 - i. Children and Family Court Advisory and Support Service (Cafcass).
 - j. Education.
 - k. Independent Schools.
 - I. Schools.
 - m. Public Health.
 - n. National Probation Service Durham.
 - o. Durham Tees Valley Community Rehabilitation Company.
 - p. County Durham Youth Offending Service.
 - q. Housing Services.
 - r. NHS England.
 - s. The Local Authority Adult & Health Services.
 - t. The Local Authority Early Help, inclusion and vulnerable children Services.
 - u. The Local Authority Legal Services.
 - v. The Prison Service.
 - w. County Durham & Darlington Fire & Rescue Service.
 - x. British Transport Police.
 - y. Faith Groups.
- v) Out of the relevant agencies, there will be 4 agency groups that will be expected to meet and provide assurance reports to the Executive Group on an annual basis. Relevant agencies will not be required to attend every meeting but will nevertheless have a part to play in the business of the Durham Safeguarding Children Partnership.

- vi) And fulfils the following functions to support and enable local organisations and agencies to work together in a system where children are safeguarded, and their welfare promoted.
 - a. partner organisations and agencies collaborate, share and co-own the vision for how to achieve improved outcomes for vulnerable children
 - b. organisations and agencies challenge appropriately and hold one another to account effectively
 - c. there is early identification and analysis of new safeguarding issues and emerging threats
 - d. learning is promoted and embedded in a way that local services for children and families can become more reflective and implement changes to practice
 - e. information is shared effectively to facilitate more accurate and timely decision making for children and families
- vii) In order to work together effectively with local organisations and agencies the Safeguarding Partners will develop processes that:
 - a. facilitate and drive action beyond usual institutional and agency constraints and boundaries
 - b. ensure the effective protection of children is founded on practitioners developing lasting and trusting relationships with children and their families.

4.5 Durham Police and Crime Panel

The Police and Crime Panel is established under the Police Reform and Social Responsibility Act 2011. The Panel is made up of 7 members from Durham County Council, 3 members of Darlington Borough Council and 2 independent co-opted members. All members of the Police and Crime Panel, including independent co-opted members, may vote in proceedings of the panel. The purpose of the Panel is to scrutinise and support the work of the Police and Crime Commissioner. The terms of reference and rules of procedure can be obtained from the Monitoring Officer upon request.

4.6 County Durham and Darlington Fire and Rescue Authority

County Durham and Darlington Fire and Rescue Authority is a combined authority created by the Durham Fire Services (Combination Scheme) Order 1996. Membership comprises of 21 Members from Durham County Council and 4 Members from Darlington Borough Council (representation from each authority being determined by the size of the electoral representation within each authority). The Fire Authority's political balance is also a reflection of that

of the two local authorities. The Authority is a legal body with statutory duties and responsibilities which include:

- a. Providing a safe and effective operational response to meet a wide range of incidents, including fires, road traffic collisions, building collapse, water rescue, including flooding, rope rescue, hazardous materials incidents and mass decontamination, national and international rescue.
- b. Participating in the National Resilience Programme which prepares for and responds to major emergencies and unexpected events such as natural disasters or terrorist incidents. The resources maintained to support this programme include High Volume Pumps, Mass Decontamination Equipment and hazardous materials specialists who are trained to detect, identify and monitor chemicals.

4.7 North East Combined Authority

This body brings together the four councils which serve County Durham, Gateshead, South Tyneside and Sunderland. The ambition of the Authority is to create the best possible conditions for growth in jobs, investment and living standards, to make the North East an excellent location for business, to prioritise and deliver high quality infrastructure and to enable residents to raise their skill levels and to benefit from economic growth long into the future.

4.8 The Mountsett Crematorium Joint Committee

This Joint Committee operates under an Agreement dated 8 September 1983 (which was supplemental to earlier Agreements) made between Derwentside District Council and Gateshead Borough Council. The purpose of the Agreements is to provide and maintain a crematorium to serve the areas of the respective councils, known as the Joint Crematorium District. On 1 April 2009 Durham County Council assumed the rights and liabilities of Derwentside District Council under the Agreements referred to above. On 19 June 2019 the Full Council of Durham County Council agreed to update/amend the terms of reference and its Constitution.

4.9 The Central Durham Crematorium Joint Committee

This Joint Committee operates under an Agreement dated 3 May 1983 made between Durham City Council and Spennymoor Town Council. The purpose of the Agreement is to provide and maintain a crematorium to serve the areas of the respective councils. On 1 April 2009 Durham County Council assumed the rights of liabilities of Durham City Council under the Agreement referred to above. On 19 June 2019 the Full Council of Durham County Council agreed to update/amend the terms of reference and its Constitution.



4.10 The Safe Durham Partnership

The Safe Durham Partnership forms part of the delivery mechanism for the Count Durham Vision 2035, with a remit to deliver the following vision objectives and also work with other partnerships on shared priorities and crosscutting issues. Along with its subgroups, it takes the lead on delivering the following Vision objectives:

- A future free from harm due to drug and alcohol misuse
- Support for victims to cope, recover and engage in the justice system
- To work with communities most affected by long-term empty properties
- Tackle crime and anti-social behaviour
- Address the underlying causes of crime and community tensions
- Actively take steps to encourage community cohesion
- Provide a range of activities and opportunities to divert people away from crime and anti-social behaviour
- Approach to selective licensing of private landlords

The Safe Durham Partnership works closely with the Durham Safeguarding Children Partnership and the Durham Safeguarding Adults Partnership to make sure that the appropriate measures are in place to safeguard the county's children, young people and adults.

Part 3C - Delegations to Officers

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Table 1 - General Delegations to all Chief Officers

- 1. The Chief Officers referred to in this scheme of delegations are those set out in Article 9 of this Constitution.
- 2. Chief Officers are empowered to carry out those specific functions of the Council delegated to them in the scheme of delegation. In doing so Chief Officers are expected to follow principles of decision making in Article 10 of the Constitution.
- 3. Functions are to be construed in a broad and inclusive fashion and include the doing of anything which is calculated to facilitate or is conducive or incidental to the discharge of any of the specified functions.
- 4. In exercising their delegated powers Chief Officers may:
 - (a) Incur, vary and withdraw expenditure including the making of contributions to outside bodies whose objects are complementary to the work of the Council.
 - (b) In consultation, where appropriate, with the relevant Cabinet Portfolio Member, introduce, set and vary as necessary fees and charges for the delivery of services and for the issue of any licence, registration, permit, consent or approval.
 - (c) Deal with the following employment issues in accordance with the Council's procedures:
 - i. engage, suspend, dismiss and deploy staff up to and including Head of Service level;
 - ii. take disciplinary action against staff up to but excluding appeals against dismissal;
 - iii. apply conditions of service in accordance with the Council's policies;
 - iv. permanently regrade posts up to and including Head of Service level with the approval of the Corporate Director of Resources.
 - v. make establishment changes up to and including Head of Service level:
 - vi. deal with applications for regrading up to and including final appeal, ensuring that the person hearing the final appeal has had no previous involvement in the matter.
 - (d) Deploy other resources within their control.

- (e) Within service budgets, accept tenders, place contracts and procure other resources within or outside the Council subject to compliance with the Council's Financial and Contract Procedure Rules.
- (f) Terminate contractual and other commissioning arrangements.
- (g) Serve, receive and act upon notices, give or refuse consents, issue determinations, apply for permissions, make orders, grant licences in the exercise of any discretionary power or in complying with any duty of the Council.
- (h) Exercise virement within the financial limits contained in the Financial Procedure Rules.
- (i) Provide services to other local authorities and organisations.
- (j) Respond to consultations from Government departments and other public bodies.
- (k) Request the Head of Legal and Democratic Services to enforce any byelaws relevant to their service area.
- (I) Exercise the Council's rights in any company or other form of corporate body of which the Council is a shareholder or member, unless alternative arrangements are specified in the relevant body's articles of association, other governing instrument, any shareholders' agreement or any specified delegations in relation to particular bodies.
- 5. In exercising their delegated powers Chief Officers must act within the law, the Council's Constitution, its Financial and Contract Procedure Rules and other procedures and policies and within appropriate service budgets.
- 6. In exercising their delegated powers the Chief Officers will:
 - (a) Follow the procedures and guidance set out in the Guidance on the Exercising and Recording of Delegated Powers issued by the Monitoring Officer.
 - (b) Consult the relevant Cabinet Portfolio Member as appropriate.
 - (c) Consult any appropriate Chief Officer or relevant Head of Service, in particular where there are significant financial, legal, property or HR implications of the proposed action or decision.
 - (d) Make the record available to:
 - i. the public, provided this does not mean the release of confidential or exempt information;

- ii. any Member of the Council provided this does not involve the release of confidential or exempt information to which the Member is not entitled; and
- iii. the Chief Executive and Head of Legal and Democratic Services.
- 7. Each Chief Officer shall act as the designated Proper Officer for the Local Government Act 1972:
 - (a) To identify which background papers disclose facts on which a particular report or an important part of the report is based (Section 100(d)(v)(a) of the Act).
 - (b) To prepare a list of background papers and to make arrangements for production of copies of background papers (Section 100(d)(i)(a) and (b) of the Act) (such delegation relates to the Chief Officer(s) in whose name(s) the report is prepared).
- 8. Chief Officers and Heads of Service may authorise officers to exercise powers delegated to them. Chief Officers and Heads of Service must maintain proper records of such authorisation. The Chief Officer or Head of Service shall remain accountable for any action or decisions taken under that authority.
- 9. For the avoidance of doubt, any authorisations made by Chief Officers to officers in force immediately prior to the adoption of this Constitution shall continue in force and any action taken thereunder shall remain valid unless and until it is superseded by either further such delegation or authorisation, or any action taken pursuant to later delegation.
- 10. In the event of a Chief Officer post being vacant, or in the absence of a Chief Officer, those delegated powers may be exercised by the relevant Heads of Service so far as permitted by law.
- 11. Where this Constitution permits the exercise of delegated powers by Heads of Service, such exercise is subject to the same restrictions and requirements as are applicable to Chief Officers.
- 12. Where it is impracticable to obtain authorisation from the Council body with responsibility for the function and subject to the action being reported (for information) to the next convenient meeting of that body, to take urgent action within legal powers where this is necessary in the interests of the Council, in respect of matters otherwise reserved to the Executive or some other Council body.

The following matters are, in addition, delegated to all Heads of Service:

13. Determining or resolving corporate complaints including the ability to make compensatory payments.

Table 2 - Delegations to the Chief Executive

- 1. To act as Head of the Paid Service under Section 4 of the Local Government and Housing Act 1989.
- 2. To guide and, where appropriate, direct chief officers in the exercise of their delegated functions in order to achieve the overall corporate aims and objectives of the Council.
- 3. (a) To carry out any executive function which is delegated to a particular chief officer in consultation with the relevant Cabinet Portfolio Member.
 - (b) To carry out any executive function of a corporate nature in consultation where appropriate with the Leader and Deputy Leader.
- 4. To grant exemptions on the political restriction of officer posts under the Localism Act 2011.
- 5. To designate suitably qualified officers as Authorising Officers for the purpose of granting authorisations to exercise the powers made available to the Council by the Regulation of Investigatory Powers Act, 2000.
- 6. To act as Returning Officer for County Council Elections in accordance with Section 35 of the Representation of the People Act 1983 (the 1983 Act).
- 7. To act as Electoral Registration Officer for the County in accordance with Section 8 of the 1983 Act.
- 8. To approve officer severance payments of £20,000 and above, but below £100,000, in consultation with the Leader and the Portfolio Holder for Finance.
- 9. To discharge any function of the Executive in relation to communications.
- 10. To carry out any executive function in relation to Corporate Affairs, Policy, Planning, Performance and Communications.

The following matters are delegated to the Head of Corporate Affairs:

- 11. To develop, implement and keep under review an effective internal and external communications strategy, which maintains the strong brand and reputation of the Council.
- 12. To lead on the development of the Council Plan.
- 13. To develop, implement and keep under review an effective performance management framework.



Table 3 - Delegations to the <u>Corporate</u> Director for Regeneration, Economy and Growth

Executive Functions

Subject to the requirement set out below and in compliance with the provisions of Table 1 above, the Corporate Director of Regeneration, Economy and Growth is authorised to discharge any function of the Executive in relation to:

- Archives and Records
- Arts and Culture
- Assets, Estates and Property Management
- Attracting inward investment
- Building Control
- Business Durham
- Building Facilities and Management
- CCTV (Internal use)
- Care Connect and CCTV (public space cameras)
- Conservation
- Construction Programme and Project Management including: Programme and Project Management, Quantity Surveying and Accounts, Construction and Design Management (CDM)
- Culture Sport and Leisure
- Dangerous Structures
- Durham Key options (Housing)
- Economic Development
- Economic Regeneration
- Employability
- External Funding and Programmes
- Health and Safety (Internal)
- Housing Renewal and Improvement
- Housing Management, Strategy and Policy
- Integrated Passenger Transport Unit
- Local Transport Planning
- Libraries
- Management of commercial property portfolio
- Marketing
- Mineral and Waste Applications
- Museums
- Neighbourhood Planning
- Parking Policy, Control and Enforcement
- Planning Applications and Appeals
- Prevention & Resolution of Homelessness
- Project Design, Development and Delivery
- Promoting enterprise
- Regeneration Policy and Programmes

- Selective Licensing (Housing)
- Strategic Spatial and Planning Policy
- Sport and Leisure Centres
- Tourism (Visit County Durham)
- Theatre and Performing Arts
- Strategic Transport and Traffic Management

In carrying out these delegated functions the <u>Corporate</u> Director will agree arrangements for consultation with the relevant Cabinet Portfolio Member(s) and will refer to the Executive for consideration and decision those matters directed by the said Member(s).

Specific and non-executive delegations

- 1. To review decisions made by the Head of Property and Land relating to the list of assets of community value.
- 2. In consultation with the Corporate Director of Resources as Section 151 Officer, the Cabinet Portfolio Holder for Resources, Investments and Assets and the Cabinet Portfolio Holder for Finance, to approve the acquisition of property up to the value of £500,000 where the property is to be used as a children's home only.

The following matters are, in addition, delegated to the Head of Planning and Housing:

- 3. To exercise the Council's functions in relation to housing including:
 - (a) the determination of any applications for grant and/or housing assistance loans;
 - the exercise of the Council's enforcement powers under the legislation relating to private sector housing;
 - (c) to investigate and determine all applications made to the Council under its powers and duties to deal with homelessness;
 - (d) to authorise any expenditure required in the exercise of the Council's functions to assist the homeless.
- 4. To carry out the Council's functions in relation to permanent Gypsy, Roma and Traveller sites, including allocation of sites, site management, rent recovery and tenant support.
- 5. To determine all forms of planning and other applications and all notifications submitted under the Town and Country Planning Act 1990, the Planning (Listed Buildings and Conservation Areas) Act 1990, the Planning (Hazardous

Substances) Act 1990 or under any related principal or secondary legislation, except the following:

- (a) those applications for planning permission, other applications and notifications which have a relevant timescale of more than 35 days that any Member of the Council requests be determined by the Planning Committee (such must be made in writing to the Head of Planning and Housing specifying material planning grounds on which the request is made and received by the Head of Planning and Housing within 21 days of publication on the weekly list or the initial publication of the proposal (site notice / press notice / service of neighbour consultation letters, whichever is the latest);
- (b) those applications for planning permission, other applications and notifications which have a relevant timescale of more than 35 days where a Member of the Council or an officer of the Planning Development Service or their spouse/partner or children has an interest in the property or land which is the subject of the application or notification and where there is an objection to the application or notification;
- (c) those applications for planning permission, other applications and notifications which have a relevant timescale of more than 35 days where, despite a Town or Parish Council having expressed objection or support, the officer is minded to recommend the application or notification on material planning grounds contrary to the wishes of the local council and:
 - i) the local council have made a specific request in writing for the application or notification to go before a planning committee; and
 - ii) the local council have confirmed their intention to attend the planning committee to make representations on the application; and
 - the written request is received by the Head of Planning and Housing within 21 days of publication on the weekly list or the initial publication of the proposal (site notice / press notice / service of neighbour consultation letters, whichever is the latest).
- (d) Major developments (excluding section 73 Reserved Matter applications and Review of Mineral Planning Permissions) comprising:
 - i) major residential developments (10 or more dwellings or a site area of 0.5ha or greater) except where the application is for a substitution of house types on a scheme already benefitting from an extant planning permission;
 - ii) development of more than 20,000m² of floor space or a site area of 4ha or greater comprised in Use Class B1 (Business) and/or Use

- Class B2 (General Industrial) and/or Use Class B8 (Storage or Distribution) or waste and waste related development; or
- iii) development not falling within (i) and (ii) above, where the floor space is 1000m² (gross) or more or the site area is 1 hectare or more except applications where the use or building would be for agriculture or personal equestrian use;
- (e) those applications for planning permission, other applications and notifications which have a relevant timescale of more than 35 days likely to have, in the opinion of the Head of Planning and Housing, a significant impact on the environment or are by their nature particularly controversial;
- (f) those applications for planning permission, other applications and notifications which have a relevant timescale of more than 35 days recommended for refusal which involve the creation of 10 or more full time or equivalent jobs;
- (g) those applications for planning permission or notifications which have a relevant timescale of more than 35 days where there is a significant departure from Development Plan policy and which would be required to be the subject of a notification to the Secretary of State.
- 6. The exercise of the Council's enforcement powers under legislation in relation to Common Land and Town and Village Greens.
- 7. To decline to determine planning applications under Sections 70A, 70B and 70C of the Town and Country Planning Act.
- 8. To finally dispose of planning applications pursuant to Article 40(13)(a) of the Town and Country Planning (Development Management Procedure) (England) Order 2015
- 9. To take all necessary steps in connection with the defence of appeals against any refusal or failure to determine any of the applications and notifications mentioned at paragraph 5 above.
- 10. To provide pre-application advice on proposed or anticipated development schemes in accordance with the Council's Pre-Application Advice Protocol.
- 11. To respond to any pre-application or other consultation on nationally significant infrastructure projects submitted or to be submitted to the Major Infrastructure Planning Unit under the Planning Act 2008.
- 12. To carry out reviews of planning permissions as required by the Habitats Directive and the Conservation of Habitats and Species Regulations 2017.

- To authorise the making and confirmation of a Direction under Article 4 of the Town and Country Planning (General Permitted Development) England Order 2015.
- 14. To authorise the making of proposals to the Secretary of State under Regulation 7 of the Town and Country Planning (Control of Advertisements) (England) Regulations.
- 15. In consultation with the Cabinet Portfolio Holder for Economic Regeneration and the member/s for the Electoral Division/s affected to determine applications for funding of schemes from monies held by the Council under planning obligations.
- 16. To authorise the drafting, negotiation and completion of Section 106 Planning Obligations, S106A Variations to Planning Obligations and Release of Section 52 Planning Agreements and Section 39 Agreements and to authorise the giving of any approval or consent required pursuant to a S106 Planning Obligation, S106A Deed of Variation or Section 52 Planning Agreement, or Section 39 Agreements.
- 17. Authorise, sign and serve all enforcement and other notices under the Town and Country Planning Act 1990, The Planning (Listed Buildings and Conservation Areas) Act 1990 and the Town and Country Planning (Control of Advertisements) (England) Regulations 2007 on behalf of the Council.
- 18. Authorise the taking of prosecution action applications for injunctions and to instruct the Head of Legal and Democratic Services, as necessary, to instigate legal proceedings in respect of the enforcement of legislation relating to town and country planning and conservation.
- 19. To administer simple and conditional cautions in accordance with PACE and Home Office guidance to persons guilty of criminal offences under legislation relating to town and country planning and conservation.
- 20. Authorise the taking of default action under Sections 178 and 219 of the Town and Country Planning Act 1990.
- 21. Authorise the making of Orders under Section 257 of the Town and Country Planning Act 1990.
- 22. To authorise applications to the Secretary of State for an order under Sections 247 and 249 of the Town and Country Planning Act 1990.
- 23. To exercise powers of revocation/modification of planning permissions (Section 97), discontinuance of a use/alteration or removal of a building (Section 102 and Schedule 9) and the making of Prohibition or Suspension Orders (Schedule 9) of the Town and Country Planning Act 1990.

- 24. Authorise the making, confirmation, revocation and variations of Tree Preservations Orders and to determine applications for consent under such Orders.
- 24.25. To designate any areas to be of special architectural or historical interest as conservation areas; to review and amend the boundaries and conclude Character appraisals and to formulate and prepare proposals for the preservation and enhancement of those areas.
- 25.26. To authorise the taking of all necessary steps in connection with Neighbourhood Development Plans, Neighbourhood Development Orders and Community Right to Build Order.
- 26.27. Providing advice or assistance to Parish Council, Neighbourhood Forum or community organisation that is producing a Neighbourhood Plan or Order as required by para 3 of Schedule 4b to the Town and Country Planning Act 1990 (as amended).
- 27.28. In connection with any proposed development under Schedule 2 of the Town and Country Planning (Environmental Impact Assessment) Regulations 2011, determine whether an Environmental Impact Assessment is required (screening) and the information required (scoping).
- 28.29. Authorise individual named officers to exercise powers of entry contained in the following:
 - The Hedgerow Regulations 1997
 - Town and Country Planning Act 1990
 - Planning (Listed Buildings and Conservation Areas) Act 1990
 - Planning (Hazardous Substances) Act 1990
 - Building Act 1984
 - Fire Safety and Safety of Places of Sport Act 1987
 - Safety of Sport Grounds Act 1975
 - Local Government (Miscellaneous Provisions) Act 1982
 - Party Wall etc Act 1996
 - Planning Act 2008

or such other Acts of Parliament as relate to the relevant statutory functions of the planning authority.

- 29.30. To administer and determine complaints about high hedges and to take default action as necessary under the Anti-Social Behaviour Act 2003.
- 30.31. The obtaining of information under Section 330 of the Town and Country Planning Act 1990.
- 31.32. To exercise the Council's powers to take temporary possession of land pursuant to the Neighbourhood Planning Act 2017.

- 32.33. Act under and in respect of:
 - (a) Sections 16, 19 to 21, 23 to 25, 32, 35 and 36, Building Act 1984;
 - (b) Sections 77 to 78 and 80 to 83, Building Act 1984;
 - (c) Building Regulation 18 with regard to giving of notices and requiring the laying open, cutting into, and pulling down the building, works or fittings (Building Regulations 2010),
 - (d) Party Wall Act etc.1996.
- 33.34. To respond to government and other consultations on Planning, Housing, Transport and Economic Policy.
- 34.35. Accept and reject notices, certificates and certificates of compliance from Approved Inspectors and Public Bodies under Sections 47 to 54, Building Act 1984 and to issue safety certificates in accordance with the Safety of Sports Grounds Act 1975 and Part III, Fire Safety and Safety of Places of Sport Act 1987.
- 35.36. To authorise, sign and serve all notices and deal with all applications, licences, revocations and suspensions and take all necessary enforcement action on behalf of the Council in respect of its responsibilities for matters of building control.
- 36.37. The management of all-matters required to ensure the Council carries out its statutory duties as a local housing authority as prescribed in:
 - Housing Act 1985
 - Housing Act 1996
 - Housing Act 2004
 - Local Government and Housing Act 1989
 - Localism Act 2011
 - The Regulatory Framework set out by the Regulator for Social Housing and
 - Any other relevant statute or government guidance relating to the management and provision of social housing and related facilities.
- 37.38. In conjunction with the Head of Corporate Finance and Commercial Services maintain a Housing Revenue Account in accordance with sections 74 78 of the Local Government and Housing Act 1989.
- 38.39. To exercise the Council's functions in respect of the preparation and development of appropriate strategies and plans for the Council's housing stock, including the Housing Investment Programme and Cyclical Maintenance

Programmes including the construction, repair, maintenance, modernisation and redevelopment and renewal of properties including (but not limited to) house condition surveys and the preparation and implementation of programmes of repair and improvement.

- 39.40. To prepare and keep under review from time to time the Council's Tenancy Strategy in line with the requirements of the Localism Act 2011.
- 40.41. In consultation with the Head of Corporate Finance and Commercial Services to take any decisions on the selection of property where it is appropriate to charge an affordable rent in line with the Regulator for Social Housing's Rent Standard.
- 41.42. Exercising the management of functions of the Council in relation to dwellings owned by the Council but not held under Part IV of the Housing Act 1985.
- 42.43. Without prejudice to the foregoing delegations, to exercise the following functions of the Council:
 - (a) authorising the allocation and granting of tenancies and licenses in accordance with the Council's allocation scheme;
 - (b) approving rents in specific cases;
 - (c) serving and enforcing notices, to quit, of termination or seeking possession;
 - i) maintaining properties and estates;
 - ii) The management of empty properties;
 - (d) granting consent or otherwise to the succession or assignment of a tenancy where statute allows and in line with the Council's policy;
 - (e) granting consent to mutual exchanges, imposing conditions to that consent where appropriate or refusing such consent with reference to Schedule 3 of the Housing Act 1985
 - (f) granting consent, imposing conditions to that consent where appropriate or otherwise withholding tenants' requests to carry out improvements or alterations in accordance with the Housing Act 1985 sections 97-99
 - (g) granting consent or otherwise in any other matter where the Council's tenancy agreement including introductory tenancy agreement or licensees requires that permission is sought by the tenant or licensee;
 - (h) authorising compensation for tenants' improvements be they statutory or discretionary (Housing Act 1985 sections 99a and 100);

- (i) settling any claims by tenants for disrepair,
- (j) taking action under sections 1 and 115 of the Crime and Disorder Act 1998, Part V of the Housing Act 1996, Anti-Social Behaviour Act 2003 and Housing Act 2004;
- (k) taking action to secure the eviction of trespassers;
- (I) undertaking consultation with tenants and / or social landlords where required by statute or government guidance or where otherwise appropriate e.g. section 105 of the Housing Act 1985; and
- (m) authorise the granting of licenses for the use of garages, reviewing license conditions and subsequent termination of licenses where necessary.
- (n) Carry out the Council's statutory responsibilities under Part V of the Housing Act 1985 (Right to Buy).
- 43.44. Authorising service of statutory notices, admitting / denying the right to buy, withdrawing or requiring completion.
- 44.45. Authorising sales of freehold or otherwise granting of long leases
- 45.46. In consultation with the Head of Legal and Democratic Services, enforcing covenants including those relating to repayment of discount, use of shared areas and letting of whole.
- 46.47. In consultation with the Head of Legal and Democratic Services
 - (a) Agreeing variations to the terms of individual leases.
 - (b) Granting/refusing permission to requests on various matters, by leaseholders, where the lease requires consent of the landlord.
 - (c) Authorising legal action for breaches of covenants.
- 47.48. Determining the application of covenants applied in relation to the Right to Buy under section 157 of the Housing Act 1985 relating to homes in areas covered by National Parks, Area of Outstanding Natural Beauty and Designated Rural Areas relating to:
 - (a) Restriction of onward sales to people who have lived or worked in the area for a period of 3 years, or
 - (b) Exercising the Council's first right of refusal to repurchase the property within first 10 years following the RTB sale.

Exercising the functions of the Council under Part X of the Housing Act 1985 and Part IV, Chapter 3, and Part VII of the Housing Act 2004 in relation to overcrowding. Exercising the functions of the Council under the Protection from Eviction Act 1977, the Protection from Harassment Act 1997 and all other enabling powers to regulate and control private landlords. Exercising the functions of the Council under the Landlord and Tenant Act 1985 (landlord's obligations). In consultation with the Head of Corporate Finance and Commercial Services, write off irrecoverable debt due from current and former tenants in compliance with the Council's write off policy. In consultation with the Head of Corporate Finance and Commercial 52.53. Services, write off any un-refundable Credit balances associated with untraceable former tenants in compliance with the Council's write off policy. 53.54. To determine disturbance payments and applications for home loss payments in accordance with the Land Compensation Act 1973. 54.55. Undertaking and determining reviews under the Introductory Tenants (Review) Regulations 1997. To make decisions under Access to Personal Files (Housing) Regulations 1989. 56.57. To authorise payments to tenants for decoration and removal expenses or approve ex-gratia payments in appropriate circumstances. _Agreeing terms with private landlords and registered social landlords to lease accommodation for the purposes of providing temporary housing for homeless households. _To consider and determine any matters relating to the Housing Act 1985 (as amended in respect of Right to Buy including the repayment of discount and right of first refusal. To ensure compliance with all Council policies relating to the provision and management of Council owned residential properties. Council to make changes to all such policies where provision of service would be improved, or necessity arises or to recommend such changes to Cabinet where appropriate. To establish such arrangements as appropriate to ensure effective engagement of tenants and leaseholders in the setting, monitoring and review

of housing and related services including holding meetings, organising

consultation events, surveys, and newsletters.

- 61.62. To consider and respond to requests from Durham Police in respect of the designation of dispersal areas under the provisions of the Anti- Social Behaviour Crime and Policing Act 2014.
- 62.63. Provision and operation of closed-circuit television in accordance with the Criminal Justice and Public Order Act 1994 and the Private Security Industry Act 2001.

The following matters are, in addition, delegated to the Head of Corporate Property and Land:

- 63.64. In consultation with the Local Members and the relevant Cabinet Portfolio Member, to sell or lease any property which is surplus to the requirements of the Service for which it is held and where after enquiries no other Service has expressed an interest in the property.
- 64.65. To approve the principle of acquiring property at a price not exceeding £250,000.
- 65.66. To settle the terms of the purchase or lease of property the acquisition of which has been approved in principle by the Council and to settle any dilapidation claim at the end of any lease acquired.
- 66.67. To negotiate the acquisition of easements, rights of way, wayleaves, licences, covenants and consents for the benefit of Council land and property at a value not exceeding £250,000.
- 67.68. To accept the dedication or transfer of land to be maintained as public open space subject to satisfactory terms being negotiated for contribution to the cost of maintenance.
- 68.69. To deal with applications for easements, rights of way, wayleaves, licences, covenants and consents affecting council land and property not materially affecting the use to which it is or might be put.
- 69.70. To approve the granting of an option over Council land or the acquiring by the Council of an option over land and to approve the extension of any option granted or acquired.
- 70.71. To authorise the use of Council land as a permissive right of way and/or to dedicate Council land as a public right of way.
- 71.72. In consultation with the appropriate Service representative to grant leases on any council owned property, whether or not it has been declared surplus.

- 72.73. In respect of leases, to carry out rent reviews and to grant renewals, variations, assignments, sub-lettings, surrenders and other landlords' consents.
- 73.74. To agree the appropriation of land from one use to another where this is necessary to facilitate schemes to be carried out by or on behalf of the Council.
- 74.75. To settle compensation claims not exceeding £50,000 either under the provisions of Part 1 of the Land Compensation Act 1973 or as a result of the Council taking entry to property for borehole samples, surveys or other site investigations.
- 75.76. To negotiate and agree the rating assessment and valuation of all council owned property, in consultation with the Head of Corporate Finance and Commercial Services.
- 76.77. To require information as to interests in land under Section 16 of the Local Government (Miscellaneous Provisions) Act 1976.
- 77.78. To negotiate abortive costs in the event of a transaction not proceeding in circumstances where the Council has a liability to pay costs.
- 78.79. Where required as part of the appropriate management of the Council's assets, to authorise the demolition of Council buildings.
- 79.80. To approve disposals and appropriations of Open Space and Public Walks and Pleasure Grounds as set out in Section 10 of the Open Spaces Act 1906 and Section 164 of the Public Health Act 1875 subject to seeking guidance from the Highways Committee in the event of unresolved objections being received.
- 80.81. To authorise and maintain a list of assets of community value and to make adjudications and decisions in relation thereto, as defined in Part 5, Chapter 3 of the Localism Act 2011.
- <u>81.82.</u> All duties arising out of the establishment of the Business Improvement Districts.
- 82.83. To authorise land disposals at an undervalue in excess of £50,000. Disposals at an undervalue in excess of £2 million require Secretary of State approval.
- 83.84. Serve, receive and act upon legal notices and apply for permissions, in the exercise of any discretionary power or in complying with any duty of the Council in relation to land and property.

The following matters are, in addition, delegated to the Head of Transport and Contract Services:

- 84.85. To cancel penalty charge notices in respect of parking contraventions under the Civil Enforcement of Parking Contraventions (England) Representations and Appeals Regulations 2007.
- 85.86. To exercise the Council's powers under the Traffic Management Act 2004 and Transport Act 2000 to:
 - (a) issue a penalty charge notice in connection with parking offences and part of the civil parking regime
 - (b) allow exceptions to normal civil parking enforcement practices where appropriate
- 86.87. To authorise the taking of prosecution action applications for blue badge misuse and abuse and to instruct the Head of Legal and Democratic Services, as necessary, to instigate legal proceedings in respect of the Councils powers of enforcement of legislation relating to highways and road traffic.
- 87.88. To administer simple and conditional cautions in accordance with PACE and Home Office Guidance to persons guilty of criminal offences under legislation relating to highways and road traffic.
- 88.89. To deal with the provision and maintenance of bus stop infrastructure in highways and, if necessary, land abutting highways.
- 89.90. To undertake non-statutory consultations before implementing proposals to locate bus stop infrastructure, subject to consultation with Highways Committee before exercising this delegated power if there are unresolved representations to such proposals.
- 90. To discharge the regulatory and enforcement functions of the Council under legislation relating to highways and road traffic.
- 91. To enter into agreements under Sections 38, 219 and 220 of the Highways Act 1980 to adopt and there after maintain highways at the public expense.
- 92. To enter into Section 278 of the Highways Act 1980 agreements to modify existing highways.
- 93.91. To update and amend as necessary the list of streets maintained under Section 36(6) of the Highways Act 1980

The following matters are, in addition, delegated to the Head of Culture, and Sport and Tourism:

94.92. To authorise suitably qualified and competent staff within Culture, and Sport and Tourism and other persons acting on behalf of the Council, for the

- purposes of discharging duties and powers under all legislation relating to the Council's functions in respect of Culture, and Sport and Tourism.
- 95.93. To exercise the Councils functions under all legislation relating to its role as Library Authority.
- 96.94. In consultation with the Head of Legal and Democratic Services to take enforcement action under bye-laws relating to arts, libraries and museums.
- 97.95. To approve agency agreements where financial transactions are not required.



Table 4 - Delegations to the Corporate Director of Adult and Health Services

Executive Functions

Subject to the requirement set out below and in compliance with the provisions of Table 1 above, the Corporate Director of Adult and Health Services, is authorised to discharge any function of the Executive in relation to:

- 1. The exercise of the Council's powers and duties in relation to the provision of social services so far as those functions relate to:
 - (a) Adults;
 - (b) Carers;
 - (c) Prisoners and/or people in approved premises within County Durham who have social care needs;
 - (d) Functions exercisable on behalf of an NHS body so far as it relates to adults.
- 2. Implementing or determining, subject to any right of review or appeal which may apply, all matters concerning the provision of mental health services including applications to displace nearest relatives and appointment as nearest relative and the acceptance and exercise of guardianships under the Mental Health Act 1983.
- 3. To formally approve and authorise Mental Health Professionals who are eligible and qualified to be considered as Approved Mental Health Practitioners.
- 4. Implementing or determining, subject to any right of review or appeal which may apply, all matters concerning the provision of services provided under the Mental Capacity Act 2005 including appointment as Deputy and applications to the Court of Protection and undertaking Deprivation of Liberty Safeguard authorisations (DoLS).
- 5. Implementing or determining, subject to any right of review or appeal which may apply, all matters concerning the statutory and AHS corporate complaints procedure.
- 6. Establishing and amending a charging policy for Adults Social Care.
- 7. Setting and varying rates for providers of all forms of social care and housing support in consultation with the Corporate Director of Resources.
- 8. Setting and varying fees and charges for delivery of services.
- 9. Ensure our duty to co-operate is undertaken alongside our health partners and other agencies in the planning, commissioning, and assessing risk posed by

- violent or sexual offenders led by the probation service, the prison service, and police.
- 10. Protection and promotion of the welfare and wellbeing of adults who have social care needs, including young people who have social care needs and who are moving into adulthood.
- 11. To meet the requirements as set down by regulatory bodies in relation to the operation of services within Adult and Health Services.
- 12. The provision, operation, commissioning, and variation of payments to external providers in respect of services arranged by the Corporate Director of Adult and Health Services.
- 13. Under the Care Act 2014 to discharge any functions in relation to the social care duties of the Council including:
 - (a) To provide information and advice about care and support services for adults and carers.
 - (b) To provide or arrange access to preventative services promoting wellbeing and independence.
 - (c) Ensuring that the needs of people continue to be met if their care provider becomes unable to carry on providing care because of business failure.
 - (d) Carrying out an assessment and applying national eligibility criteria for anyone who appears to require care and support, including carers who may need support.
 - (e) Work together with the NHS to ensure the safe hospital discharge of people with care and support needs.
 - (f) To provide a personal budget to anyone with 'eligible needs'.
 - (g) To provide access to advocacy for anyone who would have 'substantial difficulty' in being involved in making decisions about their care and support and have no appropriate individual (carer, family, or friend) to advocate for them.
 - (h) To have in place a Safeguarding Adults Board with a duty to assure itself that partners are working together to safeguard adults from abuse and neglect or the risk of abuse and neglect, and to support communities to prevent abuse and neglect.
 - (i) To make enquiries into specific concerns of abuse and neglect requiring the cooperation of partner agencies and led multi agency safeguarding investigations.

In carrying out these delegated functions, the Corporate Director will agree arrangements for consultation with the relevant Cabinet Portfolio Member(s) and will refer to the Executive for consideration and decision those matters directed by the said Member(s).

Specific Delegations

- 14. To coordinate the Council's response to Section 17 of the Crime and Disorder Act 1998 and ensure the crime and disorder implications of the Council's decisions are properly considered.
- 15. To meet the requirements as set down by regulatory bodies in relation to the employment, registration, and training of all registrable staff.
- 16. To advise and contribute to the preparation of the Integrated Needs Assessment and Joint Health & Wellbeing Strategy in conjunction with the Director of Public Health and the North East and North Cumbria Integrated Care Board.
- 17. To be the lead Director on the local Safeguarding Adults Board in accordance with legislation and guidance.
- 18. To work in collaboration with partners in the development of the Safe Durham Partnership Strategic Assessment on behalf of the Safe Durham Partnership.
- 19. In conjunction with the Corporate Director of Resources sign off the Better Care Fund.
- 20. To take responsibility for the management of Adult Social Care functions in the context of the Integrated Community Services model.
- 21. To exercise the Council's duties and responsibilities in respect of market shaping and commissioning adult care and support as outlined in the Care Act 2014.

In carrying out these delegated functions, the Corporate Director will agree arrangements for consultation with the relevant Cabinet Portfolio Member(s) and will refer to the Executive for consideration and decision those matters directed by the said Member(s).



Table 5 - Delegations to the Director of Public Health

Specific Delegations

- 1. Under Section 73A(1) of the National Health Service Act 2006 inserted by section 30 of the Health and Social Care Act 2012;
 - (a) To contribute to and influence the work of the NHS Commissioners, ensuring a whole system approach across the public sector and ensuring NHS commissioners receive the public health advice they need;
 - (b) To undertake duties to take steps to improve public health;
 - (c) To undertake such other public health protection or health improvement functions that the Secretary of State delegates to Local Authorities either by arrangement or under regulations- these include services mandated by regulations under Section 6C of the 2006 Act Inserted by section 18 of the 2012 Act;
 - (d) To respond as a responsible authority under the Licensing Act 2003, such as making representations about licensing applications;
 - (e) To promote Healthy Start Vitamins (under the Healthy Start and Welfare Food Regulations 2005) for maternity or child health clinics;
 - (f) To consult and make decisions on Fluoridation Schemes;
 - (g) The commissioning of services in relation to 0-5 children's public health.
- 2. To take responsibility for the management of the Council's Public Health Services and function, with professional responsibility and accountability for their effectiveness, availability, and value for money.
- 3. To provide leadership, expertise and advice to Senior Officers and Elected Members on a range of issues from outbreaks of disease and emergency preparedness through to improving local people's health concerns and around access to health services.
- 4. To provide the public with expert, objective advice on health matters.
- 5. To promote action across the life course, working together with council colleagues such as the Corporate Director of Adults and Health Services and with NHS colleagues.
- 6. To work with local Criminal Justice Partners and Police and Crime Commissioners to promote safer communities, including cooperating with the police, the probation service, and the prison service to assess the risk posed by violent or sexual offenders.
- 7. Under the National Health Service Act 2006 and the Health and Social Care Act 2012, to discharge any functions in relation to the corporate public health duties of the Council including responsibility for writing the

annual report on the health of the local population. (The Council has a duty to Publish this report under section 73B (5) & (6) of the 2006 Act and Section 31 of the 2012 Act).

- 8. Under section 6C of the National Health Service Act 2006;
 - (a) To ensure appropriate access to sexual health services;
 - (b) To take responsibility for the National Child Measurement Programme;
 - (c) To take responsibility for the NHS Health Check Assessment;
 - (d) Support to NHS Commissioners.
- 9. To input into the Local Health Resilience Partnership (LHRP) for County Durham, Darlington, and Tees Valley.
- 10. To seek assurance of the NHS screening programmes, both cancer and non-cancer, ante-natal and children's screening programmes, ensuring the health of the population is adequately protected and raising issues and concerns appropriately.
- 11. To seek assurance of the NHS immunisation programmes including children 0-5 years, HPV and seasonal flu and any other that the Secretary of State instructs, including catch up programmes, raising issues and concerns appropriately.
- 12. To discharge the Council's responsibilities in relation to communicable and infectious diseases, including healthcare acquired infections.
- 43.12. Implementing or determining, subject to any rights of review or appeal which may apply, all matters concerning the Statutory Public Health complaints procedure.
- 14.13. Setting, varying, and recovering charges in respect of certain steps taken in the exercise of health improvement duties.
- 45.14. To advise and contribute to the preparation of the Pharmaceutical Needs Assessment.



Table 6 - Delegations to the Corporate Director of Children and Young People's Services

Executive Functions

Subject to the requirement set out below and in compliance with the provisions of Table 1 above, the Corporate Director of Children and Young People's Services, is authorised to discharge any function of the Executive in relation to:

General

- 1. To be the Council's appointed Director(s) of Children's Services in accordance with section 18(1) of the Children Act 2004, with responsibility for the discharge of the local authority's education and children's social services functions as set out in section 18(2) of that Act.
- To act as the statutory officer under section 18(1) of the Children Act 2004 and provide arrangements for the safeguarding of vulnerable children and for promoting the wellbeing of children and families.
- 3. To meet the requirements as set down by regulatory and inspection bodies in relation to the operation of children and young people's services.
- 4. To set and vary fees and charges for delivery of children and young people's services.
- 5. To undertake joint collaborative action as appropriate with the National Health Service and other partner organisations for the planning and provision of jointly operated services within the County for children and young people.
- 6. To discharge relevant statutory duties and powers related to mental health services for children and young people in accordance with the Mental Health Act 1983.

4.

- 1. The exercise of the Council's powers and duties in relation to the provision of social services so far as those functions relate to:-
 - (a) Children, or
 - (b) Children and young people leaving care

- Issuing and conducting proceedings, including care proceedings and applications for placement orders in accordance with the Children Act 1989 and the Adoption and Children Act 2002 and all other relevant legislation and guidance.
- 4. Functions exercisable on behalf of an NHS body so far as it relates to children and young people.
- 5. To manage the Council's function as Local Education Authority, in accordance with strategic plans approved by the Council and governing legislation.
- 6. The Council's powers and duties in relation to the provision and commissioning of education and training opportunities for young people as determined by the Education Act 1996 and Education and Skills Act 2008 and all other legislation and guidance relating to education and training for young people.
- 7. The effective and lawful operation of a secure unit in accordance with the licence requirements set by the Office for Standards in Education, Children's Services and Skills (Ofsted).
- 8. To discharge all statutory duties and powers related to mental health services for children and young people in accordance with the Mental Health Act 1983.
 - 7. To ilmplementing or determineing, subject to any right of review or appeal which may apply, all matters concerning the statutory and corporate complaints procedure relating to children and young people.
 - 8. To exercise relevant functions on behalf of an NHS body so far as it relates to children and young people.
 - 9. To commission and agree payments to external providers in respect of services arranged by the Corporate Director of Children and Young People's Services.
 - 10. In conjunction with the Corporate Director for Adults and Health Services, to coordinate the provision of services to children and young people who are transitioning into adulthood.
 - 11. In conjunction with the Director of Public Health, to improve the health of children in the local area.
 - 2.12. To fulfil the Council's duty to cooperate with Multi Agency Public Protection Arrangements (MAPPA).

Children's Social Care

- 13. The exercise of the Council's powers and duties in relation to the provision of social services so far as those functions relate to:
- (a) Children; or
- (b) Children and young people leaving care
- 3. To issue and conduct proceedings, including care proceedings and applications for placement orders in accordance with the Children Act 1989 and the Adoption and Children Act 2002 and all other relevant legislation and guidance.
- 14. To approve foster parents
- 15. To establish and maintain an adoption service in accordance with the Adoption Acts, which may include the establishment and maintenance of a Regional Adoption Agency.
- 16. To discharge the Council's responsibility in relation to the Sufficiency Duty and ensuring that there is sufficient suitable homes and accommodation for children in care.
- 17. To make arrangements for the provision of Local Authority Children's homes and their management and to ensure that they are registered as children's homes.
- 18. To discharge section 13 of the Children Act 2004 which requires local authorities and other named statutory partners to make arrangements to ensure that their functions are discharged with a view to safeguarding and promoting the welfare of children. This includes planning to prevent children from going missing and to protect them when they do.

Education and Skills

- 19. To manage the Council's function as Local Education Authority, in accordance with strategic plans approved by the Council and governing legislation.
- 20. To exercise the Council's powers and duties in relation to the provision and commissioning of education and training opportunities for young people as determined by the Education Act 1996 and Education and Skills Act 2008 and all other legislation and guidance relating to education and training for young people.
- 21. To provide, operate and commission vocational training and allied services for persons over compulsory school age, including the provision of secure boarding accommodation for young people aged over 16 but under 25 who are subject to a learning difficulty assessment and promotion of arrangements to assist persons to obtain employment and employers to obtain employees.

- 22. To discharge the statutory duty under s22(3A) of the Children Act 1989 to promote the educational achievement of children in care, incleuding those children placed out of authority, and to appoint an officer to make sure that its duty to promote the educational achievement of its children in care is properly discharged.
- 23. To make free-of-charge home to school travel arrangements to facilitate the attendance at school of eligible children resident in the area.
- 24. To deliver duties identified in section 2 of the Childcare Act 2016 and sections 6, 7, 7A, 9A, 12 and 13 of the Childcare Act 2006, including the requirement to secure sufficient childcare for working parents, to provide information, advice and assistance to parents and prospective parents and to secure the equivalent of 30 hours of free childcare over 38 weeks of the year for qualifying children.
- 25. To make arrangements for suitable education for permanently excluded pupils, and for other pupils who, because of illness or other reasons, would not receive suitable education without such arrangements being made.
- <u>26. To discharge functions relating to school admissions and ensure that</u> admission arrangements are compliant with the School Admissions Code.
- 27. To discharge responsibilities under the Education Act 1996 to secure school places.

Early Help, Inclusion and Vulnerable Children

- 28. To ensure the effective and lawful operation of a secure unit in accordance with the licence requirements set by the Office for Standards in Education, Children's Services and Skills (OFSTED).
- 29. To discharge the Council's powers and duties in the Children and Families Act 2014 in relation to children and young people with Special Educational Needs and Disabilities, including the publication of a 'Local Offer' which sets out services available for children and young and people with special educational needs between the ages of 0-25.
- 30. To discharge the Council's responsibilities under section 39(1) of the Crime and Disorder Act 1998 which requires the cooperation of the named statutory partners to form a Youth Justice Service.

In carrying out these delegated functions, the Corporate Director will agree arrangements for consultation with the relevant Cabinet Portfolio Member(s) and will refer to the Executive for consideration and decision, those matters directed by the said Member(s).

- 9. Setting and varying rates for providers of all forms of social care and housing support in consultation with the Corporate Director of Resources.
- 10. Setting and varying fees and charges for delivery of services.
- 11. Undertaking joint collaborative action as appropriate with the National Health Service and other partner organisations for the planning and provision of jointly operated services within the County for children and young people.
- 12. To meet the requirements as set down by regulatory bodies in relation to the operation of services within Children and Young People's Services.
- 13. To discharge the Council's responsibilities under Section 39(1) of the Crime and Disorder Act 1998 which requires the co-operation of the named statutory partners to form a Youth Justice Service.
- 14. The provision, operation, commissioning and variation of payments to external providers in respect of services arranged by the Corporate Director of Children and Young People's Services.
- 15. The provision, operation and commissioning of vocational training and allied services for persons over compulsory school age, including the provision of secure boarding accommodation for young people aged over 16 but under 25 who are subject to a learning difficultly assessment and promotion of arrangements to assist persons to obtain employment and employers to obtain employees.
- 16. The provision, operation and commissioning of services in relation to Adult Learning.
- 17. To coordinate the transition of service provision for children who will require services into adulthood.
- 18. Under the Children and Families Act 2014, to discharge any functions in relation to the social care duties of the Council including:
- 19. To discharge the Councils powers and duties in the Children and Families Act 2014 in relation to children and young people with Special Educational Needs and Disabilities, including the publication of a 'Local Offer' which sets out services available for children and young people with special educational needs between the ages of 0-25.
- 20. To approve foster parents and to establish and maintain an adoption service in accordance with the Adoption Acts.

In carrying out these delegated functions, the Corporate Director will agree arrangements for consultation with the relevant Cabinet Portfolio Member(s) and will

refer to the Executive for consideration and decision those matters directed by the said Member(s).

Specific Delegations

- 21.31. To meet the requirements as set down by regulatory bodies in relation to the employment, registration and training of all registrable staff.
- 22.32. To license the employment of children in accordance with the Children and Young Persons Act 1933.
- 23.33. To be the lead Director on the Local Safeguarding Children's Partnership in accordance with legislation and guidance.



Table 7 - Delegations to the Corporate Director of Neighbourhoods and Climate Change

Executive Functions

Subject to the requirement set out below and in compliance with the provisions of Table 1 above, the Corporate Director of is Neighbourhoods and Climate Change authorised to discharge any function of the Executive in relation to:

- Allotments
- Anti-Social Behaviour
- Bereavement services
- Civic Pride
- Clean and Green including: Street Cleansing, Public Realm/ Open Space
- Community Buildings
- Community Development and Area Action Partnerships
- Community Engagement
- Support for statutory partnerships including community safety (incorporating the responsibilities under the Counter Terrorism and Security Act 2015 – the Prevent function), health and wellbeing, children and adults safeguarding.
- <u>Safer Communities including Local Multi Agency Problem Solving groups</u> (<u>LMAPS</u>).
- Conservation, Archaeology and Ecology
- Consumer Protection including Fair Trading, Safety and Metrology, Licensing and Markets
- County Fleet
- Emergency Planning and Civil Contingencies
- Environment Policy
- Government Migration Programmes
- Gypsy, Roma, Traveller Services
- Highway Services including: Highway Design, Construction and Maintenance, Winter Maintenance
- Maintenance. Parks and Grounds
- Neighbourhood Interventions
- Neighbourhood wardens
- Operational community safety
- Parks and Countryside
- Partnership Co-ordination and support for the County Durham Partnership
- Pest Control
- Private Sector Housing regulation
- Public Health Protection and infectious disease outbreak control
- Public Rights of Way
- Refuse and Recycling including Waste Transfer Stations

- Special Criminal Investigations including tobacco control
- Strategic Highways including: Drainage and Coastal Protection, Network Management, Client, Policy and Asset Management, Road Safety
- Strategic Waste including Waste Contract and Management Strategy
- Sustainability & Climate Change
- Voluntary Sector and Local Councils

In carrying out these delegated functions the Corporate Director will agree arrangements for consultation with the relevant Cabinet Portfolio Member(s) and will refer to the Executive for consideration and decision those matters directed by the said Member(s)

Specific and non-executive delegations

2.1. To review decisions made by the Head of Corporate Property and Land relating to the list of assets of community value.

The following matters are, in addition, delegated to the Head of Environment:

- 3.2. To authorise suitably qualified and competent staff within Environmental Services and other persons acting on behalf of the Council, for the purposes of discharging duties and powers under all legislation related to the Executive functions in paragraph 1 of Table 7.
- 4.3. To authorise suitably qualified and competent staff within Environmental Services to discharge the regulatory and enforcement functions of the Council related to the Executive functions in paragraph 1 of Table 7.
- 5.4. To exercise, in consultation with the Head of the Legal and Democratic Services the Council's enforcement functions including, where appropriate, the institution of legal proceedings under all legislation related to the Executive functions in paragraph 1 of Table 7.
- 6.5. To issue simple and conditional cautions in accordance with PACE and the Home Office Guidance to persons guilty of criminal offences under legislation relating to Executive functions in paragraph 1 of Table 7.
- 7.6. To exercise functions as Waste Collection and Disposal Authority under all legislation relating to Waste Management.
- 8.7. In consultation with the Head of Legal and Democratic Services, to make, confirm, amend, vary, modify, consolidate and revoke orders under the legislation relating to Executive functions listed in Paragraph 1 of Table 7.
- 9.8. To manage the Council's allotments which includes responsibility for the grant, renewal and termination of allotment tenancies.

10. To designate any areas to be of special architectural or historical interest as conservation areas; to review and amend the boundaries and conclude Character appraisals and to formulate and prepare proposals for the preservation and enhancement of those areas.

The following matters are, in addition delegated to the Head of Highways Services:

- 41.9. Generally to take action and operate all legislative, enforcement and administrative procedures in relation to the Council's functions and duties as a highway authority and street authority. Specifically but not exclusively to:
 - (a) maintain a register of adopted streets, enter into agreements for adopting highways and adopt private streets by notice;
 - (b) take any necessary action in connection with the Advance Payments Code and to make highway funding agreements;
 - (c) determine applications for licences, permits and consents in connection with vehicle crossings, builders skips, use of traffic signs, placing/licensing amenities in the highway, erection of emergency barriers, scaffolding, hoardings and the deposition of building materials on the public highway, excavations and openings in the highway, vaults and cellars, street works and permits for heavy trailers;
 - (d) exercise the Council's common law powers to remove obstructions and abate nuisances on the highway;
 - (e) take action to protect highways rights and deal with obstructions;
 - (f) direct unauthorised campers to leave highway land and to apply for court order to remove vehicles off the highway;
 - (g) to make temporary road closure orders/notices, orders closing streets for processions etc and exercise the Council's powers;
 - (h) enforce all the provisions of and initiate legal proceedings under all the sections of the Highway Act 1980:
 - (i) to exercise the Council's powers under the Durham City Council Act 1985 in relation to the temporary closure of footpaths;
 - (j) to grant street works license under section 50 of the New Roads and Street Works Act 1991
 - (k) to issue fixed penalty notices to statutory undertakers who fail to serve correct notices under the New Roads and Street Works Act 1991 to carry out works on the road network:
- 42.10. To exercise all the Council's functions relating to provisions of the Highways Act 1980 as set out in Schedule 1 to the Local Authorities (Functions and Responsibilities) (England) 2000 Regulations.
- 43.11. To authorise suitably qualified and competent staff within Highway Services and other persons acting on behalf of the Council, for the purposes of

- discharging duties and powers regulatory and enforcement functions under the legislation relevant to the role of Head of Highway-Services.
- 14.12. To exercise, in consultation with the Head of the Legal and Democratic Services the Council's enforcement functions, including, where appropriate the institution of legal proceedings, under all legislation relevant to the role of Head of Highway—Services.
- 45.13. In consultation with the Head of Legal and Democratic Services, to make, confirm, amend, vary, modify, consolidate and revoke orders under the legislation relevant to the role of Head of Highway Services.
- 16.14. To exercise the functions of land drainage and Lead Local Flood Authority.
- 15. To exercise all of the Council's functions relating to public rights of way as set out in Part 1 of Section I of Schedule 1 to the Local Authorities (Functions and Responsibilities) (England) Regulations 2000 except matters reserved to the Highways Committee.

17.

The following matters are, in addition, delegated to the Head of Partnerships and Community Engagement:

- 48.16. To authorise the expenditure of Neighbourhood and Area budgets approved by the Council in consultation with the relevant Area Action Partnership Board and the appropriate local Member(s).
- 49.17. To support and co-ordinate partnership boards including and not limited to community safety/ crime and disorder; health and wellbeing; children, young people and families.
- 20.18. To plan and deliver the requirements for welcoming and supporting refugees and individuals seeking asylum, including capacity within the County as part of the Government Migration Programme.

The following matters are, in addition, delegated to the Head of Community Protection:

- 21.19. To exercise all of the Council's functions including licensing, registration, making of orders, issue of notices and enforcement in respect of the following matters referred to in Schedule 1 to the Local Authorities (Functions and Responsibilities) (England) Regulations 2000:
 - (a) Performances of hypnotism;
 - (b) Premises for acupuncture, tattooing, ear piercing and electrolysis;
 - (c) Pleasure boats and pleasure vessels;

- (d) Night cafes and take-away food shops;
- (e) Sale of non-medicinal poisons;
- (f) Premises for the preparation of food including registration;
- (g) Scrap yards;
- (h) Pet shops and the breeding and boarding of dogs or other animals;
- (i) Animal trainers;
- (j) Knackers' yards;
- (k) Charitable collections;
- (I) Operation of loudspeakers;
- (m) Street works licences;
- (n) Movement and sale of cattle and pigs;
- (o) Storage of celluloid;
- (p) Meat, fish, dairy and egg product establishments and butchers' shops;
- (q) Motor salvage operations;
- (r) Health and safety at work;
- (s) Smoke-free premises and vehicles;
- (t) Caravan and camping sites and moveable dwellings

<u>22.20.</u> To exercise the Council's functions in relation to:

- (a) The control of pollution and the management of air quality;
- (b) Statutory nuisances, as referred to in Schedule 2 to the Local Authorities (Functions and Responsibilities) (England) Regulations 2000;
- (c) Contaminated land;
- (d) Port health.
- 23.21. To exercise, in consultation with the Head of the Legal and Democratic Services the Council's licensing, approval, registration and enforcement functions, including, where appropriate, the institution of legal proceedings under legislation relevant to the role of Head of Community Protection. This will include all forms of Licensing, Environmental Health, Statutory nuisance, Contaminated land, Food Safety, Consumer Protection, Trading Standards and Animal Welfare.
- 24.22. Subject to Appendices 1, 2 and 3 to this Table to authorise, suspend, vary, transfer, extend or revoke permits, licences, certificates, registrations and approvals issued under the legislation.
- 25.23. To issue simple and conditional cautions and in accordance with PACE and the Home Office Guidance to persons guilty of criminal offences under legislation falling within the role of Head of Community Protection.
- 26.24. To authorise suitably qualified and competent staff within the Environment, Health and Consumer Protection Division Community Protection Service and other persons acting on behalf of the Council, for the purposes of discharging duties and powers relating to the Executive Functions in paragraph 1 of Table 7 and under the legislation falling within the role of Head Community Protection.

- 27.25. To authorise another local authority to institute legal proceedings in respect of alleged contraventions of legislation where related contraventions are being investigated by that authority.
- 28.26. To grant authorisations in relation to illegal money lending and unfair trading practices.
- 29.27. TPower to agree transfers and assignments under health and safety legislation to change Enforcing Authority responsibilities.
- 30.28. Power tTo appoint Proper Officers and alternate Proper Officers for the Authority for matters relating to Public Health, Port Health and the Control of Infectious Disease.
- 29. Power tTo appoint Public Analyst, Agricultural Analyst and Food Examiner for the Council.
- 30. The management of matters required to ensure the Council carries out its statutory duties as a local housint authority as prescribed in:
 - Housing Act 1985
 - Housing Act 1996
 - Housing Act 2004
 - Local Government and Housing Act 1989
 - Localism Act 2011
 - Any other relevant statute or government guidance relating to private sector housing.
- 31. To exercise the Council's regulatory functions in relation to the regulation of private sector housing, including:
 - a. To exercise the Council's enforcement powers under the legislation relating to private sector housing;
 - b. Licensing of Houses in Multiple Occupation;
 - c. To exercise the functions of the Council under Part X of the Housing
 Act 1985 and Part IV, Chapter 3, and Part VII of the Housing Act 2004
 in relation to overcrowding.
- 31.32. Act under and in respect of Sections 59-63, 76, 79 Building Act 1984.
- 32.33. To authorise Officers to institute and or defend on behalf of the Council any legal proceedings which the Council by itself, or by a duly empowered Committee, may decide to take. In this respect, nominated staff are hereby authorised to appear in Court in person, or to be represented by a duly appointed officer of the Council in accordance with Section 223 of the Local Government Act 1972 or to be represented by a duly instructed solicitor.

- 33.34. To determine those applications and matters in relation to Licensing and Gambling as are referred to in Appendices 1, 2 and 3 to this Table.
- 35. To agree terms of conditions and licences in accordance with published best practice and/or guidance.
- 34.36. Determine suitability of a person to carry on business as a scrap metal dealer and to revoke existing licences and impose licence conditions in accordance with the Scrap Metal Dealers Act 2013, as appropriate.

Appendix 1 to Table 7

Delegation of Licensing Act 2003 responsibilities

Matter to be dealt with	(1) Full Committee	(2) Sub-Committee	(3) Officers
Application for Personal Licence		If a Police objection is made	If no objection made
Application for Personal Licence with unspent convictions		All cases	
Application for Premises Licence/Club Premises Certificate		If a relevant representation is made	If no relevant representation is made
Application for provisional statement		If a relevant representation is made	If no relevant representation is made
Application to vary Premises Licence/Club Premises Certificate		If a relevant representation is made	If no relevant representation is made
Application to vary designated Premises Supervisor		If a Police objection is made	All other cases
Request to be removed as designated Premises Supervisor			All cases
Application for transfer of Premises Licence		If a Police objection is made	All other cases
Application for interim authorities		If a Police objection is made	All other cases
Application to review Premises Licence/Club Premises Certificate		All cases	
Decision on whether a complaint is irrelevant, frivolous or vexatious, etc.			All cases, in consultation with the Chair or Vice Chair of the Statutory Licensing Committee
Decision to object when local authority is a consultee and not the relevant authority considering the application		All cases	
Determination of a police representation to a temporary event noticeDetermination of a temporary event notice following receipt of an objection notice.		All cases	

Appendix 2 to Table 7 Gambling Act 2005 Scheme of Delegations

Gambling Act 2005	Functions	Delegation
Section 163	Determination of application for Premises Licence in respect of which representations have been made (and not withdrawn)	Licensing Sub-Committee
	Determination of application for Premises Licence where no relevant representations received	Officers
Section 162	Attachment of condition to Premises Licence or exclusion of default condition	Licensing Sub-Committee
Section 162	Decision as to whether representation is vexatious, frivolous, or would certainly not influence the authority's determination of application	Officers in consultation with Chair or Vice-Chair at the Licensing Committee
Section 187	Determination of application to vary Premises Licence in respect of which representations have been made (and not withdrawn)	Licensing Sub-Committee
	Determination of application to vary Premises Licence in respect of which no representation received	Officers
Section 188	Determination of application for transfer of Premises Licence in respect of which representations have been made (not withdrawn)	Licensing Sub-Committee
	Determination of application for transfer of Premises Licence where no representations received	Officers
Section 193	Revocation of Premises Licence for failure to pay annual fee	Officers
Section 194	Determination that a Premises Licence has lapsed	Officers
Section 195	Reinstatement of lapsed Premises Licence in respect of which representations have been made (and not withdrawn)	Licensing Sub-Committee
	Reinstatement of lapsed Premises Licence where no representation is received	Officers
Section 198	Rejection of application for review of Premises Licence on various grounds	Officers in consultation with the Chair or Vice-Chair of the Licensing Committee
Section 200	Initiation of review of Premises Licence	Officers
Section 201	Determination that representation about review of Premises Licence is frivolous, vexatious or will certainly not influence a review of a Premises Licence	Officers in consultation with the Chair or Vice-Chair of the Licensing Committee

Gambling Act 2005	Functions	Delegation
Section 202	Determination of action following review of Premises Licence	Licensing Sub-Committee
Section 204	Determination of application for provisional statement in respect of Premises Licence where representations have been made (and not withdrawn)	Licensing Sub- Committee
	Determination of application for provisional statement in respect of which no representations received	Officers
Section 205	Decision to disregard representations made in respect of application for a Premises Licence after issue of provisional statement	Officers in consultation with the Chair or Vice-Chair of the Licensing Committee
Section 218	Issue of counter notice to Temporary Use Notice where number of permitted days are exceeded	Officers
Section 221	Objection to Temporary Use Notice	Officers
Section 222	Hearing in relation to a Temporary Use Notice or to agree with other parties in the event of an objection that a hearing is unnecessary	Authorised Officer in consultation with Chair or Vice Chair of the Licensing Committee
Section 284	Making of Order to remove exemptions from specified premises	Licensing Sub- Committee
Section 346	Institution of criminal proceedings in respect of an offence under the provisions of the Act	Officers in consultation with the Chair or Vice-Chair of the Licensing Committee
Schedule 10 Paragraph 8	Determination of application for Family Entertainment Centre Gaming Machine Permit	Head of Administration (or in their absence the Central Services Manager) (Refusal to be exercised only in consultation with Chair or Vice-Chair of the Licensing Committee)
Schedule 10 Paragraphs 14 and 15	Notification of lapse of Family Entertainment Centre Gaming Permit	Officers in consultation with the Chair or Vice-Chair of the Licensing Committee
Schedule 11 Paragraph 44	Registration of society for small society lottery	Officers

Gambling Act 2005	Functions	Delegation
Schedule 11 Paragraph 48	Refusal of application for registration of society for small society lottery	Officers in consultation with the Chair or Vice-Chair of the Licensing Committee
Schedule 11 Paragraph 50	Revocation of registration of society for small society lottery	Officers in consultation with the Chair or Vice-Chair of the Licensing Committee
Schedule 11 Paragraph 54	Cancellation of registration of society for small society lottery for non-payment of annual fee	Officers
Schedule 12 Paragraphs 5 and 10 and 24	Determination of application for Club Gaming Permit and Club Registration Permit and for renewal of permit in respect of which representations have been made (and not withdrawn)	Licensing Sub-Committee
	Determination of application for Club Gaming Permit and Club Registration Permit and for renewal of permit where no representations received	Officers
Schedule 12 Paragraph 15	Determination of application for variation of Club Gaming Permit and in respect of which Club Registration Permit and cancellation of permit representations have been made (and not withdrawn)	Licensing Sub-Committee
	Determination of application for variation of Club Gaming Permit and Club Registration Permit and cancellation of permit where no representations received	Officers
Schedule 12 Paragraph 21	Cancellation of Club Gaming Permit and Club Registration Permit	Licensing Sub-Committee
Schedule 12 Paragraph 22	Cancellation of Club Gaming Permit and Club Registration Permit for failure to pay annual fee	Officers
Schedule 13 Paragraphs 4, 15 and 19	Determination of application for grant, variation or transfer of Licensed Premises Gaming Machine Permit	Officers (Refusal and limitation on number of machines only in consultation with Chair or Vice-Chair of the Licensing Committee
Schedule 13 Paragraph 16	Cancellation of Licensed Premises Gaming Machine Permit or variation of number or category of machines in respect of which representations received (and not withdrawn)	Licensing Sub-Committee

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Gambling Act 2005	Functions	Delegation
	Cancellation of Licensing Premises Gaming Machine Permit and variation of number or category of machine where no representations received	Officers
Schedule 13 Paragraph 17	Cancellation of Licensed Premises Gaming Machine Permit for failure to pay annual fee	Officers
Schedule 14 Paragraphs 9 and 18	Determination of application for Prize Gaming Permit and application for renewal of Permit	Officers (Refusal only in consultation with Chair or Vice-Chair of Licensing Committee)
Schedule 14 Paragraph 15	Determination that Prize Gaming Permit has lapsed	Officers

Appendix 3 to Table 7 Hackney Carriage and Private Hire Licensing

Matters to be dealt with	Full Committee	Sub-Committee	Officers
Application for a Drivers Licence where there are no concerns over their fitness and propriety			X
Application for a Drivers Licence where doubts on fitness and propriety are minor traffic offences			X
Application for a Drivers Licence where there is a lapse of time or circumstances for convictions fall outside of the Policy		X	
Application for a Drivers Licence where there is any other doubt on suitability		x	
Revocation of Driver or Operator Licence		x	
Revocation of Drivers Licence where there is imminent jeopardy to public safety			X In consultation with the Chair/Vice Chair of the General Licensing and Registration Committee
Revocation of Vehicle Licence			х
Suspension of Licences			х



Table 8 - Delegations to the Corporate Director of Resources

Executive Functions

Subject to the requirement set out below and in compliance with the provisions of Table 1 above the Corporate Director of Resources is authorised to discharge any function of the Executive in relation to:

- The proper administration of the Council's financial affairs
- The provision of Legal and Democratic Services to the Council
- HR and Employee Services
- Digital Services
- Coroners
- Land charges
- The Registration of Births, Deaths and Marriages
- Transactional and Customer Services
- Information Management and Governance
- Pensions
- Procurement, Sales and Business Services

In carrying out these delegated functions the Corporate Director will agree arrangements for consultation with the relevant Cabinet Portfolio Member(s) and will refer to the Executive for consideration and decision those matters directed by the said Member(s)

Specific and Non-Executive Delegations

- 1. To authorise the termination of employment of staff by reason of early retirement with voluntary redundancy. Wwhere there is a cost to the Council associated with the early release of pension benefits. this will be in consultation with the Cabinet Portfolio Member for Corporate Resources and Rural Issues Holder for Finance.
- 2. To determine the early release of pension benefits on compassionate grounds, in consultation with the Cabinet Portfolio Member for Social Inclusion, having regard to any representations received from Opposition Group Leaders

Transactional and Customer Services

3. To establish an appropriate Debt Management Strategy and Policy and to implement appropriate action to ensure the collection of revenue, council tax and business rates, including for the use of Enforcement Agents where appropriate.

- 4. The administration of housing benefit, the administration of the Local Council Tax Support Scheme, the administration of applications and awards in relation to Discretionary Housing Payments and the Council's Welfare Assistance Scheme.
- 5. The policy development and administration of Government funded financial support schemes.
- 6. The review and adoption of the Council's Discretionary Housing Payments Policy.
- 7. The review and adoption of the Council's Welfare Assistance Scheme Policy.
- 8. The review and adoption of the Council's Residential Care Charging Policy, in line with legislation, and the administration of billing and recovery of charges levied, including making arrangements for Deferred Payments, including:
 - (a) To waive or reduce charges for care services in individual cases.
 - (b) To disregard the value of a property in a financial assessment.
- 9. The review and adoption of the Council's Non-Residential Care Charging Policy, in line with legislation, and the administration of billing and recovery of charges levied, including making arrangements for Deferred Payments Arrangements, including:
 - (a) To waive or reduce charges for care services in individual cases.
 - (b) To disregard the value of a property in a financial assessment.
- 10. The provision of a Welfare Rights Service and the commissioning of Advice Services, including working with and supporting the Advice in County Durham Partnership.
- 11. To apply to the Court of Protection for Deputyship or single orders related to finance and property and to act as dually appointed Financial Appointee or Deputee for those individuals who lack mental capacity and are subject to such orders.
- 11.12. Establishing, reviewing and amending a charging policy for those for whom the Deputy and Appointeeship Team act as an appointee.
- 42.13. Completion of statutory submissions to Government of the council tax and business rates returns.
- 43.14. To establish and amend/update the Council Tax Exemption for Care Leavers Policy and to administer applications under this policy.

- 14.15. To establish and amend/update the Council's Discretionary Rate Relief Policies and to administer applications under these schemes.
- 45.16. To establish and amend the Council Tax Discretionary Reduction Policy and Business Rates Hardship Relief Policy and administer applications for relief under Section 13A(1)(c) of the Local Government Finance Act 1988.
- 46.17. The operation and development of the systems supporting payments and financial support
- <u>17.18.</u> Agreement of remedies to customers in line with the Council's Corporate Complaints Policy

Corporate Finance and Commercial Services

- 48.19. To exercise MTFP, annual budget setting, budgetary control and final accounts functions (Revenue and Capital) referred to the Corporate Director under the Council's Financial Procedure Rules.
- 49.20. To arrange all borrowings, financing and investment in line with the Council's Treasury Management Policy Statement.
- 20.21. To make appropriate banking arrangements on behalf of the Council.
- 21.22. The operation and development of the Council's financial systems.
- <u>22.23.</u> The operation <u>and continuous improvement</u> of the Council's accounting systems.
- 24. To authorise the release of funds from contingencies as set out in the Revenue Budget.
- 23.25. and To set the Council Tax Base at Local Council level and to forecast and to manage the Council's Collection Funds, making adjustments to payments to principal precepting bodies as appropriate.
- 26. To establish such reserves as required and review them for both adequacy and purpose on a regular basis.
- 24.27. To maintain all accounting records in relation to the Pension Fund, including the preparation of the Pension Fund Statement of Accounts and Annual Report.
- 25.28. To act as Proper Officer for the purposes of the following provisions of the Local Government Act 1972:
 - (a) Section 115(2) (Accountability of Officers);
 - (b) Section 146 (Transfer of Securities on Alteration of Area Etc.)

- 26.29. To write off debts.
- 27.30. To deal with the payment of Coroner's remuneration.
- 28.31. To ensure appropriate financial arrangements across the Council.
- 29.32. To agree the terms of loans permitted under law.
- 30.33. To make a statutory declaration of local authority mortgage interest.
- 31.34. To receive and respond to expressions of interest under Community Right to Challenge, under Part 5, Chapter 2 of the Localism Act 2011.
- 32.35. To liaise with the Schools Forum on School Funding formula allocations and to advise Council on formula changes to ensure compliance with Department for Education guidance and regulations and the proper administration of Dedicated Schools Grant (DSG) allocations, including making applications to the Secretary of State for Education as appropriate for any necessary transfer of funding between the DSG funding blocks.
- 33.36. To ensure appropriate arrangements are in place in respect of the effective administration of pooled DCC and NHS monies included within the Durham Better Care Fund and associated integrated budgets.

Pensions

- 34.37. In relation to the Pension Fund, to exercise the County Council's function as administering authority relating to the Local Government Pension Scheme including, but not restricted to, the following:
 - (a) To ensure that Pension Fund complies with the Local Government Pension Scheme Regulations and all other legislation that governs the administration of the Pension Fund.
 - (b) To exercise discretions the Council as administering authority has, under the regulations governing the Local Government Pension;
 - (c) To administer the financial affairs of the Pension Fund;
 - (d) To agree the write-off of bad debts;
 - (e) To take any decision relating to the investment or management of the Pension Fund that cannot reasonably await the next meeting of the Pension Fund Committee.

- (f) To authorise, in cases of urgency, the taking of any action by a Manager of the Pension Fund that is necessary in order to protect the interests of the Fund.
- (g) To maintain all necessary accounts and records in relation to the Pension Fund, including the preparation of the Annual Accounts;
- (h) To ensure that appropriate arrangements for the administration of benefits are in place, including the calculation of and payment of benefits, and collection of contributions;
- (i) To manage the triennial valuation of the Pension Fund including the preparation of membership data for actuarial valuation purposes.
- (j) To ensure appropriate Additional Voluntary Contribution arrangements are in place;
- (k) To exercise the Pension Fund's discretion over the beneficiary of any death grant payable.
- (I) To approve the payment of Dependants' Pensions in accordance with the Local Government Pension Scheme Regulations.
- (m) To maintain the system of internal control.
- (n) To accept for admission into the Pension Fund authorities and bodies, and their employees, in accordance with Local Government Pension Scheme Regulations.
- (o) To <u>implement and maintain an appeals process under deal with stage 2 appeals under</u> the dispute procedure for the Local Government Pension Scheme.
- (p) To set the appropriate investment objectives and the strategic asset allocation taking into consideration the Pension Fund's liabilities as calculated by the Pension Fund's Actuary;
- (q) To monitor and review the investments made by the Fund's appointed investment managers and to review their performance against established benchmarks. To report on the Investment Managers' performance to each meeting of the Pension Fund Committee;
- (r) To manage the Pension Fund's cash flow and allocate funds between investment managers in order to ensure that the Pension Fund's strategic asset allocation is maintained and invest the residual cash balances.

- (s) To manage the cash balances not allocated to Investment Managers in accordance with the Treasury Management Strategy and Policy approved by the Pension Fund Committee;
- (t) To arrange and authorise the provision of appropriate Member training, including the attendance at conferences and other similar pension fund related events by Members of the Pension Fund Committee and the Local Pension Board.
- (u) To prepare and submit the necessary Policy Statements to Pension Fund Committee and to arrange for the implementation and review of those statements, strategies, policies and procedures, as required. These include the Funding Strategy Statement
- (v) To prepare and submit the necessary plans and principles to the Pension Fund Committee and to arrange for the implementation and review of those plans and principles, as required. These include the Pension Fund Annual Report and the Investment Strategy Statement.
- (w) To review the Fund's approach to responsible investment and policy on social, environmental and ethical matters on the exercise of rights, including voting rights;
- (x) To produce as part of the Funding Strategy Statement, an assessment of identified risks in relation to the management of the Pension Fund.
- (y) To authorise sending instructions to and completing contracts, deeds or agreements with Border to Coast Pensions Partnership Limited to facilitate transition of assets to and management of collective investment vehicles and alternative investments within the Border to Coast pooled arrangements.
- (z) To monitor and review the investments made by Border to Coast Pensions Partnership Limited under pooled arrangements and to review performance against established benchmarks. To report on relevant investment performance of Border to Coast to each meeting of the Pension Fund Committee.
- (aa) To provide quarterly reporting to the Local Pension Board in line with the Board's Terms of Reference in order to assist the Board in securing compliance with the Regulations, any other legislation relating to the governance and administration of the Scheme, and requirements imposed by the Pensions Regulator in relation to the Scheme and the effective and efficient governance and administration of the Scheme.

HR and Employee Services

- 35.38. To implement the Council's decisions in relation to Single Status and Job Evaluation.
- 36.39. To approve the regrading of posts up to and including Head of Service level.
- 37.40. To seek to offer alternative employment to any permanent employee who becomes surplus to the requirements of the Service or whose employment is at risk through reasons of ill health or other incapacity.
- 38.41. To determine applications for the extension of sick pay.
- 39.42. To approve applications for leave of absence in cases not covered by the Council's policies.
- 40.43. To agree variations to the Council's scheme for payments towards removal expenses, lodging allowances and legal fees for new employees.
- 41.44. To approve overtime payments for employees above Grade 8.
- 42.45. To authorise redundancy payments to school staff after consultation with the Head of Corporate Finance and Commercial Services.
- 43.46. To decide, taking into account the opinion of an independent registered medical practitioner, whether under the Local Government Pension Scheme Regulations, a member is eligible for an ill health pension and if eligible, what level of ill health pension the scheme member should be awarded.
- 44.47. To exercise discretions the Council as an employer has, under the regulations governing the Local Government Pension.
- 45.48. To negotiate and agree local agreements changing staff terms and conditions of employment.
- 46.49. To formulate and implement policies relating to employed staff.
- 47.50. The operation and development of HR and Payroll systems.

Procurement Sales and Business Services

- 48.51. To exercise the contractual approval functions referred to the Corporate Director under the Council's Contract Procedure Rules.
- 49.52. To ensure appropriate contractual arrangements across the Council in relation to the receiving of goods, works and services.
- 50.53. To ensure appropriate procurement arrangements are in place in respect of pooled DCC and NHS (or other Partner(s) or Bodies) monies held by DCC on behalf of those named bodies or partners.

- 51.54. Approve variations as set out in the Contract Procedure Rules or elsewhere in this Constitution.
- 52.55. Authorise the collection of income from commercial activities.
- 53.56. Authorise the use of professional services via the approved neutral vendor model delivery strategy

Internal Audit, Fraud, Risk and Governance

- 54.57. To maintain an effective internal audit service.
- 55.58. To act as lead officer for the Audit Committee.
- 56.59. To maintain an effective corporate fraud service.
- 57.60. To act as the Risk Management Officer Champion and ensure appropriate risk management arrangements are in place across the Council.
- 58.61. To act as lead officer for maintaining effective corporate governance arrangements and the preparation of the Annual Governance Statement.

Digital Services

- 59.62. Taking all operational decisions necessary to secure the provision of digital and ICT services and/or discharge of statutory functions, including the power to enter into contracts, in accordance with the approved policies and Financial Procedure Rules including, but not restricted to the following:
 - (a) Maintenance and review of an appropriate IT and Digital Service, including a council-wide strategy and support for all business systems.
 - (b) Development, maintenance, and assurance of all internal and external IT solutions/systems.
 - (c) Management of the Council's resources and assets, systems, digital and information technology and maintenance and ongoing delivery of Operational ICT.
 - (d) The governance/assurance of technical delivery and strategy pertaining to Cyber Security, Smart Place and Digital Place agendas, including Digital Inclusion.
 - (e) Maintain the delivery of Change Services; Solution Architecture & Design ensuring the ongoing delivery of Digital Services to citizens, the council, and communities.

Legal and Democratic Services

The following matters are delegated to the Head of Legal and Democratic Services:

- 60.63. To act as Proper Officer for the purposes of the Local Government Acts 1972 and 2000 and all Regulations made there under other than those Proper Officer functions delegated to the Corporate Director of Resources in connection with the administration of the Council's financial affairs. This delegation shall not derogate from the general delegation under Table 1 paragraph 8.
- 61.64. To carry out the Proper Officer functions relating to the freedom of the City under the Durham City Council Act 1985.
- 62.65. To act as Proper Officer for the Registration of Births, Deaths and Marriages Service pursuant to Schedule 29 paragraph 41 of the Local Government Act 1972 including administration of the arrangements for the licensing of premises under the Marriage Act and the appointment of staff.
- 63.66. To approve premises for the solemnization of marriages and the registration of civil partnerships
- 64.67. To amend the Constitution where necessary to reflect changes in the law or decisions of council bodies or to correct inaccuracies.
 - (a) To prepare, negotiate and agree all legal documentation in relation to all land and property in the Council's ownership or for the acquisition of land and property by the Council.
 - (b) To prepare, negotiate and agree all legal documentation other than those contained in sub-paragraph (a) relating to or affecting the functions of the Council.
 - (c) To sign or attest the Council's seal in all legal documents referred to in sub-paragraphs (a) and (b) and all other legal documentation intended to give effect to decisions of the Council.
 - (d) To sign or attest the Council's seal to all documents referred to in subparagraph (a).
- 65.68. To prepare, negotiate and agree all legal documentation in relation to all land and property held by the Council as a trustee.
- 66.69. To sign any notice, demand or other document on behalf of the Council in connection with any actual or contemplated legal or enforcement proceedings.

- 67.70. Generally, to institute, defend and conduct any legal proceedings relating to the Council's functions or affecting the property, rights or interests of the Council.
- 68.71. To commission external legal advice as required.
- 69.72. To authorise named officers to appear on behalf of the Council in legal proceedings in the Magistrates' Court pursuant to Section 223 Local Government Act 1972.
- 70.73. To settle any action in any court or tribunal in which the Council is a party or where legal proceedings are indicated providing that any settlement exceeding £50,000 will be subject to prior consultation first with the Corporate Director of Resources as s151 Officer and then with the Leader or Deputy Leader of the Council except in cases of urgency where the settlement is made on the advice of Counsel.
- <u>74.</u> To settle claims from staff for damage to personal property in accordance with the Council's policies.
- 75. In relation to the Pension Fund, to exercise the County Council's function as administering authority relating to the Local Government Pension Scheme in the following way:
 - 71.a. To deal with stage 2 appeals under the dispute procedure for the Local Government Pension Scheme.
- 72.76. In consultation with the Chair of the Corporate Overview and Scrutiny Management Board, to make payments or provide other benefits in cases of maladministration in accordance with Section 92 of the Local Government Act 2000 (as amended).

73.77. To:

- i. appoint Members as proxies to attend and vote at shareholders meetings of any company of which the Council is a shareholder and
- ii. undertake the role of company secretary in any company for which the Council provides secretarial or administrative services.
- 74.78. In consultation with the Chief Executive, to make appointments of Members to local and other outside bodies which are not the subject of report to the Council or the Executive, in consultation with the respective political group leaders.
- 75.79. To appoint Review Boards under Regulations under Section 34(4) (Determination of Claims and Reviews) of the Social Security Act 1998.
- 76.80. To make arrangements in relation to appeals against the exclusion of pupils from maintained schools.

- 77.81. To make arrangements pursuant to Sections 94(1), (1A) and (4) of the Schools Standards and Framework Act 1998 (Admission Appeals).
- 78.82. To make arrangements pursuant to Section 95(2) of the Schools Standards and Framework Act 1998 (Children to whom Section 87 applies; Appeals by Governing Bodies).
- 79.83. In consultation with the Corporate Director for Neighbourhoods and Climate Change and the Chair and Vice-Chair of the Statutory Licensing Committee or General Licensing and Registration Committee as appropriate, to determine that a particular application shall be considered by the Statutory Licensing Committee or the General Licensing and Registration Committee rather than a Sub-Committee.
- 80.84. To consider and respond to representations made by members of the public in relation to a decision to hold a meeting or part of that meeting in private.
- 81.85. To discharge the Council's functions in relation to voluntary registrations of village greens as set out in section 15(8) Commons Act 2006.
- 82.86. To discharge the Council's functions set out in Part 1 of the Commons Act 2006 and the Commons Registration Act 1965 with the exception of determinations under section 15(1) of the Commons Act 2006.
- 83.87. To appoint an inspector to hold an inquiry into applications to register land as town or village green where appropriate.
- 84.88. To appoint Assistant Coroners in accordance with the provisions of the Coroners and Justice Act 2009
- 85.89. To deal with the payment of Coroner's expenses.
- 86.90. To discharge the Council's functions in relation to Local Land Charges.
- 87.91. To oversee the management of the Council's Overview and Scrutiny functions.
- 88.92. To coordinate the Member Training and Development Programme including:
 - i. management of the approved Member Training and Development Budget;
 and
 - ii. authorisation of Member attendance at conferences, seminars and other training and development events in consultation with the Leader.
- 89.93. In consultation with the Chair of the Standards Committee, to approve any temporary appointment of an independent person to discharge the functions set

out in section 28(7) of the Localism Act 2011 where the position is vacant or an existing appointee is unable to act.

90.94. To approve officer severance payments of less than £20,000.

91.95. To authorise expenditure within the approved budget for civic hospitality.

Table 9 - Delegations for Major Programmes

In addition to the delegations granted in this part of the Constitution, Chief Officers are authorised from time to time to carry out functions relating to specific projects in collaboration with various Cabinet Portfolio Members. The delegations to the Chief Officers are contained in the relevant Cabinet reports relating to the projects.

Table 3 - Delegations to the Director for Regeneration, Economy and Growth

Executive Functions

Subject to the requirement set out below and in compliance with the provisions of Table 1 above, the Director of Regeneration, Economy and Growth is authorised to discharge any function of the Executive in relation to:

- Archives and Records
- Arts and Culture
- Assets, Estates and Property Management
- Attracting inward investment
- Building Control
- Business Durham
- Building Facilities and Management
- CCTV (Internal use)
- Care Connect and CCTV (public space cameras)
- Conservation
- Construction Programme and Project Management including: Programme and Project Management, Quantity Surveying and Accounts, Construction and Design Management (CDM)
- Culture Sport and Leisure
- Dangerous Structures
- Durham Key options (Housing)
- Economic Development
- Economic Regeneration
- Employability
- External Funding and Programmes
- Health and Safety (Internal)
- Housing Renewal and Improvement
- Housing Management, Strategy and Policy
- Integrated Passenger Transport Unit
- Local Transport Planning
- Libraries
- Management of commercial property portfolio
- Marketing
- Mineral and Waste Applications
- Museums
- Neighbourhood Planning
- Parking Policy, Control and Enforcement
- Planning Applications and Appeals
- Prevention & Resolution of Homelessness
- Project Design, Development and Delivery
- Promoting enterprise

- Regeneration Policy and Programmes
- Selective Licensing (Housing)
- Strategic Spatial and Planning Policy
- Sport and Leisure Centres
- Tourism (Visit County Durham)
- Theatre and Performing Arts
- Strategic Transport and Traffic Management

In carrying out these delegated functions the Director will agree arrangements for consultation with the relevant Cabinet Portfolio Member(s) and will refer to the Executive for consideration and decision those matters directed by the said Member(s).

Specific and non-executive delegations

- 1. To review decisions made by the Head of Property and Land relating to the list of assets of community value.
- 2. In consultation with the Corporate Director of Resources as Section 151 Officer, the Cabinet Portfolio Holder for Resources, Investments and Assets and the Cabinet Portfolio Holder for Finance, to approve the acquisition of property up to the value of £500,000 where the property is to be used as a children's home only.

The following matters are, in addition, delegated to the Head of Planning and Housing:

- 3. To exercise the Council's functions in relation to housing including:
 - (a) the determination of any applications for grant and/or housing assistance loans:
 - (b) the exercise of the Council's enforcement powers under the legislation relating to private sector housing;
 - (c) to investigate and determine all applications made to the Council under its powers and duties to deal with homelessness;
 - (d) to authorise any expenditure required in the exercise of the Council's functions to assist the homeless.
- 4. To carry out the Council's functions in relation to permanent Gypsy, Roma and Traveller sites, including allocation of sites, site management, rent recovery and tenant support.
- 5. To determine all forms of planning and other applications and all notifications submitted under the Town and Country Planning Act 1990, the Planning (Listed Buildings and Conservation Areas) Act 1990, the Planning (Hazardous

Substances) Act 1990 or under any related principal or secondary legislation, except the following:

- (a) those applications for planning permission, other applications and notifications which have a relevant timescale of more than 35 days that any Member of the Council requests be determined by the Planning Committee (such must be made in writing to the Head of Planning and Housing specifying material planning grounds on which the request is made and received by the Head of Planning and Housing within 21 days of publication on the weekly list or the initial publication of the proposal (site notice / press notice / service of neighbour consultation letters, whichever is the latest);
- (b) those applications for planning permission, other applications and notifications which have a relevant timescale of more than 35 days where a Member of the Council or an officer of the Planning Development Service or their spouse/partner or children has an interest in the property or land which is the subject of the application or notification and where there is an objection to the application or notification;
- (c) those applications for planning permission, other applications and notifications which have a relevant timescale of more than 35 days where, despite a Town or Parish Council having expressed objection or support, the officer is minded to recommend the application or notification on material planning grounds contrary to the wishes of the local council and:
 - i) the local council have made a specific request in writing for the application or notification to go before a planning committee; and
 - ii) the local council have confirmed their intention to attend the planning committee to make representations on the application; and
 - the written request is received by the Head of Planning and Housing within 21 days of publication on the weekly list or the initial publication of the proposal (site notice / press notice / service of neighbour consultation letters, whichever is the latest).
- (d) Major developments (excluding section 73 Reserved Matter applications and Review of Mineral Planning Permissions) comprising:
 - i) major residential developments (10 or more dwellings or a site area of 0.5ha or greater) except where the application is for a substitution of house types on a scheme already benefitting from an extant planning permission;
 - ii) development of more than 20,000m² of floor space or a site area of 4ha or greater comprised in Use Class B1 (Business) and/or Use Class B2 (General Industrial) and/or Use Class B8 (Storage or Distribution) or waste and waste related development; or

- iii) development not falling within (i) and (ii) above, where the floor space is 1000m² (gross) or more or the site area is 1 hectare or more except applications where the use or building would be for agriculture or personal equestrian use;
- (e) those applications for planning permission, other applications and notifications which have a relevant timescale of more than 35 days likely to have, in the opinion of the Head of Planning and Housing, a significant impact on the environment or are by their nature particularly controversial;
- (f) those applications for planning permission, other applications and notifications which have a relevant timescale of more than 35 days recommended for refusal which involve the creation of 10 or more full time or equivalent jobs;
- (g) those applications for planning permission or notifications which have a relevant timescale of more than 35 days where there is a significant departure from Development Plan policy and which would be required to be the subject of a notification to the Secretary of State.
- 6. The exercise of the Council's enforcement powers under legislation in relation to Common Land and Town and Village Greens.
- 7. To decline to determine planning applications under Sections 70A, 70B and 70C of the Town and Country Planning Act.
- 8. To finally dispose of planning applications pursuant to Article 40(13)(a) of the Town and Country Planning (Development Management Procedure) (England) Order 2015
- 9. To take all necessary steps in connection with the defence of appeals against any refusal or failure to determine any of the applications and notifications mentioned at paragraph 5 above.
- 10. To provide pre-application advice on proposed or anticipated development schemes in accordance with the Council's Pre-Application Advice Protocol.
- 11. To respond to any pre-application or other consultation on nationally significant infrastructure projects submitted or to be submitted to the Major Infrastructure Planning Unit under the Planning Act 2008.
- 12. To carry out reviews of planning permissions as required by the Habitats Directive and the Conservation of Habitats and Species Regulations 2017.
- To authorise the making and confirmation of a Direction under Article 4 of the Town and Country Planning (General Permitted Development) England Order 2015.

- 14. To authorise the making of proposals to the Secretary of State under Regulation 7 of the Town and Country Planning (Control of Advertisements) (England) Regulations.
- 15. In consultation with the Cabinet Portfolio Holder for Economic Regeneration and the member/s for the Electoral Division/s affected to determine applications for funding of schemes from monies held by the Council under planning obligations.
- 16. To authorise the drafting, negotiation and completion of Section 106 Planning Obligations, S106A Variations to Planning Obligations and Release of Section 52 Planning Agreements and Section 39 Agreements and to authorise the giving of any approval or consent required pursuant to a S106 Planning Obligation, S106A Deed of Variation or Section 52 Planning Agreement, or Section 39 Agreements.
- 17. Authorise, sign and serve all enforcement and other notices under the Town and Country Planning Act 1990, The Planning (Listed Buildings and Conservation Areas) Act 1990 and the Town and Country Planning (Control of Advertisements) (England) Regulations 2007 on behalf of the Council.
- 18. Authorise the taking of prosecution action applications for injunctions and to instruct the Head of Legal and Democratic Services, as necessary, to instigate legal proceedings in respect of the enforcement of legislation relating to town and country planning and conservation.
- 19. To administer simple and conditional cautions in accordance with PACE and Home Office guidance to persons guilty of criminal offences under legislation relating to town and country planning and conservation.
- 20. Authorise the taking of default action under Sections 178 and 219 of the Town and Country Planning Act 1990.
- 21. Authorise the making of Orders under Section 257 of the Town and Country Planning Act 1990.
- 22. To authorise applications to the Secretary of State for an order under Sections 247 and 249 of the Town and Country Planning Act 1990.
- 23. To exercise powers of revocation/modification of planning permissions (Section 97), discontinuance of a use/alteration or removal of a building (Section 102 and Schedule 9) and the making of Prohibition or Suspension Orders (Schedule 9) of the Town and Country Planning Act 1990.
- 24. Authorise the making, confirmation, revocation and variations of Tree Preservations Orders and to determine applications for consent under such Orders.
- 24.25. To designate any areas to be of special architectural or historical interest as conservation areas; to review and amend the boundaries and conclude

Character appraisals and to formulate and prepare proposals for the preservation and enhancement of those areas.

- 25.26. To authorise the taking of all necessary steps in connection with Neighbourhood Development Plans, Neighbourhood Development Orders and Community Right to Build Order.
- 26.27. Providing advice or assistance to Parish Council, Neighbourhood Forum or community organisation that is producing a Neighbourhood Plan or Order as required by para 3 of Schedule 4b to the Town and Country Planning Act 1990 (as amended).
- 27.28. In connection with any proposed development under Schedule 2 of the Town and Country Planning (Environmental Impact Assessment) Regulations 2011, determine whether an Environmental Impact Assessment is required (screening) and the information required (scoping).
- 28.29. Authorise individual named officers to exercise powers of entry contained in the following:
 - The Hedgerow Regulations 1997
 - Town and Country Planning Act 1990
 - Planning (Listed Buildings and Conservation Areas) Act 1990
 - Planning (Hazardous Substances) Act 1990
 - Building Act 1984
 - Fire Safety and Safety of Places of Sport Act 1987
 - Safety of Sport Grounds Act 1975
 - Local Government (Miscellaneous Provisions) Act 1982
 - Party Wall etc Act 1996
 - Planning Act 2008

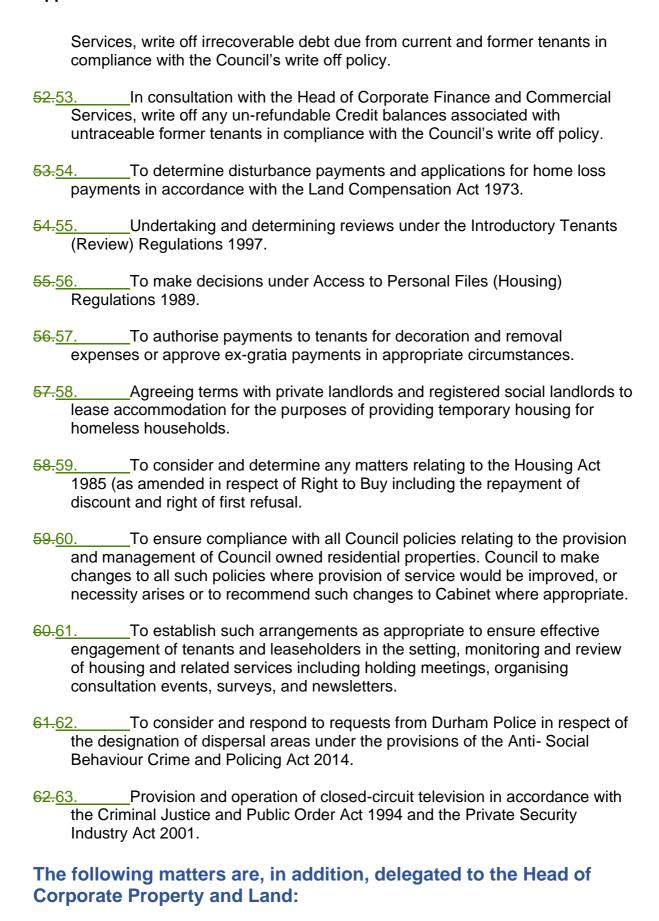
or such other Acts of Parliament as relate to the relevant statutory functions of the planning authority.

- 29.30. To administer and determine complaints about high hedges and to take default action as necessary under the Anti-Social Behaviour Act 2003.
- 30.31. The obtaining of information under Section 330 of the Town and Country Planning Act 1990.
- 31.32. To exercise the Council's powers to take temporary possession of land pursuant to the Neighbourhood Planning Act 2017.
- 32.33. Act under and in respect of:
 - (a) Sections 16, 19 to 21, 23 to 25, 32, 35 and 36, Building Act 1984;
 - (b) Sections 77 to 78 and 80 to 83, Building Act 1984;

- (c) Building Regulation 18 with regard to giving of notices and requiring the laying open, cutting into, and pulling down the building, works or fittings (Building Regulations 2010),
- (d) Party Wall Act etc.1996.
- 33.34. To respond to government and other consultations on Planning, Housing, Transport and Economic Policy.
- 34.35. Accept and reject notices, certificates and certificates of compliance from Approved Inspectors and Public Bodies under Sections 47 to 54, Building Act 1984 and to issue safety certificates in accordance with the Safety of Sports Grounds Act 1975 and Part III, Fire Safety and Safety of Places of Sport Act 1987.
- 35.36. To authorise, sign and serve all notices and deal with all applications, licences, revocations and suspensions and take all necessary enforcement action on behalf of the Council in respect of its responsibilities for matters of building control.
- 36.37. The management of matters required to ensure the Council carries out its statutory duties as a local housing authority as prescribed in:
 - Housing Act 1985
 - Housing Act 1996
 - Housing Act 2004
 - Local Government and Housing Act 1989
 - Localism Act 2011
 - The Regulatory Framework set out by the Regulator for Social Housing and
 - Any other relevant statute or government guidance relating to the management and provision of social housing and related facilities.
- 37.38. In conjunction with the Head of Corporate Finance and Commercial Services maintain a Housing Revenue Account in accordance with sections 74 78 of the Local Government and Housing Act 1989.
- 38.39. To exercise the Council's functions in respect of the preparation and development of appropriate strategies and plans for the Council's housing stock, including the Housing Investment Programme and Cyclical Maintenance Programmes including the construction, repair, maintenance, modernisation and redevelopment and renewal of properties including (but not limited to) house condition surveys and the preparation and implementation of programmes of repair and improvement.
- 39.40. To prepare and keep under review from time to time the Council's Tenancy Strategy in line with the requirements of the Localism Act 2011.

- 40.41. In consultation with the Head of Corporate Finance and Commercial Services to take any decisions on the selection of property where it is appropriate to charge an affordable rent in line with the Regulator for Social Housing's Rent Standard.
- 41.42. Exercising the management of functions of the Council in relation to dwellings owned by the Council but not held under Part IV of the Housing Act 1985.
- 42.43. Without prejudice to the foregoing delegations, to exercise the following functions of the Council:
 - (a) authorising the allocation and granting of tenancies and licenses in accordance with the Council's allocation scheme;
 - (b) approving rents in specific cases;
 - (c) serving and enforcing notices, to quit, of termination or seeking possession:
 - i) maintaining properties and estates;
 - ii) The management of empty properties;
 - (d) granting consent or otherwise to the succession or assignment of a tenancy where statute allows and in line with the Council's policy;
 - (e) granting consent to mutual exchanges, imposing conditions to that consent where appropriate or refusing such consent with reference to Schedule 3 of the Housing Act 1985
 - (f) granting consent, imposing conditions to that consent where appropriate or otherwise withholding tenants' requests to carry out improvements or alterations in accordance with the Housing Act 1985 sections 97-99
 - (g) granting consent or otherwise in any other matter where the Council's tenancy agreement including introductory tenancy agreement or licensees requires that permission is sought by the tenant or licensee;
 - (h) authorising compensation for tenants' improvements be they statutory or discretionary (Housing Act 1985 sections 99a and 100);
 - (i) settling any claims by tenants for disrepair,
 - (j) taking action under sections 1 and 115 of the Crime and Disorder Act 1998, Part V of the Housing Act 1996, Anti-Social Behaviour Act 2003 and Housing Act 2004;
 - (k) taking action to secure the eviction of trespassers;
 - (I) undertaking consultation with tenants and / or social landlords where required by statute or government guidance or where otherwise

- appropriate e.g. section 105 of the Housing Act 1985; and
- (m) authorise the granting of licenses for the use of garages, reviewing license conditions and subsequent termination of licenses where necessary.
- (n) Carry out the Council's statutory responsibilities under Part V of the Housing Act 1985 (Right to Buy).
- 43.44. Authorising service of statutory notices, admitting / denying the right to buy, withdrawing or requiring completion.
- 44.45. Authorising sales of freehold or otherwise granting of long leases
- 45.46. In consultation with the Head of Legal and Democratic Services, enforcing covenants including those relating to repayment of discount, use of shared areas and letting of whole.
- 46.47. In consultation with the Head of Legal and Democratic Services
 - (a) Agreeing variations to the terms of individual leases.
 - (b) Granting/refusing permission to requests on various matters, by leaseholders, where the lease requires consent of the landlord.
 - (c) Authorising legal action for breaches of covenants.
- 47.48. Determining the application of covenants applied in relation to the Right to Buy under section 157 of the Housing Act 1985 relating to homes in areas covered by National Parks, Area of Outstanding Natural Beauty and Designated Rural Areas relating to:
 - (a) Restriction of onward sales to people who have lived or worked in the area for a period of 3 years, or
 - (b) Exercising the Council's first right of refusal to repurchase the property within first 10 years following the RTB sale.
- 48.49. Exercising the functions of the Council under Part X of the Housing Act 1985 and Part IV, Chapter 3, and Part VII of the Housing Act 2004 in relation to overcrowding.
- 49.50. Exercising the functions of the Council under the Protection from Eviction Act 1977, the Protection from Harassment Act 1997 and all other enabling powers to regulate and control private landlords.
- 50.51. Exercising the functions of the Council under the Landlord and Tenant Act 1985 (landlord's obligations).
- 51.52. In consultation with the Head of Corporate Finance and Commercial



63.64. In consultation with the Local Members and the relevant Cabinet Portfolio Member, to sell or lease any property which is surplus to the requirements of

- the Service for which it is held and where after enquiries no other Service has expressed an interest in the property.
- 64.65. To approve the principle of acquiring property at a price not exceeding £250,000.
- 65.66. To settle the terms of the purchase or lease of property the acquisition of which has been approved in principle by the Council and to settle any dilapidation claim at the end of any lease acquired.
- 66.67. To negotiate the acquisition of easements, rights of way, wayleaves, licences, covenants and consents for the benefit of Council land and property at a value not exceeding £250,000.
- 67.68. To accept the dedication or transfer of land to be maintained as public open space subject to satisfactory terms being negotiated for contribution to the cost of maintenance.
- 68.69. To deal with applications for easements, rights of way, wayleaves, licences, covenants and consents affecting council land and property not materially affecting the use to which it is or might be put.
- 69.70. To approve the granting of an option over Council land or the acquiring by the Council of an option over land and to approve the extension of any option granted or acquired.
- 70.71. To authorise the use of Council land as a permissive right of way and/or to dedicate Council land as a public right of way.
- 71.72. In consultation with the appropriate Service representative to grant leases on any council owned property, whether or not it has been declared surplus.
- 72.73. In respect of leases, to carry out rent reviews and to grant renewals, variations, assignments, sub-lettings, surrenders and other landlords' consents.
- 73.74. To agree the appropriation of land from one use to another where this is necessary to facilitate schemes to be carried out by or on behalf of the Council.
- 74.75. To settle compensation claims not exceeding £50,000 either under the provisions of Part 1 of the Land Compensation Act 1973 or as a result of the Council taking entry to property for borehole samples, surveys or other site investigations.
- 75.76. To negotiate and agree the rating assessment and valuation of all council owned property, in consultation with the Head of Corporate Finance and Commercial Services.
- 76.77. To require information as to interests in land under Section 16 of the Local Government (Miscellaneous Provisions) Act 1976.

- 77.78. To negotiate abortive costs in the event of a transaction not proceeding in circumstances where the Council has a liability to pay costs.
- 78.79. Where required as part of the appropriate management of the Council's assets, to authorise the demolition of Council buildings.
- 79.80. To approve disposals and appropriations of Open Space and Public Walks and Pleasure Grounds as set out in Section 10 of the Open Spaces Act 1906 and Section 164 of the Public Health Act 1875 subject to seeking guidance from the Highways Committee in the event of unresolved objections being received.
- 80.81. To authorise and maintain a list of assets of community value and to make adjudications and decisions in relation thereto, as defined in Part 5, Chapter 3 of the Localism Act 2011.
- 81.82. All duties arising out of the establishment of the Business Improvement Districts.
- 82.83. To authorise land disposals at an undervalue in excess of £50,000. Disposals at an undervalue in excess of £2 million require Secretary of State approval.
- 83.84. Serve, receive and act upon legal notices and apply for permissions, in the exercise of any discretionary power or in complying with any duty of the Council in relation to land and property.

The following matters are, in addition, delegated to the Head of Transport and Contract Services:

- 84.85. To cancel penalty charge notices in respect of parking contraventions under the Civil Enforcement of Parking Contraventions (England) Representations and Appeals Regulations 2007.
- 85.86. To exercise the Council's powers under the Traffic Management Act 2004 and Transport Act 2000 to:
 - (a) issue a penalty charge notice in connection with parking offences and part of the civil parking regime
 - (b) allow exceptions to normal civil parking enforcement practices where appropriate
- 86.87. To authorise the taking of prosecution action applications for blue badge misuse and abuse and to instruct the Head of Legal and Democratic Services, as necessary, to instigate legal proceedings in respect of the Councils powers of enforcement of legislation relating to highways and road traffic.

- 87.88. To administer simple and conditional cautions in accordance with PACE and Home Office Guidance to persons guilty of criminal offences under legislation relating to highways and road traffic.
- 88.89. To deal with the provision and maintenance of bus stop infrastructure in highways and, if necessary, land abutting highways.
- 89.90. To undertake non-statutory consultations before implementing proposals to locate bus stop infrastructure, subject to consultation with Highways Committee before exercising this delegated power if there are unresolved representations to such proposals.
- 90.91. To update and amend as necessary the list of streets maintained under Section 36(6) of the Highways Act 1980

The following matters are, in addition, delegated to the Head of Culture, Sport and Tourism:

- 91.92. To authorise suitably qualified and competent staff within Culture, Sport and Tourism and other persons acting on behalf of the Council, for the purposes of discharging duties and powers under all legislation relating to the Council's functions in respect of Culture, Sport and Tourism.
- 92.93. To exercise the Councils functions under all legislation relating to its role as Library Authority.
- 93.94. In consultation with the Head of Legal and Democratic Services to take enforcement action under bye-laws relating to arts, libraries and museums.
- 94.95. To approve agency agreements where financial transactions are not required.



Table 5 - Delegations to the Director of Public Health

Specific Delegations

- 1. Under Section 73A(1) of the National Health Service Act 2006 inserted by section 30 of the Health and Social Care Act 2012;
 - (a) To contribute to and influence the work of the NHS Commissioners, ensuring a whole system approach across the public sector and ensuring NHS commissioners receive the public health advice they need;
 - (b) To undertake duties to take steps to improve public health;
 - (c) To undertake such other public health protection or health improvement functions that the Secretary of State delegates to Local Authorities either by arrangement or under regulations- these include services mandated by regulations under Section 6C of the 2006 Act Inserted by section 18 of the 2012 Act;
 - (d) To respond as a responsible authority under the Licensing Act 2003, such as making representations about licensing applications;
 - (e) To promote Healthy Start Vitamins (under the Healthy Start and Welfare Food Regulations 2005) for maternity or child health clinics;
 - (f) To consult and make decisions on Fluoridation Schemes;
 - (g) The commissioning of services in relation to 0-5 children's public health.
- 2. To take responsibility for the management of the Council's Public Health Services and function, with professional responsibility and accountability for their effectiveness, availability, and value for money.
- 3. To provide leadership, expertise and advice to Senior Officers and Elected Members on a range of issues from outbreaks of disease and emergency preparedness through to improving local people's health concerns and around access to health services.
- 4. To provide the public with expert, objective advice on health matters.
- 5. To promote action across the life course, working together with council colleagues such as the Corporate Director of Adults and Health Services and with NHS colleagues.
- 6. To work with local Criminal Justice Partners and Police and Crime Commissioners to promote safer communities, including cooperating with the police, the probation service, and the prison service to assess the risk posed by violent or sexual offenders.
- 7. Under the National Health Service Act 2006 and the Health and Social Care Act 2012, to discharge any functions in relation to the corporate public health duties of the Council including responsibility for writing the annual report on the health of the local population. (The Council has a duty

to Publish this report under section 73B (5) & (6) of the 2006 Act and Section 31 of the 2012 Act).

- 8. Under section 6C of the National Health Service Act 2006;
 - (a) To ensure appropriate access to sexual health services;
 - (b) To take responsibility for the National Child Measurement Programme;
 - (c) To take responsibility for the NHS Health Check Assessment;
 - (d) Support to NHS Commissioners.
- 9. To input into the Local Health Resilience Partnership (LHRP) for County Durham, Darlington, and Tees Valley.
- 10. To seek assurance of the NHS screening programmes, both cancer and non-cancer, ante-natal and children's screening programmes, ensuring the health of the population is adequately protected and raising issues and concerns appropriately.
- 11. To seek assurance of the NHS immunisation programmes including children 0-5 years, HPV and seasonal flu and any other that the Secretary of State instructs, including catch up programmes, raising issues and concerns appropriately.
- 12. Implementing or determining, subject to any rights of review or appeal which may apply, all matters concerning the Statutory Public Health complaints procedure.
- 13. Setting, varying, and recovering charges in respect of certain steps taken in the exercise of health improvement duties.
- 14. To advise and contribute to the preparation of the Pharmaceutical Needs Assessment.

Table 6 - Delegations to the Corporate Director of Children and Young People's Services

Executive Functions

Subject to the requirement set out below and in compliance with the provisions of Table 1 above, the Corporate Director of Children and Young People's Services, is authorised to discharge any function of the Executive in relation to:

General

- 1. To be the Council's appointed Director(s) of Children's Services in accordance with section 18(1) of the Children Act 2004, with responsibility for the discharge of the local authority's education and children's social services functions as set out in section 18(2) of that Act.
- To act as the statutory officer under section 18(1) of the Children Act 2004 and provide arrangements for the safeguarding of vulnerable children and for promoting the wellbeing of children and families.
- 3. To meet the requirements as set down by regulatory and inspection bodies in relation to the operation of children and young people's services.
- 4. To set and vary fees and charges for delivery of children and young people's services.
- To undertake joint collaborative action as appropriate with the National Health
 Service and other partner organisations for the planning and provision of jointly operated services within the County for children and young people.
- 6. To discharge relevant statutory duties and powers related to mental health services for children and young people in accordance with the Mental Health Act 1983.
 - <u>7. To implement or determine</u>, subject to any right of review or appeal which may apply, all matters concerning the statutory and corporate complaints procedure relating to children and young people.
 - 8. To exercise relevant functions on behalf of an NHS body so far as it relates to children and young people.
 - To commission and agree payments to external providers in respect of services arranged by the Corporate Director of Children and Young People's Services.

- 10. In conjunction with the Corporate Director for Adults and Health Services, to coordinate the provision of services to children and young people who are transitioning into adulthood.
- 11. In conjunction with the Director of Public Health, to improve the health of children in the local area.
- 1-12. To fulfil the Council's duty to cooperate with Multi Agency Public Protection Arrangements (MAPPA).

Children's Social Care

- 13. The exercise of the Council's powers and duties in relation to the provision of social services so far as those functions relate to:
 - (a) Children; or
 - (b) Children and young people leaving care
- 2.14. To approve foster parents
- 15. To establish and maintain an adoption service in accordance with the Adoption Acts, which may include the establishment and maintenance of a Regional Adoption Agency.
- 16. To discharge the Council's responsibility in relation to the Sufficiency Duty and ensuring that there is sufficient suitable homes and accommodation for children in care.
- 17. To make arrangements for the provision of Local Authority Children's homes and their management and to ensure that they are registered as children's homes.
- 18. To discharge section 13 of the Children Act 2004 which requires local authorities and other named statutory partners to make arrangements to ensure that their functions are discharged with a view to safeguarding and promoting the welfare of children. This includes planning to prevent children from going missing and to protect them when they do.

Education and Skills

- 19. To manage the Council's function as Local Education Authority, in accordance with strategic plans approved by the Council and governing legislation.
- 20. To exercise the Council's powers and duties in relation to the provision and commissioning of education and training opportunities for young people as determined by the Education Act 1996 and Education and Skills Act 2008 and

- all other legislation and guidance relating to education and training for young people.
- 21. To provide, operate and commission vocational training and allied services for persons over compulsory school age, including the provision of secure boarding accommodation for young people aged over 16 but under 25 who are subject to a learning difficulty assessment and promotion of arrangements to assist persons to obtain employment and employers to obtain employees.
- 22. To discharge the statutory duty under s22(3A) of the Children Act 1989 to promote the educational achievement of children in care, including those children placed out of authority, and to appoint an officer to make sure that its duty to promote the educational achievement of its children in care is properly discharged.
- 23. To make free-of-charge home to school travel arrangements to facilitate the attendance at school of eligible children resident in the area.
- 24. To deliver duties identified in section 2 of the Childcare Act 2016 and sections 6, 7, 7A, 9A, 12 and 13 of the Childcare Act 2006, including the requirement to secure sufficient childcare for working parents, to provide information, advice and assistance to parents and prospective parents and to secure the equivalent of 30 hours of free childcare over 38 weeks of the year for qualifying children.
- 25. To make arrangements for suitable education for permanently excluded pupils, and for other pupils who, because of illness or other reasons, would not receive suitable education without such arrangements being made.
- 26. To discharge functions relating to school admissions and ensure that admission arrangements are compliant with the School Admissions Code.
- 27. To discharge responsibilities under the Education Act 1996 to secure school places.

Early Help, Inclusion and Vulnerable Children

- 28. To ensure the effective and lawful operation of a secure unit in accordance with the licence requirements set by the Office for Standards in Education, Children's Services and Skills (OFSTED).
- 29. To discharge the Council's powers and duties in the Children and Families Act 2014 in relation to children and young people with Special Educational Needs and Disabilities, including the publication of a 'Local Offer' which sets out services available for children and young and people with special educational needs between the ages of 0-25.

30. To discharge the Council's responsibilities under section 39(1) of the Crime and Disorder Act 1998 which requires the cooperation of the named statutory partners to form a Youth Justice Service.

In carrying out these delegated functions, the Corporate Director will agree arrangements for consultation with the relevant Cabinet Portfolio Member(s) and will refer to the Executive for consideration and decision, those matters directed by the said Member(s).

Specific Delegations

- 3.31. To meet the requirements as set down by regulatory bodies in relation to the employment, registration and training of all registrable staff.
- 4.32. To license the employment of children in accordance with the Children and Young Persons Act 1933.
- 5.33. To be the lead Director on the Local Safeguarding Children's Partnership in accordance with legislation and guidance.

Table 7 - Delegations to the Corporate Director of Neighbourhoods and Climate Change

Executive Functions

Subject to the requirement set out below and in compliance with the provisions of Table 1 above, the Corporate Director of is Neighbourhoods and Climate Change authorised to discharge any function of the Executive in relation to:

- Allotments
- Anti-Social Behaviour
- Bereavement services
- Civic Pride
- Clean and Green including: Street Cleansing, Public Realm/ Open Space
- Community Buildings
- Community Development and Area Action Partnerships
- Community Engagement
- Support for statutory partnerships including community safety (incorporating the responsibilities under the Counter Terrorism and Security Act 2015 – the Prevent function), health and wellbeing, children and adults safeguarding.
- <u>Safer Communities including Local Multi Agency Problem Solving groups</u> (LMAPS).
- Archaeology and Ecology
- Consumer Protection including Fair Trading, Safety and Metrology, Licensing and Markets
- County Fleet
- Emergency Planning and Civil Contingencies
- Environment Policy
- Government Migration Programmes
- Gypsy, Roma, Traveller Services
- Highway Services including: Highway Design, Construction and Maintenance, Winter Maintenance
- Maintenance, Parks and Grounds
- Neighbourhood Interventions
- Neighbourhood wardens
- Parks and Countryside
- Partnership Co-ordination and support for the County Durham Partnership
- Pest Control
- Private Sector Housing regulation
- Public Health Protection and infectious disease outbreak control
- Public Rights of Way
- Refuse and Recycling including Waste Transfer Stations
- Special Criminal Investigations including tobacco control

- Strategic Highways including: Drainage and Coastal Protection, Network Management, Client, Policy and Asset Management, Road Safety
- Strategic Waste including Waste Contract and Management Strategy
- Sustainability & Climate Change
- Voluntary Sector and Local Councils

In carrying out these delegated functions the Corporate Director will agree arrangements for consultation with the relevant Cabinet Portfolio Member(s) and will refer to the Executive for consideration and decision those matters directed by the said Member(s)

Specific and non-executive delegations

1. To review decisions made by the Head of Corporate Property and Land relating to the list of assets of community value.

The following matters are, in addition, delegated to the Head of Environment:

- 2. To authorise suitably qualified and competent staff within Environmental Services and other persons acting on behalf of the Council, for the purposes of discharging duties and powers under all legislation related to the Executive functions in paragraph 1 of Table 7.
- 3. To authorise suitably qualified and competent staff within Environmental Services to discharge the regulatory and enforcement functions of the Council related to the Executive functions in paragraph 1 of Table 7.
- 4. To exercise the Council's enforcement functions including, where appropriate, the institution of legal proceedings under all legislation related to the Executive functions in paragraph 1 of Table 7.
- 5. To issue simple and conditional cautions in accordance with PACE and the Home Office Guidance to persons guilty of criminal offences under legislation relating to Executive functions in paragraph 1 of Table 7.
- 6. To exercise functions as Waste Collection and Disposal Authority under all legislation relating to Waste Management.
- 7. In consultation with the Head of Legal and Democratic Services, to make, confirm, amend, vary, modify, consolidate and revoke orders under the legislation relating to Executive functions listed in Paragraph 1 of Table 7.
- 8. To manage the Council's allotments which includes responsibility for the grant, renewal and termination of allotment tenancies.

The following matters are, in addition delegated to the Head of Highways:

- 9. Generally to take action and operate all legislative, enforcement and administrative procedures in relation to the Council's functions and duties as a highway authority and street authority. Specifically but not exclusively to:
 - (a) maintain a register of adopted streets, enter into agreements for adopting highways and adopt private streets by notice;
 - (b) take any necessary action in connection with the Advance Payments Code and to make highway funding agreements;
 - (c) determine applications for licences, permits and consents in connection with vehicle crossings, builders skips, use of traffic signs, placing/licensing amenities in the highway, erection of emergency barriers, scaffolding, hoardings and the deposition of building materials on the public highway, excavations and openings in the highway, vaults and cellars, street works and permits;
 - (d) exercise the Council's common law powers to remove obstructions and abate nuisances on the highway;
 - (e) take action to protect highways rights and deal with obstructions;
 - (f) direct unauthorised campers to leave highway land and to apply for court order to remove vehicles off the highway;
 - (g) to make temporary road closure orders/notices, orders closing streets for processions etc and exercise the Council's powers;
 - (h) enforce all the provisions of and initiate legal proceedings under all the sections of the Highway Act 1980:
 - (i) to exercise the Council's powers under the Durham City Council Act 1985 in relation to the temporary closure of footpaths;
 - (j) to grant street works license under section 50 of the New Roads and Street Works Act 1991
 - (k) to issue fixed penalty notices to statutory undertakers who fail to serve correct notices under the New Roads and Street Works Act 1991 to carry out works on the road network;
- 10. To exercise all the Council's functions relating to provisions of the Highways Act 1980 as set out in Schedule 1 to the Local Authorities (Functions and Responsibilities) (England) 2000 Regulations.
- 11. To authorise suitably qualified and competent staff within Highways and other persons acting on behalf of the Council, for the purposes of discharging duties and powers regulatory and enforcement functions under the legislation relevant to the role of Head of Highways.
- 12. To exercise the Council's enforcement functions, including, where appropriate, the institution of legal proceedings, under all legislation relevant to the role of Head of Highways.
- 13. In consultation with the Head of Legal and Democratic Services, to make, confirm, amend, vary, modify, consolidate and revoke orders under the legislation relevant to the role of Head of Highways.

- 14. To exercise the functions of land drainage and Lead Local Flood Authority.
- 15. To exercise all of the Council's functions relating to public rights of way as set out in Part 1 of Section I of Schedule 1 to the Local Authorities (Functions and Responsibilities) (England) Regulations 2000 except matters reserved to the Highways Committee.

The following matters are, in addition, delegated to the Head of Partnerships and Community Engagement:

- 45.16. To authorise the expenditure of Neighbourhood and Area budgets approved by the Council in consultation with the relevant Area Action Partnership Board and the appropriate local Member(s).
- 46.17. To support and co-ordinate partnership boards including and not limited to community safety/ crime and disorder; health and wellbeing; children, young people and families.
- <u>17.18.</u> To plan and deliver requirements for welcoming and supporting refugees and individuals seeking asylum, including capacity within the County as part of the Government Migration Programme.

The following matters are, in addition, delegated to the Head of Community Protection:

- 48.19. To exercise all of the Council's functions including licensing, registration, making of orders, issue of notices and enforcement in respect of the following matters referred to in Schedule 1 to the Local Authorities (Functions and Responsibilities) (England) Regulations 2000:
 - (a) Performances of hypnotism;
 - (b) Premises for acupuncture, tattooing, ear piercing and electrolysis;
 - (c) Pleasure boats and pleasure vessels;
 - (d) Night cafes and take-away food shops;
 - (e) Sale of non-medicinal poisons;
 - (f) Premises for the preparation of food including registration;
 - (g) Scrap yards;
 - (h) Pet shops and the breeding and boarding of dogs or other animals;
 - (i) Animal trainers;
 - (j) Knackers' yards;
 - (k) Charitable collections;
 - (I) Operation of loudspeakers;
 - (m) Street works licences;
 - (n) Movement and sale of cattle and pigs;
 - (o) Storage of celluloid;
 - (p) Meat, fish, dairy and egg product establishments and butchers' shops;
 - (q) Motor salvage operations;
 - (r) Health and safety at work;

- (s) Smoke-free premises and vehicles;
- (t) Caravan and camping sites and moveable dwellings
- 49.20. To exercise the Council's functions in relation to:
 - (a) The control of pollution and the management of air quality;
 - (b) Statutory nuisances, as referred to in Schedule 2 to the Local Authorities (Functions and Responsibilities) (England) Regulations 2000;
 - (c) Contaminated land;
 - (d) Port health.
- 20.21. To exercise the Council's licensing, approval, registration and enforcement functions, including, where appropriate, the institution of legal proceedings under legislation relevant to the role of Head of Community Protection. This will include all forms of Licensing, Environmental Health, Statutory nuisance, Contaminated land, Food Safety, Consumer Protection, Trading Standards and Animal Welfare.
- 21.22. Subject to Appendices 1, 2 and 3 to this Table to authorise, suspend, vary, transfer, extend or revoke permits, licences, certificates, registrations and approvals issued under the legislation.
- 22.23. To issue simple and conditional cautions and in accordance with PACE and the Home Office Guidance to persons guilty of criminal offences under legislation falling within the role of Head of Community Protection.
- 23.24. To authorise suitably qualified and competent staff within the <u>Community</u> <u>Protection Service</u> and other persons acting on behalf of the Council, for the purposes of discharging duties and powers <u>relating to the Executive Functions</u> <u>in paragraph 1 of Table 7 and</u> under legislation falling within the role of Head Community Protection.
- 24.25. To authorise another local authority to institute legal proceedings in respect of alleged contraventions of legislation where related contraventions are being investigated by that authority.
- 25.26. To grant authorisations in relation to illegal money lending and unfair trading practices.
- 26.27. To agree transfers and assignments under health and safety legislation to change Enforcing Authority responsibilities.
- 27.28. To appoint Proper Officers and alternate Proper Officers for the Authority for matters relating to Public Health, Port Health and the Control of Infectious Disease.
- 29. To appoint Public Analyst, Agricultural Analyst and Food Examiner for the Council.

- 30. The management of matters required to ensure the Council carries out its statutory duties as a local housint authority as prescribed in:
 - Housing Act 1985
 - Housing Act 1996
 - Housing Act 2004
 - Local Government and Housing Act 1989
 - Localism Act 2011
 - Any other relevant statute or government guidance relating to private sector housing.
- 31. To exercise the Council's regulatory functions in relation to the regulation of private sector housing, including:
 - a. To exercise the Council's enforcement powers under the legislation relating to private sector housing:
 - b. Licensing of Houses in Multiple Occupation;
 - c. To exercise the functions of the Council under Part X of the Housing
 Act 1985 and Part IV, Chapter 3, and Part VII of the Housing Act 2004
 in relation to overcrowding.
- 28.32. Act under and in respect of Sections 59-63, 76, 79 Building Act 1984.
- 29.33. To authorise Officers to institute and or defend on behalf of the Council any legal proceedings which the Council by itself, or by a duly empowered Committee, may decide to take. In this respect, nominated staff are hereby authorised to appear in Court in person, or to be represented by a duly appointed officer of the Council in accordance with Section 223 of the Local Government Act 1972 or to be represented by a duly instructed solicitor.
- 30.34. To determine those applications and matters in relation to Licensing and Gambling as are referred to in Appendices 1, 2 and 3 to this Table.
- 35. To agree terms of conditions and licences in accordance with published best practice and/or guidance.
- 31.36. Determine suitability of a person to carry on business as a scrap metal dealer and to revoke existing licences and impose licence conditions in accordance with the Scrap Metal Dealers Act 2013, as appropriate.

Appendix 1 to Table 7

Delegation of Licensing Act 2003 responsibilities

Matter to be dealt with	(1) Full Committee	(2) Sub-Committee	(3) Officers
Application for Personal Licence		If a Police objection is made	If no objection made
Application for Personal Licence with unspent convictions		All cases	
Application for Premises Licence/Club Premises Certificate		If a relevant representation is made	If no relevant representation is made
Application for provisional statement		If a relevant representation is made	If no relevant representation is made
Application to vary Premises Licence/Club Premises Certificate		If a relevant representation is made	If no relevant representation is made
Application to vary designated Premises Supervisor		If a Police objection is made	All other cases
Request to be removed as designated Premises Supervisor			All cases
Application for transfer of Premises Licence		If a Police objection is made	All other cases
Application for interim authorities		If a Police objection is made	All other cases
Application to review Premises Licence/Club Premises Certificate		All cases	
Decision on whether a complaint is irrelevant, frivolous or vexatious, etc.			All cases, in consultation with the Chair or Vice Chair of the Statutory Licensing Committee
Decision to object when local authority is a consultee and not the relevant authority considering the application		All cases	
Determination of a temporary event notice following receipt of an objection notice.		All cases	

Appendix 2 to Table 7 Gambling Act 2005 Scheme of Delegations

Gambling Act 2005	Functions	Delegation
Section 163	Determination of application for Premises Licence in respect of which representations have been made (and not withdrawn)	Licensing Sub-Committee
	Determination of application for Premises Licence where no relevant representations received	Officers
Section 162	Attachment of condition to Premises Licence or exclusion of default condition	Licensing Sub-Committee
Section 162	Decision as to whether representation is vexatious, frivolous, or would certainly not influence the authority's determination of application	Officers in consultation with Chair or Vice-Chair at the Licensing Committee
Section 187	Determination of application to vary Premises Licence in respect of which representations have been made (and not withdrawn)	Licensing Sub-Committee
	Determination of application to vary Premises Licence in respect of which no representation received	Officers
Section 188	Determination of application for transfer of Premises Licence in respect of which representations have been made (not withdrawn)	Licensing Sub-Committee
	Determination of application for transfer of Premises Licence where no representations received	Officers
Section 193	Revocation of Premises Licence for failure to pay annual fee	Officers
Section 194	Determination that a Premises Licence has lapsed	Officers
Section 195	Reinstatement of lapsed Premises Licence in respect of which representations have been made (and not withdrawn)	Licensing Sub-Committee
	Reinstatement of lapsed Premises Licence where no representation is received	Officers
Section 198	Rejection of application for review of Premises Licence on various grounds	Officers in consultation with the Chair or Vice-Chair of the Licensing Committee
Section 200	Initiation of review of Premises Licence	Officers
Section 201	Determination that representation about review of Premises Licence is frivolous, vexatious or will certainly not influence a review of a Premises Licence	Officers in consultation with the Chair or Vice-Chair of the Licensing Committee
Section 202	Determination of action following review of Premises Licence	Licensing Sub-Committee

Gambling Act 2005	Functions	Delegation
Section 204	Determination of application for provisional statement in respect of Premises Licence where representations have been made (and not withdrawn)	Licensing Sub- Committee
	Determination of application for provisional statement in respect of which no representations received	Officers
Section 205	Decision to disregard representations made in respect of application for a Premises Licence after issue of provisional statement	Officers in consultation with the Chair or Vice-Chair of the Licensing Committee
Section 218	Issue of counter notice to Temporary Use Notice where number of permitted days are exceeded	Officers
Section 221	Objection to Temporary Use Notice	Officers
Section 222	Hearing in relation to a Temporary Use Notice or to agree with other parties in the event of an objection that a hearing is unnecessary	Authorised Officer in consultation with Chair or Vice Chair of the Licensing Committee
Section 284	Making of Order to remove exemptions from specified premises	Licensing Sub- Committee
Section 346	Institution of criminal proceedings in respect of an offence under the provisions of the Act	Officers in consultation with the Chair or Vice-Chair of the Licensing Committee
Schedule 10 Paragraph 8	Determination of application for Family Entertainment Centre Gaming Machine Permit	Head of Administration (or in their absence the Central Services Manager) (Refusal to be exercised only in consultation with Chair or Vice-Chair of the Licensing Committee)
Schedule 10 Paragraphs 14 and 15	Notification of lapse of Family Entertainment Centre Gaming Permit	Officers in consultation with the Chair or Vice-Chair of the Licensing Committee
Schedule 11 Paragraph 44	Registration of society for small society lottery	Officers
Schedule 11 Paragraph 48	Refusal of application for registration of society for small society lottery	Officers in consultation with the Chair or Vice-Chair of the Licensing Committee

Gambling Act 2005	Functions	Delegation
Schedule 11 Paragraph 50	Revocation of registration of society for small society lottery	Officers in consultation with the Chair or Vice-Chair of the Licensing Committee
Schedule 11 Paragraph 54	Cancellation of registration of society for small society lottery for non-payment of annual fee	Officers
Schedule 12 Paragraphs 5 and 10 and 24	Determination of application for Club Gaming Permit and Club Registration Permit and for renewal of permit in respect of which representations have been made (and not withdrawn)	Licensing Sub-Committee
	Determination of application for Club Gaming Permit and Club Registration Permit and for renewal of permit where no representations received	Officers
Schedule 12 Paragraph 15	Determination of application for variation of Club Gaming Permit and in respect of which Club Registration Permit and cancellation of permit representations have been made (and not withdrawn)	Licensing Sub-Committee
	Determination of application for variation of Club Gaming Permit and Club Registration Permit and cancellation of permit where no representations received	Officers
Schedule 12 Paragraph 21	Cancellation of Club Gaming Permit and Club Registration Permit	Licensing Sub-Committee
Schedule 12 Paragraph 22	Cancellation of Club Gaming Permit and Club Registration Permit for failure to pay annual fee	Officers
Schedule 13 Paragraphs 4, 15 and 19	Determination of application for grant, variation or transfer of Licensed Premises Gaming Machine Permit	Officers (Refusal and limitation on number of machines only in consultation with Chair or Vice-Chair of the Licensing Committee
Schedule 13 Paragraph 16	Cancellation of Licensed Premises Gaming Machine Permit or variation of number or category of machines in respect of which representations received (and not withdrawn)	Licensing Sub-Committee
	Cancellation of Licensing Premises Gaming Machine Permit and variation of number or category of machine where no representations received	Officers
Schedule 13 Paragraph 17	Cancellation of Licensed Premises Gaming Machine Permit for failure to pay annual fee	Officers
Schedule 14	Determination of application for Prize Gaming Permit and application for renewal of Permit	Officers (Refusal only in consultation

Gambling Act 2005	Functions	Delegation
Paragraphs 9 and 18		with Chair or Vice-Chair of Licensing Committee)
Schedule 14 Paragraph 15	Determination that Prize Gaming Permit has lapsed	Officers

Appendix 3 to Table 7 Hackney Carriage and Private Hire Licensing

Matters to be dealt with	Full Committee	Sub-Committee	Officers
Application for a Drivers Licence where there are no concerns over their fitness and propriety			X
Application for a Drivers Licence where doubts on fitness and propriety are minor traffic offences			X
Application for a Drivers Licence where there is a lapse of time or circumstances for convictions fall outside of the Policy		x	
Application for a Drivers Licence where there is any other doubt on suitability		х	
Revocation of Driver or Operator Licence		x	
Revocation of Drivers Licence where there is imminent jeopardy to public safety			X In consultation with the Chair/Vice Chair of the General Licensing and Registration Committee
Revocation of Vehicle Licence			x
Suspension of Licences			x

Table 8 - Delegations to the Corporate Director of Resources

Executive Functions

Subject to the requirement set out below and in compliance with the provisions of Table 1 above the Corporate Director of Resources is authorised to discharge any function of the Executive in relation to:

- The proper administration of the Council's financial affairs
- The provision of Legal and Democratic Services to the Council
- HR and Employee Services
- Digital Services
- Coroners
- Land charges
- The Registration of Births, Deaths and Marriages
- Transactional and Customer Services
- Information Management and Governance
- Pensions
- Procurement, Sales and Business Services

In carrying out these delegated functions the Corporate Director will agree arrangements for consultation with the relevant Cabinet Portfolio Member(s) and will refer to the Executive for consideration and decision those matters directed by the said Member(s)

Specific and Non-Executive Delegations

- 1. To authorise the termination of employment of staff by reason of early retirement with voluntary redundancy. Wwhere there is a cost to the Council associated with the early release of pension benefits. † † This will be in consultation with the Cabinet Portfolio Member for Corporate Resources and Rural Issues Holder for Finance.
- 2. To determine the early release of pension benefits on compassionate grounds, in consultation with the Cabinet Portfolio Member for Social Inclusion, having regard to any representations received from Opposition Group Leaders.

Transactional and Customer Services

- 3. To establish an appropriate Debt Management Strategy and Policy and to implement appropriate action to ensure the collection of revenue, council tax and business rates, including for the use of Enforcement Agents where appropriate.
- 4. The administration of housing benefit, the administration of the Local Council Tax Support Scheme, the administration of applications and awards in relation

- to Discretionary Housing Payments and the Council's Welfare Assistance Scheme.
- 5. The policy development and administration of Government funded financial support schemes.
- 6. The review and adoption of the Council's Discretionary Housing Payments Policy.
- 7. The review and adoption of the Council's Welfare Assistance Scheme Policy.
- 8. The review and adoption of the Council's Residential Care Charging Policy, in line with legislation, and the administration of billing and recovery of charges levied, including making arrangements for Deferred Payments, including:
 - (a) To waive or reduce charges for care services in individual cases.
 - (b) To disregard the value of a property in a financial assessment.
- 9. The review and adoption of the Council's Non-Residential Care Charging Policy, in line with legislation, and the administration of billing and recovery of charges levied, including making arrangements for Deferred Payments Arrangements, including:
 - (a) To waive or reduce charges for care services in individual cases.
 - (b) To disregard the value of a property in a financial assessment.
- 10. The provision of a Welfare Rights Service and the commissioning of Advice Services, including working with and supporting the Advice in County Durham Partnership.
- 11. To apply to the Court of Protection for Deputyship or single orders related to finance and property and to act as dually appointed Financial Appointee or Deputee for those individuals who lack mental capacity and are subject to such orders.
- 41.12. Establishing and amending a charging policy for those whom the Deputy and Appointeeship Team act as an appointee.
- 42.13. Completion of statutory submissions to Government of the council tax and business rates returns.
- 43.14. To establish and amend/update the Council Tax Exemption for Care Leavers Policy and to administer applications under this policy.
- 14.15. To establish and amend/update the Council's Discretionary Rate Relief Policies and to administer applications under these schemes.

- 45.16. To establish and amend the Council Tax Discretionary Reduction Policy and Business Rates Hardship Relief Policy and administer applications for relief under Section 13A(1)(c) of the Local Government Finance Act 1988.
- 46.17. The operation and development of the systems supporting payments and financial support
- 17.18. Agreement of remedies to customers in line with the Council's Corporate Complaints Policy

Corporate Finance and Commercial Services

- 48.19. To exercise MTFP, annual budget setting, budgetary control and final accounts functions (Revenue and Capital) referred to the Corporate Director under the Council's Financial Procedure Rules.
- 49.20. To arrange all borrowings, financing and investment in line with the Council's Treasury Management Policy Statement.
- 20.21. To make appropriate banking arrangements on behalf of the Council.
- 21.22. The operation and development of the Council's financial systems.
- <u>22.23.</u> The operation <u>and continuous improvement</u> of the Council's accounting systems.
- 24. To authorise the release of funds from contingencies as set out in the Revenue Budget.
- 23.25. To set the Council Tax Base at Local Council level and to forecast and manage the Council's Collection Funds, making adjustments to payments to principal precepting bodies as appropriate.
- 26. To establish such reserves as required and review them for both adequacy and purpose on a regular basis.
- 24.27. To maintain all accounting records in relation to the Pension Fund, including the preparation of the Pension Fund Statement of Accounts and Annual Report.
- 25.28. To act as Proper Officer for the purposes of the following provisions of the Local Government Act 1972:
 - (a) Section 115(2) (Accountability of Officers);
 - (b) Section 146 (Transfer of Securities on Alteration of Area Etc.)
- 26.29. To write off debts.
- 27.30. To deal with the payment of Coroner's remuneration.

- 28.31. To ensure appropriate financial arrangements across the Council.
- 29.32. To agree the terms of loans permitted under law.
- 30.33. To make a statutory declaration of local authority mortgage interest.
- 31.34. To receive and respond to expressions of interest under Community Right to Challenge, under Part 5, Chapter 2 of the Localism Act 2011.
- 32.35. To liaise with the Schools Forum on School Funding formula allocations and to advise Council on formula changes to ensure compliance with Department for Education guidance and regulations and the proper administration of Dedicated Schools Grant (DSG) allocations, including making applications to the Secretary of State for Education as appropriate for any necessary transfer of funding between the DSG funding blocks.
- 33.36. To ensure appropriate arrangements are in place in respect of the effective administration of pooled DCC and NHS monies included within the Durham Better Care Fund and associated integrated budgets.

Pensions

- 34.37. In relation to the Pension Fund, to exercise the County Council's function as administering authority relating to the Local Government Pension Scheme including, but not restricted to, the following:
 - (a) To ensure that Pension Fund complies with the Local Government Pension Scheme Regulations and all other legislation that governs the administration of the Pension Fund.
 - (b) To exercise discretions the Council as administering authority has, under the regulations governing the Local Government Pension;
 - (c) To administer the financial affairs of the Pension Fund;
 - (d) To agree the write-off of bad debts;
 - (e) To take any decision relating to the investment or management of the Pension Fund that cannot reasonably await the next meeting of the Pension Fund Committee.
 - (f) To authorise, in cases of urgency, the taking of any action by a Manager of the Pension Fund that is necessary in order to protect the interests of the Fund.
 - (g) To maintain all necessary accounts and records in relation to the Pension Fund:

- (h) To ensure that appropriate arrangements for the administration of benefits are in place, including the calculation of and payment of benefits, and collection of contributions;
- (i) To manage the triennial valuation of the Pension Fund including the preparation of membership data for actuarial valuation purposes.
- (j) To ensure appropriate Additional Voluntary Contribution arrangements are in place;
- (k) To exercise the Pension Fund's discretion over the beneficiary of any death grant payable.
- (I) To approve the payment of Dependants' Pensions in accordance with the Local Government Pension Scheme Regulations.
- (m) To maintain the system of internal control.
- (n) To accept for admission into the Pension Fund authorities and bodies, and their employees, in accordance with Local Government Pension Scheme Regulations.
- (o) To <u>implement and maintain an appeals procedure</u> under the dispute procedure for the Local Government Pension Scheme.
- (p) To set the appropriate investment objectives and the strategic asset allocation taking into consideration the Pension Fund's liabilities as calculated by the Pension Fund's Actuary;
- (q) To monitor and review the investments made by the Fund's appointed investment managers and to review their performance against established benchmarks. To report on the Investment Managers' performance to each meeting of the Pension Fund Committee;
- (r) To manage the Pension Fund's cash flow and allocate funds between investment managers in order to ensure that the Pension Fund's strategic asset allocation is maintained and invest the residual cash balances.
- (s) To manage the cash balances not allocated to Investment Managers in accordance with the Treasury Management Strategy and Policy approved by the Pension Fund Committee;
- (t) To arrange and authorise the provision of appropriate Member training, including the attendance at conferences and other similar pension fund related events by Members of the Pension Fund Committee and the Local Pension Board.
- (u) To prepare and submit the necessary Policy Statements to Pension Fund Committee and to arrange for the implementation and review of those

- statements, strategies, policies and procedures, as required. These include the Funding Strategy Statement
- (v) To prepare and submit the necessary plans and principles to the Pension Fund Committee and to arrange for the implementation and review of those plans and principles, as required. These include the Pension Fund Annual Report and the Investment Strategy Statement.
- (w) To review the Fund's approach to responsible investment and policy on social, environmental and ethical matters on the exercise of rights, including voting rights;
- (x) To produce as part of the Funding Strategy Statement, an assessment of identified risks in relation to the management of the Pension Fund.
- (y) To authorise sending instructions to and completing contracts, deeds or agreements with Border to Coast Pensions Partnership Limited to facilitate transition of assets to and management of collective investment vehicles and alternative investments within the Border to Coast pooled arrangements.
- (z) To monitor and review the investments made by Border to Coast Pensions Partnership Limited under pooled arrangements and to review performance against established benchmarks. To report on relevant investment performance of Border to Coast to each meeting of the Pension Fund Committee.
- (aa) To provide quarterly reporting to the Local Pension Board in line with the Board's Terms of Reference in order to assist the Board in securing compliance with the Regulations, any other legislation relating to the governance and administration of the Scheme, and requirements imposed by the Pensions Regulator in relation to the Scheme and the effective and efficient governance and administration of the Scheme.

HR and Employee Services

- 35.38. To implement the Council's decisions in relation to Single Status and Job Evaluation.
- 36.39. To approve the regrading of posts up to and including Head of Service level.
- 37.40. To seek to offer alternative employment to any permanent employee who becomes surplus to the requirements of the Service or whose employment is at risk through reasons of ill health or other incapacity.
- 38.41. To determine applications for the extension of sick pay.
- 39.42. To approve applications for leave of absence in cases not covered by the Council's policies.

- 40.43. To agree variations to the Council's scheme for payments towards removal expenses, lodging allowances and legal fees for new employees.
- 41.44. To approve overtime payments for employees above Grade 8.
- 42.45. To authorise redundancy payments to school staff after consultation with the Head of Corporate Finance and Commercial Services.
- 43.46. To decide, taking into account the opinion of an independent registered medical practitioner, whether under the Local Government Pension Scheme Regulations, a member is eligible for an ill health pension and if eligible, what level of ill health pension the scheme member should be awarded.
- 44.47. To exercise discretions the Council as an employer has, under the regulations governing the Local Government Pension.
- 45.48. To negotiate and agree local agreements changing staff terms and conditions of employment.
- 46.49. To formulate and implement policies relating to employed staff.
- 47.50. The operation and development of HR and Payroll systems.

Procurement Sales and Business Services

- 48.51. To exercise the contractual approval functions referred to the Corporate Director under the Council's Contract Procedure Rules.
- 49.52. To ensure appropriate contractual arrangements across the Council in relation to the receiving of goods, works and services.
- 50.53. To ensure appropriate procurement arrangements are in place in respect of pooled DCC and NHS (or other Partner(s) or Bodies) monies held by DCC on behalf of those named bodies or partners.
- 51.54. Approve variations as set out in the Contract Procedure Rules or elsewhere in this Constitution.
- 52.55. Authorise the collection of income from commercial activities.
- 53.56. Authorise the use of professional services via the approved neutral vendor model delivery strategy

Internal Audit, Fraud, Risk and Governance

- 54.57. To maintain an effective internal audit service.
- 55.58. To act as lead officer for the Audit Committee.

- 56.59. To maintain an effective corporate fraud service.
- 57.60. To act as the Risk Management Officer Champion and ensure appropriate risk management arrangements are in place across the Council.
- 58.61. To act as lead officer for maintaining effective corporate governance arrangements and the preparation of the Annual Governance Statement.

Digital Services

- 59.62. Taking all operational decisions necessary to secure the provision of digital and ICT services and/or discharge of statutory functions, including the power to enter into contracts, in accordance with the approved policies and Financial Procedure Rules including, but not restricted to the following:
 - (a) Maintenance and review of an appropriate IT and Digital Service, including a council-wide strategy and support for all business systems.
 - (b) Development, maintenance, and assurance of all internal and external IT solutions/systems.
 - (c) Management of the Council's resources and assets, systems, digital and information technology and maintenance and ongoing delivery of Operational ICT.
 - (d) The governance/assurance of technical delivery and strategy pertaining to Cyber Security, Smart Place and Digital Place agendas, including Digital Inclusion.
 - (e) Maintain the delivery of Change Services; Solution Architecture & Design ensuring the ongoing delivery of Digital Services to citizens, the council, and communities.

Legal and Democratic Services

The following matters are delegated to the Head of Legal and Democratic Services:

- 60.63. To act as Proper Officer for the purposes of the Local Government Acts 1972 and 2000 and all Regulations made there under other than those Proper Officer functions delegated to the Corporate Director of Resources in connection with the administration of the Council's financial affairs. This delegation shall not derogate from the general delegation under Table 1 paragraph 8.
- 61.64. To carry out the Proper Officer functions relating to the freedom of the City under the Durham City Council Act 1985.
- 62.65. To act as Proper Officer for the Registration of Births, Deaths and Marriages Service pursuant to Schedule 29 paragraph 41 of the Local Government Act

- 1972 including administration of the arrangements for the licensing of premises under the Marriage Act and the appointment of staff.
- 63.66. To approve premises for the solemnization of marriages and the registration of civil partnerships
- 64.67. To amend the Constitution where necessary to reflect changes in the law or decisions of council bodies or to correct inaccuracies.
 - (a) To prepare, negotiate and agree all legal documentation in relation to all land and property in the Council's ownership or for the acquisition of land and property by the Council.
 - (b) To prepare, negotiate and agree all legal documentation other than those contained in sub-paragraph (a) relating to or affecting the functions of the Council.
 - (c) To sign or attest the Council's seal in all legal documents referred to in sub-paragraphs (a) and (b) and all other legal documentation intended to give effect to decisions of the Council.
 - (d) To sign or attest the Council's seal to all documents referred to in subparagraph (a).
- 65.68. To prepare, negotiate and agree all legal documentation in relation to all land and property held by the Council as a trustee.
- 66.69. To sign any notice, demand or other document on behalf of the Council in connection with any actual or contemplated legal or enforcement proceedings.
- 67.70. Generally, to institute, defend and conduct any legal proceedings relating to the Council's functions or affecting the property, rights or interests of the Council.
- 68.71. To commission external legal advice as required.
- 69.72. To authorise named officers to appear on behalf of the Council in legal proceedings in the Magistrates' Court pursuant to Section 223 Local Government Act 1972.
- 70.73. To settle any action in any court or tribunal in which the Council is a party or where legal proceedings are indicated providing that any settlement exceeding £50,000 will be subject to prior consultation first with the Corporate Director of Resources as s151 Officer and then with the Leader or Deputy Leader of the Council except in cases of urgency where the settlement is made on the advice of Counsel.
- 74. To settle claims from staff for damage to personal property in accordance with the Council's policies.

- 75. In relation to the Pension Fund, to exercise the County Council's function as administering authority relating to the Local Government Pension Scheme in the following way:
 - 71.a. To deal with stage 2 appeals under the dispute procedure for the Local Government Pension Scheme.
- 72.76. In consultation with the Chair of the Corporate Overview and Scrutiny Management Board, to make payments or provide other benefits in cases of maladministration in accordance with Section 92 of the Local Government Act 2000 (as amended).

73.77. To:

- i. appoint Members as proxies to attend and vote at shareholders meetings of any company of which the Council is a shareholder and
- ii. undertake the role of company secretary in any company for which the Council provides secretarial or administrative services.
- 74.78. In consultation with the Chief Executive, to make appointments of Members to local and other outside bodies which are not the subject of report to the Council or the Executive, in consultation with the respective political group leaders.
- 75.79. To appoint Review Boards under Regulations under Section 34(4) (Determination of Claims and Reviews) of the Social Security Act 1998.
- 76.80. To make arrangements in relation to appeals against the exclusion of pupils from maintained schools.
- 77.81. To make arrangements pursuant to Sections 94(1), (1A) and (4) of the Schools Standards and Framework Act 1998 (Admission Appeals).
- 78.82. To make arrangements pursuant to Section 95(2) of the Schools Standards and Framework Act 1998 (Children to whom Section 87 applies; Appeals by Governing Bodies).
- 79.83. In consultation with the Corporate Director for Neighbourhoods and Climate Change and the Chair and Vice-Chair of the Statutory Licensing Committee or General Licensing and Registration Committee as appropriate, to determine that a particular application shall be considered by the Statutory Licensing Committee or the General Licensing and Registration Committee rather than a Sub-Committee.
- 80.84. To consider and respond to representations made by members of the public in relation to a decision to hold a meeting or part of that meeting in private.
- 81.85. To discharge the Council's functions in relation to voluntary registrations of village greens as set out in section 15(8) Commons Act 2006.

- 82.86. To discharge the Council's functions set out in Part 1 of the Commons Act 2006 and the Commons Registration Act 1965 with the exception of determinations under section 15(1) of the Commons Act 2006.
- 83.87. To appoint an inspector to hold an inquiry into applications to register land as town or village green where appropriate.
- 84.88. To appoint Assistant Coroners in accordance with the provisions of the Coroners and Justice Act 2009
- 85.89. To deal with the payment of Coroner's expenses.
- 86.90. To discharge the Council's functions in relation to Local Land Charges.
- 87.91. To oversee the management of the Council's Overview and Scrutiny functions.
- 88.92. To coordinate the Member Training and Development Programme including:
 - i. management of the approved Member Training and Development Budget; and
 - ii. authorisation of Member attendance at conferences, seminars and other training and development events in consultation with the Leader.
- 89.93. In consultation with the Chair of the Standards Committee, to approve any temporary appointment of an independent person to discharge the functions set out in section 28(7) of the Localism Act 2011 where the position is vacant or an existing appointee is unable to act.
- 90.94. To approve officer severance payments of less than £20,000.
- 91.95. To authorise expenditure within the approved budget for civic hospitality.





Part 4A: Council Procedure Rules

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Council Procedure Rules

1. Annual Meeting of the Council

1.1 Timing

- i. In a year when there is an ordinary election of councillors, the annual meeting will take place within 21 days of the retirement of the outgoing councillors. In any other year, the annual meeting will take place in March, April or May. This is subject to the exception shown at 1.1(b).
- ii. In accordance with the Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020) the requirement to hold an annual meeting will be disregarded in the year of 2020/2021 where no annual meeting will take place prior to 7th May 2021 unless where the meeting is:
 - (a) called by the Chair of the Council in consultation with the Head of Paid Services and Head of Legal and Democratic Services; or
 - (b) following a resolution calling for an Annual meeting being passed at an ordinary or extraordinary meeting of the Council.

1.2 Business

The annual meeting will:

- (a) elect a person to preside if the Chair of the Council is not present;
- (b) elect the Chair of the Council;
- (c) elect the Vice-Chair of the Council;
- (d) approve the minutes of the last meeting;
- (e) receive any announcements from the Chair and / or the Head of Paid Service;
- (f) subject to Article <u>5</u>6.03, elect the Leader in the year of an ordinary election of councillors:



- (g) appoint the Overview and Scrutiny Committees, the Standards Committee and such other committees and sub-committees as the Council considers appropriate to deal with matters which are neither reserved to the Council nor are executive functions (as set out in Articles 4 and 6 of this Constitution);
- (h) agree the scheme of delegations or such part of it as the Constitution determines it is for the Council to agree (as set out in Article 4 of this Constitution);
- (i) approve a programme of ordinary meetings of the Council for the year; and
- (j) consider any business set out in the notice convening the meeting.

1.3 Selection of Councillors on Committees and Outside Bodies

At the annual meeting, the Council meeting will:

- (a) decide which committees and sub-committees to establish for the municipal year;
- (b) decide the size and terms of reference for those committees;
- (c) decide the allocation of seats to political groups in accordance with the political balance rules;
- (d) make appointments to outside bodies except where appointment to those bodies has been delegated by the Council or is exercisable only by the Executive-; and
- (e) appoint the Chairmen and Vice-Chairmen of Committees.

2. Ordinary Meetings

Ordinary meetings of the Council will take place in accordance with a programme decided at the Council's annual meeting except where 1.1(ii) applies. Where 1.1(ii) applies the programme will be decided by the Chair of the Council in consultation with the Head of Paid Service and Head of Legal and Democratic Services.

The order of business at ordinary meetings will be set out as below. At the ordinary meeting of council where there is consideration of the annual budget and setting of the council tax (usually held in February) agenda items (f) and (m) will not be included on the agenda, unless in relation to agenda item (m) there are exceptional circumstances and have the approval of the Chair of the Council, and Head of Legal and Democratic Services.



- (a) shall not, without the consent of the Council, exceed 2.5 hours in duration;
- (b) elect a person to preside if the Chair and Vice-Chair are not present;
- (b) approve the minutes of the last meeting;
- (c) receive any declarations of interest from Members;
- (d) receive any announcements from the Chair;
- (e) receive a report from the Leader and receive questions and answers on the report;
- (f) receive a brief presentation on the work of an AAP;
- (g) receive questions from, and provide answers to, the public in relation to matters which in the opinion of the Chair are relevant to the Council's functions;
- (h) receive petitions from the public in relation to matters which in the opinion of the Chair are relevant to the Council's functions;
- (i) receive a report from the Executive and receive questions and answers on the report;
- (j) receive reports from the Council's committees and receive questions and answers on those reports;
- (k) receive reports about and receive questions and answers on the business of joint arrangements and external organisations;
- consider any other business specified in the summons to the meeting, including consideration of proposals from the Executive in relation to the Council's budget and policy framework and reports of the Corporate Overview and Scrutiny Management Board;
- (m) consider motions: and
- (n) deal with questions from Members in accordance with Rule 9.

3. Extraordinary Meetings

3.1 Calling extraordinary meetings



The Head of Legal and Democratic Services may call Council meetings in addition to ordinary meetings and those listed below may request the Head of Legal and Democratic Services to call additional Council meetings:

- (a) the Council by resolution;
- (b) the Chair of the Council;
- (c) any 5 Members of the Council if they have signed a requisition presented to the Chair of the Council and they have refused to call a meeting or have failed to call a meeting within seven days of the presentation of the requisition.

3.2 Business

The business to be conducted at an extraordinary meeting shall be restricted to the item of business contained in the request for the extraordinary meeting and there shall be no consideration of previous minutes or reports from committees etc. except that the Chair may at their absolute discretion permit other items of business to be conducted for the efficient discharge of the Council's business.

4. Time and Place of Meetings

The time and place of meetings will be determined by the Head of Legal and Democratic Services and notified in the summons.

The place where a remote meeting is held, or to be held could include reference to more than one place including electronic, digital or virtual locations such as internet locations, web addresses or conference call telephone numbers.

5. Notice of and Summons to Meetings

The Head of Legal and Democratic Services will give notice to the public of the time and place of any meeting in accordance with the Access to Information Rules. At least 5 clear days before a meeting, the Head of Legal and Democratic Services will issue a summons signed by them to every Member of the Council. The summons will give the date, time and place of each meeting and specify the business to be transacted and will be accompanied by such reports as are available.

Where meetings take place remotely, notice will be given by the Head of Legal and Democratic Services of the time of the meeting, and the agenda, together with details of how to join the meeting which will be available on the Council website. This will be in accordance with the Access to Information Rules.

5A Remote Attendance by Members of the Public

- (a) A member of the public entitled to attend the meeting in order to exercise a right to speak at the meeting is in remote attendance at any time if all three of the following conditions are satisfied, those conditions being that the member of the public in remote attendance is able at that time:
 - i) to hear, and where practicable see, and be so heard and, where practicable, be seen by, Members in attendance;
 - ii) to hear, and where practicable see, and be so heard and, where practicable, be seen by, any other members of the public entitled to attend the meeting in order to exercise a right to speak at the meeting; and
 - iii) to be so heard and, where practicable, be seen by any other members of the public attending the meeting.
- (b) A member of the public in remote attendance will be deemed to have left the meeting where, at any point in time during the meeting, any of the conditions for remote attendance contained in 5A(a) above are not met. In such circumstance the Chair may, as he or she deems appropriate:
 - i) adjourn the meeting for a short period to permit the conditions for remote attendance contained in 5A(a)above to be re-established;
 - ii) suspend consideration of the item of business in relation to the member of public's attendance until such time as a following item of business on the agenda has been transacted and the conditions for the member of the public's remote attendance have been reestablished or, on confirmation that this cannot be done, before the end of the meeting, whichever is the earliest; or
 - iii) continue to transact the remaining business of the meeting in the absence of the member of the public in remote attendance.
- (c) If the Chair is made aware that the meeting is not accessible to the public through remote means, due to any technological or other failure of provision, then the Chair shall adjourn the meeting immediately. If the provision of access through remote means cannot be restored within a reasonable period, then the remaining business will be considered at a time and date fixed by the Chair. If he or she does not fix a date, the remaining business will be considered at the next ordinary meeting.

6. Chair of Meeting

The person presiding at the meeting may exercise any power or duty of the Chair. Where these rules apply to committee and sub-committee meetings,



references to the Chair also include the Chair of committees and subcommittees.

7. Quorum

The quorum of a meeting will be one quarter of the whole number of Members. During any meeting if the Chair counts the number of Members present and declares there is not a quorum present, then the meeting will adjourn immediately. Remaining business will be considered at a time and date fixed by the Chair. If the Chair does not fix a date, the remaining business will be considered at the next ordinary meeting.

7A Members in Remote Attendance

- (a) A Member in remote attendance is present and attends the meeting, including for the purposes of the meeting's quorum, if at any time all three of the following conditions are satisfied, those conditions being that the Member in remote attendance is able at that time:
 - i) to hear, and where practicable see, and be so heard and, where practicable, be seen by, the other Members in attendance.
 - ii) to hear, and where practicable see, and be so heard and, where practicable, be seen by, any members of the public entitled to attend the meeting in order to exercise a right to speak at the meeting; and
 - iii) to be so heard and, where practicable, be seen by any other members of the public attending the meeting.
- (b) A Member in remote attendance will be deemed to have left the meeting where, at any point in time during the meeting, any of the conditions for remote attendance contained in 7.2(a) above are not met. In such circumstance the Chair may, as they deem appropriate:
 - adjourn the meeting for a short period to permit the conditions for remote attendance of a Member contained in 7.2(a) to be reestablished;
 - ii) count the number of Members in attendance for the purposes of the quorum; or
 - iii) continue to transact the remaining business of the meeting in the absence of the Member in remote attendance.



8. Petitions from the Public

8.1 Notice of Petition

If a citizen wishes to present a petition to a Council meeting, notice must be given at least 10 working days before the meeting.

8.2 Presentation of Petitions

The petition organiser will be allowed 5 minutes to present the petition at the meeting. Only one person may speak to present a petition.

8.3 Number of Petitions

At any one meeting no person or organisation may present more than one petition.

8.4 Scope of Petitions

The Head of Legal and Democratic Services may reject a petition if it:

- (a) Does not qualify under the scheme;
- (b) It is vexatious, abusive or otherwise inappropriate;
- (c) It is a petition qualifying under another enactment;
- (d) It is excluded by order e.g.:
 - (i) It relates to a planning decision;
 - (ii) It relates to a licensing decision;
 - (iii) It relates to any other matter relating to an individual or entity in respect of which that individual or entity has a right of recourse to a review or right of appeal conferred by or under any enactment.

9. Questions

By the Public

9.1 Members of the public may ask questions of Members of the Executive at ordinary meetings of the Council.



9.2 Time Allowed for questions

The time allowed for considering questions under this Rule shall not, without the consent of the Council, exceed 10 minutes.

9.3 Notice of questions

A question may only be asked if notice has been given by delivering it in writing or by electronic mail to publicquestions@durham.gov.uk no later than midday 3 working days before the day of the meeting. Each question must give the name and address of the questioner.

9.4 Number of questions

At any one meeting no person may submit more than one question and no more than one question may be asked on behalf of one organisation.

9.5 Scope of questions

The Head of Legal and Democratic Services may reject a question, whether submitted by a Member of the Council or a member of the public, if it:

- (a) is not about a matter for which the Council has a responsibility or which affects the County;
- (b) is defamatory, frivolous or offensive;
- (c) is vexatious or abusive;
- (d) is substantially the same or similar to a question which has been put at a meeting of the Council in the past six months;
- (e) requires the disclosure of confidential or exempt information;
- (f) is lengthy, or a speech;
- (g) is an expression of opinion;
- (h) relates to a question of fact;
- relates to a matter which is of purely personal concern to an individual or family members;
- (j) relates to court action or threatened court action that the person or group are taking against the Council;
- (k) is a request for compensation;



- (I) contains a statement which is untrue;
- (m) is an unintelligible question.

By Members

9.6 On reports of the Executive or committees

Subject to 9.9 and 9.11, a Member of the Council may ask the Leader or the Chair of a committee any question on a report from the Executive or Committee.

9.7 Questions on notice at full Council

Subject to Rule 9.9, a Member of the Council may ask:

- (a) the Chair, a member of the Executive or the chair of any committee or sub-committee, a question on any matter in relation to which the Council has powers or duties or which affects the County, and
- (b) the Chair of the County Durham and Darlington Fire and Rescue Authority, a question on the business of the relevant Authority.

9.8 Questions on notice at Committees and Sub-Committees

Subject to Rule 9.9, a member of a committee or sub-committee may ask the Chair of it a question on any matter in relation to which the Council has powers or duties or which affects the County and which falls within the terms of reference of that committee or sub-committee.

9.9 Notice of questions

A member may ask a question under Rule 9.6, 9.7 or 9.8 if either:

- (a) they have given notice of the question in writing by electronic mail to publicquestions@durham.gov.uk no later than midday 3 working days before the day of the meeting; or
- (b) the question relates to urgent matters, they have the consent of the Chair or member to whom the question is to be put and the content of the question is given to the Head of Legal and Democratic Services by 9.00 a.m. on the day of the meeting.



9.10 One Question per Member

A Member may ask only one question under Rule 9.6, 9.7 or 9.8 except with the consent of the Chair of the Council, committee or sub-committee.

9.11 Supplementary question

A Member asking a question under Rule 9.6, 9.7 or 9.8 may ask one supplementary question without notice of the Member to whom the first question was asked. The supplemental question must arise directly out of the original question or the reply.

9.12 Length of Speeches

Neither a Member asking a question under Rule 9.7 or 9.8 nor a Member answering such a question may speak for longer than three minutes each unless the Chair consents to a longer period.

9.13 Time Allowed for Member Questions at Council Meetings

- (a) The time allowed for consideration of questions submitted under Rule 9.7 or 9.8 shall not, without the consent of the Council, exceed 30 minutes;
- (b) At the conclusion of the answer to the question under consideration at the expiry of 30 minutes (or such longer period to which the Council has consented) from the time when the first questioner started to speak, the Chair shall conclude the meeting.
- (c) Any remaining questions shall be responded to in writing before the next ordinary meeting of the Council.

Generally

9.14 Record of questions

The Head of Legal and Democratic Services will immediately send a copy of any question received to the Member to whom it is to be put. Rejected questions will include reasons for rejection. Copies of all questions will be available to all Members and the public attending the meeting. Copies of the questions asked at the meeting and the responses will also be available on the Council's website with the agenda for the relevant meeting.

9.15 Order of questions



- (a) Questions from the public received in accordance with the provisions of Rule 9.3 will be asked in the order notice of them was received, except that the Chair may group together similar questions.
- (b) Questions from Members received in accordance with Rule 9.7 or 9.8 will be asked in the order determined by the Chair of the Council, committee or sub-committee.

9.16 Asking the question at the meeting

The Chair will invite the questioner to put the question to the Member named in the notice. If a questioner who has submitted a written question is unable to be present, they may ask the Chair to put the question on their behalf. The Chair may ask the question on the questioner's behalf, indicate that a written reply will be given or decide, in the absence of the questioner, that the question will not be dealt with.

9.17 Response

An answer may take the form of:

- (a) a direct oral answer;
- (b) where the desired information is in a publication of the Council or other published work, a reference to that publication; or
- (c) where the reply cannot conveniently be given orally, a written answer circulated later to the questioner.
- (d) If when a question is put, it appears that it is beyond the remit of the Member to which it is directed, the Chair may invite the relevant Member to also provide a brief response.

9.18 Written answers

- (a) Any question from the public which cannot be dealt with during public question time, either because of lack of time or because of the non-attendance of the Member to whom it was to be put, will be dealt with by a written answer. Copies of the questions and responses will be available on the Council's website with the agenda for the relevant meeting.
- (b) Where a reply cannot conveniently be given orally to a question from a Area Action Partnership or Member, a written answer will be circulated later to the questioner.



9.19 Reference of question to the Executive or a committee

Unless the Chair decides otherwise, no discussion will take place on any question, but any Member may move that a matter raised by a question be referred to the Executive or the appropriate committee or sub-committee. Once seconded, such a motion will be voted on without discussion.

10. Motions on Notice

10.1 Application of Rules

Rules 10.2 to 10.7 do not apply to motions on notice under rule 10.8.

10.2 Notice

Except for motions which can be moved without notice under Rule 11, written notice of every motion, must be delivered by electronic mail sent to motions@durham.gov.uk not later than 5.00 p.m. on the seventh working day before the Council meeting at which it is to be considered.

10.3 Motion set out in agenda

Motions for which notice has been given will be listed on the agenda in the order determined by the Chair.

10.4 Scope

Motions must be about matters for which the Council has a responsibility or which affect the County.

10.5 Motion to remove the Leader

- (a) A motion to remove the Leader cannot be moved unless the notice of motion is signed by a number of councillors which is at least equivalent to 15% of the total number of councillors on the Council and which includes councillors from at least 2 political groups.
- (b) In order for such a motion to be carried it must have the support of at least two-thirds of those members voting and present in the room at the time the question was put.
- (c) A motion to remove the Leader cannot be moved more than once in any rolling 12-month period.



10.6 One Motion per Member

No Member may give notice of more than one motion for any Council meeting, except with the consent of the Chair.

10.7 Time Allowed for Motions

- (a) The time allowed for consideration of motions submitted under this Rule shall not, without the consent of the Council, exceed 30 minutes.
- (b) 15 minutes before the expiry of the 30-minute overall time limit for consideration of motions (or such longer period to which Council has consented), the Chair will advise the meeting that:
 - (i) There is 15 minutes remaining for motions;
 - (ii) That this will be the cut-off and no further registrations to speak will be accepted;
 - (iii) The number of registered speakers remaining; and
 - (iv) That those already registered to speak will be called in order until expiry of the time limit.
- (c) At the conclusion of the speech being delivered at the expiry of 30 minutes (or such longer period to which the Council has consented) from the commencement of the Council's consideration of the first such motion, the Chair shall put to the vote, without further discussion, all the questions necessary to dispose of the motion then under debate provided that:
 - (i) if the speech to be concluded is a speech proposing a motion, the Chair shall allow the motion to be formally seconded (without comment);
 - (ii) if the speech to be concluded is a speech moving an amendment, the Chair shall allow the amendment to be formally seconded (without comment);
 - (iii) otherwise, the Chair shall allow the mover of the motion to exercise their right of reply.
- (d) Any remaining motions submitted under this Rule shall be deferred to the next ordinary meeting of the Council and shall be dealt with at that meeting in the same order and before any other motions of which notice is given for that meeting.



10.8 Motions to Amend Budget and Policy Framework

Written notice of a motion to move an amendment of the Executive's proposals for the Council's budget and policy framework, subject to the Budget and Policy Framework Procedure Rules, must be delivered to the Head of Legal and Democratic Services not later than midday 3 working days before the Council meeting at which it is to be considered. Motions received after that deadline will only be considered in exceptional circumstances and with the approval of the Chair, section 151 officer and Head of Legal and Democratic Services.

10.9 Motions relating to the Executive Functions

A motion on any matter in respect of which the Executive has decision-making powers shall only be to refer the matter to the Executive for consideration.

11. Motions Without Notice

The following motions may be moved without notice:

- (a) to appoint a Chair of the meeting at which the motion is moved;
- (b) in relation to the accuracy of the minutes;
- (c) to change the order of business in the agenda;
- (d) to refer something to an appropriate body or individual;
- (e) to appoint a committee or member arising from an item on the summons for the meeting;
- (f) to receive reports or adoption of recommendations of committees or officers and any resolutions following from them;
- (g) to withdraw a motion;
- (h) to proceed to the next business;
- (i) that the question be now put;
- (j) to adjourn a debate;
- (k) to adjourn a meeting;
- (I) to suspend a particular Council procedure rule;



- (m) to exclude the public and press in accordance with the Access to Information Rules:
- (n) to not hear further a member named under Rule 18.3 or to exclude them from the meeting under Rule 18.4; and
- (o) to give the consent of the Council where its consent is required by this Constitution.

12. Rules of Debate

12.1 No speeches until motion seconded

No speeches may be made after the mover has moved a proposal and explained the purpose of it until the motion has been seconded.

12.2 Requirement to submit motions in writing

Unless notice of the motion has already been given, the Chair will require it to be written down and handed to them before it is discussed.

12.3 Seconder's speech

When seconding a motion or amendment, a member may reserve their speech until later in the debate.

12.4 Questions on Motions

Once a motion has been moved and seconded, before moving on to speeches, the Chair will ask members if they have any questions on the Motion. A member who asks or answers a question on the motion will retain the right to make a speech on the motion.

12.5 Content and length of speeches

- (a) Speeches must be directed to the motion under discussion or to a personal explanation or point of order.
- (b) A speech by the mover of a motion may not exceed five minutes without the consent of the Chair, save where two items are being considered together, in which case paragraph (e) will apply.
- (c) Subject to paragraph (d) and (e) below, speeches by other Members, including those members speaking during their right to reply, may not exceed three minutes without the consent of the Chair.

- (d) When the Council's annual budget is under discussion, the Leader of each political group on the Council may speak for up to five minutes or such longer period as the Chair shall allow.
- (e) When two agenda items are being considered together, the proposer and seconder of the motion, and the Leaders of each political group on the Council, will be entitled to speak for double the usual allotted time under (b), (c) and (d) above.

12.6 When a Member may speak again

A member who has made a speech on a motion may not speak again whilst it is the subject of debate, except:

- (a) to speak once on an amendment moved by another member:
- (b) to move a further amendment if the motion has been amended since they last spoke;
- (c) if their first speech was on an amendment moved by another member, to speak on the main issue (whether or not the amendment on which they spoke was carried);
- (d) in exercise of a right of reply;
- (e) on a point of order; and
- (f) by way of personal explanation.

12.7 Amendments to motions

- (a) An amendment to a motion must be relevant to the motion and will either be:
 - (i) to refer the matter to an appropriate body or individual for consideration or reconsideration;
 - (ii) to leave out words;
 - (iii) to leave out words and insert or add others; or
 - (iv) to insert or add words.

as long as the effect of (ii) to (iv) is not to negate the motion.



- (b) Only one amendment may be moved and discussed at any one time. No further amendment may be moved until the amendment under discussion has been disposed of.
- (c) If an amendment is not carried, other amendments to the original motion may be moved.
- (d) If an amendment is carried, the motion as amended takes the place of the original motion. This becomes the substantive motion to which any further amendments are moved.
- (e) After an amendment has been carried, the Chair will read out the amended motion before accepting any further amendments, or if there are none, put it to the vote.

12.8 Alteration of motion

- (a) A member may alter a motion of which they have given notice with the consent of the meeting. The meeting's consent will be signified without discussion.
- (b) A member may alter a motion which they have moved without notice with the consent of both the meeting and the seconder. The meeting's consent will be signified without discussion.
- (c) Only alterations which could be made as an amendment may be made.

12.9 Withdrawal of motion

A member may withdraw a motion which they have moved with the consent of both the meeting and the seconder. The meeting's consent will be signified without discussion. No member may speak on the motion after the mover has asked permission to withdraw it unless permission is refused.

12.10 Right of reply

- (a) The mover of a motion has a right to reply at the end of the debate on the motion, immediately before it is put to the vote.
- (b) If an amendment is moved, the mover of the original motion has the right of reply at the close of the debate on the amendment, but may not otherwise speak on it.
- (c) The mover of the amendment has no right of reply to the debate on their amendment.



12.11 Motions which may be moved during debate

When a motion is under debate, no other motion may be moved except the following procedural motions:

- (a) to withdraw a motion:
- (b) to amend a motion;
- (c) to proceed to the next business;
- (d) that the question be now put;
- (e) to adjourn a debate;
- (f) to adjourn a meeting;
- (g) to exclude the public and press in accordance with the Access to Information Rules; and
- (h) to not hear further a member named under Rule 18.3 or to exclude them from the meeting under Rule 18.4.

12.12 Closure motions

- (a) A member may move, without comment, the following motions at the end of a speech of another member:
 - (i) to proceed to the next business;
 - (ii) that the question be now put;
 - (iii) to adjourn a debate; or
 - (iv) to adjourn a meeting.
- (b) If a motion to proceed to next business is seconded and the Chair thinks the item has been sufficiently discussed, the Chair will give the mover of the original motion a right of reply and then put the procedural motion to the vote.
- (c) If a motion that the question be now put is seconded and the Chair thinks the item has been sufficiently discussed, the Chair will put the procedural motion to the vote. If it is passed the Chair will give the mover of the original motion a right of reply before putting their motion to the vote.



(d) If a motion to adjourn the debate or to adjourn the meeting is seconded and the Chair thinks the item has not been sufficiently discussed and cannot reasonably be so discussed on that occasion, the Chair will put the procedural motion to the vote without giving the mover of the original motion the right of reply.

12.13 Point of order

A member may raise a point of order at any time. The Chair will hear them immediately. A point of order may only relate to an alleged breach of these Council Rules of Procedure or the law. The member must indicate the rule or law and the way in which they consider it has been broken. The ruling of the Chair on the matter will be final.

12.14 Personal explanation

A member may make a personal explanation at any time. A personal explanation may only relate to some material part of an earlier speech by the member which may appear to have been misunderstood in the present debate. The ruling of the Chair on the admissibility of a personal explanation will be final.

13. Previous Decisions and Motions

13.1 Motion to rescind a previous decision

A motion or amendment to rescind a decision made at a meeting of Council within the past six months cannot be moved unless the notice of motion is signed by at least ten members.

13.2 Motion similar to one previously rejected

A motion or amendment in similar terms to one that has been rejected at a meeting of Council in the past six months cannot be moved unless the notice of motion or amendment is signed by at least ten members. Once the motion or amendment is dealt with, no one can propose a similar motion or amendment for six months.

14. Voting

14.1 Majority

Unless this Constitution provides otherwise, any matter will be decided by a simple majority of those members voting and present in the room at the time the question was put.



14.2 Chair's casting vote

If there are equal numbers of votes for and against, the Chair will have a second or casting vote. There will be no restriction on how the Chair chooses to exercise a casting vote.

14.3 Method of Voting

Unless a recorded vote is demanded under Rule 14.4 the Chair will take the vote:

- (a) by a show of hands or by use of the Council's electronic voting system if any, or if there is no dissent, by the affirmation of the meeting;
- (b) where an electronic voting system is not working correctly or unavailable the Chair will take the vote by roll call.

14.4 Recorded vote

If ten members present at the meeting of full Council (or 5 members present at any other meetings of the authority to which these rules apply) request it, the names for and against the motion or amendment or abstaining from voting will be taken down in writing and entered into the minutes.

14.5 Right to require individual vote to be recorded

Where any member requests it immediately after the vote is taken, their vote will be so recorded in the minutes to show whether they voted for or against the motion or abstained from voting.

14.6 Voting at budget decision meeting

Immediately after any vote is taken at a budget decision meeting of the Council there must be recorded in the minutes of the proceedings of that meeting the names of the members who cast a vote for the decision or against the decision or who abstained from voting.

NOTE - Budget decision means calculation of the Council tax requirement, calculation of the basic amount of Council tax, additional calculations where special items relate to part only of the area, calculation of Council tax for different variation bands, substitute calculations and calculation of the amount payable by billing authorities.



14.7 Voting on appointments

If there are more than two people nominated for any appointment and there is not a clear majority of votes in favour of one person the name of the person with the least number of votes will be taken off the list and a new vote taken. The process will continue until there is a majority of votes for one person. Nominations will be voted on without debate.

15. Minutes

15.1 Signing the minutes

The Chair will sign the minutes of the proceedings at the next suitable meeting, an electronic signature can be applied as a valid signature in accordance with the Electronic Communications Act 2000. The Chair will move that the minutes of the previous meeting be signed as a correct record. The only part of the minutes that can be discussed is their accuracy.

15.2 No requirement to sign minutes of previous meeting at extraordinary meeting

Where in relation to any meeting, the next meeting for the purpose of signing the minutes is a meeting called under paragraph 3 of Schedule 12 to the Local Government Act 1972 (an extraordinary meeting), then the next following meeting (being a meeting called otherwise than under that paragraph) will be treated as a suitable meeting for the purposes of paragraph 41(1) and (2) of Schedule 12 relating to signing of minutes.

15.3 Form of minutes

Minutes will contain all motions and amendments in the form and order the Chair put them.

16. Record of Attendance

All members present during the whole or part of a meeting must sign their names on the attendance sheets before the conclusion of every meeting to assist with the record of attendance. Where the meeting is held remotely the attendance of members will be recorded by the committee services officer and included in the minutes of the meeting.

17. Exclusion of Public



Members of the public and press may only be excluded either in accordance with the Access to Information Rules in Part 4 of this Constitution or Rule 19 (Disturbance by Public).

18. Members' Conduct

18.1 Speaking at meetings

When a member speaks at full Council they must address the meeting through the Chair. If more than one member signifies their intention to speak, the Chair will ask one to speak. Other members must remain silent whilst a member is speaking unless they wish to make a point of order or a point of personal explanation.

18.2 Chair speaking

When the Chair speaks during a debate, any member speaking at the time must stop.

18.3 Member not to be heard further

If a member persistently disregards the ruling of the Chair by behaving improperly or offensively or deliberately obstructs business, the Chair may move that the member be not heard further. If seconded, the motion will be voted on without discussion.

18.4 Member to leave the meeting

If the member continues to behave improperly after such a motion is carried, the Chair may move that either the member leaves the meeting or that the meeting is adjourned for a specified period. If seconded, the motion will be voted on without discussion.

18.5 General disturbance

If there is a general disturbance making orderly business impossible, the Chair may adjourn the meeting for as long as they consider necessary.

19. Disturbance by Public

19.1 Removal of member of the public



If a member of the public interrupts proceedings, the Chair will warn the person concerned. If they continue to interrupt, the Chair will order their removal from the meeting room.

19.2 Clearance of part of meeting room

If there is a general disturbance in any part of the meeting room open to the public, the Chair may call for that part to be cleared.

20. Appointment of Substitute Members on Council Bodies

- 20.1 The substitution rules will not apply to meetings of the Executive, the Standards Committee or the Audit Committee.
- 20.2 Subject to any other restrictions elsewhere in the Constitution, any Member of the Council will be permitted to act as a substitute on a Council Body.
- 20.3 The Proper Officer may consider a request from a Member of a Council Body to appoint a substitute Member, providing that substitute Member is from the same political group.
- 20.4 In order to be eligible to sit as substitutes on regulatory or administrative committees or panels or staff appointments or disciplinary bodies established by the Council, Members must have received formal training in relevant procedures and the law.
- 20.5 Substitute Members will have all the powers and duties of any ordinary Member of the committee but will not be able to exercise any special powers or duties exercisable by the person they are substituting.
- 20.6 Substitute Members may attend meetings in that capacity only:
 - (a) to take the place of the ordinary Member for whom they are designated substitute.
 - (b) where the ordinary Member will be absent for the whole of the meeting;
 - (c) where the ordinary Member has notified the Head of Legal and Democratic Services or the Democratic Services Manager of the intended substitution:
 - i. at least one hour before the start of the relevant meeting unless the meeting is held remotely.



ii. by 12 noon one working day before the start of the relevant meeting where the meeting is held remotely.

21. Suspension and Amendment of Council Procedure Rules

21.1 Suspension

All of these Council Rules of Procedure except Rule 10.5(c), 14.5 and 15.2 may be suspended by motion on notice or without notice if at least one half of the whole number of members of the Council are present. Suspension can only be for the duration of the meeting. Rule 10.5(c) can only be suspended by motion on notice and the motion must have the support of at least two thirds of those members present and voting.

21.2 Amendment

Any motion to add to, vary or revoke these Council Rules of Procedure will, when proposed and seconded, stand adjourned without discussion to the next ordinary meeting of the Council.

22. Reasonable Adjustments

The Chair may, from time to time, make minor changes to the application of these rules to provide reasonable adjustments for disabled persons.

23. Application to Committees and Sub-Committees

- (a) All of the Council Rules of Procedure apply to meetings of full Council.
- (b) None of the rules apply to meetings of the Executive.
- (c) Only Rules 4-7 and 13 22 (but not Rule 18.1) apply to meetings of committees and sub-committees.
- (d) Rule 7 does not apply to meetings of the Statutory Licensing Sub-Committees or the Area Licensing Sub-Committees or the Appeals Sub-Committees for which the quorum is as specified in Article 4 of this Constitution.
- (e) Rule 14.4 does not apply to any committee or sub-committee with a membership of less than 5 members.





Part 4D: Executive Procedure Rules

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Executive Procedure Rules

1. How does the Executive operate?

1.1 Who may make executive decisions?

The arrangements for the discharge of executive functions are determined by the Leader. The Leader may provide for executive functions to be discharged by:

- (i) the Executive as a whole;
- (ii) a committee of the Executive;
- (iii) an individual member of the Executive;
- (iv) an officer;
- (v) joint arrangements; or
- (vi) another local authority.

1.2 Delegation by the Leader

Following the annual meeting of the Council, the Head of Legal and Democratic Services, at the direction of the Leader, will draw up a written record of executive delegations made by the Leader for inclusion in Article 56 of this Constitution. This will contain the following information about executive functions in relation to the coming year:

- (i) the extent of any authority delegated to Executive members individually, including details of the limitation on their authority;
- (ii) the terms of reference and constitution of such Executive committees as the Leader appoints and the names of Executive members appointed to them;
- (iii) the nature and extent of any delegation of executive functions to any other authority or any joint arrangements; and
- (iv) the nature and extent of any delegation to officers with details of any limitation on that delegation, and the title of the officer to whom the delegation is made.

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1.3 Sub-delegation of executive functions

- (a) Where the Executive, a committee of the Executive or an individual member of the Executive is responsible for an executive function, they may delegate further to joint arrangements or an officer.
- (b) Unless the Leader directs otherwise, a committee of the Executive to whom functions have been delegated by the Leader may delegate further to an officer.
- (c) Where executive functions have been delegated, that fact does not prevent the discharge of delegated functions by the person or body who delegated.

1.4 The Council's scheme of delegation and executive functions

- (a) The Leader may amend the scheme of delegation relating to executive functions at any time. In doing so the Leader will give written notice to the Head of Legal and Democratic Services and to the person, body or committee concerned. The notice must set out the extent of the amendment to the scheme of delegation, and whether it entails the withdrawal of delegation from any person, body or committee. The Head of Legal and Democratic Services will present a report to the next ordinary meeting of the Council setting out the changes made by the Leader.
- (b) Where the Leader seeks to withdraw delegation from a committee of the Executive, notice will be deemed to be served on that committee when they have served it on its Chair.

1.5 Conflicts of Interest

- (a) Where the Leader has a conflict of interest this should be dealt with as set out in the Council's Code of Conduct for Members in Part 5 of this Constitution.
- (b) If every member of the Executive has a conflict of interest this should be dealt with as set out in the Council's Code of Conduct for Members in Part 5 of this Constitution.
- (c) If the exercise of an executive function has been delegated to a committee of the Executive, an individual member or an officer, and should a conflict of interest arise, then the function will be exercised in the first instance by the person or body by whom the delegation was made and otherwise as set out in the Council's Code of Conduct for Members in Part 5 of this Constitution.

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1.6 Executive meetings – when and where?

The frequency and timing of meetings of the Executive will be determined by the Leader.

The Executive will meet at the Council's main offices or another location to be agreed by the Leader which includes reference to more than one place including electronic, digital or virtual locations such as internet locations, web addresses or conference call telephone numbers, known as remote meetings.

1.7 Public meetings of the Executive?

The Executive will hold its meetings in public, except in the circumstances set out in paragraphs (a) to (c) of Regulation 4 of the Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012. Briefly, these circumstances cover:

- (a) confidential information;
- (b) exempt information;
- (c) disorderly conduct.

1.8 Private meetings of the Executive

If the Executive is to hold a meeting in private and this means a meeting or part of a meeting during which the public are excluded, then at least 28 clear days before the private meeting it must make available and publish on the Council website a notice of intention to hold the meeting in private.

The notice must include a statement of reasons for the meeting to be held in private.

Following that, at least 5 clear days before a private meeting, the Council must-make available and publish on the website-a further notice of its intention to hold the meeting in private.

The notice must include a statement of the reasons for the meeting to be held in private, details of any representations received about why the meeting should be open to the public and a statement of the Council's response to any such representation.

1.9 Urgent Private Meeting of the Executive

Where the date by which a private meeting must be held makes compliance with Rule 1.8 impracticable, the meeting may only be held in private where the Executive has agreement from:-

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- (a) the Chair of the Corporate Overview and Scrutiny Management Board; or
- (b) if they are unable to act, the Chair of the Council; or
- (c) where there is no chair, the vice-chair of the Council

that the meeting is urgent and cannot reasonably be deferred.

As soon as reasonably practicable after the Executive has obtained agreement to hold an urgent private meeting it must make available and publish on the Council website a notice setting out the reasons why the meeting is urgent and cannot reasonably be deferred.

1.10 Quorum

- (a) The quorum for a meeting of the Executive shall be 3 including the Leader or Deputy Leader.
- (b) The quorum for a meeting of a committee of the Executive shall be 2.

1.11 How are decisions to be taken by the Executive?

- (a) Executive decisions made by the Executive as a whole will be taken at a meeting convened in accordance with the Access to Information Rules in Part 4 of the Constitution.
- (b) Where executive decisions are delegated to a committee of the Executive, the rules applying to executive decisions taken by them shall be the same as those applying to those taken by the Executive as a whole.
- (c) Immediately after any vote is taken at a budget decision meeting of the Executive there must be recorded in the minutes of the proceedings of that meeting the names of the members who cast a vote for the decision or against the decision or who abstained from voting.
- NOTE 1 Budget decision means calculation of the Council tax requirement, calculation of the basic amount of Council tax, additional calculations where special items relate to part only of the area, calculation of Council tax for different variation bands, substitute calculations and calculation of the amount payable by billing authorities.

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2. How are Executive Meetings Conducted?

2.1 Who presides?

The Leader will preside at any meeting of the Executive or its committees at which they are present. In their absence, the Deputy Leader will preside.

2.2 Who may attend?

These details are set out in the Access to Information Rules in Part 4 of this Constitution.

2.3 What business?

At each meeting of the Executive the following business will be conducted:

- i. questions from the public;
- ii. consideration of the minutes of the last meeting;
- iii. declarations of interest, if any;
- iv. matters referred to the Executive (whether by the Corporate Overview and Scrutiny Management Board or one of the other Scrutiny Committees or by the Council) for reconsideration by the Executive in accordance with the provisions contained in the Overview and Scrutiny Procedure Rules or the Budget and Policy Framework Procedure Rules set out in Part 4 of this Constitution;
- v. consideration of reports from the Corporate Overview and Scrutiny Management Board and Scrutiny Committees; and
- vi. matters set out in the agenda for the meeting, and which shall indicate which are key decisions and which are not in accordance with the Access to Information Procedure rules set out in Part 4 of this Constitution.

2.4 Consultation

All reports to the Executive from any member of the Executive or an officer on proposals relating to the budget and policy framework must contain details of the nature and extent of consultation undertaken with stakeholders and the outcome of that consultation. Reports about other matters will set out the details and outcome of consultation as appropriate. The level of consultation required will be appropriate to the nature of the matter under consideration.

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2.5 Who can put items on the executive agenda?

- (a) The Leader will decide upon the schedule for meetings of the Executive. The Leader may put any matter on the agenda of any Executive meeting whether or not authority has been delegated to the Executive, a committee of it or any member or officer in respect of that matter.
- (b) Any member of the Executive may require the Head of Legal and Democratic Services to make sure that an item is placed on the agenda of the next available meeting of the Executive for consideration.
- (c) The Head of Paid Service, the Monitoring Officer and/or the Chief Finance Officer may include an item for consideration on the agenda of an Executive meeting and may require that such a meeting be convened in pursuance of their statutory duties.

2.6 Questions by the Public

On matters of concern or interest

2.6.1 Members of the public may ask questions of Members of the Executive on matters of concern or interest, during the first formal item of business at every ordinary cabinet meeting.

On reports to be considered by the Executive

2.6.2 Members of the public may ask questions of Members of the Executive on reports that are to be considered by the Executive which are listed on the agenda for that meeting.

Notice of questions

2.6.3 A member of the public may ask a question under rules 2.6.1, and 2.6.2 if notice has been given by delivering it in writing or by electronic mail to the Head of Legal and Democratic Services no later than midday 3 working days before the day of the meeting. Each question must give the name and address of the questioner. Under rule 2.6.1 questions can be asked informally at the meeting if the Leader permits, where the meeting is held remotely this provision is suspended.

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Order of questions

2.6.4 Questions in relation to rule 2.6.1 will be asked in the order notice of them was received, and for those relating to rule 2.6.2 at the time that the agenda item was being considered. The Leader may group together similar questions.

2.7 Questions by Members

On reports to be considered by the Executive

2.7.1 A member of the Council may wish to ask questions of Members of the Executive on reports that are to be considered by the Executive which are listed on the agenda for that meeting. There is no general right for non-Cabinet members to address Cabinet at their meetings, however if the decision to be made affects their division, or they have some other relevant consideration this may be accepted subject to rule 2.7.2

Notice of questions

2.7.2 A member wishing to ask a question must give notice by delivering the question in writing or by electronic mail to cabinetquestions@durham.gov.uk for the attention of the Head of Legal and Democratic Services at no later than noon 3 working days before the day of the meeting, and must state the capacity in which they are asking the question (e.g Ward Councillor; Committee Member, Shadow Portfolio Holder, etc). The Head of Legal and Democratic Services in consultation with the Leader of the Council will determine whether the question can be asked.

Order of questions

2.7.3 Questions will be asked in the order notice of them was received, and at the time that the agenda item was being considered.

Asking the question at the meeting

2.7.4 The Leader will invite the questioner to put the question to the Member named in the notice. If a questioner who has submitted a written question is unable to be present, a written reply will be given after the meeting. A restriction of 5 minutes per question will be applied, except at the discretion of the Leader.

2.8 Questions

Scope of questions

2.8.1 The Head of Legal and Democratic Services may reject a question from the public if it:

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(a) does not relate to a matter of concern or interest; or

The Head of Legal and Democratic Services may also reject a question from the public or a Member if it:

- (b) Subject to 2.8.1(a) above, is not about a matter for which the Executive is going to consider an item on the agenda for the meeting;
- (c) is defamatory, frivolous or offensive;
- (d) is vexatious or abusive:
- (e) is substantially the same or similar to a question which has been put at a meeting of the Executive in the past six months;
- (f) requires the disclosure of confidential or exempt information;
- (g) is lengthy, or a speech;
- relates to a matter which is of purely personal concern to an individual or family members;
- (i) relates to court action or threatened court action that the person or group are taking against the Council;
- (j) is a request for compensation;
- (k) contains a statement which is untrue;
- (I) is an unintelligible question.

Record of questions

2.8.2 The Head of Legal and Democratic Services will immediately send a copy of the question to the Member to whom it is to be put. Rejected questions will include reasons for rejection.

The questions asked at the meeting and the responses will be referred to in the minutes of the meeting.

Written answers

2.8.3 Any question which cannot be dealt with during public question time, either because of lack of time or because of the non-attendance of the Member to whom it was to be put, will be dealt with by a written answer.

Reference of question to the Executive

2.8.4 Unless the Leader decides otherwise, no discussion will take place on any question.

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Part 4F - Financial Procedure Rules

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1. INTRODUCTION

1.1 What are Financial Procedure Rules?

- 1.1.1 Financial Procedures provide the framework for managing the Council's financial affairs. The Financial Procedures are supported by more detailed Financial Management Standards which set out how the Procedures will be implemented. These are listed in Appendix A.
- 1.1.2 The Procedures identify the financial responsibilities of the full Council, the Cabinet, the Audit Committee and Officers.
- 1.1.3 To avoid the need for regular amendments due to changes in post titles, generic terms are included for officers as follows:
 - i. The term, "Chief Finance Officer," refers to the Section 151 Officer who is currently the Corporate Director Resources.
 - ii. The term, "Chief Officers", refers to the Council's Chief Executive, the Corporate Directors.
 - iii. The term, "Monitoring Officer", is currently the Head of Legal and Democratic Services.
 - iv. The term, "Chief Internal Auditor", refers to the Chief of Internal Auditor and Corporate Fraud Manager.

1.2 Why are they important?

- 1.2.1 To conduct its business effectively, the Council needs to ensure that sound financial management arrangements are in place and that they are strictly adhered to in practice. Part of this process is the establishment of Financial Procedures which set out the financial responsibilities of the Council. These Procedures have been devised as a control to help the Council manage its financial matters properly in compliance with all necessary requirements.
- 1.2.2 Good, sound financial management is a key element of the Council's Corporate Governance framework which helps to ensure that the Council is doing the right things, in the right way, for the right people, in a timely, inclusive, open, honest and accountable manner.
- 1.2.3 Good financial management secures value for money, controls spending, ensures due probity of transactions and allows decisions to be informed by accurate accounting information.
- 1.2.4 Good financial management requires secure and reliable records and systems to process transactions and information and substantiate the effective use of public money.

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1.2.5 Financial Procedures should not be seen in isolation, but rather as part of the overall regulatory framework of the Council as set out in this Constitution.

1.3 Who do Financial Procedures apply to?

- 1.3.1 Financial Procedures apply to every member and officer of the Council and anyone acting on its behalf. Members and officers have a general responsibility for taking reasonable action to provide for the security and use of the resources and assets under their control, and for ensuring that the use of such resources and assets is legal, is consistent with Council policies and priorities, is properly authorised, provides value for money and achieves best value.
- 1.3.2 Separate financial procedures have been incorporated into the Council's Scheme for Financing of Schools and relate to those matters where decisions have been delegated to school governing bodies.
- 1.3.3. These Financial Procedures shall apply in relation to any partnership for which the Council is the accountable body, unless the Council expressly agrees otherwise.
- 1.3.4 Failure to observe Financial Procedures may result in action under the Council's disciplinary procedures.

1.4 Who is responsible for ensuring that they are applied?

- 1.4.1 Chief Officers and Heads of Service are ultimately responsible to the Council for ensuring that Financial Procedures are applied and observed by their staff and contractors providing services on the Council's behalf and for reporting to the Chief Finance Officer any known or suspected breaches of the procedures.
- 1.4.2 The Chief Finance Officer is responsible for maintaining a continuous review of the Financial Procedures and submitting any additions or changes necessary to the Council for approval. The Chief Finance Officer is also responsible for reporting (under Local Government Finance Act 1988 (S114)) where appropriate, breaches of the Financial Procedures to the Council and / or to the Executive Members.
- 1.4.3 The Chief Finance Officer is responsible for issuing advice and guidance to underpin the Financial Procedures which Members, Chief Officers and others acting on behalf of the Council are required to follow.
- 1.4.4 Where any Chief Officer considers that complying with Financial Procedures in a particular situation might conflict with the achievement

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of value for money or the best interests of the Council, they shall raise the issue with the Chief Finance Officer who will, if they consider it necessary and appropriate, seek formal approval from the Council for a specific waiver of the procedures, or an amendment to the procedures themselves.

2. FINANCIAL MANAGEMENT – GENERAL ROLES AND RESPONSIBILITIES

2.1 The Role of the Full Council

2.1.1. The Council has a duty towards its Council Tax payers with regard to financial decisions and their consequences. The full Council is responsible for approving the Budget and Policy Framework within which the Cabinet operates having regard to the Chief Financial Officer's comments in their report under Section 25 of the Local Government Act 2003. The budget setting process includes the approval of Prudential Indicators as required by the CIPFA Prudential Code for Capital Finance in Local Authorities. It is also responsible for approving and monitoring compliance with the Council's overall framework of accountability and control. The role of the Council is set out in this Constitution.

2.2 The Role of the Cabinet

2.2.1 The Cabinet (as the Council's Executive) is responsible for proposing the Budget and Policy Framework to full Council, and for discharging executive functions in accordance with the Budget and Policy Framework. The role of the Cabinet is set out in this Constitution.

2.3 The Role of the Audit Committee

2.3.1 The Audit Committee approves the final accounts and is an advisory committee to both the Council and the Executive on audit and governance issues in order to provide independent and effective assurance over the adequacy of the Council's financial management and reporting, treasury management strategy, risk management framework, and other processes required to achieve the council's corporate and service objectives.

2.4 The Role of Overview and Scrutiny Committees

2.4.1 The overview and Scrutiny Committees are responsible for scrutiny of decisions of the executive; to hold them to account and make recommendations on policy development and implementation. Scrutiny contributes to policy development and performance improvement

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through its review activity and plays an important part in monitoring performance and both revenue and capital expenditure.

2.5 The Role of the Chief Finance Officer

- 2.5.1 The Chief Finance Officer is accountable to the Chief Executive and the Council and has statutory duties that provide overall responsibility for the financial administration and stewardship of the Council. This statutory responsibility cannot be overridden. These statutory duties arise from:
 - Section 151 of the Local Government Act 1972
 - The Local Government Finance Act 1988
 - The Local Government and Housing Act 1989
 - The Local Government Act 2003
 - The Accounts and Audit (England) Regulations 2011
 - The Code of Practice on Local Authority Accounting (the Code)
- 2.5.2 The Chief Finance Officer is the Council's professional adviser on financial matters and is responsible for:
 - The proper administration of the Council's financial affairs.
 - Maintaining a continuous review of Financial Procedures and submitting any additions or changes as necessary to the full Council for approval.
 - Annually reviewing and updating, and monitoring compliance with Financial Management Standards.
 - Advising on the corporate financial position and on the key financial controls necessary to secure sound financial management.
 - Providing financial information and advice to the Corporate Management Team, the Cabinet, the Council and the Audit Committee on all aspects of its activity including the presentation of appropriate financial options as necessary.
 - Providing relevant financial information to Overview and Scrutiny Committees.
 - Providing training for Members and officers on finance issues.
 - Determining accounting policies and ensuring that they are applied consistently.
 - Determining accounting procedures and records of the Council.
 - Reporting, where appropriate, breaches of the Financial Procedures to the Council and/or Cabinet.
 - Preparing and monitoring the revenue budget, capital programme and Medium Term Financial Plan.
 - Ensuring the provision of an effective Internal Audit Function.

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- Ensuring the provision of an effective Treasury Management Function.
- Advising on <u>Rrisk Mm</u>anagement.
- Ensuring the Council complies with the CIPFA Prudential Code for Capital Finance in Local Authorities.
- Ensuring that Council spending plans and council tax calculations, identified in the medium term financial plan, are based upon robust estimates.
- Ensuring that the level of Council reserves is adequate to meet the known financial risks facing the Council over the medium term.
- Ensuring (when required) robust saving plans are in place to meet known financial risks facing the council and enable a balanced budget.
- Ensuring that the annual Statement of Accounts is prepared in accordance with the Code of Practice on Local Authority Accounting (the Code).
- Ensuring that financial information is available to enable accurate and timely monitoring and reporting of comparisons of national and local financial performance indicators.
- Ensuring that proper professional practices, standards and ethics are adhered to.
- Acting as head of profession in relation to the standards, performance and development of finance staff including the training and professional development of all staff employed in posts designated as requiring a qualified accountant, accounting technician, or auditor, wherever located.
- The appointment of all finance staff and will be consulted on any proposal to create or delete a post requiring such a qualification for appointment.
- 2.5.3. Section 114 of the Local Government Finance Act 1988 requires the Chief Finance Officer to report to the full Council and to the External Auditors if the Council or one of its officers:
 - Has made, or is about to make a decision which involves incurring expenditure which is unlawful.
 - Has taken or is about to take, unlawful action which has resulted or would result in a loss or deficiency to the Council.
 - Is about to make an unlawful entry in the Council's accounts.
- 2.5.4 Section 114 of the 1988 Act also requires:
 - The Chief Finance Officer to nominate a properly qualified member of staff to deputise should they be unable to perform the duties under section 114 personally.
 - The Council to provide the Chief Finance Officer with sufficient staff, accommodation and other resources, including legal

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advice where necessary, to carry out the duties under section 114, as determined by the Chief Finance Officer.

2.5.5 The Chief Finance Officer:

- Is required to approve all financial procedures, records, systems and accounts throughout the Council which are necessary to ensure that the tasks defined in these procedures are properly carried out. The Council will also ensure that the Chief Finance Officer is consulted and given the opportunity to advise upon all financial management arrangements and notes of detailed advice and guidance on financial systems and procedures necessary to ensure a satisfactory standard of accuracy, reliability, probity and regularity.
- Shall be given access to any information as is necessary to comply with their statutory duties and with the requirements and instructions of the Council.
- Shall be entitled to attend and report on financial matters directly to the Council, the Cabinet, and any committees or working groups the Council may establish and to the Corporate Management Team.
- Shall be sent prior notice of all meetings of the Cabinet and all Council bodies together with full agendas and reports and shall have authority to attend all meetings and take part in the discussion if they desire.

2.6 The Role of Chief Officers

2.6.1 Chief Officers are each accountable to the Council for the financial management and administration of those services and activities allocated to them in accordance with Council policy.

2.6.2 Chief Officers are responsible for:

- Ensuring that adequate and effective systems of internal control are operated to ensure the accuracy, legitimacy and proper processing of transactions and the management of activities, having regard to advice and guidance from the Chief Financial Officer.
- Ensuring that Cabinet members are advised of the financial implications of all proposals and that the financial implications have been agreed by the Chief Financial Officer.
- Consulting with the Chief Finance Officer in seeking approval regarding any matters which may affect the Council's finances materially, before any commitments are incurred.
- Consulting with each other on any issue with corporate financial implications before submitting policy options or recommendations to Members.

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 Ensuring that all employees in their Departments are aware of their responsibilities according to the financial regulations and other internal regulatory documents and comply with them.

3. FINANCIAL PLANNING

3.1 Strategic Planning

- 3.1.1 The full Council is responsible for agreeing the Council's Budget and Policy Framework which will be proposed by Cabinet.
- 3.1.2 The preparation of the medium term financial plan is part of the strategic policy framework of the Council and aims to ensure that the Council's spending plans are prudent, affordable and sustainable, and reflect Council priorities.
- 3.1.3 The policy framework comprises various plans and strategies, as defined in this Constitution. In terms of financial planning, the key elements are:
 - The Council's Performance Mmanagement framework
 - The Council Plan
 - The Medium Term Financial Plan (including savings plans)
 - The Corporate Asset Management Plan
 - The Workforce Development Plan
 - The Sustainable Communities Strategy
- 3.1.4 The full Council is responsible for approving procedures for agreeing variations to approved budgets, plans and strategies forming the policy framework and for determining the circumstances in which a decision will be deemed to be contrary to the budget or policy framework. Under the Constitution, the Monitoring Officer has a duty to advise whether decisions of the Cabinet are in accordance with the Budget and Policy framework.
- 3.1.5 Chief Officers are responsible for the preparation and monitoring of service improvement plans within their service areas in accordance with the corporate performance framework determined by the Assistant Chief Executive Head of Corporate Affairs. Service improvement plans should align with Council values and priorities and be consistent with and based upon the budget allocated by the Council to the service.

3.2 Budget Preparation

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- 3.2.1 The Cabinet, in consultation with the Chief Finance Officer is responsible for determining the general budget strategy and issuing annual guidelines to Members and Chief Officers on:
 - Preparing a detailed revenue budget for the following year
 - Preparing the Medium Term Financial Plan (4 years)
 - Preparing the capital programme
 - The timetable for preparing and agreeing the Council's revenue and capital budget
- 3.2.2 The guidelines will take account of:
 - Council priorities as reflected in the Council plan
 - Spending pressures
 - Savings plans
 - What future funding is available
 - What level of reserves are available
 - The affordability, sustainability and prudence of capital investment plans
 - Legal requirements
 - Value for money and other relevant government guidelines
 - Other internal policy documents
 - Cross-cutting issues (where relevant)
- 3.2.3 The Chief Finance Officer is responsible for developing and maintaining a resource allocation process that ensures the consideration of the full Council's policy framework.
- 3.2.4 The Chief Finance Officer is responsible for ensuring that a detailed revenue budget is prepared on an annual basis and a general revenue plan on a four yearly basis (Medium Term Financial Plan) for consideration by Cabinet before submission to full Council.
- 3.2.5 The Chief Finance Officer is responsible for ensuring a capital programme is prepared on an annual basis for consideration by Cabinet before submission to the full Council.
- 3.2.6 It is the responsibility of the Chief Finance Officer to advise the Cabinet and/or the full Council on the adequacy of the reserves for the Council.
- 3.2.7 Chief Officers are responsible for ensuring that budget estimates are prepared in accordance with guidance issued by Cabinet and reflect agreed service performance plans.

3.3 Budget Approval

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- 3.3.1 The full Council is responsible for agreeing the Council's Budget (including Prudential Indicators) and Policy Framework. The policy framework comprises of a number of statutory plans and strategies.
- 3.3.2 The Council's revenue and capital budget will be proposed by the Cabinet, (on the advice of the Chief Finance Officer), and will be approved by the full Council.
- 3.3.3 The full Council may amend the proposed budget or ask the Cabinet to reconsider it before approving it.

3.4 Budget Transfers

- 3.4.1 During the year Cabinet and Chief Officers may need to transfer budgets from one service area to another to reflect changed service needs or priorities in order to deliver the budget policy framework within the financial limits set by the Council.
- 3.4.2 Budget transfers within services should be agreed at Service Management Teams and then reflected in the budgetary control template which feeds into the monthly update reports to the Corporate Management Team and the quarterly update reports to Cabinet.
- 3.4.3 Budget transfers between service groupings will require the agreement of both services before they can proceed.
- 3.4.4 Transfers to and from Earmarked Reserves need to be agreed by Service Management Teams and reflected during the year in the budgetary control template via the quarterly outturn position reporting. Cabinet will ultimately agree these transfers, the reason for which must be clear in the budgetary control report.
- 3.4.5 After the Quarter 3 Outturn Report to Cabinet no further budget adjustments can be made between services or between subjective headings within the same service for the remainder of the financial year.
- 3.4.6 A capital budget cannot be transferred to a revenue budget head.
- 3.4.7 The transfer of capital budgets will require consideration by the Capital Member Officer Working Group (MOWG) and full approval by Cabinet. This will include:
 - Re-profiling from one financial year to another
 - Significant transfers within capital programme areas
 - Transfers between capital programme areas within a service
 - Transfers between services

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3.4.8 Any increase in overall capital budget e.g. new grant funding or approval to increase borrowing must be approved by the Corporate Management Team and MOWG before full approval by Cabinet.

3.5 Cash Limits

3.5.1 What is the cash limit?

- All running costs of services which are under the control or influence of the Corporate Director.
- The Cash Limit Reserve is the balance which has been built up from any <u>net</u> underspends in the year, or from previous years, that is earmarked for planned use by the service.

3.5.2 What are cash limits for?

- To give services the flexibility to manage their budgets over a period of more than one financial year.
- To avoid inappropriate spending decisions by budget managers, who may rush to spend their budget allocation as they approach year end in the fear that the budget will be reduced if the spend is not incurred.

3.5.3 What is not included in the cash limit?

- Corporate budgets (e.g. LGA and ANEC subscriptions)
- Members allowances and other costs
- Coroner's costs
- Investment income
- Capital charges and capital financing
- Recharges where Corporate Directors cannot influence the impact on their services (e.g. Central Admin, Customer Services, Design Services, Sustainable Transport Team and Corporate & Democratic Core)
- Other items as agreed by Cabinet
- 3.5.4 What happens if excessive costs impact upon service groupings (e.g. extreme weather events such as flooding or severe winters, hyper-inflation etc)?
 - Requests for excessive costs to be deemed to be outside the cash limit will require approval by Cabinet.
 - If approved they will be reported to Cabinet as part of the Forecast of Outturn Report and will be funded from contingencies.

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- 3.5.5 At the end of each year any over or underspends of the cash limited element of the budget will be transferred to the cash limit reserve for each service grouping.
- 3.5.6 If any service grouping's cash limit reserve is insufficient to fund any overspends then the following year's budget will be adjusted accordingly.

3.6 Budget Monitoring and the Control of Income and Expenditure

- 3.6.1 The Chief Finance Officer is responsible for:
 - Developing an effective framework of budgetary management and control.
 - Providing appropriate financial information to enable budgets to be monitored effectively.
 - Reporting to Cabinet on the overall Council budget monitoring position on a quarterly basis.
 - Reporting to all relevant Scrutiny Committees on a quarterly basis.
 - All payments to employees, Members and creditors.
 - Maintaining the Council's tax records.
 - Advising Chief Officers on all taxation issues that affect the Council.
 - Ensuring that all funding notified by external bodies is received and properly recorded in the Council's accounts.
 - Agreeing arrangements for the collection of income due to the Council.
 - Agreeing banking, borrowing and other credit requirements, e.g. leasing.
 - Agreeing the write-off of bad debts in accordance with the Council's Debt Recovery Policy.
- 3.6.2 The Cabinet is responsible for approving contractual arrangements for any work for third parties or external bodies unless the responsible Chief Officer is authorised in this respect under the Officer Scheme of Delegations at Part 3 of this Constitution.
- 3.6.3 Separate financial procedures for schools have been incorporated into the Council's Scheme for Financing Schools and relate to those matters where decisions have been delegated to school governing bodies.
- 3.6.4 It is the responsibility of Chief Officers to:
 - Control income and expenditure within their service area.

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- Monitor performance in conjunction with the budget taking account of financial information provided by the Chief Finance Officer.
- Report on spending variances within their own areas.
- Take any corrective action necessary to avoid exceeding their budget allocation and alert the Chief Finance Officer to any problems.

3.7 Reporting Council Spending at Year End

- 3.7.1 The Audit Committee is responsible for approving the annual audited Statement of Accounts.
- 3.7.2 The Chief Finance Officer is responsible for:
 - Publishing a timetable for the closure of the accounts annually.
 - Ensuring that the Council's annual Statement of Accounts is prepared in line with statutory deadlines and in accordance with the most up-to-date Code of Practice on Local Authority Accounting produced by CIPFA/LASAAC, the latest Accounts and Audit Regulations (England) and any other relevant guidelines.
- 3.7.3 It is the responsibility of Chief Officers to ensure that arrangements are put in place each year to deliver the Council's closure timetable.

3.8 Use of Council Reserves

- 3.8.1 The Chief Finance Officer is responsible for advising Cabinet and/or the full Council on levels of reserves for the Council. The advice will be based upon an annual review and risk assessment of the prudent levels of reserves the Council should maintain.
- 3.8.2 The Chief Finance Officer will manage the Council reserves in accordance with decisions taken by the Cabinet and full Council.

4. RISK MANAGEMENT AND CONTROL OF RESOURCES

4.1 Risk Management

4.1.1 It is essential that robust, integrated systems are developed and maintained for identifying, evaluating and managing all significant Strategic and Operational risks to the Council. This should include the proactive participation of all those associated with planning and delivering services.

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- 4.1.2 The Audit Committee is responsible for approving the Council's risk management policy statement and strategy and for reviewing the effectiveness of risk management.
- 4.1.3 The Council has nominated the Chief Finance Officer as the lead officer Risk Management Champion and the Deputy Leader as the Member Risk Champion.
- 4.1.4 The Chief Finance Officer is responsible for preparing the Council's Risk Management Policy Statement, promoting it throughout the Council and for advising the Cabinet on proper insurance cover for material risks where appropriate.
- 4.1.5 The Corporate Risk Management Group supported by the Corporate Risk, Insurance and Governance Manager is responsible for reviewing strategic risks and reporting progress on the management of strategic risk to Cabinet.
- 4.1.6 It is the responsibility of Chief Officers to ensure that there are regular reviews of risk within their areas of responsibility, having regard to advice from the Council's Corporate Risk, Insurance and Governance Manager and other specialist officers (e.g. crime prevention, fire prevention, Health & Safety).

4.2 Internal Control

- 4.2.1 Internal control refers to the systems of control devised by management to help ensure the Council's objectives are achieved in a manner that promotes economic, efficient and effective use of resources and that the Council's assets and interests are safeguarded.
- 4.2.2 Internal control systems relate to all aspects of management, not just financial management, but it is particularly important that financial internal control systems are effective to safeguard the use of public funds, ensure that the financial accounts of the council are accurate, all transactions are legal and to prevent and detect fraud, misuse or irregularity.
- 4.2.3 The Chief Internal Auditor and Corporate Fraud Manager is responsible for advising on effective systems of internal control. Effective systems of internal control should ensure compliance with all applicable statutes and regulations, and other relevant statements of best practice. They should also ensure that risk management is embedded across the Council as internal controls are established to manage identified risks.
- 4.2.4 It is the responsibility of Chief Officers to establish sound arrangements for planning, appraising, authorising and controlling their operations in order to effectively manage risks which may prevent them from

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- achieving corporate and service objectives, continuous improvement, value for money, and effective use of resources.
- 4.2.5 The Council is required to provide an Annual Governance Statement in accordance with Regulation 6(1)(b) of the Accounts and Audit (England) Regulations 2015. As part of this statement, the Chief Executive and the Leader of the Council are required to comment on the effectiveness of the entire internal control environment within the Council as this is a key indicator of good governance.
- 4.2.6 It is the responsibility of the Chief Financial Officer and the Resources Service Grouping Management Team to prepare the Annual Governance Statement.
- 4.2.7 It is the responsibility of the Audit Committee to <u>review and</u> approve the Annual Governance Statement and to seek the necessary assurance that the Council's corporate governance arrangements including risk management and internal control are effective.

4.3 Insurance

- 4.3.1 Insurance provision is a way of managing risk.
- 4.3.2 The Chief Finance Officer is responsible for:
 - Effecting insurances falling with the framework approved by Cabinet and dealing with all claims in consultation with other Chief Officers where necessary.
 - Operating an adequately funded self-funding arrangement which protects the Council against undue loss and provides value for money. Services are recharged the costs incurred by the Council for self-funded claims and insurance related expenditure.
 - Reviewing, at least annually, all insurances in consultation with Chief Officers where necessary.
- 4.3.3 It is the responsibility of Chief Officers to:
 - Advise the Chief Finance Officer of all new risks, properties, vehicles or potential liabilities for which insurance may be required, and of any changes affecting existing risks or insurance cover required.
 - Notify the Chief Finance Officer in writing without delay of any loss, liability or damage or any event likely to lead to a claim, and provide such information and explanations required by the Chief Finance Officer- or the Council's insurers
 - Consult with the Head of Legal Services on the terms of any indemnity which they are requested to give on behalf of the Council.

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 Ensure that employees, or anyone covered by the Council's insurances, do not admit liability or make any offer to pay compensation that may prejudice the assessment of liability in respect of any insurance claim.

4.4 Audit Requirements

4.4.1 Internal Audit is primarily an independent assurance function and is a statutory service in the context of the Accounts and Audit Regulations (England) 2015, which state that:

"A relevant body must undertake an adequate and effective internal audit of its accounting records and of its system of internal control in accordance with the proper practices."

- 4.4.2 The Public Sector Internal Audit Standards (PSIAS) and CIPFA's Local Government Application Note, which came into effect April 2013 and were further revised in April 2017, constitute proper practices to satisfy the requirements for larger relevant local government bodies as set out in the Accounts and Audit Regulations 2015.
- 4.4.3 The Chief Finance Officer is responsible for:
 - Ensuring an effective internal audit function is resourced and maintained.
 - Ensuring that the authority has put in place effective arrangements for the internal audit of the entire control environment.
 - Supporting internal audit arrangements.
 - Ensuring the Audit Committee receives the necessary advice and information so that both functions can operate effectively.
- 4.4.4 The strategy and terms of reference for Internal Audit are detailed in the Council's Internal Audit Charter which is approved and reviewed by the Audit Committee.
- 4.4.5 Following the abolition of the Audit Commission and in accordance with the Local Audit and Accountability Act 2014 and Regulation 19 of the Local Audit (Appointing Person) Regulations 2015, the Public Sector Audit Appointments (PSAA) was formally established for Principal Local Government bodies to use as a sector led body to negotiate contracts and make appointments of External Auditors on behalf of the Council. The basic duties of the external auditor are governed by the Local Audit and Accountability Act 2014. Responsibility for the preparation and issuing of the current Audit Code of Practice and guidance to External Auditors resides with the Controller and Auditor General. The Chief Finance Officer is responsible for implementing

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- agreed actions in response to external audit findings and recommendations.
- 4.4.6 The Council may, from time to time, be subject to audit, inspection or investigation by external bodies such as HM Revenue and Customs, Ofsted, Care Quality Commission who have statutory rights of access. These bodies together with internal and external audit provide valuable assurance to the Audit Committee on the effectiveness of the Council's corporate governance arrangements because of their independence and objectivity.
- 4.4.7 Chief Officers are responsible for taking relevant action in response to findings and recommendations arising from the work of all assurance providers, internal or external, or accepting the residual risk if no action is taken.
- 4.4.8 The Chief Internal Auditor and Corporate Fraud Manager is responsible for providing an annual audit opinion on the adequacy and effectiveness of the Council's entire internal control environment. This opinion will be reported in an annual audit report which is considered by both the Corporate Management Team and the Audit Committee. Any significant issues arising from this report will be reflected in the Annual Governance Statement.

4.5 Preventing Fraud and Corruption

- 4.5.1 The Council recognises its responsibility to protect the public purse and acknowledges that the public is entitled to expect the Council to conduct its affairs with integrity, honesty and openness and demand the highest standards of conduct from those working for it.
- 4.5.2 The Council is committed to maintaining an ethical culture which does not tolerate fraud and corruption. Any such issues will be thoroughly investigated and, if confirmed, dealt with rapidly in the strongest possible way. We will seek the strongest possible sanctions against those who seek to defraud the Council. This includes taking appropriate action against staff, members, contractors, external individuals and organisations.
- 4.5.3 The Chief Finance Officer has overall financial responsibility for the prevention of fraud and corruption and is liable to be called to account for specific failings. The Chief Finance Officer is responsible for ensuring that the Council is adequately resourced to respond to the fraud risk and has effective internal audit, counter fraud and investigatory resources to help Chief Officers prevent, detect and investigate potential cases of fraud and irregularity.

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- 4.5.4 The Audit Committee will review and endorse the Council's Counter Fraud and Corruption Strategy and will seek assurance on its effectiveness and that of other fraud related policies and procedures.
- 4.5.5 Internal Audit independently monitors the existence, appropriateness and effectiveness of internal controls and assists managers to fulfil their responsibilities to prevent and detect fraud and corruption through the strengthening of internal controls.
- 4.5.6 Chief Officers are responsible for establishing, implementing and maintaining adequate systems of internal control, and to ensure that the Council's resources are properly applied. They should be familiar with and assess the types and risks of fraud or corruption that might occur within their area of responsibility and ensure that these risks are effectively managed.
- 4.5.7 Chief Officers are responsible for ensuring that their employees are aware of the Council's counter fraud and corruption strategy and know what to do, and what not to do, if they suspect fraud.
- 4.5.8 Chief Officers are responsible for ensuring that all cases of suspected fraud and corruption are investigated and are required to report all suspected cases to the Chief internal Auditor as soon as they arise.
- 4.5.9 Internal Audit and Corporate Fraud will:
 - Lead on awareness raising and facilitate corporate learning.
 - Review the effectiveness of the policies and practices the Council has established to safeguard itself against the risk of fraud and corruption.
 - Provide advice and guidance to managers and staff on the Counter Fraud and Corruption Strategy and the Fraud Response Plan.
 - Provide advice on related legislation application e.g. Human Rights Act and Regulation of Investigatory Powers Act.
 - Maintain a central record of reported fraud and corruption cases.
 - Report to the Chief Officers and the Audit Committee on the use of resources to counter fraud and corruption and of any investigatory work undertaken.
- 4.5.10 The Chief Internal Auditor and Corporate Fraud Manager will take whatever steps are considered necessary, on behalf of the Chief Finance Officer, to ensure all suspected irregularities are investigated and reported in accordance with the Counter Fraud and Corruption Strategy, and Fraud Response Plan. Chief Officers are responsible for taking any appropriate action to prevent further loss and to secure records and documentation against removal or alteration where fraud is suspected.

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4.6 Use of and Disposal of Assets

- 4.6.1 Council assets include land, buildings, furniture, vehicles, plant and equipment, computer systems, stocks and stores, money and investments, data and information.
- 4.6.2 The Chief Finance Officer is responsible for issuing procedures to safeguard the use and disposal of Council assets, with the exception of land and buildings which are the direct responsibility of the Head of Corporate Property and Land.
- 4.6.3 Chief Officers are responsible for ensuring that adequate and effective arrangements are in place for the care and custody of all assets within their Service area and ensuring that assets are disposed of in accordance with procedures approved by the Chief Finance Officer and/or the Head of PlanningCorporate Property and Asset ManagementLand.

4.7 Confidentiality, Security and Protection of Information

- 4.7.1 All employees of the Council have a personal responsibility for the protection and confidentially of information, whether held in manual or computerised records, as specified in the Employee Code of Conduct set out in Part 4 this Constitution.
- 4.7.2 Specific guidance is given on current IT legislation, risks and security threats in relation to IT use in the Council's Information Security Manual.
- 4.7.3 It is the responsibility of Chief Officers to ensure that all computerised systems within their Service areas are operated in accordance with legal requirements and all appropriate officers are familiar with the guidance provided (e.g. ICT Policy, Personal Information Security Policy).
- 4.7.4 Financial records, manual and computerised, should be retained and disposed of in accordance with the Council's Document Retention Policy.

4.8 Treasury Management

4.8.1 The Council has adopted CIPFA's Treasury Management in the Public Services Code of Practice.

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- 4.8.2 Accordingly, the full Council is responsible for approving a Treasury Management Policy Statement, on an annual basis, stating the policies and objectives of its treasury management activities.
- 4.8.3 The full Council is also responsible for approving Treasury
 Management Practices (TMPs), setting out the manner in which the
 Council will seek to achieve those policies and objectives, and
 prescribing how it will manage and control those activities.
- 4.8.4 The Council will receive reports on its Treasury Management policies, practices and activities, including as a minimum, an annual strategy and plan for the coming financial year at or before the start of each financial year and an annual report after its close, in the form prescribed in the TMPs.
- 4.8.5 The Council has delegated its responsibility for the <u>scrutiny and</u> <u>implementation and</u> monitoring of its Treasury Management policies and practices to the <u>CabinetAudit Committee</u>.
- 4.8.6 Responsibility for the execution and administration of its Treasury Management decisions, including decisions on borrowing, investment and financing, have been delegated to the Chief Finance Officer, who will act in accordance with the Council's policy statements and TMPs.
- 4.8.7 The Chief Finance Officer is responsible for reporting to the Cabinet not less than three times in each financial year (Annual Strategy, Mid-Year Report and an Outturn Report) on the activities of the Treasury Management operation and on the exercise of their delegated Treasury Management powers.

4.9 Banking

- 4.9.1 All arrangements concerning banking services, including the opening, closing and operation of the Council's bank accounts shall be made solely upon direction of the Chief Finance Officer.
- 4.9.2 The Chief Finance Officer is responsible for the reconciliation of the Council's bank accounts with the Council's financial accounts.
- 4.9.3 Chief Officers are responsible for ensuring that all banking arrangements determined by the Chief Finance Office are observed and to advise them of any changes in their Services that may require a change in these arrangements.

4.10 Income Collection

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- 4.10.1 The Chief Finance Officer is responsible for approving all methods of income collection, records and systems.
- 4.10.2 The Council has a statutory responsibility to conform to the Proceeds of Crime Act 2002 and the Money Laundering Regulations 2007.
- 4.10.3 Accordingly, the Cabinet is responsible for approving the Council's Money Laundering Policy.
- 4.10.4 Responsibility for the implementation and administration of the Council's Money Laundering Policy has been delegated to the Chief Finance Officer who is responsible for nominating an officer (and deputy) to act as the Council's Money Laundering Reporting Officer.
- 4.10.5 Chief Officers are responsible for:
 - Ensuring all income is held securely.
 - Ensuring compliance with income and banking arrangements specified by the Chief Finance Officer.
 - In consultation with the Chief Finance Officer reviewing fees and charges, at least annually.
 - Ensuring that all income is banked and allocated promptly and efficiently.
 - Carrying out reconciliations in an accurate and timely manner.

4.11 Grant and External Funding

- 4.11.1 Chief Officers are responsible for ensuring that any bids for external funding (including grants) are made in consultation with the Chief Finance Officer.
- 4.11.2 Chief Officers must ensure that any project to be funded by external fundingbodies does not commence until proper approval has been obtained and the source of external funding confirmed.
- 4.11.3 The Chief Finance Officer is responsible for ensuring that all funding notified by external bodies is received and properly recorded in the Council's accounts. Chief Officers are responsible for providing all necessary information to enable this to be achieved.

4.12 Debt Collection

- 4.12.1 The Cabinet is responsible for approving the Council's debt recovery policy.
- 4.12.2 The Chief Finance Officer is responsible for maintaining records of debts and the implementation of the Council's debt recovery policy.

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4.12.3 Chief Officers are responsible for:

- Ensuring effective systems are in place to allow sums due to the Council to be easily identified.
- Ensuring debtor accounts are raised accurately and promptly and that adequate records are maintained to support the raising of the debt and any recovery action taken.
- Assisting in the collection of debt by providing any further information necessary to pursue the debt or monitoring debts on the Council's behalf as requested by the Chief Finance Officer.
- Establishing and initiating appropriate recovery procedures, including legal action, where necessary, for debts that are not paid promptly.
- Recommending to the Chief Finance Officer all debts to be written off and to keep records of all sums to be written off.
- Obtaining the appropriate approval when writing off debts, as specified in the Debt Management Policy.
- Providing sufficient information regarding outstanding debts to the Chief Finance Officer to determine bad debt provisions at the year end.
- Ensuring that all appropriate staff are fully aware of the debt management strategy and kept up to date with developments.
- Ensuring that appropriate controls are in place to ensure that debt management recovery procedures are adhered to.
- Ensuring that adequate IT systems are in place that support debt management procedures.

4.13 Voluntary Funds and Trust Funds

- 4.13.1 Chief Officers, in consultation with the Chief Finance Officer, must approve any employee's involvement in a voluntary or trust fund.
- 4.13.2 Chief Officers and/or Trust Fund Managers are responsible for ensuring that funds are managed and administered in accordance with any statutory and specific requirement for each fund, and to equivalent standards as those applicable to the Council generally.

4.14 Purchase Cards

- 4.14.1 All applications for purchase cards must be approved by the Chief Finance Officer.
- 4.14.2 The Chief Finance Officer will issue guidelines regarding the application process and for their controlled use.
- 4.14.3 Card holders are personally responsible for the security of cards and for ensuring compliance with guidelines for their use.

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4.15 Contracts, Agreements and Purchasing

- 4.15.1 All contracts, agreements and purchases are subject to the requirements of the Council's Contracts Procedure Rules specified in this Constitution, and the procedures and financial limits which they prescribe (as revised from time to time), including any advice contained in the Procurement Advice Centre.
- 4.15.2 The Corporate <u>hief</u> Procurement <u>Manager Officer</u> is responsible for developing the Corporate Strategy for Commissioning and Procurement and providing advice on procurement issues.
- 4.15.3 The Head of Legal and Democratic Services is responsible for agreeing the content and format of contracts and agreements and for signing any contract or legal agreement involving a charge upon assets or property.
- 4.15.4 The Chief Finance Officer is responsible for issuing guidance notes to Chief Officers on the procedures to be adopted in relation to:
 - Placing requisitions for goods, supplies and services.
 - Placing of official orders.
 - Potential financing options e.g. buy, rent or lease.
 - Receipt of goods.
 - The authorisation of invoices, interim certificates and final accounts for building or construction contracts.
 - The system and timescales for the payment of creditors.
 - Records and procedures required in relation to monitoring and control of contracts.
- 4.15.5 The Chief Finance Officer has overall responsibility for ensuring safe and efficient arrangements for all payments.
- 4.15.6 Chief Officers are responsible for ensuring that:
 - Before entering into purchasing commitments, the estimated cost is covered by financial provision in the budget to which it relates.
 - Contract Procedure Rules, procurement and payments procedures are applied within their service areas, including adherence to any procurement guidance in the Procurement Advice Centre.
 - Appropriate records are maintained to substantiate decisions made under delegated powers.
 - All employees within their Service area are aware of the guidance issued by the Chief Finance Officer and for ensuring that effective internal controls are established to ensure compliance.

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 All employees within their service area are aware of the Council's Employee Code of Conduct and how this relates to this area.

4.16 HR and Employees

- 4.16.1 The full Council is responsible for determining how officer support for executive and non-executive roles within the Council will be organised.
- 4.16.2 The Chief Executive is responsible for providing overall effective management to employees and for ensuring that there is proper use of the evaluation or other agreed systems for determining the remuneration of a job.
- 4.16.3 The Chief Finance Officer is responsible for paying employees securely, accurately and on time and for the payment of travel and subsistence claims.
- 4.16.4 Chief Officers are responsible for ensuring the operation of adequate and effective procedures for payroll and personnel matters to allow the Chief Finance Officer to fulfil their responsibilities.
- 4.16.5 Chief Officers are responsible for ensuring compliance with Council policies in relation to claims for travel and subsistence, and for arranging the most cost effective means of travel and subsistence.
- 4.16.6 Chief Officers are also responsible for controlling employee numbers by:
 - Advising the Cabinet on the annual budget necessary to cover estimated staffing levels.
 - Adjusting the staffing levels to that which can be funded within approved budget provision and varying the provision as necessary within that constraint in order to meet changing operational needs.
 - The proper use of recruitment and appointment procedures.
 - Monitoring employee costs through monthly budget reports.
 - Monitoring vacancies.

5. FINANCIAL SYSTEMS AND PROCEDURES

5.1 General

- 5.1.1 Sound systems and procedures are essential for an effective framework of accountability and control.
- 5.1.2 The Chief Finance Officer is responsible for:

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- The operation of the Council's accounting and financial systems.
- The format of accounts and any supporting financial records.
- Advising Chief Officers on the establishment and operation of trading accounts and business units.
- 5.1.3 Any changes proposed by Chief Officers to the existing financial systems or the establishment of new systems must first be approved by the Chief Finance Officer.
- 5.1.4 It is the responsibility of Chief Officers to:
 - Ensure the proper operation of financial processes in their own Services and agree with the Chief Finance Officer any changes to these processes to meet their own specific Service needs.
 - Ensure that their employees receive relevant and appropriate financial training that has been approved by the Chief Finance Officer.
 - Ensure that, where appropriate, computer and other systems are registered in accordance with Data Protection Legislation.
 - Ensure that their employees are aware of their responsibilities under Freedom of Information and Data Protection Legislation.

5.2 Payment of Members Allowances

- 5.2.1 The Chief Finance Officer is responsible for operating secure and reliable systems to process Members Allowances.
- 5.2.2 It is the responsibility of Members to submit properly certified claims in accordance with the format and timescales specified by the Chief Finance Officer.

5.3 Taxation

- 5.3.1 The Chief Finance Officer is responsible for ensuring that appropriate advice and guidance is available to Chief Officers on all taxation issues that affect the Council, having regard to guidance issued by appropriate bodies and relevant/applicable legislation.
- 5.3.2 The Chief Finance Officer is responsible for maintaining the Council's tax records, making all payments, receiving tax credits and submitting tax returns by their due date, as appropriate, and complying with HM Revenue and Customs regulations.
- 5.3.3 Chief Officers are responsible for compliance with any guidance issued by the Chief Finance Officer.

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5.4 Council Tax Collection Fund

- 5.4.1 The Chief Finance Officer is responsible for the establishment and maintenance of the Collection Fund and will make suitable arrangements for it to be administered in accordance with the Local Government Finance Acts 1987 and 1988 and any other Enactments relating to the proper administration of public funds.
- 5.4.2 The Chief Finance Officer will undertake the day to day management and administration of the Collection Fund, including the maintenance of a Collection Fund Account for administering the raising and recovery of Council Tax and for paying precepts and demands on those funds.

5.5 Business Rates Collection Fund – Business Rates Retention Scheme

- 5.5.1 The Chief Finance Officer is responsible for the establishment and maintenance of a separate Collection Fund in respect of Business Rates and will make suitable arrangements for it to be administered in accordance with Schedule 7B of the Local Government Finance Act 1988.
- 5.5.2 The Chief Finance Officer will undertake the day to day management and administration of the Collection Fund including the maintenance of a Collection Fund Account for administering the raising and recovery of Business Rates and for paying precepts and demands on those funds.

6 PARTNERSHIPS

- 6.1 The Cabinet is the focus for forming partnerships with other local, public, private, voluntary and community sector organisations. The Cabinet is responsible for approving any delegations of its powers, to address local needs.
- 6.2 The Council or the Cabinet can delegate its functions, including those relating to partnerships, to officers. Details are set out in the Scheme of Delegation that forms part of this Constitution. Where its functions are delegated, the Cabinet remains accountable for them to the full Council.
- 6.3 The Chief Executive or the appropriate chief officer or senior officer nominated by the chief officer may represent the Council on partnership and external bodies, in accordance with the respective decisions of the Council and the Cabinet.
- 6.4 The Monitoring Officer is responsible for promoting and maintaining the same high standards of conduct in partnerships that apply throughout the Council.

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6.5 The Chief Finance Officer is responsible for ensuring that the accounting arrangements to be adopted relating to partnerships and joint ventures are satisfactory. They must also consider the overall corporate governance arrangements and legal issues when arranging contracts with external bodies. They must also ensure that the risks have been fully appraised before agreements are entered into with external bodies.

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Appendix A - FINANCIAL MANAGEMENT STANDARDS

FMS01	Introduction to Financial Management Standards
FMS02	Budget Preparation and Medium-Term Financial Planning
FMS03	Budget Monitoring and Reporting
FMS04 Policies	Preparation and Monitoring of the Capital Programme Accounting
FMS05	Annual Statement of Accounts Accounting Records and Returns
FMS06 Monitorin	Maintenance of Reserves and ProvisionsPreparation and g of the Capital Programme
FMS07	Risk Managemen Annual Statement of Accounts
FMS08	Internal Control
FMS09	Insurance Maintenance of Reserves and Provisions
FMS10	Audit Requirements Risk Management
FMS11	Use and Disposal of Assets Audit Requirements
FMS12	Treasury ManagementInternal Control
FMS13	Banking
FMS14	Income Collectionsurance
FMS15	Grants and External FundingTreasury Management
FMS16	Debt RecoveryBanking
FMS17	Voluntary Funds and Trust Funds Income Collection
FMS18	Corporate Procurement Cards Debt Recovery
FMS19	Ordering and Paying for Work, Goods and Services
FMS20	HR and Employee Requirements Corporate Procurement Cards
FMS21	Financial Management Systems Payroll HR Requirements

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FMS22	Accounting Policies Taxation
FMS23	Accounting Records and Returns
FMS24	Ordering and Paying for Works, Goods and Services Taxation
FMS25	Council tax, Business Rates and Collection Partnerships Fund
FMS26	Partnerships Grants and External Funding
FMS 29	Voluntary Funds and Trust Funds
FMS 30	Financial Management Systems

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Part 4G: Contract Procedure Rules

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Contract Procedure Rules

1. INTRODUCTION

1.1 What are Contract Procedure Rules?

- 1.1.1 The Contract Procedure Rules (CPRs) provide the framework for procurement activity across the Council, setting out how contracts for goods, works, services and utilities should be put in place and managed, and detailing the record keeping and reporting requirements related to procurement activity. They apply to all Service Groupings across the Council.
- 1.1.2 To avoid the need for regular amendment due to changes in post titles generic terms are included for officers as follows:
 - (a) The term "Chief Officers" refers to the Council's Chief Executive and Corporate Directors.
 - (b) The term "Procurement Officer" refers to any officer of the Council responsible for carrying out a procurement exercise not just to officers with "Procurement Officer" as their job title. Any Council officer undertaking a procurement exercise is a "Procurement Officer" for the purposes of these rules.
 - (c) In addition to the above definitions, the general term "officer" refers to any employee of the Council.
- 1.1.3 The Contract Procedure Rules should not be seen in isolation, but rather as part of the overall regulatory framework of the Council as set out in the Constitution.
- 1.1.4 The content of these CPRs is supported by additional guidance and documentation contained in the Advice Centre in the "Procurement Catalogue" section of the Council intranet (henceforth referred to as the "Advice Centre").
- 1.1.5 These CPRs observe the requirements of UK legislation namely the Public Contracts Regulations 2015 (PCRs) and, in addition to ongoing amendments and updates as issued by the Cabinet Office in the form of Procurement Policy Notes. These CPRs will also adhere to new procurement legislation as and when introduced and to be updated accordingly.

2. BASIC PRINCIPLES

2.1 All procurement procedures must:

- (a) Realise value for money by seeking to achieve the optimum combination of whole life costs and quality of outcome,
- (a) Be consistent with the highest standards of integrity,
- (b) Operate in a transparent manner,
- (c) Ensure fairness in allocation of public contracts,
- (d) Support all relevant Council priorities and policies including the Medium Term Financial Plan,
- (e) Be funded through the allocation of an appropriately established budget,
- (f) Comply with the Council's Procurement Strategy, the Social Value Policy and Sustainable Buying Standards, and:
- (g) Comply with all legislative requirements including European Union (EU)

 Treaty principles, applicable legislative principles of international trading countries and the UK, including amendment regulations, which in relation to procurement are as follows:
 - transparency contract procedures must be transparent and contract opportunities should generally be publicised;
 - equal treatment and non-discrimination potential suppliers must be treated equally;
 - proportionality procurement procedures and decisions must be proportionate;
 - mutual recognition giving equal validity to qualifications and standards from other <u>Member Statestrading countries</u>, where appropriate.
- 2.2 These Rules shall be applied to the contracting activities of any partnership for which the Council is the accountable body unless the Council expressly agrees otherwise.

3. OFFICER RESPONSIBILITIES

3.1 Officers

3.1.1 Officers will comply with these Contract Procedure Rules (CPRs), the Council's Constitution and with all relevant legal requirements. Officers must ensure that any agents, consultants and contractual partners acting on their behalf also comply.

3.1.2 Officers will:

- (a) Have regard to the guidance in the Advice Centre,
- (b) Keep the records required by Rule 19 of these CPRs,
- (c) Take all necessary procurement, legal, financial and professional advice, taking into account the requirements of these CPRs,
- (d) Prior to letting a contract on behalf the Council, check whether:
 - the Council already has an appropriate contract in place in the Corporate Contracts Register, or:
 - an appropriate national, regional or other collaborative contract is already in place.

Where the Council already has an appropriate contract in place, then this <u>must</u> be used unless it can be established that the contract does not fully meet the Council's specific requirements in this particular case, and this is agreed following consultation with Corporate Procurement.

Where an appropriate national, regional or collaborative contract is available, consideration should be given to using this, provided the contract offers value for money.

- (e) Ensure that when any employee, either of the Council or of a service provider, may be affected by any transfer arrangement, then any Transfer of Undertaking (Protection of Employment) (TUPE) and Pensions issues are considered and legal and HR advice from within the Council is obtained prior to proceeding with the procurement exercise.
- 3.1.3 Failure to comply with any of the provisions of these CPRs, the Council's Constitution or legal requirements may be brought to the attention of the Monitoring Officer, Chief Internal Auditor and Corporate Fraud Manager, or relevant Corporate Director as appropriate. Depending on the nature of the non-compliance this may result in disciplinary action being taken.
- 3.1.4 In cases of non-compliance with these CPRs, the Chief Procurement Officer may, following consultation with the officer's Head of Service, temporarily or permanently suspend any officer's access to the Oracle system, e-tendering system, and use of purchasing cards or other payment mechanisms.
- 3.1.5 In addition, in cases of serious non-compliance, the Chief Procurement Officer may temporarily suspend any officer's delegated authority to place contracts, and refer the matter to the Council's Chief Internal Auditor and Corporate Fraud Manager for further investigation.

3.2 Chief Officers

3.2.1 Chief Officers will:

- (a) Ensure their Service Grouping complies fully with the requirements of these CPRs,
- (b) Ensure contracts are recorded in the corporate Contracts Register as held and maintained by Corporate Procurement, through the use of the Procurement Acceptance Report as detailed in Rule 19,
- (c) Ensure that their Service Grouping provides the requisite information to allow the Council to maintain the Procurement Work Programme, including the submission of a Procurement Initial Request Form at as early a stage as possible.

Procurement Requests can be made via the Advice Centre along with documentation for Procurement Acceptance Report and Delegated Decision Records.

4. VARIATIONS TO CONTRACT PROCEDURE RULES

- 4.1 Except where the PCRs (2015) apply, the Executive has the power to waive any requirements within these CPRs for specific projects.
- 4.2 Additionally, and where proceeding under a Variation does not breach the Public Contracts Regulations (2015), these Rules may be waived or varied where the circumstances are certified by the Corporate Director, Resources (advised as appropriate by the Chief Procurement Officer) as meeting any of the following criteria:
 - (a) with an organisation already engaged by the Council for a similar and related procurement and where there is significant benefit to extending the contract to cover this additional requirement, without exposing the Council to unacceptable risk;
 - (b) involving cases of genuine, unforeseen urgency, where it is not possible to comply with the CPRs;
 - (c) for the purchase of a work of art or museum specimen, to meet the specific requirements of an artistic, cultural, or performing arts event, or otherwise for the protection of exclusive rights which cannot be procured competitively due to the nature of the requirement;

- (d) in relation to time-limited grant funding from an external body, where the time limitations will not allow a competitive procurement process to be completed and where the grant conditions allow this; or
- (e) where relevant UK or EU legislation not otherwise referred to in these CPRs prevents the usual procurement process from being followed.
- 4.3 The appropriate Officer must complete an Application for Variation, which must be authorised by their Head of Service before being submitted to Corporate Procurement. Corporate Procurement will review the Application for Variation before obtaining a decision from the Corporate Director, Resources (or other officer as delegated).
- 4.4 Committing to expenditure with a supplier, without a valid contract or a Variation in place, is a breach of these CPRs. Therefore, where a Variation is being sought retrospectively for expenditure to which a Service Area has committed, their Corporate Director must authorise the variation request by exercising their delegated powers in order that Corporate Procurement may publicly record the contract and authorise payments, and to make them aware of the breach, before it is submitted to Corporate Procurement.
- 4.5 Every Variation form will be recorded on a master register to be maintained by Corporate Procurement.
- 4.6 Where a Variation is being applied for by Corporate Procurement, it may also be scrutinised by Internal Audit, to ensure the robustness of the procedure.
- 4.7 The use of e-procurement does not negate the requirement to comply with all elements of these CPRs. The circumstances under which an exemption to the use of e-procurement can be requested are detailed in Rule 12.
- 4.8 Where a service area has requested and been approved a Variation to these rules the service area must undertake due diligence regarding the supply organisation including the agreement of Terms and Conditions to ensure risk to the Council is mitigated.

5. EXEMPTIONS

- 5.1 The following contracts and/or payments are exempt from these CPRs:
 - (a) Contracts for the execution of mandatory works by statutory undertakers, where the statutory undertaker is the only body which can perform the works. Such statutory undertakers include:
 - i. British Telecom specifically for telecoms infrastructure works.
 - ii. Network Rail specifically for works affecting the railway infrastructure.

- iii. Northern Gas Networks specifically for gas supply infrastructure works.
- iv. Northern PowerGrid specifically for electricity infrastructure works.
- v. Northumbria Water specifically for water and sewerage infrastructure works.
- vi. Highways England specifically for works to the core road network under their management.

(b) Statutory fees payable:

- i. to the Driver & Vehicle Licensing Agency and/or Drive & Vehicle Standards Agency (formerly VOSA).
- ii. to the Disclosure & Barring Service.
- iii. to the Care Quality Commission under section 85(1) of the Health and Social Care Act 2008.
- iv. set by government for education or inter-agency adoption funding.
- v. to Ofsted for the inspection of a school, children's home, or other facility,
- vi. for TV licenses in Council owned or operated premises.
- vii. for Phonographic Performance Ltd or PRS for Music, for the playing of recorded music in public, or for the use of the musical composition and lyrics in that recording.
- viii. to NHS Business Services Authority for prescription charges.
- ix. for fees incurred for Parking Charge Notices issued by the Council.
- x. Fees payable to Public Health England with respect to the Child Death Notification Service.
- xi. Payments in relation to external auditors as directed by central government.
- xi.xii. Payments for documents, document certification and authentication services, which may only be provided by notaries, or from the issuing authority, such as the General Registry Office or HM Passport Office.
- (c) For the creation of imprest account relating to contracts let that have followed a compliant procurement process.
- (d) Contracts for the carrying out of statutory public health funerals under the Part 3 of the Public Health (Control of Disease) Act 1984.
- (e) Payment for the services of veterinary experts for the emergency care of animals.

- (fe) Contracts for the purchase of newspaper advertising for statutory notices, and contracts for the purchase of broadcasting time, including for the placing of radio and television advertising.
- (gf) Contracts to provide sponsorship to events, awards schemes, or other promotional activity being organised by a third party.
- (hg) Fees payable in advance on an annual basis for publications, access to online information and membership fees, only delivered by the publishing body, and membership fees of a recognised industry body membership programme. Use of this exemption must be followed up with a Procurement Acceptance Report as detailed in Rule 19.
- (ih) Contracts for actors or performers to meet the specific requirements of an artistic, cultural, or performing arts event being organised by the council.
- (ji) Contracts of employment which make an individual a direct employee of the authority.
- (kj) A staff secondment, where an employee of another organisation shall work on a Council project, on a temporary basis, but where they will not become an employee of the Council.
 - **NB:** While the CPRs do not apply to staff secondments, authorisation to proceed must be obtained from Human Resources, and the terms of the secondment appropriately documented.
- (LK) Contracts for legal representation by a lawyer (advocate, barrister, or solicitor) in arbitration or conciliation proceedings, judicial proceedings before the courts, tribunals or public authorities of an EU member state or third country or before international courts, tribunals or institutions.

 Also, including payments for legal advice given by a lawyer, or other expert opinion requested, in preparation for, or connected to, any of the proceedings mentioned above.
- (<u>m</u>l) Payments for legal advice given by a lawyer, or other expert opinion requested, in preparation for, or connected to, any of the proceedings mentioned in (k) above.
- (m) Payments for documents, document certification and authentication services, which may only be provided by notaries, or from the issuing authority, such as the General Registry Office, HM Passport Office.
- (mn) Payments for legal services provided by trustees or appointed guardians or other legal services, the providers of which are designated by a court or tribunal.

- (ne) Fees payable to Durham Constabulary to cover the cost of additional policing presence at public events or for temporary public safety purposes.
- (op) Appointment of independent planning inspectors nominated by the Royal Institute of Chartered Surveyors (RICS) under the NPIERS scheme.
- (pq) Fees payable to a qualification awarding body for a professional or vocational qualification being undertaken by a Council Officer with the support of the Council.
- (gr) Accreditation and membership, fees payable to an awarding or professional body for the accreditation or certification, or fees for services required to undertake a service being provided by the Council.
- (<u>rs</u>) Fees payable for Royal Mail postage, including franking machine credits, and for financial transaction services required by the Council.
- (st) Agreements regarding the acquisition, disposal, or transfer of land (to which the Financial Procedure Rules apply), or:
- (tu) The payment of grants to third parties.
 - **NB:** While grants are not covered by these CPRs, there are rules on the awarding of grants which do need to be observed. The Council cannot simply choose to treat a procurement as a grant in order to avoid conducting a competitive process. Officers should follow any guidance contained in the Advice Centre.
- (<u>uv</u>) Where the Council is providing a payment processing facility to a nonprofit body, and where this does <u>not</u> make the Council the accountable body for the contracts or transactions in question.
- (vw) Payments for services with regard to high needs or special education (including maintained schools Communities of Learning and Behaviour Panels), social care, health, safeguarding, or urgent operational needs, if in the opinion of the relevant Corporate Director it is considered to be in the Council's interests or necessary to meet the authority's obligations under relevant legislation. Use of this exemption by the relevant Corporate Director must be followed up with a Procurement Acceptance Report as detailed in Rule 19.
- (wx) Those relating to residential and/or nursing care, or independent living services, to a person or persons to whom the Council has a duty or power to provide under the Care Act 2014, and other relevant legislation relating to, homelessness, social care, health and safeguarding. Use of this exemption by the relevant Corporate Director must be followed up with a Procurement Acceptance Report as detailed in Rule 19.



(XY) Services relating to health care as defined by the Health Care Services (Provider Selection Regime) Regulations 2022 will be applied removing those health care services from regulation under the PCRs. Use of this exemption by the relevant Corporate Director must be followed up with a Procurement Acceptance Report as detailed in Rule 19.

6. RELEVANT CONTRACTS

6.1 All Relevant Contracts must comply with these CPRs. A Relevant Contract is any arrangement made by, or on behalf of, the Council for the supply of goods, or the carrying out of works or services.

These include arrangements for:

- (a) The supply or disposal of goods,
- (b) The hire, rental or lease of goods and equipment,
- (c) The delivery of services, including (but not limited to) those related to:
 - the recruitment of staff
 - land and property transactions
 - financial and consultancy services
- 6.2 A contract awarded under a Variation to these CPRs (as per Rule 4) remains a Relevant Contract in all aspects other than those elements of the CPRs which were specifically waived.

7. RISK ASSESSMENT

- 7.1 Projects of strategic importance, high value, or complexity require appropriate risk assessments to be undertaken, in line with Corporate Risk Management. The project risk assessment must be undertaken by the Service Area. Any procurement activity risks will be managed through the Council's procurement processes. The project risk assessments will identify where further specialist advice should be sought.
- 7.2 In order to ensure the Council meets its duties under the Public Services (Social Value) Act 2012, there must be an appraisal of the opportunities to address social value outcomes through the proposed procurement, which may include a separate social value opportunity assessment.
- 7.3 Full details of the process to be followed, including the approved risk log, matrix, and social value options appraisal, are available in the Advice Centre.
- 8. PRE-TENDER MARKET TESTING AND CONSULTATION



- 8.1 The Council should seek to consult the potential supplier market, prior to the issue of the Invitation to Tender or Request for Quotation, in general terms about the nature, level and standard of the supply, contract packaging and other relevant matters, provided this does not prejudice any potential organisation.
- 8.2 Sufficient lead-in time must be built into any major procurement project to allow for adequate pre-tender market testing.
- 8.3 When engaging with potential suppliers, the Council must not seek or accept technical advice on the preparation of an Invitation to Tender or Quotation from anyone who may have a commercial interest in them, and where this may prejudice the equal treatment of all potential bidding organisations or distort competition.
- 8.4 In undertaking any market testing activities, the Officer responsible should refer to any guidance contained in the Advice Centre.

9. COMPETITION REQUIREMENTS

9.1 Competition Requirements

- 9.1.1 The Procurement Officer must establish the total value of the procurement including whole life costs and incorporating any potential extension periods which may be awarded.
- 9.1.2 Based on this value, quotations or tenders must then be invited, and appropriately advertised, in line with the financial thresholds detailed in the Advice Centre.
- 9.1.3 Where Part 2 of the PCRs applies (i.e. for any contracts likely to exceed the relevant PCRs threshold), the Procurement Officer must determine, prior to advertising, whether the contract is to be divided into lots. If it is decided not to subdivide the contract into lots, the reason for this decision must be recorded in the Procurement Acceptance Report required by Rule 19.
- 9.1.4 Where Part 2 of the Public Contracts Regulations (2015) applies (i.e., for any contracts likely to exceed the relevant PCRs threshold), Corporate Procurement shall determine the procedure for conducting the procurement exercise.
- 9.1.5 The procurement process and approach set out in 9.1.2 can be varied on an exception basis if it is consistent with an approach permitted by a Cabinet Office Procurement Policy Note and this is approved by a Procurement Officer in advance of any approach to market.



9.2 Negotiation with a Single Supplier (below PCRs)

- 9.2.1 In exceptional circumstances, a contract which will not exceed the relevant PCRs threshold may be awarded without a competitive procurement, via direct negotiation with a single supplier, following a similar process to the PCRs Regulation 32, Negotiated Procedure without prior publication.
- 9.2.2 Such an award may **only** be made directly by, or with written approval from, Corporate Procurement, and **only** in the following circumstances:
 - (a) for the purchase of goods which are patented or have such special technical characteristics that they may be considered unique, and where these goods are only available from one supplier; including cases where technical compatibility is required with an existing requirement that has been previously competitively procured;

(Note that the presence of a patent alone does not permit the use of this procedure – many patented products are available from more than one supplier);

Or:

(b) for the execution of works or services involving unique, highly specialist knowledge or skills and where it can be demonstrated that only one organisation possesses the required knowledge or skills:

Or:

(c) for the execution of works or services, where there is considerable benefit to the Council in negotiating with a particular proposed supplier, and where this does not expose the Council to unacceptable risk.

Or:

- (d) where an open or restricted Tender, or an openly advertised Request for Quotation, has been undertaken, and in which no compliant bids were received.
- 9.2.3 The use of this process may be invalidated by prior negotiation or discussion (of any kind), between a Service Area and a proposed supplier, without the involvement of Corporate Procurement, where such negotiation may distort or restrict the potential market or otherwise prejudice the Council's position. Corporate Procurement reserves the right to refuse the award of a contract via this process where such unauthorised negotiation has taken place. Where a service area has been notified by Corporate Procurement that they may contract with a proposed supplier the service area must undertake due diligence regarding the supply organisation including the agreement of Terms



- and Conditions, that may require seeking advice from Legal Services, to ensure risk to the Council is mitigated.
- 9.2.4 Contracts awarded under the provisions of this Rule may have a duration of no more than three years, unless agreed in writing with the Chief Procurement Officer.

NB Note that when using Rule 9.2 above, no contract may be entered into until the relevant notification has been issued by Corporate Procurement, as set out in Rule 19.3.

10. INVITATION TO TENDER / REQUEST FOR QUOTATION

- 10.1 Invitations to Tender, Requests for Quotation, Further Competitions and Quick Quotes must be issued in accordance with the requirements of these CPRs, with particular attention to Rule 7, Rule 9 and Rule 17. The Procurement Officer must ensure they are familiar with, and adhere to, the minimum current threshold values, as published on the Advice Centre.
- 10.2 Above the single quotation threshold, all Invitations to Tender, Requests for Quotation and Quick Quotes must be issued via the Council's e-tendering system. Procurement documents must be issued via the e-tendering system.
- 10.3 Where Quick Quotes are used the service area must, as first option, identify 2 Durham based organisations to be invited to the Quick Quotes competition issued via the Council's e-tendering system.
- In exceptional cases, where specific circumstances mean that a procurement process cannot be carried out electronically or, for example, where there is a failure of the electronic system, and where the value is below the relevant PCRs financial threshold, permission to conduct a procurement process by alternative means must be obtained from the Chief Procurement Officer using the relevant exemption form. This can be found in the Advice Centre. This exemption must be sought before requesting quotations or tenders.
- 10.5 When advertising a contract, the Procurement Officer will also ensure that a notice is placed on the Contracts Finder website, as required by Regulations 106 and 110 of the PCRs (2015).

11. SHORTLISTING

11.1 Any shortlisting (i.e. Selection Questionnaire (SQ) must have regard to the economic, financial and technical standards relevant to the contract and the Evaluation Criteria. Special rules apply to contracts covered by the PCRs (2015) and must be issued using the Council's version of the Government Standard Selection Questionnaire template. Officers should refer to any further guidance contained in the Advice Centre.



- 11.2 Where the likely value of the procurement is less than the PCRs threshold for goods and services (even where the contract is not for goods or services), no shortlisting phase or SQ may be used.
- 11.3 Where applying financial turnover threshold as a shortlisting criteria, the threshold used must be no more than two times the estimated total value of the proposed contract.
- 11.4 When shortlisting as part of a Restricted tender process, a minimum of five bidding organisations should be shortlisted to tender, except in cases where fewer than five compliant SQ responses are received, or minimum threshold advised is not met. In a Competitive Dialogue or Competitive Procedure with Negotiation, the minimum shall be three, except in cases where fewer than three compliant SQ responses are received.

12. SUBMISSION, RECEIPT AND OPENING OF TENDERS/QUOTATIONS

12.1 Tenders

- 12.1.1 Bidding organisations must be given an adequate period in which to prepare and submit a proper quotation or tender, consistent with the complexity of the contract requirements. Where Part 2 of the PCRs (2015) applies, Chapter 2 of the Regulations lays down specific minimum time periods for tenders.
- 12.1.2 As in Rule 10 (above) tenders, except those which have been approved as exempt from electronic tendering, must be submitted electronically via the etendering system. Tenders submitted by any other means must not be accepted.

12.2 Quotations

12.2.1 As in Rule 10 (above), responses to Requests for Quotation and Quick Quotes must be submitted electronically via the e-tendering system, except where specifically exempt under Rule 10.4. Quotations submitted by any other means must not be accepted.

12.3 Electronic Arrangements

12.3.1 Submissions which are received electronically via the e-tendering system will be opened by the Procurement Officer. The system will not allow any submissions to be opened until the allocated return date / time has passed.

12.4 Hard Copy Arrangements

- 12.4.1 In the event that 'hard copy' tenders are to be accepted (see Rule 10 and Rule 12.1.2 of these CPRs for guidance) these must be submitted, sealed, in the envelope provided with the procurement documents and sent by recorded delivery, addressed to the Head of Legal & Democratic Services at the Council's registered business address, without any mark revealing the bidding organisation's identity. Hard copy tenders submitted by any other means will not be accepted.
- 12.4.2 All hard copy tenders will be held by the Head of Legal & Democratic Services until the tender opening date/time has been reached.
- 12.4.3 All hard copy tenders for the same contract will be opened at the same time by a representative of the Chief Officer who invited the tenders and a representative from Legal & Democratic Services. A register of tenders received will be kept by Legal & Democratic Services and will be initialled on each occasion by the officers who are present at the opening of the tenders.
- 12.4.4 In the event that hard copy quotations are to be accepted (see Rule 10 and Rule 12.2.1 of these CPRs for guidance) these must be submitted in a plain envelope marked 'Quotation for....' followed by a description of the goods, works or services being procured.
- 12.4.5 Hard copy quotations will be received directly by Legal and Democratic Services. All quotations must be opened together once the official return date / time has been passed.

12.5 Late Submissions

- 12.5.1 Tenders, Quotations or Selection Questionnaires which are received after the stated deadline shall be automatically rejected, except in the following circumstances:
 - (a) Where the delay in submission is the result of a failure of the electronic system, and where this can be verified to be the case, or:
 - (b) Where only one submission is received, and where this submission has arrived late, but is compliant in every other respect, and with the approval of Corporate Procurement.

13. EVALUATION CRITERIA AND STANDARDS

13.1 Evaluation Criteria

- 13.1.1 In any procurement exercise the successful bid should be the one which either:
 - (a) Offers the lowest price, or:



(b) Offers the most economically advantageous balance between quality, price and social value, as applicable.

In the latter case, the Council will use criteria linked to the subject matter of the contract to determine that an offer is the most economically advantageous, for example: price, quality, technical merit, aesthetic and functional characteristics, environmental characteristics, running costs, cost effectiveness, after-sales service, technical assistance, delivery date, delivery period and period of completion.

- 13.1.2 Issues that are important to the Council in terms of meeting its corporate objectives can be used to evaluate bids. The criteria can include, for example sustainability considerations, support for the local economy, or the use of subcontractors. The bidding organisations' approaches to continuous improvement and setting targets for service improvement or future savings could also be included. All criteria must relate to the subject matter of the contract, be in line with the Council's corporate objectives and must be objectively quantifiable and non-discriminatory.
- 13.1.3 These criteria should be assessed through either:
 - (a) Essential Criteria assessed on a pass / fail basis, or:
 - (b) Technical Questions assessed on a scored basis.
- 13.1.4 The procurement documentation should clearly explain the basis of the decision to bidding organisations, making clear how the evaluation criteria specified in the process will be applied, the overall weightings to be attached to each of the high-level criteria, how the high-level criteria are divided into any sub-criteria and the weightings attached to each of those sub-criteria.

13.2 Evaluation Panel

- 13.2.1 The Procurement Officer should establish an evaluation panel for the assessment of any Technical Questions at shortlisting and/or Invitation to Tender stages. Each element of the evaluation may have its own panel, provided that all of the responses to each Technical Question are evaluated by the same panel members.
- 13.2.2 The panel should have at least two members. The Procurement Officer should act as moderator and may also take part in the evaluation.
 - Officers should refer to any further guidance in the Advice Centre.

13.3 Evaluation

13.3.1 The evaluation of bids must be conducted in accordance with the evaluation criteria set out in the procurement documents provided to bidding



organisations. Evaluation should be conducted in line with Rules 13.1 and 13.2 above, and with regard any guidance detailed in the Advice Centre.

13.4 Standards

13.4.1 Relevant British, EU and International standards which apply to the subject matter of the contract and which are necessary to properly describe the required quality must be included with the contract.

Officers should refer to any further guidance in the Advice Centre.

14. CLARIFICATION PROCEDURES

- 14.1 The Council can ask bidding organisations for clarification of any details submitted as part of their bid. However, any such clarification must not involve changes to the basic features of the bidding organisation's submission.
- 14.2 Clarification questions must be raised via the e-tendering system. Bidders must also be asked to respond via the e-tendering system. In cases where an e-tender exemption has been granted under Rule 10.4, the Council should ensure any clarifications are requested in writing, or by e-mail, and bidding organisations asked to respond by the same means.
- 14.3 When requesting clarification, the Procurement Officer must follow any additional guidance contained in the Advice Centre.

15. AWARD OF CONTRACT, AND DEBRIEFING OF ORGANISATIONS

15.1 Award of Contract

- 15.1.1 The Council is required to notify successful and unsuccessful bidders of the outcome of a procurement process, in writing, in as timely a fashion as possible. These written notifications should be transmitted via the e-tendering system unless a specific exemption has been granted under Rule 10.4.
- 15.1.2 Where procurement has been subject to the Public Contract Regulations (2015), the Alcatel Standstill (a 10 day standstill period before a contract can be awarded to allow an unsuccessful bidding organisation an opportunity to challenge the proposed contract award) shall be included in the procurement timetable and observed before the contract can be awarded. Full information regarding the Alcatel Standstill is contained within the Advice Centre.
- 15.1.3 Decisions on award of contract must be made in accordance with the scheme of delegations in Part 3 of the Constitution.

15.2 Debriefing

- 15.2.1 The written notifications sent to bidders, in accordance with Rule 15.1.1 above, shall include feedback explaining the outcome of the evaluation process, with specific reference to the evaluation criteria, so that bidders can understand why they were, or were not, successful.
- 15.2.2 The Procurement Officer should follow any additional guidance in the Advice Centre.

15.3 Notification of Awarded Contracts on Contracts Finder

15.3.1 For all contract awards with a value of £25,000 (less VAT) or greater, the Procurement Officer shall issue a notice on the Contracts Finder website, giving details of the contract award, as required by Regulations 108 and 112 of the Public Contracts Regulations (2015). This includes any contracts awarded without prior advertisement, as well as contracts awarded via a Further Competition.

16. CONTRACT DOCUMENTS

16.1 Format of Contract Documents

16.1.1 The Council's harmonised procurement documents or conditions issued by a relevant professional body will be used. Where there is any deviation from these, the documents to be used must be reviewed by Legal Services before being issued. These are available from Corporate Procurement or Service Area procurement staff detailed in the Advice Centre.

16.2 Contract Signature

- 16.2.1 Contract signature must be undertaken as expressly stated in the contract terms and conditions, this would be:
 - (a) Where the contract is in the form of a deed, be made under the Council's seal and attested as required by the Constitution, or:
 - (b) Where the contract is in the form of an agreement, either:
 - (i) be signed by at least two officers of the Council authorised as required by the Constitution, or:
 - (ii) be formalised by the sending of an award letter **and** the subsequent issuing of a purchase order.

The Procurement Officer should also follow any guidance on the use of deeds and agreements, and / or electronic signature as found in the Advice Centre.



16.3 Legal Services Review of Tenders and Contracts

- 16.3.1 To ensure the integrity of the procurement process:
 - (a) All proposed Invitations to Tender, Requests for Quotation or Quick Quote where they are not in compliance with the County Council's harmonised contract documentation or standard terms and conditions issued by a relevant professional body, will be reviewed by Legal Services.
 - (b) Any proposed Invitations to Tender which are the relevant PCRs advertising threshold, and which are deemed by Corporate Procurement to be of medium or high risk, must be reviewed by Legal Services.
 - (c) Any proposed contract where there is any deviation from the contract terms included in the invitation to tender must be reviewed by Legal Services.

17. APPROVED LISTS AND FRAMEWORK AGREEMENTS

17.1 Approved Lists

17.1.1 Approved lists must not be used where they are prohibited under the Public Contracts Regulations (2015).

17.2 Framework Agreements

- 17.2.1 Framework Agreements are agreements between the Council and one or more suppliers for the provision of goods, works or services on agreed terms for a specific period, for estimated quantities against which orders may be placed if and when required during the contract period.
- 17.2.2 The term of a Framework Agreement must not exceed four years, except where:
 - (a) a longer duration is permitted under the terms of the light-touch rules for social and other specific services set out in Part 2, Chapter 3 of the Public Contracts Regulations (2015), or
 - (b) where exceptional circumstances justify a longer duration, as provided for in Regulation 33(3) of the Public Contracts Regulations (2015).
- 17.2.3 Where Frameworks are established with several organisations, contracts based on Framework Agreements may be awarded in one of two ways, as follows:

- (b) Where the terms of the agreement are sufficiently precise to cover the particular call-off, by applying the terms laid down in the Framework Agreement without re-opening competition, or:
- (c) Where the terms laid down in the Framework Agreement are not precise or complete enough for the particular call-off, by holding a further competition in accordance with the following procedure:
 - inviting the organisations within the Framework Agreement, that are capable of executing the subject of the contract, to submit bids electronically via the Further Competition step on the e-tendering system, with an appropriate time limit for responses, taking into account factors such as the complexity of the subject of the contract,
 - awarding each contract to the bidding organisation who has submitted the best bid on the basis of the relevant Award Criteria set out in the Framework Agreement.

18. SUB-CONTRACTORS

- 18.1 This Rule applies to all contracts:
 - (a) for works, where the value is above the PCRs works threshold, or:
 - (b) for services, where the value is above the PCRs services threshold, and where the services are to be provided at sites or premises managed by the Council.
- 18.2 Where this Rule applies, following the decision to award the contract, but before the contract commences, the Procurement Officer must obtain the following details, from the winning supplier(s):
 - The names and business addresses of any sub-contractor(s) the supplier intends to utilise in the delivery of any part of the works or services.
 - The name and address of the legal representatives of each such subcontractor.
 - Information to verify each sub-contractor's compliance with the mandatory and discretionary grounds for exclusion listed in Regulation 57 of the PCRs 2015.
- 18.3 Where it is identified, as a result of the above procedure, that a sub-contractor is in breach of any of the mandatory grounds for exclusion, the supplier <u>must</u> be required to dismiss that sub-contractor from any involvement in the contract. The supplier should appoint a replacement sub-contractor, for which the information in 18.2 above must then be obtained and verified.



18.4 Where it is identified that a sub-contractor is in breach of a discretionary ground for exclusion, the Council may, at its discretion, require the sub-contractor to be dismissed and a suitable replacement appointed.

19. RECORDS

- 19.1 The Public Contracts Regulations (2015) require contracting authorities to maintain the following comprehensive records of procurement activities:
 - (a) Any proposed contract details including value
 - (b) Selection decision
 - (c) Justification for use of the selected procedure
 - (d) Names of bidding organisations, both successful and unsuccessful
 - (e) Reasons for selection
 - (f) Reasons for abandoning a procedure.
- 19.2 Prior to the contract being formally awarded, and prior to any bidding organisation(s) being notified, the result of any competitive procurement process must be recorded in a Procurement Acceptance Report with Delegated Decision and submitted to Corporate Procurement. Corporate Procurement will maintain a register of all Procurement Acceptance Reports. Information from Procurement Acceptance Reports will also be used for the tracking of procurement savings, sustainability benefits, and other data.
- 19.3 Following receipt of the correctly completed Procurement Acceptance Report, Corporate Procurement will issue a notification to the Procurement Officer, and other relevant officers. Only once this notification has been issued should the contract be formally awarded.
- 19.4 Following the signature of the contract documents, the Procurement Officer shall ensure a copy of the signed contract particulars is retained on the etendering system for future reference and audit purposes.
- 19.5 Where a current contract requires modification and this includes an increase in contract spend, then this must be reported to Corporate Procurement in line with Guidance Note 16, Varying and Modifying Contracts (Advice Centre). Any contract value increase must be accompanied with appropriate Delegated Officer Approval.

Additional records management advice is contained in the Advice Centre.

20. PREVENTION OF CORRUPTION & DECLARATION OF INTERESTS

20.1 Rules and regulations pertaining to the prevention of corruption are outlined in the Council's Financial Procedure Rules and must be adhered to.



20.2 Rules and regulations pertaining to the Declaration of Interests are outlined in the Code of Conduct for Employees within the Constitution and must be adhered to.

21. CONTRACT MANAGEMENT / MONITORING

- 21.1 All contracts must have an appointed Contract Manager. The responsible Head of Service must ensure a Contract Manager is designated prior to award. All due diligence and monitoring of contract delivery shall be the responsibility of the designated Contract Manager for the entirety of the contract.
- 21.2 The Contract Manager must ensure they track the extension periods and expiry dates of contracts under their responsibility, to ensure that appropriate arrangements are in place to maintain contract coverage where ongoing requirements exist.
- 21.3 Where an original Procurement Acceptance Report does not include all extension options and contract values (for example where there is no current schedule end date), then the Contract Manager must submit the appropriate procurement extension report to identify contract extension period and the additional budget. This must be authorised via the Service's Principal Accountant and recorded with an appropriate Delegated Decision Record.
- 21.4 Contract management, monitoring, evaluation and review must be conducted in line with guidance detailed in the Advice Centre.

22. INTERNAL PROVIDERS

- 22.1 Where a Service Area intends to procure goods, services, or works which could potentially be delivered by an in-house provider, the commissioning service shall consult with that in-house provider before proceeding to issue any Invitation to Tender, Request for Quotation, or Quick Quote.
- 22.2 If the in-house provider has the capability and capacity to meet the requirement and can deliver this within the appropriately established budget allocated by the commissioning service, then the in-house service must be used, and no procurement exercise should take place. A procurement exercise via the e-tendering system should only be undertaken if it can be established that the in-house service cannot meet the requirement (or if it has been previously agreed by the appropriate Head of Service that external contractors may be engaged as part of an out-sourcing study or project).
- 22.3 Where an in-house provider is bidding in competition for the provision of goods, works or services, care must be taken to ensure a fair process between the in-house provider and external bidding organisations.



22.4 The Procurement Officer should follow any additional guidance in the Advice Centre.

23. EXTERNAL BODY GRANT FUNDING

- 23.1 Where a procurement process is funded, in whole or part, by grant funding which has been awarded to the Council by an external funding body, the Procurement Officer must ensure that any rules or grant conditions imposed by the funding body are adhered to, in addition to the requirements of these CPRs.
- 23.2 Where there is any conflict between these CPRs and the rules or conditions imposed by the funding body, the stricter requirement should be followed. Where there is any doubt over which requirement should be followed, the guidance should be sought from Legal & Democratic Services before proceeding.
- 23.3 Where a procurement process is funded, in whole or part, by grant funding, a Grant Authorisation Form must be completed as detailed in the Advice Centre.
- 23.4 Where a Service is bidding for external funding, they must seek advice from Corporate Procurement before including a third-party supplier in their bid application.

24. REVIEW AND AMENDMENT OF CPRS

These Contract Procedure Rules shall be reviewed and updated on an annual basis as part of the annual review of the Constitution.





Part 5D - Code of Practice for Members and Officers Dealing with Planning Matters

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Code of Practice for Members and Officers Dealing with Planning Matters

This Code of Practice supplements the Council's Code of Conduct for Members and where appropriate members should refer to the Code of Conduct which is set out in the Council's Constitution. The Council's Monitoring Officer's advice should be sought on the interpretation of the Code of Conduct or this Code, where required.

This Code applies to Members at all times when involving themselves in the planning process. This includes when taking part in the decision-making meetings of the Council in exercising the functions of the Planning Committee, or (where appropriate) when involved on less formal occasions, such as meetings with officers or the public and consultative meetings.

1. Introduction

- 1.1 Planning affects land and property interests, including the financial value of land and the quality of their settings. It is not an exact science. It is often highly contentious because decisions affect the daily lives of everyone and the private interests of members of the public, landowners and developers. Opposing views are often strongly held by those involved. A key role of the planning process is balancing the needs and interests of individuals and the community. The role of Members of the Planning Authority is to make planning decisions openly, impartially, with sound judgement and for justifiable reasons.
- 1.2 The planning system can only function effectively if there is trust among those involved. There must be trust between members and officers and between the public and the council The Third report of the Committee on Standards in Public Life (the Nolan Committee) (1997) recommended that each local authority's practices and procedures were set out in a local code of planning conduct to avoid allegations of malpractice in the operation of the planning system.
- 1.3 The general principles that underlie the Council's Code of Conduct for Members and apply to this Code of Practice are:
 - (a) Members should serve only the public interest and should never improperly confer an advantage or disadvantage on any person.
 - (b) Members should not place themselves in situations where their honesty or integrity may be questioned.
 - (c) Members should make decisions on merit.

- (d) Members should be as open as possible about their actions and those of their authority, and should be prepared to give reasons for those actions.
- (e) Members may take account of the views of others but should reach their own conclusions on the issues before them and act in accordance with those conclusions.
- (f) Members should respect the impartiality and integrity of officers.
- 1.4 The Council is committed to open, fair and transparent decision-making. Planning decisions should be made impartially, with sound judgment and for justifiable reasons.
- 1.5 This Code of Practice sets out practices and procedures that members and officers of the County Council shall follow when involved in planning matters. Planning matters include the consideration of planning and associated applications, the preparation of development plans and other planning policy and the enforcement of planning control.
- This code is largely based upon the Local Government Association's Guidance entitled Probity in Planning for councillors and officers published in April 2013, which takes account of the ethical framework for local government. It takes account of the Royal Town Planning Institute's Code of Professional Conduct and advice issued by the Audit Commission, the Commissioners for Local Administration in England and the National Planning Forum. It complements the Council's Code of Conduct for Members. This code is consistent with meeting the requirements of Article 6 of the European Convention on Human Rights which confers a right to procedural fairness, transparency and accountability in the determination of civil rights and obligations. In respect to the advice contained at paragraph 7 regarding Member engagement in pre-application advice, account has been taken of advice issued by the Planning Advisory Service, the Standards Board for England and the LGA advice leaflet 'Positive Engagement' issued in 2009.
- 1.7 Failure to follow this code without good reason, could be taken into account in investigations into possible maladministration against the Council, or have implications for the position of individual elected members and officers. Breaches of this Code may also amount to breaches of the Council's Code of Conduct for Members. If in doubt about what course of action to take, a member or officer should seek the advice of the Council's Monitoring Officer.

2. The Role and Conduct of Members and Officers

2.1 Members and officers have different, but complementary roles. Both serve the public but members are responsible to the electorate, while officers are responsible to the Council as a whole.

2.2 Whilst members have a special duty to their ward constituents, including those who did not vote for them, their overriding duty is to the whole community. This is particularly pertinent to members involved in making a planning decision. A key role of the planning system is the consideration of development proposals against the wider public interest.

- 2.3 Members' decisions shall not discriminate in favour of any individuals or groups and, although they may be influenced by the opinions of others, they alone have the responsibility to decide what view to take. Members must, therefore, consider all of the material issues in the light of Development Plan policies, Government advice and their own individual judgment and make a decision in the interests of the County as a whole.
- 2.4 Whilst members should take account of all views expressed, they shall not favour any person, company, group or locality, nor put themselves in a position where they appear to do so.
- 2.5 Members should treat with extreme caution any offer of a gift or hospitality which is made to them personally; the normal presumption should be that such offers must be courteously declined. Similarly, officers shall politely decline offers of hospitality from people with an interest in a planning proposal. If receipt of hospitality is unavoidable, officers shall ensure it is of a minimal level and declare it in the hospitality book as soon as possible.
- 2.6 Officers who are Chartered Town Planners are guided by the Royal Town Planning Institute's (RTPI) Code of Professional Conduct. Breaches of that code may be subject to disciplinary action by the Institute.
- 2.7 That the Council may not always follow the advice of their professional planning officers is perfectly proper. The professional officer too, may have a change of opinion, but this must be on the basis of professional judgement, and not because an authority, its members or other officers, have prevailed upon the officer to put forward their professional view as something other than it really is.
- 2.8 The County Council endorses the statement in the RTPI code that, 'RTPI members shall not make or subscribe to any statements or reports which are contrary to their own professional opinions', and extends it to apply to all officers in the authority advising on planning matters.
- 2.9 The County Council shall have a designated head of the planning service, who is qualified for election to membership of the RTPI and who has direct access to elected members as their professional adviser on planning matters. A superior officer shall not have the power to overrule the professional advice of the head of the planning service.
- 2.10 Officers shall follow the guidance on their standards of conduct as set out in the County Council's Staff Guidance, the Code of Conduct for Employees in the Council's Constitution and any National Code of Conduct for Local Government Officers issued by the Secretary of State under Section 82 Local Government Act 2000 (as amended).

3. Declaration of Interests

- 3.1 The Council's Code of Conduct advises members on the disclosure of interests and must be followed by Members at all times.
- 3.2 Where a member has a Disclosable Pecuniary Interest in an item of business, the member shall declare it at the earliest opportunity, must not participate in any discussion or vote taken on the matter at the meeting, must leave the meeting where the matter is being considered and must not try to influence those making the decision or take any part in the consideration or determination of the matter.
- 3.3 Where a member has an Other Relevant Interest in an item of business, the member shall declare it at the earliest opportunity. The member may make a representation on the item but will not be permitted to participate in any discussion or vote taken on the matter at the meeting. The member must leave the meeting once the representation has been made to avoid influence on those making the decision.
- 3.4 It is important that Members of Planning Committee do not fetter their discretion and therefore their ability to participate in planning decision-making by approaching the decision with a closed mind. Fettering your discretion in this way and taking part in the decision will put the Council at risk of a finding of maladministration and of legal proceedings on the grounds of bias, predetermination or a failure to take into account all of the factors enabling the proposal to be considered on its merits.
- 3.5 Rules in relation to bias and predetermination were introduced by section 25 of the Localism Act 2011. The rules apply if there is an issue about the validity of a decision and it is relevant to that issue whether a member had or appeared to have a closed mind when making the decision. Under the rules a member is not to be taken to have had, or appeared to have had, a closed mind when making the decision just because they had previously done anything that directly or indirectly indicated the view the member took, or would or might take, in relation to a matter relevant to the decision.
- 3.6 The principle that members must not participate in decisions where they are perceived to be biased remains. An example would be a member who was a governor of a school which was putting forward a planning application.
- 3.7 Members should not act as agents for persons pursuing planning matters within their authority. If they submit their own proposal to the authority on which they serve, they should play no part in its consideration. When submitting proposals on behalf of themselves, the Member shall inform the Monitoring Officer of the submission.

- 3.8 Officers must always act impartially. An officer, who believes they may be seen to have an interest in a planning matter shall declare it at the earliest opportunity to the Head of Planning and the Monitoring Officer and have no further involvement in the processing or consideration of that matter save for those instances set out at paragraph 3.3 above.
- 3.9 Planning officers shall never act as agents for persons pursuing a planning matter within the county or one outside significantly affecting the county.

4. 'Dual-Hatted Members'

- 4.1 The Council's Code of Conduct does not automatically prevent members from considering the same issue at more than one tier of local government, including speaking and voting at both tiers.
- 4.2 For example, if a member is also a member of a parish council, and the parish council is consulted on a planning application to be determined by the Planning Committee, the member may participate in the discussion and vote at the parish council meeting; but it would be prudent to inform the parish council that the member will reconsider the matter taking into account all the information that is put before the Planning Committee. At the subsequent meeting of the Planning Committee the member should declare that as a member of the parish council, they have already expressed a view on the matter, but make it clear that this view does not bind the member who will consider the matter afresh. The member will be free to participate in the debate and vote on the matter.
- 4.3 However, if the Planning Committee considers a planning application by an authority or body on which a member serves, then the member should declare an other relevant interest, take no part in the discussion and determination of the proposal and leave the meeting room while the discussion and voting takes place.

5. Development Proposed by the Council or a Council Owned Company

- 5.1 Planning legislation allows the Council to submit and determine proposals for development that it proposes to carry out itself. Council owned companies also submit proposals that are decided by the Council.
- 5.2 Proposals submitted by the Council or a Council owned company shall be considered in the same way as those by private developers.
- 5.3 Members of the planning committee who sit on the board of a Council owned company which has submitted a planning proposal shall declare an other relevant interest, take no part in the discussion and determination of that

- proposal and leave the meeting room while the discussion and voting takes place.
- 5.4 Officers who are involved in the preparation of development proposals shall not advise on, or take any part in the consideration of, planning applications in respect of such proposals.

6. Lobbying of and by Members

- 6.1 Lobbying is a normal and proper part of the political process. The applicant, supporters or those who may be affected by a proposal will often seek to influence the decision by an approach to their local member or members of a planning committee. However, reacting to lobbying can lead to the impartiality of a member being called into question and require that member to declare an interest.
- 6.2 The information provided by lobbyists is likely to represent an incomplete picture of the relevant considerations in respect of a planning matter. The views of consultees and neighbours and the assessment of the case by the planning officer all need to be considered before a member is in a position to make a balanced judgement on the merits of the case. Members should provide officers with copies of any lobbying material they may have received, whether in favour or against a proposal.
- 6.3 The time for individual members of the planning committee to make a decision on a proposal is at the committee meeting when all available information is to hand and has been duly considered.
- 6.4 A planning committee member shall be free to listen to a point of view about a planning proposal and to provide procedural advice (in particular referring the person to officers). Even though they may agree with a particular view, planning committee members should take care about expressing an opinion indicating they have made up their mind before the decision-making meeting. To do so, without all the relevant information and views, would be unfair and prejudicial. A decision is at risk of being challenged if members do not retain open minds and are not genuinely susceptible to persuasion at the decision-making meeting. Members should make clear that they reserve their final decision on a proposal until the committee meeting.
- 6.5 Members of the planning committee shall not, in general, organise support or opposition for a proposal, or lobby other members (other than when addressing the planning committee). Members of the Council shall not put improper pressure on officers for a particular recommendation.
- 6.6 The local member who is not a member of the Planning Committee will be allowed to attend and speak at the decision-making meeting but not vote. The

member of an adjacent division substantially affected by the proposal shall, at the discretion of the Chair of the Planning Committee, be allowed to attend and speak but not vote. A local member who has a disclosable pecuniary interest or other relevant interest in an application, within the meaning of the Code of Conduct should seek prior advice from the Monitoring Officer about their position.

- 6.7 If a member of the Planning Committee identifies themselves with a group or individual campaigning for or against an application, they shall declare an Other Relevant Interest and not vote or decide on the matter. However, that member shall be given the opportunity to address the Committee.
- 6.8 Members of a Planning Committee must be free to vote as they consider appropriate on planning matters. Political group meetings prior to the Planning Committee meeting shall not be used to decide how members should vote at the meeting.

7. Pre-and Post-Application Discussions and Negotiations

- 7.1 Discussions between an applicant and a planning authority, prior to the submission of an application can be of considerable benefit to both parties and is actively encouraged in accordance with the Council's protocol on preapplication advice. Continued discussions and negotiations between these parties, after the submission of proposals, is a common and important facet of the planning process. However, they should take place within clear guidelines, as follows.
- 7.2 It should always be made clear at the outset that the discussions will not bind the Council to making a particular decision and that any views expressed are those of the officer only, and are provisional.
- 7.3 Advice should be consistent and based upon the Development Plan and material considerations. There should be no significant difference of interpretation of planning policies by individual planning officers.
- 7.4 A written note should be made of all potentially contentious meetings. Two or more officers should attend potentially contentious meetings. A note should also be taken of potentially contentious telephone discussions.
- 7.5 Members need to preserve their role as impartial decision makers and should not ordinarily take part in pre-or post-submission discussions and negotiations with applicants regarding development proposals. The exception to this is for those major schemes which are considered to be of importance to the County or schemes that are likely to be highly contentious and are therefore subject to the Council's Pre-Application Member Engagement protocol which provides for structured arrangements with officers and a prospective developer.

- Members must avoid indicating the likely decision on an application or otherwise committing the authority during contact with applicants.
- 7.6 Members may receive information from applicants and give information to applicants and members of the public but, to safeguard their impartiality, they should maintain a clear distinction between receiving information and negotiating. Any information received by members should be provided to the officers dealing with the application.

8. Officer Reports to Committee

- 8.1 The Head of Planning will submit written reports to the Planning Committee on planning applications to be determined by the County Council. The reports will give the background to the application including any relevant planning history of the site, a description of the proposals and their likely effects, and the relevant Development Plan and Government policy considerations, together with any other material considerations. Where a planning application requires an environmental impact assessment the Head of Planning shall include in their report a summary of the environmental statement, comments by bodies consulted and representations from members of the public together with their own comments. The reports will include a summary of representations made about the application including those made by the applicant. The Head of Planning in their report will give a reasoned assessment of the proposals and a justified recommendation.
- 8.2 Oral reports (except to present and update a report) should be extremely rare and fully minuted when they do occur.
- 8.3 The Head of Planning will make available for inspection by members the full planning application, environmental statement (where required) and representations from bodies consulted and members of the public.

9. The Decision Making Process

- 9.1 Members shall recognise that the law requires that where the Development Plan is relevant, decisions should be taken in accordance with it, unless material considerations indicate otherwise.
- 9.2 Members shall also recognise and respect that officers involved in the processing and determination of planning matters must act in accordance with the Council's Code of Conduct for Officers and their professional codes of conduct, primarily the Royal Town Planning Institute's Code of Professional Conduct. As a result, planning officers' views, opinions and recommendations will be presented on the basis of their overriding obligation of professional independence, which may on occasion be at odds with the views, opinions or decisions of the Committee or its Members.

- 9.3 Where an environmental impact assessment is required, the Planning Committee shall take the information provided in the report into consideration when determining the application.
- 9.4 If the report's recommendation is contrary to the provisions of the Development Plan, the material considerations which justify this must be clearly stated.
- 9.5 Where the Planning Committee decide to adopt the recommendation of the Head of Planning, the reasons contained in their report will be minuted, together with any additional reasons determined by the Committee.
- 9.6 Where the Planning Committee is minded to approve or to refuse a planning application, contrary to the recommendation of the Head of Planning, agreement shall be reached at the meeting on the reasons for that decision. They shall be fully minuted by the Head of Legal and Democratic Services.
- 9.7 Members who are not present at the meeting for the duration of the planning officers presentation, any subsequent representations and the entire Member debate shall not (save at the discretion of the Chair) be entitled to vote on the matter under consideration.

10. Site Visits by the Committee

- 10.1 A site visit is only likely to be necessary if:
 - (a) the impact of the proposed development is difficult to visualise from the plans and any supporting material, including photographs taken by officers;
 - (b) the comments of the applicant and objectors cannot be expressed adequately in writing; or
 - (c) the proposal is particularly contentious.
- 10.2 Site visits will be organised in accordance with the following procedures:
 - (a) The Head of Planning and Housing agree the need for a site visit in consultation with the Chair of the meeting.
 - (b) The Head of Legal and Democratic Services will invite the local County Councillor to site visits. Where a proposal would have significant direct impact upon an adjacent electoral division, at the discretion of the Chair of the Planning Committee, the local County Councillor for the adjacent division will also be invited.

- (c) The Head of Planning and Housing will contact the applicant to make arrangements for the site visit where appropriate. As part of this contact the Head of Planning and Housing will invite the applicant to raise any safeguarding or other logistical issues associated with the visit as may be appropriate. This will ensure that those visiting the site have permission to enter private land if required and to enable the visit to be undertaken in a controlled manner, cogent of any safeguarding or wider logistical issues raised by the applicant.
- (d) The role of the applicant prior to the site visit is to make the Council and its representatives aware of any specific requirements in relation to the site visit, for example, the need to sign in before entering the site, wear appropriate PPE, visit during or outside certain hours.
- (e) The role of the applicant during a site visit shall only be to secure access to the site in accordance with health and safety provisions. The applicant shall not participate in any discussions on site but may be asked to provide factual information.
- (f) Objectors will not normally be invited to attend a site visit or participate in any discussions on site.
- (g) On assembling at the site, at the time specified, the Chair (or lead officer in the absence of Chair and Vice Chair) will explain the purpose and procedures of the site visit so that all are aware that it is a fact finding exercise only and that no decision will be taken until the committee meeting. The Head of Planning and Housing, or their representative, will explain the application as it relates to the site and relevant viewpoints. The Head of Planning and Housing, or their representative, will where practicable, make themselves known to the applicant, or their representative, and ensure the visiting party complies with all health and safety and safeguarding requirements as notified by the applicant. Following any questions to the Head of Planning and Housing (or their representative), the Chair will bring the site visit to a close.
- (h) When a site visit is held prior to the meeting of the Planning Committee it is desirable that all members attending the Planning Committee should also attend the site visit. Members voting on a planning application without having attended the visit to the particular site may give the impression that they have not taken the opportunity to be fully informed about the application.
- (i) In all cases the safety of those engaged in the site visit, and anyone else who may be at the site and affected by the visit, is of paramount importance. In cases where Officers consider a proposal is likely to generate hostility as part of a site visit or involve potential safeguarding matters the Head of Planning and Housing or their representative will

liaise with the <u>appropriate Council representative</u> to undertake a risk assessment ahead of the planned visit. Appropriate control measures will be identified as part of the risk assessment and discussed with the Chair in advance of the visit.

11. Representations on Planning Applications

- 11.1 Wherever possible, objections or representations to planning applications should be made in writing. Written representations received will be made available for public inspection and objections summarised and reported to the Planning Committee. Members of the Committee will be given the opportunity to inspect all letters received before the decision on the application is made.
- 11.2 There will be occasions when applicants, supporters, objectors, Ward Members and Parish/Town Council representatives or some of these, may wish to make representations in person to the Planning Committee. In such circumstances the following procedure will normally apply:
 - (a) The applicant and any supporters will be informed that the application and all supporting documents will be taken into account. The objectors will be informed that their written representations will be taken into account. The applicant, supporters, objectors, Ward Members and Parish/Town Council Representative will also be informed that they have the right to attend the Committee meeting and make representations at the meeting. They will be asked to indicate whether they wish to do so and, if so, will be invited to the meeting at which the decision is to be made. However, except for Ward Members, any person wishing to exercise their right to make representations in person will be required to confirm by registering their intention to speak by noon two working days before the Committee Meeting to allow technical arrangements to be put in place. Persons registering their intention to speak after this time will only be permitted to speak at the discretion of the Chair.
 - (b) Ward Members and the Parish/Town Council representative will be afforded an appropriate amount of time (at the discretion of the Chair) within which to address the Committee.
 - (c) Each other group of speakers (objectors and applicants/supporters) will be allowed a maximum of five minutes (except at the discretion of the Chair) to address the committee. In the event that more than one person wishes to speak for or against a proposal the time will be divided. Groups of speakers will be encouraged to appoint a spokesperson and for this to be agreed in advance of the meeting where possible
 - (d) At the meeting the Officer will present their report first.

- (e) The Parish/Town Council representative will then address the Committee.
- (f) The Ward Member will then address the Committee.
- (g) The objectors will then make their representations, and may be asked questions by the Committee but will not be permitted to make representations more than once.
- (h) The applicant/supporter will then make their representations and may be asked questions by the Committee but will not be permitted to make representations more than once.
- (i) Officers may comment on the representations and the merits of the application.
- (j) The Committee will proceed to debate the application and make a decision. The minute will include the reasons for the decision.
- (k) New documents should not be circulated to the Committee; councillors may not be able to give proper consideration to the new information and officers may not be able to check for accuracy or provide considered advice on any material considerations arising.
- 11.3 It is important that Members of planning committees do not allow members of the public to communicate with them during the committee's proceedings (orally, in writing or by social media) other than through the scheme for public speaking or through the Chair, as this may give the appearance of bias.
- 11.4 Members of planning committees should also not participate in social media or exchanges by texting as a member of the committee during the committee's proceedings as this may give the impression of undue external influence and may give the appearance of bias.

12. Review of Decisions

- 12.1 The Audit Commission's Report, 'Building in Quality', recommended that elected members should visit a sample of implemented planning permissions to assess the quality of decisions. This can improve the quality and consistency of decision-making and help with reviews of planning policy.
- 12.2 Visits to application sites previously considered by the County Council shall be organised in tandem with visits to current application sites, as appropriate. Briefing notes shall be prepared in each case.

12.3 Attendance at the review site visits shall be restricted to members of the committee and the local County Council members.



Constitution Review Changes

Part 2 – Articles of the Council

Original Reference	New Reference	Officer	Reason for Change	Previous wording	New wording
Part 2, page 2-9, 4.2(a)	Part 2, page 2-9, 4.2(a)	Mike Allum	Local Development Frameworks no longer exist.	County Durham Local Development Framework (Plans and alterations that together form the Development Plan)	County Durham Plan (Plans and alterations that together form the Development Plan)
Part 2, page 2-9 4.2(a)	Part 2, page 2-9, 4.2(a)	Mike Allum	The Housing Strategy is already part of the framework. It is understood that this was agreed following local government reorganisation. Given the close links between the Housing and the Homelessness Strategy, it is considered appropriate for both documents to be approved by Council.	N/A - new wording.	4.2(a) vi. Homelessness Strategy

Original Reference	New Reference	Officer	Reason for Change	Previous wording	New wording
1 Overview and	1 Overview and	Michael Turnbull	They are not	The Chair and Vice-	The Chair and Vice
Scrutiny 1.1(n)	Scrutiny 1.1(n)		additional members.	Chair of this main scrutiny committee, shall be additional members of all other Scrutiny Committees.	Chair of the Corporate Overview and Scrutiny Management Board, shall be members of all other Scrutiny Committees.
1.5 Environment and Sustainable Communities Overview and Scrutiny Committee	1.5 Environment and Sustainable Communities Overview and Scrutiny	Helen Bradley	Replacement of the previous Council Plan objectives with the current ones.	(a) physical environment that will contribute to good health (b) Our towns and villages will be vibrant, well used, clean, attractive and safe. (c) People will have good access to workplaces, services, retail and leisure opportunities.	(a) Creating a physical environment that will contribute to good health. (b) Working with others to achieve a carbon neutral county. (c) Reducing the impact of waste and pollution on our environment. (d) Protecting, restoring and sustaining our natural environment for the benefit of future generations.

Original Reference	New Reference	Officer	Reason for Change	Previous wording	New wording
2.1 Audit Committee	2.1 Audit Committee	Tracy Henderson	Substantive changes to the Audit Committee Terms of Reference following CIPFA Guidance.	Part 3A is appended at Appendix 3 and the changes are shown at paragraph 2.1.	Part 3A is appended at Appendix 3 and the changes are shown at paragraph 2.1.
2, page 3A-12, 2.4	2, page 3A-12, 2.4	Helen Bradley	Inaccuracy	The Statutory Licensing Committee is a sub-committee of the General Licensing and Registration Committee and is comprised of 15 Members of the Council drawn from the 27 members of the General Licensing and Registration Committee. who, whilst predominantly serving the Statutory Licensing Committee and its sub committees, can when occasion demands also serve on other sub	The Statutory Licensing Committee comprises of 15 Members of the Council drawn from the 27 members of the General Licensing and Registration Committee. who, whilst predominantly serving the Statutory Licensing Committee and its sub committees, can when occasion demands also serve on other sub committees of the General Licensing and Registration Committee. The functions discharged

Original Reference	New Reference	Officer	Reason for Change	Previous wording	New wording
				committees of the	by the Statutory
				General Licensing	Licensing Committee
				and Registration	are:
				Committee. The	
				functions discharged	
				by the Statutory	
				Licensing Committee	
				are:	
4. Joint Arrangements	4. Joint Arrangements	Michael Turnbull	There have been a	Part 3A is appended	Part 3A is appended
4.1 Health and	4.1 Health and		number of changes	to the report at	to the report at
Wellbeing Board	Wellbeing Board		to the membership	Appendix 3 and the	Appendix 3 and the
			of the Health and	proposed changes	proposed changes are
			Wellbeing Board, to	are marked using	marked using tracked
			include other	tracked changes.	changes.
			representatives, and		
			to update the names		
			of some		
			organisations and the		
			role and functions of		
			the Committee.		
N/A - new para	4.10 The Safe Durham	Joanne Waller	The Terms of	N/A.	Part 3A is appended
	Partnership		Reference for the		to the report at
			Safe Durham		Appendix 3 and the
			Partnership were not		proposed changes are
			included in the		marked using tracked
			Constitution		changes.
			previously.		

Part 3C – Delegations to Officers

Table of Contents

Table of Contents	Table of Contents	Mark Readman	Change of job title	Head of Highway	Head of Highways
				Services	
Table 7	Table 7				

<u>Table 2 – Delegations to the Chief Executive</u>

Delegations to the	Delegations to the	Michael Turnbull	It is proposed to	N/A - new para	7. To act as Acting
Chief Executive	Chief Executive		update Table 2 to		Returning Officer for
			reflect the Chief		UK Parliamentary
Table 2	Table 2		Executive's role as		Elections in
			Acting Returning		accordance with
			Officer at UK		Section 28 of the
			Parliamentary		Representation of the
			elections for		People Act 1983.
			completeness and to		
			ensure the scheme of		
			delegation reflects		
			the Association of		
			Electoral		

			Administrators Guidance.		
Delegations to the Corporate Director of Resources Table 8	Delegations to the Chief Executive Table 2	Chief Executive	Change in Job title with effect from 1 May Delegations to the Director of Legal & Democratic Services will transfer when the postholder is realigned to report directly to the Chief Executive with effect from 1 May 2024	Head of Legal & Democratic Services	Director of Legal & Democratic Services

<u>REG</u>

Original Reference	New Reference	Officer	Reason for Change	Previous wording	New wording
Table 3: Delegations	Table 3: Delegations	Mike Allum	Responsibilities in	N/A	Add bullet point:
to the Director for	to the Director for		relation to the		//O //
Regeneration,	Regeneration,		conservation of the		"Conservation"
Economy and Growth	Economy and Growth		built environment		
			have now migrated		
			across to the Head of		
			Planning and		
			Housing/REG.		

Matters Delegated to the Head of Planning and Housing	Matters Delegated to the Head of Planning and Housing	Mike Allum	Responsibilities in relation to the conservation of the built environment have now migrated across to the Head of Planning and Housing/REG.	N/A	Add, after paragraph 24: 25. To designate any areas to be of special architectural or historical interest as conservation areas; to review and amend the boundaries and conclude Character appraisals and to formulate and prepare proposals for the preservation and enhancement of those areas.
Matters Delegated to the Head of Planning and Housing Para 36	Matters Delegated to the Head of Planning and Housing Para 37	Joanne Waller	Amended wording to remove 'all' from 'all matters'.	The management of all matters required to ensure the Council carries out its statutory duties as a local housing authority as prescribed in:	The management of matters required to ensure the Council carries out its statutory duties as a local housing authority as prescribed in:
The following matters are, in addition, delegated to the Head	The following matters are, in addition, delegated to the Head	Alison Clark	Word change / service name change	The following matters are, in addition, delegated	The following matters are, in addition, delegated to the

of Culture and	of Culture, Support	to the Head of	Head of Culture,
Support	and Tourism	Culture and Support	Support and Tourism

<u>A&HS</u>

Original Reference	New Reference	Officer	Reason for Change	Previous wording	New wording
Table 5 – Delegations to the Director of Public Health	Table 5 – Delegations to the Director of Public Health	Lauren Jones (had been contacted by Public Health)	It is covered in 1C so they don't think a separate line is required.	12. To discharge the Council's responsibilities in relation to	N/A. To remove clause 12.
				communicable and infectious diseases, including healthcare acquired infections.	

<u>CYPS</u>

Original Reference	New Reference	Officer	Reason for Change	Previous wording	New wording
Table 6	Table 6	Keith Forster	Following review of Table 6 by officers in CYPS, it is advised that it would be more helpful if the respective powers were set out in more detail for	N/A – Original Table 6 appended with tracked changes.	N/A – Original Table 6 appended with tracked changes.

	clarification. Consequently, Table 6 has been substantively rewritten. However, the amendments do not include the delegation of any new powers and relate to existing functions already discharged by the relevant officers.
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<u>NCC</u>

Original Reference	New Reference	Officer	Reason for Change	Previous wording	New wording
Table 7 – Delegations to the Corporate Director of Neighbourhoods and Climate Change Executive Functions	Table 7 – Delegations to the Corporate Director of Neighbourhoods and Climate Change	Steve Bhowmick	Remove wording	Conservation, Archaeology and Ecology	Archaeology and Ecology

Table 7 – Delegations	Table 7 – Delegations	Joanne Waller	Add and remove	N/A	Add:
to the Corporate	to the Corporate		bullet points to cover		Safer
Dire <mark>ctor of</mark>	Director of		relevant delegations.		communities
Neighbourhoods and	Neighbourhoods and				 Private Sector
Climate Change	Climate Change				Housing
					regulation
Executive Functions	Executive Functions				 Public Health
					Protection and
					infectious
					disease
					outbreak
					control
					 Special
					Criminal
					Investigations
					including
					tobacco
					control
					Remove:
					 Operational
					Community
					Safety
The following matters	The following matters	Joanne Waller	Change wording to	4. To exercise, in	4. To exercise, in
are, in addition,	are, in addition,		reflect what happens	consultation with the	consultation with the
delegated to the Head	delegated to the Head		in practice.	Head of the Legal	Head of Legal and
of Environment:	of Environment:			and Democratic	Democratic Services
_				Services the Council's	(Director of Legal &
Para <mark>4</mark>	Para 4			enforcement	Democratic Services
				functions including	from 1 May 2024),

The following matters are, in addition, delegated to the Head of Environment: Para 9	The following matters are, in addition, delegated to the Head of Environment: Para 9	Steve Bhowmick	Remove wording. Both of the above matters refer to responsibilities in relation to the conservation of the built environment, which has now migrated across to the Head of Planning and Housing (REG).	the institution of legal proceedings under all legislation related to the Executive functions in paragraph 1 of Table 7. 9. To designate any areas to be of special architectural or historical interest as conservation areas; to review and amend the boundaries and conclude Character appraisals and to formulate and prepare proposals for the preservation and enhancement of those areas.	the Council's enforcement functions including, where appropriate, the institution of legal proceedings under all legislation related to the Executive functions in paragraph 1 of Table 7. No text – remove para 9 in its entirety.
The following matters are, in addition,	The following matters are, in addition,	Joanne Waller	Change wording to reflect what happens in practice.	To exercise, in consultation with the Head of the Legal	To exercise, in consultation with the Head of Legal and

delegated to the Head of Environment: Para 12	delegated to the Head of Environment: Para 12			and Democratic Services the Council's enforcement functions, including the institution of legal proceedings, under all legislation relevant to the role of Head of Highway Services.	Democratic Services(Director of Legal & Democratic Services from 1 May 2024),, the Council's enforcement functions, including, where appropriate, the institution of legal proceedings, under all legislation relevant to the role of Head of Highways.
The following matters are, in addition, delegated to the Head of Community Protection: Para 24	The following matters are, in addition, delegated to the Head of Community Protection: Para 24	Joanne Waller	Change wording to reflect what happens in practice.	To exercise, in consultation with the Head of the Legal and Democratic Services the Council's licensing, approval, registration and enforcement functions, including the institution of legal proceedings under legislation relevant to the role of Head of Community	To exercise, in consultation with the Head of Legal and Democratic Services (Director of Legal & Democratic Services from 1 May 2024),, the Council's licensing, approval, registration and enforcement functions, including, where appropriate, the institution of legal proceedings under

				Dustantian This in	la stalation outs outs
				Protection. This will	legislation relevant to
				include all forms of	the role of Head of
				Licensing,	Community
				Environmental	Protection. This will
				Health, Statutory	include all forms of
				nuisance,	Licensing,
				Contaminated land,	Environmental
				Food Safety,	Health, Statutory
				Consumer	nuisance,
				Protection, Trading	Contaminated land,
				Standards and	Food Safety,
				Animal Welfare.	Consumer Protection,
					Trading Standards
					and Animal Welfare.
The following matters	The following matters	Joanne Waller	To clarify the	To authorise suitably	To authorise suitably
are, in addition,	are, in addition,		appropriate	qualified and	qualified and
delegated to the Head	delegated to the Head		legislation.	competent staff	competent staff
of Community	of Community			within the	within the
Protection:	Protection:			Environment, Health	Community
				and Consumer	Protection Service
Para 27	Para 27			Protection Division	and other persons
				and other persons	acting on behalf of
				acting on behalf of	the Council, for the
				the Council, for the	purposes of
				purposes of	discharging duties
				discharging duties	and powers relating
				and powers under	to the Executive
				the legislation falling	Functions in
				within the role of	paragraph 1 of Table
					7 and under the

				Head of Community Protection.	legislation falling within the role of Head of Community Protection.
The following matters are, in addition, delegated to the Head of Community Protection:	The following matters are, in addition, delegated to the Head of Community Protection:	Joanne Waller	Remove 'Power'	Power to agree transfers and assignments under health and safety legislation to change Enforcing Authority responsibilities.	To agree transfers and assignments under health and safety legislation to change Enforcing Authority responsibilities.
The following matters are, in addition, delegated to the Head of Community Protection: Para 31	The following matters are, in addition, delegated to the Head of Community Protection:	Joanne Waller	Remove 'Power'	Power to appoint Proper Officers and alternate Proper Officers for the Authority for matters relating to Public Health, Port Health and the Control of Infectious Disease.	To appoint Proper Officers and alternate Proper Officers for the Authority for matters relating to Public Health, Port Health and the Control of Infectious Disease.
The following matters are, in addition, delegated to the Head of Community Protection: Para 32	The following matters are, in addition, delegated to the Head of Community Protection: Para 32	Joanne Waller	Remove 'Power'	Power to appoint Public Analyst, Agricultural Analyst and Food Examiner for the Council.	To appoint Public Analyst, Agricultural Analyst and Food Examiner for the Council.

	1			1	T
The following matters	The following matters	Joanne Waller	To clarify the specific	N/A – new	33. The management
are, in addition,	are, in addition,		functions undertaken	paragraphs.	of matters require to
delegated to the Head	delegated to the Head		by the Community		ensure the Council
of Com <mark>munity</mark>	of Community		Protection Service in		carries out its
Protection:	Protection:		relation to private		statutory duties as a
			sector housing.		local housing
	New paragraphs 33,				authority as
	34, 35 and 39.				prescribed in:
					Housing Act
					1985
					 Housing Act
					1996
					Housing Act
					2004
					• Local
					Government
					and Housing
					Act 1989
					Localism Act
					2011
					Any other
					relevant
					statute or
					government
					guidance
					relating to
					private sector
					housing.

		1	34. To exercise the Council's regulatory functions in relation to the regulation of private sector housing, including:
			a. To exercise the Council's enforcement powers under the legislation relating to private sector housing;
			b. Licensing ofHouses inMultipleOccupation;
			c. To exercise the functions of the Council under Part X of the Housing Act 1985 and Part IV, Chapter 3, and Part VII of the

	T	ı	T		
					Housing Act
					2004 in
					relation to
					overcrowding.
					35. Act under and in
					respect of Sections
					59-63, 76, 79 Building
					Act 1984.
					39. Determine
					suitability of a person
					to carry on business
					as a scrap metal
					dealer and to revoke
					existing licences and
					impose licence
					conditions in
					accordance with the
					Scrap Metal Dealers
					Act 2013, as
					appropriate.
Table 7 – Delegations	Table 7 – Delegations	Mark Readman	Service name change	11. To authorise	11. To authorise
to the Corporate	to the Corporate		and job title change	suitably qualified and	suitably qualified and
Director of	Director of			competent staff	competent staff
Neighbourhoods and	Neighbourhoods and			within Highway	within Highways and
Climate Change	Climate Change			Services and other	other persons acting
Sacc Change	Siaco onango			persons acting on	on behalf of the
The following matters	The following matters			behalf of the Council,	Council, for the
_	_			for the purposes of	purposes of
are, in addition	are, in addition				

delegated to the Head	delegated to the Head			discharging duties	discharging duties
of Highway Services:	of Highways:			and powers	and powers
				regulatory and	regulatory and
Clause 11				enforcement	enforcement
	Clause 11			functions under the	functions under the
	0.0.000 ==			legislation relevant	legislation relevant to
				to the role of Head of	the role of Head of
				Highway Services.	Highways.
Table 7 – Delegations	Table 7 – Delegations	Mark Readman	Change of word	9(c) determine	9(c) determine
to the Corporate	to the Corporate			applications for	applications for
Director of	Director of			licences, permits and	licences, permits and
Neighbourhoods and	Neighbourhoods and			consents in	consents in
Climate Change	Climate Change			connection with	connection with
J				vehicle crossings,	vehicle crossings,
The following matters	The following matters			builders skips, use of	builders skips, use of
are, in addition	are, in addition			traffic signs,	traffic signs,
delegated to the Head	delegated to the Head			placing/licensing	placing/licensing
				amenities in the	amenities in the
of Highway Services:	of Highways:			highway, erection of	highway, erection of
				emergency barriers,	emergency barriers,
				scaffolding,	scaffolding, hoardings
				hoardings and the	and the deposition of
				deposition of	building materials on
				building materials on	the public highway,
				the public highway,	excavations and
				excavations and	openings in the
				openings in the	highway, vaults and
				highway, vaults and	cellars, street works
				cellars, street works	and permits;

				and permits for heavy trailers;	
Table 7 – Delegations to the Corporate Director of Neighbourhoods and Climate Change The following matters are, in addition delegated to the Head of Highway Services: Clause 12	Table 7 – Delegations to the Corporate Director of Neighbourhoods and Climate Change The following matters are, in addition delegated to the Head of Highways: Clause 12	Mark Readman	Change of job title	12. To exercise, in consultation with the Head of the Legal and Democratic Services the Council's enforcement functions, including the institution of legal proceedings, under all legislation relevant to the role of Head of Highway Services.	12. To exercise, in consultation with the Head of the Legal and Democratic Services the Council's enforcement functions, including the institution of legal proceedings, under all legislation relevant to the role of Head of Highways.
Table 7 – Delegations to the Corporate Director of Neighbourhoods and Climate Change The following matters are, in addition delegated to the Head of Highway Services:	Table 7 – Delegations to the Corporate Director of Neighbourhoods and Climate Change The following matters are, in addition delegated to the Head of Highways:	Mark Readman	Change of job title	13. In consultation with the Head of Legal and Democratic Services, to make, confirm, amend, vary, modify, consolidate and revoke orders under the legislation relevant to the role of Head of Highway Services.	13. In consultation with the Head of Legal and Democratic Services, to make, confirm, amend, vary, modify, consolidate and revoke orders under the legislation relevant to the role of Head of Highways.

Clause 13	Clause 13				
Head of Partnerships and Community Engagement Para 19	Head of Partnerships and Community Engagement Para 19	Gordon Elliot	Proposed new wording	To plan the requirements for welcoming and supporting refugees and individuals seeking asylum, including capacity within the County as part of the Government Migration Programme.	To plan and deliver requirements for welcoming and supporting refugees and individuals seeking asylum, including capacity within the County as part of the Government Migration Programme.
Appendix 1 to Table 7 Delegation of Licensing Act 2003 responsibilities	Appendix 1 to Table 7 Delegation of Licensing Act 2003 responsibilities	lan Harrison	The Licensing Act 2003 changed a number of years ago and it is no longer just the police who can object to temporary event notices, therefore the wording needs to be amended. In addition, the word 'representation' has been replaced with 'objection notice' to reflect the	Determination of a police representation to a temporary event notice.	Determination of a temporary event notice following receipt of an objection notice.

	terminology contained in the Act.	

Resources

Original Reference	New Reference	Officer	Reason for Change	Previous wording	New wording
Table 8 – Delegations	Table 8 – Delegations	Angela Nicholson	The Corporate	1. To authorise the	1. To authorise the
to the Corporate	to the Corporate	Aligeia Micholson	Director of Resources	termination of	termination of
Director of Resources	Director of Resources		has delegated	employment of staff	employment of staff
Director of Resources	Director of Resources				
Specific and Non-	Specific and Non-		authority to terminate	by reason of early retirement with	by reason of early retirement with
•	•				
Executive Delegations	Executive Delegations		employment of staff	voluntary	voluntary
Doro 1	Dara 1		by reason of early retirement with	redundancy where	redundancy. Where
Para 1	Para 1			there is a cost to the	there is a cost to the
			voluntary	Council associated	Council associated
			redundancy where	with the early release	with the early release
			there is a cost to the	of pension benefits.	of pension benefits,
			Council associated	This will be in	this will be in
			with the early release	consultation with the	consultation with the
			of pension benefits in	Cabinet Portfolio	relevant Portfolio
			consultation with the	Member for	Holder.
			relevant Portfolio	Corporate Resources	
			Holder. It is	and Rural Issues.	
			proposed to amend		
			the punctuation to		
			clarify that the		
			Corporate Director of		
			Resources also has		
			the authority to		
			terminate		

Table & Delegations	Table & Delogations	Victoria Murray	employment by reason of early retirement or voluntary redundancy where there is <i>no</i> cost to the Council. It is also proposed to update the reference to the correct Portfolio Holder.	N/A	12 Establishing
Table 8 Delegations to the Corporate	Table 8 Delegations to the Corporate	Victoria Murray	In August 2023, a proposal to introduce	N/A	12. Establishing, reviewing and
Director of Resources	Director of Resources		a flat rate weekly		amending a charging
			charge of £5 per		policy for those for
Transactional and	Transactional and		week for those in		whom the Deputy
Customer Services	Customer Services		residential care and		and Appointeeship
			£7.50 per week for		Team act as an
N/A - new clause	Clause 12		those living in the		appointee.
			community for the		
			provision of an appointeeship		
			service. This was		
			implemented from 1		
			October 2023. It is		
			proposed to include a		
			delegated power to		
			the Corporate		
			Director of Resources		
			to be able to review		

			and amend the policy.		
Table 8 – Delegations to the Corporate Director of Resources Corporate Finance and Commercial Services Clause 18	Table 8 – Delegations to the Corporate Director of Resources Corporate Finance and Commercial Services Clause 19	Joanne McMahon	"simply to provide clear understanding of elements in scope".	20. To exercise MTFP, annual budget setting, budgetary control and final accounts functions referred to the Corporate Director under the Council's Financial Procedure Rules.	19. To exercise MTFP, annual budget setting, budgetary control and final accounts functions (Revenue and Capital) referred to the Corporate Director under the Council's Financial Procedure Rules.
Table 8 – Delegations to the Corporate Director of Resources Corporate Finance and Commercial Services Clause 22	Table 8 – Delegations to the Corporate Director of Resources Corporate Finance and Commercial Services Clause 23	Joanne McMahon	Minor wording change for clarity.	22. The operation of the Council's accounting systems.	23. The operation and continuous improvement of the Council's accounting systems.
Table 8 – Delegations to the Corporate Director of Resources Corporate Finance and Commercial Services	Table 8 – Delegations to the Corporate Director of Resources Corporate Finance and Commercial Services	Joanne McMahon	Wording change for clarity.	23. To authorise the release of funds from contingencies as set out in the Revenue Budget and to forecast and to manage the Council's Collection Funds,	24. To authorise the release of funds from contingencies as set out in the Revenue Budget.

Clause 23	Clause 24			making adjustments to payments to principal precepting bodies as appropriate.	
N/A – new clause	Table 8 – Delegations to the Corporate Director of Resources Corporate Finance and Commercial Services Clause 25	Joanne McMahon	Regulations made under the Local Government Finance Act 1992 requires each billing authority to calculate its 'council tax base' for the following financial years so she believes reference to tax base setting should be included within their setting.	N/A	25. To set the Council Tax Base at Local Council level and to forecast and manage the Council's Collection Funds, making adjustments to payments to principal precepting bodies as appropriate.
N/A – new clause	Table 8 – Delegations to the Corporate Director of Resources Corporate Finance and Commercial Services Clause 27	Joanne McMahon	This element is the responsibility of the Head of Corporate Finance and Commercial Services rather than the Head of Pensions, so should be moved to the correct section (removed from 36(g) 3C-43).	N/A	27. To maintain all accounting records in relation to the Pension Fund, including the preparation of the Pension Fund Statement of Accounts and Annual Report.

Table 8 – Delegations	Table 8 – Delegations	Joanne McMahon	See above.	(g) To maintain all	(g) To maintain all
to the Corporate	to the Corporate			necessary accounts	necessary account
Director of Resources	Director of Resources			and records in	and records in
D	D			relation to the	relation to the
Pensions	Pensions			Pension Fund,	Pension Fund.
				including the	
Clause 36(g)	Clause 37(g)			preparation of the	
				Annual Accounts;	
Table 8 – Delegations	Table 8 – Delegations	Paul Cooper	It is considered that	(o) To deal with stage	(o) To implement and
to the Corporate	to the Corporate		something more	2 appeals under the	maintain an appeals
Director of Resources	Director of Resources		general is included in	dispute procedure	process under the
			respect of Pension	for the Local	dispute procedure for
Pensions	Pensions		Appeals. Stage 2	Government Pension	the Local Government
			appeals should fall	Scheme.	Pension Scheme.
Clause 36(o)	Clause 37(o)		under the remit of		
			the Head of Legal and		
			Democratic Services.		
N/A	Table 8 – Delegations	Paul Cooper	Stage 2 appeals fall	N/A	75. In relation to the
	to the Corporate		under the remit of		Pension Fund, to
	Director of Resources		Head of Legal and		exercise the County
			Democratic Services		Council's function as
	Head of Legal and				administering
	Democratic Services				authority relating to
					the Local Government
	Clause 75				Pension Scheme in
					the following way:
					a. To deal with stage
					2 appeals under the
					dispute procedure for

		the Local Government
		Pension Scheme.

Council Procedure Rules

Original Reference	New Reference	Officer	Reason for Change	Previous wording	New wording
1.1 Timing Para ii	N/A		Refers to Coronavirus legislation that is no longer in force.	ii. In accordance with the Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020) the requirement to hold an annual meeting will be disregarded in the year of 2020/2021 where no annual meeting will take place prior to 7th May 2021 unless where the meeting is: (a) called by the Chair of the Council in consultation with the Head of Paid Services and Head of Legal and Democratic Services; or	N/A - to remove.

				(b) following a resolution calling for an Annual meeting being passed at an ordinary or extraordinary meeting	
				of the Council	
12.5 Content and Speeches	12.5 Content and Speeches	Jennifer Rogers	Incorrect paragraph lettering.	12.5 Content and length of speeches (a) Speeches must be directed to the motion under discussion or to a personal explanation or point of order. (b) A speech by the mover of a motion may not exceed five minutes without the consent of the Chair, save where two items are being considered together, in which case paragraph (e) will apply. (a) Subject to paragraph (d) and (e) below, speeches by other Members, including those members speaking during their right to reply, may not exceed	12.5 Content and length of speeches (a) Speeches must be directed to the motion under discussion or to a personal explanation or point of order. (b) A speech by the mover of a motion may not exceed five minutes without the consent of the Chair, save where two items are being considered together, in which case paragraph (e) will apply. (c) Subject to paragraph (d) and (e) below, speeches by other Members, including those members speaking during their right to reply, may not exceed three minutes without the consent of
				three minutes without	the Chair.

	the consent of the	(d) When the Council's
	Chair.	annual budget is under
	(b) When the Council's	discussion, the Leader
	annual budget is under	of each political group
	discussion, the Leader	on the Council may
	of each political group	speak for up to five
	on the Council may	minutes or such longer
	speak for up to five	period as the Chair shall
	minutes or such longer	allow.
	period as the Chair	(e) When two agenda
	shall allow.	items are being
	(c) When two agenda	considered together,
	items are being	the proposer and
	considered together,	seconder of the motion,
	the proposer and	and the Leaders of each
	seconder of the	political group on the
	motion, and the	Council, will be entitled
	Leaders of each	to speak for double the
	political group on the	usual allotted time
	Council, will be	under
	entitled to speak for	(b), (c) and (d) above.
	double the usual	
	allotted time under	
	(b), (c) and (d) above.	

Part 4D Executive Procedure Rules

Original Reference	New Reference	Officer	Reason for Change	Previous wording	New wording

1.2 Delegation by the	1.2 Delegation by the	Jennifer Rogers	Error in referencing	Following the annual	Following the annual
Leader, page 4D-2	Leader, page 4D-2		Article 6 should be	meeting of the	meeting of the
			Article 5.	Council, the Head of	Council, the Head of
				Legal and	Legal and Democratic
				Democratic Services,	Services, at the
				at the direction of	direction of the
				the Leader, will draw	Leader, will draw up a
				up a written record	written record of
				of executive	executive delegations
				delegations made by	made by the Leader
				the Leader for	for inclusion in Article
				inclusion in Article 6	5 of this Constitution.
				of this Constitution.	

Part 4F – Financial Procedure Rules

Original Reference	New Reference	Officer	Reason for Change	Previous wording	New wording
2.3 The Role of the Audit Committee Para 2.3.1	2.3 The Role of the Audit Committee Para 2.3.1	Joanne McMahon	Treasury Management went straight into Council from last year and removed the Cabinet Scrutiny. This is now being added into the Audit Committee role in line with their	2.3.1 The Audit Committee approves the final accounts and is an advisory committee to both the Council and the Executive on audit and governance issues in order to	2.3.1 The Audit Committee approves the final accounts and is an advisory committee to both the Council and the Executive on audit and governance issues in order to
			other financial	provide independent	provide independent

			scrutiny responsibilities.	and effective assurance over the	and effective assurance over the
				adequacy of the	adequacy of the
				Council's financial	Council's financial
				management and	management and
				reporting, risk	reporting, treasury
				management	management
				framework, and other	strategy, risk
				processes required to	management
				achieve the council's	framework, and other
				corporate and service	processes required to
				objectives.	achieve the council's
					corporate and service
					objectives.
2.5 The Role of the	2.5 The Role of the	Joanne McMahon	Capitalised wording	2.5.1 Advising on risk	2.5.1 Advising on Risk
Chief Finance Officer	Chief Finance Officer	Joanne McManon	Capitalised wording	management	Management
Para 2.5.2	Para 2.5.2			management	ivianagement
1 414 2.5.2	1 414 2.3.2				
3.1 Strategic Planning	3.1 Strategic Planning	Joanne McMahon	Capitalised wording	3.1.3 The Council's	3.1.3 The Council's
Para 3.1.3	Para 3.1.3			performance	Performance
				management	Management
				framework	Framework
3.4 Budget Transfers	3.4 Budget Transfers	Joanne McMahon	Changed from	3.4.2 Budget transfers	3.4.2 Budget transfers
Para 3.4.2	Para 3.4.2		acronym to full title	within services should	within services should
				be agreed at Service	be agreed at Service
				Management Teams	Management Teams
				and then reflected in	and then reflected in
				the budgetary control	the budgetary control
				template which feeds	template which feeds

				into the monthly	into the monthly
				update reports to	update reports to the
				CMT and the	Corporate
				quarterly update	Management Team
				reports to Cabinet.	and the quarterly
					update reports to
					Cabinet.
3.4 Budget Transfers	3.4 Budget Transfers	Joanne McMahon	Added a word for	3.4.4 Transfers to and	3.4.4 Transfers to and
Para 3.4.4	Para 3.4.4		clarity.	from Earmarked	from Earmarked
				Reserves need to be	Reserves need to be
				agreed by Service	agreed by Service
				Management Teams	Management Teams
				and reflected during	and reflected during
				the year in the	the quarterly outturn
				budgetary control	reporting.
				template via outturn	
				reporting.	
3.4 Budget Transfers	3.4 Budget Transfers	Joanne McMahon	Removal of a word	3.4.6 A capital budget	3.4.6 A capital budget
Para 3.4.6	Para 3.4.6			cannot be transferred	cannot be transferred
				to a revenue budget	to a revenue budget.
				head.	
3.4 Budget Transfers	3.4 Budget Transfers	Joanne McMahon	Changed from	3.4.8 Any increase in	3.4.8 Any increase in
Para 3.4.8	Para 3.4.8		acronym to full title	overall capital budget	overall capital budget
				e.g. new grant	e.g. new grant
				funding or approval to	funding or approval to
				increase borrowing	increase borrowing
				must be approved by	must be approved by
				CMT and MOWG	the Corporate
				before full approval	Management Team
				by Cabinet.	and MOWG before

					full approval by Cabinet.
3.5 Cash Limits Para 3.5.1	3.5 Cash Limits Para 3.5.1	Joanne McMahon	Added a word	 3.5.1 What is the cash limit? All running costs of services which are under the control or influence of the Corporate Director. The Cash Limit Reserve is the balance which has been built up from any underspends in the year, or from previous years, that is earmarked for planned use 	3.5.1 What is the cash limit? • All running costs of services which are under the control or influence of the Corporate Director. • The Cash Limit Reserve is the balance which has been built up from any net underspends in the year, or from previous years, that is earmarked for
				by the service.	planned use by the service.
3.5 Cash Limits Para 3.5.4	3.5 Cash Limits Para 3.5.4	Joanne McMahon	Added an example	3.5.4 What happens if excessive costs impact	3.5.4 What happens if excessive costs impact

				upon service groupings (e.g. extreme weather events such as flooding or severe winters)	upon service groupings (e.g. extreme weather events such as flooding or severe winters, hyper- inflation etc)
3.7 Reporting Council Spending at Year End Para 3.7.2	3.7 Reporting Council Spending at Year End Para 3.7.2	Joanne McMahon	Added part of a sentence for clarity	 3.7.2 The Chief Finance Officer is responsible for: Publishing a timetable for the closure of the accounts annually. Ensuring that the Council's annual Statement of Accounts is prepared in accordance with the most up-to-date Code of Practice on Local Authority 	 3.7.2 The Chief Finance Officer is responsible for: Publishing a timetable for the closure of the accounts annually. Ensuring that the Council's annual Statement of Accounts is prepared in line with statutory deadlines and in accordance with the most up-to-date Code of

				Accounting	Practice on
				produced by	Local
				CIPFA/LASAAC,	
				the latest	Authority
					Accounting
				Accounts and	produced by
				Audit	CIPFA/LASAAC,
				Regulations	the latest
				(England) and	Accounts and
				any other	Audit
				relevant	Regulations
				guidelines.	(England) and
					any other
					relevant
					guidelines.
4.1 Risk Management	4.1 Risk Management	Joanne McMahon	Change of job title	4.1.5 The Corporate	4.1.5 The Corporate
Para 4.1.5	Para 4.1.5			Risk Management	Risk Management
				Group supported by	Group supported by
				the Corporate Risk	the Risk, Insurance
				Manager is	and Governance
				responsible for	Manager is
				reviewing strategic	responsible for
				risks and reporting	reviewing strategic
				progress on the	risks and reporting
				management of	progress on the
				strategic risk to	management of
				Cabinet.	strategic risk to
					Cabinet.
4.1 Risk Management	4.1 Risk Management	Joanne McMahon	Change of job title	4.1.6 It is the	4.1.6 It is the
Para 4.1.6	Para 4.1.6			responsibility of Chief	responsibility of Chief
				Officers to ensure	Officers to ensure

				that there are regular reviews of risk within their areas of responsibility, having regard to advice from the Council's Corporate Risk Manager and other specialist officers (e.g. crime prevention, fire prevention, Health & Safety).	that there are regular reviews of risk within their areas of responsibility, having regard to advice from the Council's Risk, Insurance and Governance Manager and other specialist officers (e.g. crime prevention, fire prevention, Health & Safety).
4.2 Internal Control Para 4.2.5	4.2 Internal Control Para 4.2.5	Joanne McMahon	Clarity added to legislation	4.2.5 The Council is required to provide an Annual Governance Statement in accordance with the Accounts and Audit Regulations 2015. As part of this statement, the Chief Executive and the Leader of the Council are required to comment on the effectiveness of the entire internal control environment within	4.2.5 The Council is required to provide an Annual Governance Statement in accordance with Regulation 6 (1) b of the Accounts and Audit (England) Regulations 2015. As part of this statement, the Chief Executive and the Leader of the Council are required to comment on the effectiveness of the

				the Council as this is a key indicator of good governance.	entire internal control environment within the Council as this is a key indicator of good governance.
4.2 Internal Control Para 4.2.7	4.2 Internal Control Para 4.2.7	Joanne McMahon	Wording added for clarity	4.2.7 It is the responsibility of the Audit Committee to approve the Annual Governance Statement and to seek the necessary assurance that the Council's corporate governance arrangements including risk management and internal control are effective.	4.2.7 It is the responsibility of the Audit Committee to review and approve the Annual Governance Statement and to seek the necessary assurance that the Council's corporate governance arrangements including risk management and internal control are effective.
4.6 Use of and Disposal of Assets Para 4.6.3	4.6 Use of and Disposal of Assets Para 4.6.3	Joanne McMahon	Change of job title	4.6.3 Chief Officers are responsible for ensuring that adequate and effective arrangements are in place for the care and custody of all assets	4.6.3 Chief Officers are responsible for ensuring that adequate and effective arrangements are in place for the care and custody of all assets

4.8 Treasury Management Para 4.8.5	4.8 Treasury Management Para 4.8.5	Joanne McMahon	Treasury Management went straight into Council from last year and removed the Cabinet Scrutiny. This is now being added into the Audit Committee role in line with their other financial scrutiny	within their Service area and ensuring that assets are disposed of in accordance with procedures approved by the Chief Finance Officer and/or the Head of Planning and Asset Management. 4.8.5 The Council has delegated its responsibility for the implementation and monitoring of its Treasury Management policies and practices to the Cabinet.	within their Service area and ensuring that assets are disposed of in accordance with procedures approved by the Chief Finance Officer and/or the Head of Corporate Property and Land. 4.8.5 The Council has delegated its responsibility for the scrutiny and monitoring of its Treasury Management policies and practices to the Audit Committee.
4.11 Grant and	4.11 Grant and	Joanne McMahon	responsibilities. Word change for	4.11.2 Chief Officers	4.11.2 Chief Officers
External Funding Para 4.11.2	External Funding Para 4.11.2		clarity	must ensure that any project to be funded by external funding does not commence until proper approval has been obtained	must ensure that any project to be funded by external bodies does not commence until proper approval has been obtained

				and the source of external funding confirmed.	and the source of external funding confirmed.
4.15 Contracts, Agreements and Purchasing Para 4.15.2	4.15 Contracts, Agreements and Purchasing Para 4.15.2	Joanne McMahon	Change of job title	4.15.2 The Corporate Procurement Manager is responsible for developing the Corporate Strategy for Commissioning and Procurement and providing advice on procurement issues.	4.15.2 The Chief Procurement Officer is responsible for developing the Corporate Strategy for Commissioning and Procurement and providing advice on procurement issues.
5.1 General Para 5.1.2	5.1 General Para 5.1.2	Joanne McMahon	Change of word for clarity	 5.1.2 The Chief Finance Officer is responsible for: The operation of the Council's accounting and financial systems. The form of accounts and any supporting financial records. Advising Chief Officers on the establishment 	5.1.2 The Chief Finance Officer is responsible for: • The operation of the Council's accounting and financial systems. • The format of accounts and any supporting financial records. • Advising Chief Officers on the establishment

5.5 Business Rates	5.5 Business Rates	Joanne McMahon	Title change	and operation of trading accounts and business units. See column 1	and operation of trading accounts and business units. See column 2
Retention Scheme	Collection Fund - Business Rates Retention Scheme				
Appendix A	Appendix A	Joanne McMahon	Appendix A has been changed and renumbered to reflect changes in the Financial Management Standards. They have been amalgamated and then the numbers have not been reallocated – there are consequently gaps in the new numbering.	Original Appendix A appended	New Appendix A appended

<u>Part 4G – Contract Procedure Rules</u>

Original Reference	New Reference	Officer	Reason for Change	Previous wording	New wording
1.1 What are	1.1 What are	Louiza McIntosh	" These CPRs will	1.1.5 These CPRs	1.1.5 These CPRs
Contract Procedure	Contract Procedure		also adhere to new	observe the	observe the
Rules?	Rules?		procurement	requirements of UK	requirements of UK
			legislation as and	legislation namely the	legislation namely the
Clause 1.1.5	Clause 1.1.5		when introduced	Public Contracts	Public Contracts
			and to be updated	Regulations 2015	Regulations 2015
			accordingly. " - this	(PCRs) and, in	(PCRs) and, in
			statement included	addition to ongoing	addition to ongoing
			to allow for minor	amendments and	amendments and
			interim changes that	updates as issued by	updates as issued by
			may be required	the Cabinet Office in	the Cabinet Office in

			with 2024 introduction of the Procurement Act	the form of Procurement Policy Notes.	the form of Procurement Policy Notes. These CPRs will also adhere to new procurement legislation as and when introduced and to be updated accordingly.
2. Basic Principles Clause 2.1 (g)	2. Basic Principles Clause 2.1 (g)	Louiza McIntosh	"applicable legislative principles of international trading countries and the UK, including amendment regulations" – update to wording replacing EU specific trading with international trading and regulations.	(g) Comply with all legislative requirements including European Union (EU) Treaty principles which in relation to procurement are as follows: • transparency – contract procedures must be transparent and contract opportunities should generally be publicised; • equal treatment and	(g) Comply with applicable legislative principles of international trading countries and the UK, including amendment regulations, which in relation to procurement are as follows: • transparency – contract procedures must be transparent and contract opportunities should generally be publicised;

4. Variations to	4. Variations to	Tracy Henderson	Current wording	non- discrimination – potential suppliers must be treated equally; • proportionality – procurement procedures and decisions must be proportionate; • mutual recognition – giving equal validity to qualifications and standards from other Member States, where appropriate.	 equal treatment and non-discrimination – potential suppliers must be treated equally; proportionality – procurement procedures and decisions must be proportionate; mutual recognition – giving equal validity to qualifications and standards from other trading countries, where appropriate. 4.6 Where a Variation
Contract Procedure	Contract Procedure	Tracy Heriderson	does not reflect	is being applied for by	is being applied for by
Rules	Rules		current practice.	Corporate	Corporate
Titales	1,0103		carrent practice.	Procurement, it must	Procurement, it may
Clause 4.6	Clause 4.6			also be scrutinised by	also be scrutinised by
Cidd3C 4.0	Clause 4.0			also be sel attilised by	also be sellatillised by

				Internal Audit, to ensure the robustness of the procedure.	Internal Audit, to ensure the robustness of the procedure.
5. Exemptions	5. Exemptions	Louiza McIntosh	minor updates to the	N/A – sub-clause	xii Payments for
Clause 5.1(b)	Clause 5.1(b)		exemption list with renumbering.	added	documents, document certification and authentication services, which may only be provided by notaries, or from the issuing authority, such
					as the General Registry Officer or HM Passport Office.
5. Exemptions N/A – insertion of clause 5.1(e)	5. Exemptions Clause 5.1(e)	Louiza McIntosh	new exemption	N/A – new wording added	5.1(e) Payment for the services of veterinary experts for the emergency care of animals.
(means the later subsections are renumbered)					diffinals.
5. Exemptions	5. Exemptions	Louiza McIntosh	Information moved	(k) Contracts for legal	(I) Contracts for legal
Clause 5.1(k)	Clause 5.1(I)		to other clauses.	representation by a lawyer (advocate, barrister, or solicitor) in arbitration or conciliation	representation by a lawyer (advocate, barrister, or solicitor) in arbitration or conciliation

				proceedings, judicial proceedings before the courts, tribunals or public authorities of an EU member state or third country or before international courts, tribunals or institutions.	proceedings, judicial proceedings before the courts, tribunals or public authorities of an EU member state or third country or before international courts, tribunals or institutions. Also, including payments for legal advice given by a lawyer or other expert opinion requested, in preparation form or connected to, any of the proceedings mentioned.
5. Exemptions Clause 5.1 (I)	N/A - deleted	Louiza McIntosh	Information moved to other clauses.	(I) Payments for legal advice given by a lawyer, or other expert opinion requested, in preparation for, or connected to, any of the proceedings mentioned in (k) above.	N/A - deleted

5. Exemptions	N/A - deleted	Louiza McIntosh	Information moved	(m) Payments for	N/A - deleted
			to other clauses.	documents,	
Clause 5.1 (m)				document	
				certification and	
				authentication	
				services, which may	
				only be provided by	
				notaries, or from the	
				issuing authority such	
				as the General	
				Registry Office, HM	
				Passport Office.	

<u>Part 5D – Code of Practice for Members and Officers Dealing with Planning Matters</u>

		Officer	Reason for Change	Previous wording	New wording
Members and Me Officers Dealing with Off	ode of Practice for lembers and fficers Dealing with anning Matters	Clare Cuskin	Reason for Change	N/A – new paragraph added	At the beginning of the document before the introduction, the following paragraph is proposed to be added:
					This Code applies to Members at all times when involving themselves in the planning process. This includes when taking part in the decision-

					making meetings of the Council in exercising the functions of the Planning Committee, or (where appropriate) when involved on less formal occasions, such as meetings with officers or the public and consultative meetings.
1. Introduction Paragraph 1.1	1. Introduction Paragraph 1.1	Clare Cuskin	Following an update to the Lawyers in Local Government's 'Members Planning Good Code of Practice', officers reviewed its provisions and considered which elements should be incorporated into the Council's Code of Practice. The main amendments relate to highlighting and clarifying the respective roles, responsibilities and officers at planning committees.	N/A – new sentence added.	At the end of the paragraph, the following is proposed to be added: The role of Members of the Planning Authority is to make planning decisions openly, impartially, with sound judgement and for justifiable reasons.

1. Introduction	1. Introduction	Tracy Henderson	Audit Commission no	1.6 This code is largely	1.6 This code is largely
			longer exists	based upon the Local	based upon the Local
Paragraph 1.6	Paragraph 1.6			Government	Government
				Association's	Association's
				Guidance entitled	Guidance entitled
				Probity in Planning for	Probity in Planning for
				councillors and	councillors and
				officers published in	officers published in
				April 2013, which	April 2013, which
				takes account of the	takes account of the
				ethical framework for	ethical framework for
				local government. It	local government. It
				takes account of the	takes account of the
				Royal Town Planning	Royal Town Planning
				Institute's Code of	Institute's Code of
				Professional Conduct	Professional Conduct
				and advice issued by	and advice issued by
				the Audit	the Commissioners
				Commission, the	for Local
				Commissioners for	Administration in
				Local Administration	England and the
				in England and the	National Planning
				National Planning	Forum. It
				Forum. It	complements the
				complements the	Council's Code of
				Council's Code of	Conduct for
				Conduct for	Members. This code is
				Members. This code is	consistent with
				consistent with	meeting the
				meeting the	requirements of

				requirements of	Article 6 of the
				Article 6 of the	European Convention
				European Convention	on Human Rights
				on Human Rights	which confers a right
				which confers a right	to procedural
				to procedural	fairness, transparency
				·	and accountability in
				fairness, transparency	-
				and accountability in	the determination of
				the determination of	civil rights and
				civil rights and	obligations. In respect
				obligations. In respect	to the advice
				to the advice	contained at
				contained at	paragraph 7 regarding
				paragraph 7 regarding	Member engagement
				Member engagement	in pre-application
				in pre-application	advice, account has
				advice, account has	been taken of advice
				been taken of advice	issued by the Planning
				issued by the Planning	Advisory Service, the
				Advisory Service, the	Standards Board for
				Standards Board for	England and the LGA
				England and the LGA	advice leaflet 'Positive
				advice leaflet 'Positive	Engagement' issued in
				Engagement' issued in	2009.
				2009.	
3. Declarations of	3. Declarations of	Clare Cuskin	Following an update to	N/A – new paragraph	3.4 It is important that
Interest	Interest		the Lawyers in Local		Members of Planning
			Government's		Committee do not
N/A – new paragraph	Paragraph 3.4		'Members Planning		fetter their discretion
			Good Code of		and therefore their
			Practice', officers		ability to participate in

			reviewed its provisions		planning decision-
			and considered which		making by approaching
			elements should be		the decision with a
			incorporated into the		closed mind. Fettering
			Council's Code of		your discretion in this
			Practice. The main		l *
					way and taking part in
			amendments relate to		the decision will put the
			highlighting and		Council at risk of a
			clarifying the		finding of
			respective roles,		maladministration and
			responsibilities and		of legal proceedings on
			duties of members and		the grounds of bias, pre-
			officers at planning		determination or a
			committees.		failure to take into
					account all of the
					factors enabling the
					proposal to be
					considered on its
					merits.
9. The Decision	9. The Decision	Clare Cuskin	As above	N/A – new paragraph	9.2 Members shall also
Making Process	Making Process				recognise and respect
					that officers involved in
N/A – new paragraph	Paragraph 9.2				the processing and
Tity it it is paragraph.					determination of
					planning matters must
					act in accordance with
					the Council's Code of
					Conduct for Officers and
					their professional codes
					of conduct, primarily
					the Royal Town
					Planning Institute's
					Code of Professional
	1	1			20 42 01 1 101C33101141

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					Conduct. As a result,
					planning officers' views,
					opinions and
					recommendations will
					be presented on the
					basis of their overriding
					obligation of
					professional
					independence, which
					may on occasion be at
					odds with the views,
					opinions or decisions of
					the Committee or its
					Members.
10. Site Visits by the	10. Site Visits by the	Clare Cuskin	As above	N/A – new paragraph	10.2(a) The Head of
Committee	Committee				Planning and Housing
					agree the need for a
N/A – new sub-	Paragraph 10.2(a)				site visit in
paragraph					consultation with the
					Chair of the meeting.
10. Site Visits by the	10. Site Visits by the	Clare Cuskin	As above	N/A – new paragraph	10.2(c) The Head of
Committee	Committee				Planning and Housing
					will contact the
N/A – new paragraph	10.2(c)				applicant to make
					arrangements for the
					site visit where
					appropriate. As part
					of this contact the
					Head of Planning and
					Housing will invite the
					_
					applicant to raise any

					safeguarding or other logistical issues associated with the visit as may be appropriate. This will ensure that those visiting the site have permission to enter private land if required and to enable the visit to be undertaken in a controlled manner, cogent of any safeguarding or wider logistical issues raised by the applicant.
10. Site Visits by the Committee N/A – new paragraph	10. Site Visits by the Committee Paragraph 10.2(d)	Clare Cuskin	As above	N/A – new paragraph	10.2(d) The role of the applicant prior to the site visit is to make the Council and its representatives aware of any specific requirements in relation to the site visit, for example, the need to sign in before entering the site, wear appropriate PPE, visit during or outside certain hours.

10. Site Visits by the	10. Site Visits by the	Clare Cuskin	10.2 (d) On assembling	10.2 (g) On assembling
Committee	Committee		at the site, at the time	at the site, at the time
			specified, the Chair will	specified, the Chair (or
Paragraph 10.2(d)	Paragraph 10.2(g)		explain the purpose and	lead officer in the
1 aragraph 10.2(a)	1 414614411 10:2(6)		procedures of the site	absence of Chair and
			visit so that all are	Vice Chair) will explain
			aware that it is a fact	the purpose and
			finding exercise only	procedures of the site
			and that no decision will	visit so that all are
			be taken until the	aware that it is a fact
			committee meeting.	finding exercise only
			The Head of Planning,	and that no decision will
			or their representative,	be taken until the
			will explain the	committee meeting.
			application as it relates	The Head of Planning
			to the site and relevant	and Housing, or their
			viewpoints. Following	representative, will
			any questions to the	explain the application
			Head of Planning, the	as it relates to the site
			Chair will bring the site	and relevant
			visit to a close.	viewpoints. The Head
				of Planning and
				Housing, or their
				representative, will
				where practicable,
				make themselves
				known to the applicant,
				or their representative,
				and ensure the visiting
				party complies with all
				health and safety and
				safeguarding
				requirements as

10. Site Visits by the Committee Paragraph 10.2(f)	10. Site Visits by the Committee Paragraph 10.2(i)	Clare Cuskin	As above	10.2(f) In all cases the safety of those engaged in the site visit is of paramount importance. In cases where Officers consider a proposal is likely to generate hostility as part of a site visit the Head of Planning or their representative will liaise with the Health and Safety Manager to undertake a risk assessment ahead of the planned visit. Appropriate control measures will be identified as part of the risk assessment and discussed with the Chair in advance of the visit.	notified by the applicant. Following any questions to the Head of Planning and Housing (or their representative), the Chair will bring the site visit to a close. 10.2(i) In all cases the safety of those engaged in the site visit, and anyone else who may be at the site and affected by the visit, is of paramount importance. In cases where Officers consider a proposal is likely to generate hostility as part of a site visit or involve potential safeguarding matters the Head of Planning and Housing or their representative will liaise with the appropriate Council representative to undertake a risk
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					assessment ahead of
					the planned visit.
					Appropriate control
					measures will be
					identified as part of
					the risk assessment
					and discussed with
					the Chair in advance
					of the visit.
11. Representations on	11. Representations	Clare Cuskin	As above	N/A – new paragraph	11.3 It is important
Planning Applications	on Planning				that Members of
	Applications				planning committees
					do not allow
N/A – new paragraph	Paragraph 11.3				members of the
					public to
					communicate with
					them during the
					committee's
					proceedings (orally, in
					writing or by social
					media) other than
					through the scheme
					for public speaking or
					through the Chair, as
					this may give the
					appearance of bias.
11. Representations on	11. Representations	Clare Cuskin	As above	N/A – new paragraph	11.4 Members of
Planning Applications	on Planning				planning committees
	Applications				should also not
					participate in social

N/A – new paragraph	Paragraph 11.4				media or exchanges
14/71 Hew paragraph	Taragraph 11.1				by texting as a
					member of the
					committee during the
					committee's
					proceedings as this
					may give the
					impression of undue
					external influence and
					may give the
					appearance of bias.
12. Review of	12. Review of	Tracy Henderson	Audit Commission no	12.1 The Audit	N/A - proposed that
Decisions	Decisions	,	longer exists.	Commission's Report,	clause 12.1 be
				'Building in Quality',	removed.
Para 12.1	Para 12.1			recommended that	
				elected members	
				should visit a sample	
				of implemented	
				planning permissions	
				to assess the quality	
				of decisions. This can	
				improve the quality	
				and consistency of	
				decision-making and	
				help with reviews of	
				planning policy.	

Cabinet

17 April 2024



Health Protection Assurance Annual Report

Ordinary Decision

Report of Corporate Management Team

Jane Robinson, Corporate Director of Adult & Health Services

Amanda Healy, Director of Public Health

Cllr Hood, Portfolio Holder for Adult & Health Services

Electoral division(s) affected:

Countywide

Purpose of the Report

The purpose of this report is to provide members of Cabinet with an update on the health protection assurance arrangements in County Durham and health protection activities over the course of the year.

Executive summary

- The Health Protection Assurance and Development Partnership (HPADP) meets bimonthly and seeks assurance on five main strands of health protection activity, in addition to data and communications which are threaded throughout:
 - (a) screening programmes;
 - (b) immunisation programmes;
 - (c) outbreaks and communicable diseases;
 - (d) strategic regulation interventions;
 - (e) preparedness and response to incidents and emergencies.

- 3 Key issues identified in and addressed since last year's report include:
 - collaborative work with Harrogate and District Foundation Trust, NHSE and schools, including addressing issues of equity of access resulting in improved uptake across all the school aged immunisation programmes;
 - (a) successful planning and delivery of the targeted 2–3-year flu pilot programme delivering the vaccinations within the nursery to raise uptake rates. County Durham achieved the highest uptake for ages 2 and 3 years in the North East region;
 - (b) work with system partners to deliver improved uptake rates for bowel and cervical cancer screening and abdominal aortic aneurysm screening and shingles and pneumococcal polysaccharide (PPV) vaccinations;
 - (c) partners participated in the multi-agency delivery of several well received 'Table Top' exercises to 'operationalise' plans and protocols with partners from across the Local Resilience Forum (LRF), providing assurance of emergency preparedness during a period of significant organisational change. Further exercises are planned for the future;
 - (d) the publication of the Sexual Health Strategy for County Durham and the development of the action plan to address key objectives identified in the strategy.
- 4 Additional achievements in the last year include:
 - (a) collaborative work with UK Health Security Agency (UKHSA) to address emerging health protection concerns including a complex outbreak of GAS in a special educational needs school, planning and maximising MMR vaccination uptake to protect the population from the predicted measles case increases and continued work with the trust to address health care associated infections (HCAI);
 - (b) flu vaccination rates in County Durham have continued to be favourable and in every major target group, exceeding the rates for England;
 - (c) completion of the Breast Screening Health Equity Audit and forward programme of work led by NHSE working with local partners;
 - (d) development and implementation of the North East North Cumbria ICB anti-viral prescribing pathways facilitating the

- provision of medication to those identified as contacts to prevent transmission of these communicable diseases;
- (e) implementation of Community Protection Service (CPS)Workforce Development and Staff Retention Plan 2021-2026;
- (f) development and support for a network of 'warm spaces' across the county in winter 2022/23 and their development into 'welcome spaces' as centres providing more holistic support in winter 2024/25.
- The in full list of recommendations are detailed in the Health Protection Assurance Annual Report. Particular areas for improvement and further assurance in 2024 are highlighted below and include:
 - (a) work with the County Durham sexual health service to increase communication, testing, treatment and partner notifications of STIs with a particular focus on syphilis and gonorrhoea in the context of local epidemiology;
 - (b) continue ongoing system working with County Durham and Darlington Foundation Trust (CDDFT) and key stakeholders to support high quality infection prevention and control measures;
 - (c) continuing to progress the collaborative work with IntraHealth, NHSE and schools, including addressing issues of equity of access, to maximise uptake of all school-aged vaccinations;
 - (d) maximise the uptake of MMR vaccination across County Durham to provide the best protection to residents from the national increase in measles cases;
 - (e) work collaboratively with partners to expedite improvements and amplify local communications to increase uptake rates for breast cancer screening, diabetic eye screening, chlamydia detection rates and HIV testing coverage within County Durham;
 - (f) support the development of LRF 'Table-top' exercises to 'operationalise' plans to ensure staff are knowledgeable and competent to contribute to future incidents.

Recommendation(s)

- 6 Cabinet is recommended to:
 - (a) note the content of the report;

- (b) note that the report provides broad assurance that effective processes are in place for each of the key strands of health protection activity;
- (c) note and support the areas for improvement and further assurance, particularly the school-aged immunisation service contract and sexual health contract. Both of these contracts are priority areas of work for improvement, development and assurance.

Background

- The protection of the health of the population is one of the five mandated responsibilities given to local authorities as part of the Health and Social Care Act 2012. The Director of Public Health (DPH) for County Durham is responsible under legislation for the discharge of the local authority's public health functions.
- The health protection element of these statutory responsibilities and the mandatory responsibilities of the DPH are as outlined below:
 - (a) the Secretary of State's public health protection functions;
 - (b) exercising the local authority's functions in planning for, and responding to, emergencies that present a risk to public health;
 - (c) such other public health functions as the Secretary of State specifies in regulations;
 - responsibility for the local authority's public health response as a responsible authority under the Licensing Act 2003, such as making representations about licensing applications;
 - (e) a duty to ensure plans are in place to protect their population including through screening and immunisation.
- The delivery of robust health protection functions relies on effective partnership working between several local, regional, and national agencies. These include Local Authority (Public Health, Civil Contingencies Unit and Community Protection), UK Health Security Agency (UKHSA), North East and North Cumbria Integrated Commissioning System (ICS), Integrated Care Board (ICB) Central, NHS England and Improvement (NHSE&I), County Durham and Darlington Foundation Trust, Local Resilience Forum (LRF) Voluntary and Community Sector organisations. This report reflects the contributions that all partner agencies make towards the health protection agenda.

Main implications

It is critical that the DPH receives assurance in relation to the health protection functions of screening; immunisation; outbreaks and communicable disease management; strategic regulation interventions and preparedness and response to incidents and emergencies.

- The recommendations detailed in the Health Protection Assurance Annual Report 2023 are areas for development in the coming year. These recommendations inform the HPADP action plan and the forward plan for the meetings held bimonthly and reports to the HWB. The action plan is actively updated by key partners providing assurance and detailing progress on current priorities and actions.
- 12 County Durham benefits from the strong collaborative working relationships in place with key stakeholders. During the current review and restructuring of the ICS, ICP and ICB, there are ongoing discussions emphasising the importance of clear lines of sight, escalation and governance arrangements to ensure continued health protection assurance and maximising opportunities for improved population health outcomes.
- Health protection is a dynamic discipline, with new and emerging threats affecting the population of County Durham. Ongoing work across system partners seeks to ensure arrangements are in place to prevent, assess and mitigate risks and threats to human health arising from communicable diseases and exposure to environmental hazards. Investment in staff and their training is key to ensure a competent workforce with capacity to respond.
- This report demonstrates areas of innovation, data-led interventions, local research activity and sharing of best-practice contributing to improving the quality of evidence underpinning the delivery of health protection services and interventions.

Conclusion

- The health protection functions delivered by a range of organisations in County Durham continue to demonstrate good overall performance.
- Good communication exists between the commissioners of the various programmes and the DPH; remedial and corrective interventions are instigated when necessary. Escalation procedures are in place in the event the DPH needs to raise concerns.
- 17 There remain areas for improvement and increased assurance. These recommendations are listed in full in the attached Health Protection Assurance Annual Report.

Background papers

Previous Health Protection Assurance Annual Reports

Other useful documents

None

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Appendix 1: Implications

Legal Implications

Section 2B NHS Act 2006 places a duty on each local authority to take such steps as it considers appropriate for improving the health of the people in its area.

The steps that may be taken include:

providing information and advice; providing services or facilities designed to promote healthy living; providing services or facilities for the prevention, diagnosis or treatment of illness; providing financial incentives to encourage individuals to adopt healthier lifestyles; providing assistance (including financial assistance) to help individuals to minimise any risks to health arising from their accommodation or environment; providing or participating in the provision of training for persons working or seeking to work in the field of health improvement; making available the services of any person or any facilities; providing grants or loans (on such terms as the local authority considers appropriate

Finance

This report has no implications for finance.

Consultation and Engagement

There is no requirement for consultation in relation to this report.

Equality and Diversity / Public Sector Equality Duty

There are no implications in relation to the Public Sector Equality Duty in relation to this report.

Climate Change

Exposure to potential harms arising from the effects of climate change would fall within the umbrella of health protection, for example severe weather patterns.

Human Rights

This report has no implications for human rights.

Crime and Disorder

This report has no implications for crime and disorder.

Staffing

This report has no implications for staffing.

Accommodation

Not applicable.

Risk

No risks are identified for the Council.

Procurement

Not applicable.

Appendix 2: Health Protection Assurance Annual Report

Attached as separate document

Appendix 3: Health Protection Scorecard

Attached as separate document





County Durham Health Protection Assurance Annual Report 2023- 2024

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1. Introduction

The protection of the health of the population is one of the five mandated responsibilities given to local authorities as part of the Health and Social Care Act 2012. The Director of Public Health (DPH) for County Durham is responsible under legislation for the discharge of the local authority's public health functions.

The health protection element of these statutory responsibilities and the mandatory responsibilities of the DPH are as outlined below:

- (a) the Secretary of State's public health protection functions;
- (b) exercising the local authority's functions in planning for, and responding to, emergencies that present a risk to public health;
- (c) such other public health functions as the Secretary of State specifies in regulations;
- (d) responsibility for the local authority's public health response as a responsible authority under the Licensing Act 2003, such as making representations about licensing applications;
- (e) a duty to ensure plans are in place to protect their population including through screening and immunisation.

The delivery of robust health protection functions relies on effective partnership working between several local, regional, and national agencies. These include Local Authority (Public Health, Civil Contingencies Unit and Community Protection), UK Health Security Agency (UKHSA), North East and North Cumbria Integrated Care System (ICS), Integrated Care Board (ICB), NHS England (NHSE), County Durham and Darlington Foundation Trust (CDDFT), Local Resilience Forum (LRF) voluntary and community sector (VCS) organisations. This report reflects the contributions that all partner agencies make towards the health protection agenda.

This report provides a summary of the assurance functions of the County Durham Health Protection Assurance and Development Partnership (HPADP) and reviews performance for the previous year for the County Durham Health and Wellbeing Board.

Data provided within this report are collated from numerous sources. The health protection scorecard is attached at Appendix 1 and compiles the latest publicly available data. It is presented by financial year (2022/23) or calendar year (2023), depending on the reporting arrangements for each programme which is determined nationally. Where possible the most up to date and timely data is used, however, there is a known lag in data being quality assured, benchmarked and published for all local authorities. Some data is confidential and not in the public domain and therefore not included in this report.

2. Executive Summary

County Durham benefits from the strong collaborative working relationships in place with key stakeholders to ensure there are clear lines of sight, escalation and governance arrangements in place to provide continued health protection assurance which seek to reduce health inequalities and maximise opportunities for improved population health outcomes.

2.1 Key achievements

There are a number of significant improvements and achievements to are highlighted in this report, these include:

- (a) Improved uptake in a number of screening programmes including bowel and abdominal aortic aneurysm (AAA) screening;
- (b) Sustained performance across all but one of the 0-5 year old childhood vaccinations (>95% coverage);
- (c) Co-ordinated approach to the oversight, management and control of outbreaks of communicable diseases including Group A Streptococcal (GAS) infections and invasive pneumococcal disease (IPD), both in vulnerable and high-risk population groups;
- (d) Significant work to progress the inclusion of health in the climate change agenda, leading to increased reference to the adaptations needed to mitigate the impact of climate change on health in the revised Climate Emergency Response Plan (CERP 3);
- (e) The inclusion of Community Resilience within this report, reflecting the developments in this area most notably the Community Champions and Welcome Spaces programmes.

2.2 Risks

Whilst the health protection functions delivered by a range of organisations in County Durham continue to demonstrate good overall performance, this report identifies the following areas for improvement and increased assurance, these include:

- (a) HIV testing and chlamydia screening rates are both significantly worse that the England average, remedial work is needed to improve performance;
- (b) The breast screening programmes continue be below the acceptable level of 70%. This programme was significantly affected by the pandemic and there is ongoing work across partners to address this;
- (c) The uptake of the second dose of the MMR vaccine has dipped to 94% and below the required 95% coverage for herd immunity. The report highlights ongoing work to address this especially in light of the resurgence of measles cases;
- (d) The reduction in the uptake of adolescent vaccinations is a major cause for concern and risk for the coming year. The performance of the new school aged immunisation service (SAIS) has been escalated to NHS England as commissioners of the service and public health is seeking to work closely with all parties to increase uptake;
- (e) There is ongoing work to understand and address the increased incidence of syphilis and gonorrhoea in County Durham. This remains a priority area of work in the coming year with both a strategic group convened to understand patterns of transmission of infections across the region and a local operation group established within County Durham;
- (f) The increase in healthcare associated infections (HCAI) particularly in the CDDFT hospital estate continue to be closely monitored. Recent escalation of these concerns has led to a meeting with external partners to seek support and the agreed recommendations are to be presented via the appropriate governance arrangements.

3. Health Protection Assurance Arrangements

3.1 Organisation roles and responsibilities

The roles of the UKHSA, local government and the NHS in the public health system are complementary. The organisations work closely as part of a single public health system to deliver effective protection for the population from health threats.

UKHSA's core functions include protecting the public from infectious diseases, chemicals, radiation, and environmental hazards and supporting emergency preparedness, resilience, and response. Through its consultants in health protection the agency leads epidemiological investigations and specialist health protection response to public health outbreaks or incidents. They have responsibility for declaring a health protection incident, major or otherwise and are supported by local, regional, and national expertise. UKHSA is neither a healthcare provider nor a healthcare commissioning organisation.

NHSE is responsible for commissioning and quality assuring population screening and immunisation programmes. This includes a team covering Cumbria and the North East. NHSE are also responsible for the management and oversight of the NHS response to any health protection incident and ensuring that their contracted providers deliver an appropriate clinical response.

The **ICB** is responsible, through contractual arrangements with provider organisations, for ensuring that healthcare resources are made available to respond to health protection incidents or outbreaks (including screening, immunisations, diagnostic and treatment services). ICBs are responsible for ensuring that appropriate standard operating procedures and governance arrangements are in place to enable provider organisations to respond urgently to health protection cases/incidents (both during and outside of normal working hours) and that there is adequate supply and arrangements for dispensing of any antimicrobial treatment or vaccination required.

Local Authorities through the Directors of Public Health or their designate have overall responsibility for the strategic oversight of an incident or outbreak which has an impact on their population's health. The DPH must be assured that the local health protection system response is robust and that risks have been identified, mitigated against, and adequately controlled.

The Civil Contingencies Act 2004 places a duty on local authorities to cooperate with other agencies including emergency and health services, to assess risk and maintain plans to prevent emergencies and reduce, control and mitigate their effects, including risks which pose a threat to human life.

As a 'category 1' responder under the Act, local authorities are required to share information and co-operate with other organisations which may respond to emergencies. To facilitate this, the Act established multi-agency LRFs, co-terminus with police force areas. Durham is covered by the County Durham and Darlington LRF and the council plays a full and active part in the LRF and its various planning and working groups. Threats to public health from disease, infection and adverse weather are considered and assessed through the LRF's Risk Assessment Standing Group and coordinated with the work of the HPADP and its Winter Pressures Planning Group.

The **Civil Contingencies Unit (CCU)** is the local authority's point of contact for emergency planning and business continuity both internally and externally in response to incidents and emergencies. The CCU is also a conduit for information for multiple agencies through the LRF and have a duty officer on call at all times.

The LRF holds a community risk register which provides assurance to the DPH about key risks to the community including: pandemic influenza; flooding; adverse weather; emerging infectious disease; fuel shortage; widespread long duration electricity network failure; animal disease and building collapse.

The CCU produce extensive emergency preparedness plans which are shared on 'Resilience Direct' and work with the LRF to co-ordinate training and exercising of these plans. The unit also provides training and exercising to local organisations including schools, housing providers, the university and community groups.

All internal plans are reviewed on a regular basis. The DPH is involved in the initial development of relevant plans and is sent updates once plans are reviewed. Access to LRF plans is through 'Resilience Direct' from the LRF or the CCU. The DPH is a member of the LRF strategic board.

The **Community Protection Service (CPS)** provides assurance to national regulators including Department for Environment, Food and Rural Affairs (DEFRA), Food Standards Agency (FSA) and Health and Safety Executive (HSE) through the implementation and regular reporting on their air quality strategy; contaminated land strategy; food safety plan; food hygiene plan; annual enforcement programme; various licensing and enforcement polices and disease contingency plans. Services provided by CPS are regulated nationally by the FSA, HSE and DEFRA to provide further assurance on the quality of service provision.

An Annual Status Report (ASR) is produced to determine whether specific areas of the county meet National Air Quality Standards for various air pollutants including nitrogen dioxide and particulates. In addition, a Local Air Quality Management Area currently exists within Durham City. Air Quality action and implementation plans are in place to reduce nitrogen dioxide emissions and improve air quality standards within that area.

The Health, Safety and Wellbeing Safety Strategic Group (HSWSG) is in place in DCC to ensure that suitable priority is given to the management of health, safety and wellbeing across the Council. This includes representation from Public Health.

3.2 Health inequalities

Health protection issues, such as low vaccine uptake, infectious diseases (e.g., Tuberculosis (TB) and Hepatitis C) and antimicrobial resistance (AMR), disproportionately affect those living in deprived communities and inclusion health groups (e.g. some migrant groups, people in contact with the criminal justice system, those who are homeless) or other at-risk groups who already experience health inequities (e.g. based on ethnicity or sexual orientation). In regards to health protection and environmental hazards, vulnerable populations are at greater risk, due to where they live or behavioural risk factors.

The HPADP and wider system partners recognise their fundamental role in understanding and addressing the health needs of deprived communities and inclusion health groups. Achieving health equity requires identifying and addressing inequalities and inequities, wherever they exist. It is complex process, requiring system-wide solutions and innovative thinking, examples of how this has been applied locally are included in this report.

4. Governance and Interdependencies

4.1 Health Protection Assurance and Development Partnership (HPADP)

The HPADP provides assurance to the County Durham Health and Wellbeing Board that adequate arrangements are in place for the prevention, surveillance, planning and response to communicable diseases, environmental hazards and emergency preparedness.

The HPADP's work is outlined in a detailed action plan built on five pillars of health protection, in addition to data and communications, which are threaded throughout:

(f)	Screening	programmes;
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- (g) Immunisation programmes;
- (h) Outbreaks and communicable diseases;
- (i) Strategic regulation interventions (management of environmental hazards);
- (j) Preparedness and response to incidents and emergencies.

The action plan is supported by a scorecard that includes a range of appropriate health protection indicators and outcomes (see the health protection scorecard attached in Appendix 1). The HDADP also receives a regular data update to monitor in-year trends and inform the action plan. These data updates can contain sensitive data and usually consist of quarterly updates to key indicators, provider Key Performance Indicators and where available, within county variation.

This report is informed by updates from the implementation of the health protection action plan, which is overseen by the HPADP.

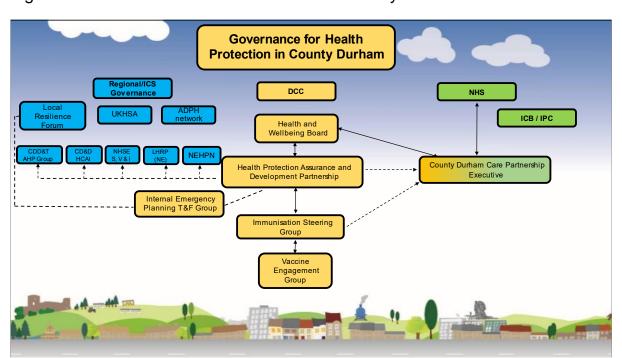


Figure 1: Governance: Health Protection in County Durham

4.2 Interdependencies

The North East, including County Durham, benefits from strong, collaborative working arrangements across the health protection system. Regular liaison between Directors of Public Health (DsPH) and the North East Centre Director of UKHSA occurs via the fortnightly North East ADPH Network. There is a lead DPH for Health Protection. The NHSE

Screening and Immunisation Lead (who is a Consultant in Public Health) in Cumbria and the North East also attends as required.

The roles of local authorities and UKHSA are complementary, and both are needed to ensure an effective response. In practice this means that there must be early and ongoing communication between the HPT, environmental health officers and DPH regarding emerging health protection issues to discuss and agree the nature of response required and who does what in any individual situation.

Regular communication between the HPT and relevant LA teams is also facilitated via a range of groups (detailed in Figure 1 above) including:

- ADPH NE network UKHSA attend to provide a regular update on any key issues. The DPH has become the Policy Advisory Group Lead for ADPH for Health Protection and took an active role in the development of the new National Vaccination Strategy updated policy position statement for ADPH and is also contributing to whole system design for health protection.
- County Durham, Darlington and Tees Area Health Protection Group (CDD&T AHP) – whose role it is to ensure that appropriate operational arrangements remain in place for outbreak response, learn from lessons identified; provide a forum where cross-boundary and crossorganisational issues can be discussed and solutions identified, and identify any joint training and development needs.
- County Durham and Darlington Health Care Associated Infections (CD&D HCAI) Group – is chaired by a DPH, enabling them to have a clear line of sight to all providers in County Durham and Darlington. HCAI information is also reported directly to the ICBs at Place level where action plans are put in place to address identified issues. These are reported to the ICBs' Governing Bodies as part of the regular quality reports.
- Local Health Resilience Partnership (LHRP) chaired by an Executive Director of the ICB and the County Durham DPH is vice-chair, the partnership provides a strategic forum for local organisations to facilitate health sector preparedness and planning for emergencies at Local Resilience Forum (LRF) level.
- North East Health Protection Network (NEHPN) bi-monthly meetings provide regional oversight of health protection multi-agency response

and consider Sector Led Improvement activities as part of its role in system-wide working to strengthen health protection.

 NHSE work and communicate with the DPH at a number of levels to enable the DPH to be assured across the wide range of screening and immunisation programmes. These include: programme-specific programme boards covering North East and North Cumbria; notification of serious incidents to the DPH; publication of NHSE Screening Quality Assurance Reports; annual learning and sharing events for screening and immunisations; regularly sharing data on screening and immunisations; attendance at local health protection and other screening or immunisation groups; and providing assurance on specific topics as necessary.

4.3 Infection Prevention and Control Team

County Durham ICB Place has retained an in-house team of Infection Prevention and Control nurses. The Infection Prevention and Control Team (IPCT) provide a service to County Durham to support both Primary Care and Social Care within residential settings, and, since September 2020, the service has been extended to schools providing for children with Special Educational Needs and Children's Residential Homes in outbreak to bolster their Infection Prevention and Control Support in County Durham.

The IPCT works with partners to coordinate and undertake actions to achieve the NHSE gram-negative blood stream infection (GNBSI) targets for all acute trusts. Significant work is ongoing locally captured in a detailed action plan. The team are members of the Hydration Improvement Network, a key prevention activity.

The IPCT is notified of all alert organisms reported to UKHSA affecting residents in care homes and offers the appropriate advice to the staff to help manage the resident safely.

The IPCT support and work with colleagues in the local authorities' adult social care commissioning team, escalating concerns observed during visits to care homes, delivering both planned and opportunistic training to this sector.

All work undertaken by the IPCT is reported back through the County Durham and Darlington Health Care Associated Infections Group. The IPCT annual report details the range of support and interventions initiated to reduce HCAI and reports in year activity details. This report also includes the work plan for the IPCT for the upcoming year.

5. Increase equitable uptake of screening programmes

Screening remains one of the most effective public health interventions for protecting individuals and the community from serious illness. Following the transition of responsibilities from Public Health England (PHE) to NHS England (NHSE) in October 2021, publication of screening data for the 11 NHS Screening Programmes is now predominantly carried out by NHS England. In addition to the routine antenatal and newborn screening programme, selective screening programmes are offered to individuals reaching a certain age or with underlying medical conditions or lifestyle risk factors such as abdominal aortic aneurysm (AAA) and bowel, breast, cervical and diabetic eye screening.

It should be noted that access to sub-county level data is limited to GP practice variation. This does highlight that there is variation in coverage and uptake within County Durham communities. The HPADP and Cancer Locality Groups provide the opportunity to analyse and address any within County Durham variation. This issue of lack of data by patient residence has been escalated nationally to support the increased availability of this data.

5.1 Organisation roles and responsibilities

NHSE is responsible for the routine commissioning of national screening programmes under the Section 7a agreement of the Health and Social Care Act 2012. They commission services provided through regional screening centres, general practice, school nurses, and maternity services to deliver the complete routine screening schedule. They are responsible for ensuring local providers deliver against the national service specification and meet agreed population uptake and coverage levels as specified in the Public Health Outcomes Framework and Key Performance indicators.

The Director of Public Health is responsible for monitoring local screening uptake rates and providing independent scrutiny, where necessary challenging local arrangements and providers to increase equitable uptake among their local populations.

PCN and General Practice continues to play a key role in the delivery of screening programmes, including education, promotion and delivery for patients.

NECS is responsible for the Cervical Screening Administration Service and supports the National Cervical Screening Programme by providing Prior Notification Lists (PNLs) of patients eligible for screening to GP practices, sending out call and recall letters to patients eligible for cervical screening tests and notifying patients of test results once received from laboratories. Sexual Health Services also carry out cervical screening.

5.2 Antenatal and newborn screening programmes

Antenatal screening programmes aim to detect genetic disorders and infectious diseases (such as HIV, Hepatitis B and Syphilis) that can be passed on to the unborn baby, along with foetal anomalies. Following the birth babies are screened to assess the wellbeing (hearing, physical examination and blood spot). The aim of antenatal and newborn screening is to spot any problems early so that treatment can be started as soon as possible.

- Newborn Hearing shows sustained achievement above national efficiency standards with a coverage for 2022/23 of 98.2%. Newborn and Infant Physical Examination (within 72 hours of birth) screening coverage shows that the efficiency standard (95%) was not met for this screening at 94.6% for 2022/23 and this is statistically significantly below the England coverage of 96.2%. County Durham is one of three local authorities in the region with coverage significantly lower than the North East average of 95.8%. Key Performance Indicator reports for our local maternity provider CDDFT show that performance increased to above 95% in the second half of 22/23 and has been maintained for Q1 23/24 (96.2%).
- Screening coverage for infectious diseases in pregnancy (hepatitis B, syphilis and HIV), sickle cell and thalassaemia and newborn blood spot screening show sustained achievement across the North East in 2022/23. Please note as these indicators are not included in the scorecard as they are only available at regional level. Quarterly screening KPI reports are published on provider performance and as at Q4 2022/23 CDDFT and County Durham CCG met the standard for the aforementioned indicators.

5.3 Adult Screening Programmes

Men and women aged 60-74 years are currently invited to participate in the national **bowel screening programme** every 2 years. This is gradually being extended to include everyone aged 50 to 59 years by April 2025. In 2023, bowel screening coverage rates were statistically significantly higher compared to England 74.6% compared to a national

average of 72.0% and continuing to exceed the national efficiency standard.

Women aged 50-71 are currently invited to participate in the national breast screening programme every 3 years. In County Durham breast screening coverage in 2023 was 69.4%. Falling below the acceptable level of 70%, and a decrease of -0.7 percentage points compared to the previous year (70.1%). Coverage for 2023 is statistically significantly higher than the England (66.2%) and North East (67.1%) averages, County Durham had the sixth highest coverage in the North East region out of 13 local authorities. Of those 13, County Durham is one of nine where the 70% standard was not met. "Coverage" in breast screening is a combined function of improved timeliness of screening within the three yearly round length and uptake of offers.

Women aged 25-49 are currently invited to participate in the national **cervical screening** programme every 3 years. In 2023, coverage in County Durham was 74.8% compared to a national average of 65.8%. Women aged 50-64 are currently invited to participate in the national cervical screening programme every 5 years. In 2023, coverage in County Durham (50-64 years) was 76.6% compared to a national average of 74.4% (both coverage rates were statistically significantly higher compared to England and exceeded efficiency standards).

Health equity audits for both breast and cervical screening for the North-East and North Cumbria have recently been published, lead by colleagues in the Office for Health Improvement and Disparities (OHID) and NHSE respectively. These audits recommend actions at national, regional and local level actions to tackle issues that pose a challenge and will inform the HPADP action plan for the coming year.

Abdominal Aortic Aneurysm (AAA) screening is offered to men aged 65, the screening detects weakness in aorta (the main blood vessel that runs from the heart through your abdomen), which can then be treated to prevent the vessel bursting and causing death. Abdominal Aortic Aneurysm screening coverage has improved for the second year in a row. This signals a recovery to pre-pandemic levels and achievement above the efficiency standard of 75% and this is also the case for national and regional averages. Between 2021/22 and 2022/23 in County Durham there was an increase of over ten percentage points and 81.7% of eligible men were screened. Across the North East coverage for 2022/23 was 77.7% and for England was 78.3%.

Everyone with diabetes who is 12 years old or over is invited for **diabetic eye screening**. If diabetic retinopathy is not found at the preceding two tests, those eligible are then invited every 2 years. Those with diabetic retinopathy will be screened at more regular intervals. DES uptake has slightly increased regionally and nationally in 22/23 compared to the previous year. For the North East, coverage of 77.6% is above the efficiency standard of 75% however screening remains significantly below the national average and below pre-pandemic levels of 81.6% or more. Please note this indicator is not included in the scorecard as it is only available at regional level. To note, the quarterly KPI provider performance reports for the County Durham and Darlington Diabetic Eye Screening Programme shows coverage at 80.4% for quarter 4 2022/23 (annual rolling figure).

6. Increase equitable uptake of immunisation programmes

Immunisation remains one of the most effective public health interventions for protecting individuals and the community from serious infectious diseases. The national routine childhood immunisation programme currently offers protection against 13 different vaccine-preventable infections. In addition to the routine childhood programme, selective vaccinations are offered to individuals reaching a certain age or with underlying medical conditions or lifestyle risk factors.

In February 2023, the North East and North Cumbria (NENC) ICB allocated funding for local areas to address health inequalities in vaccine uptake. Durham County Council received £55,000 which has been used to support the delivery of vaccine pop-up clinics to low uptake areas, 2–3-year nursey pilot clinics and pop-ups, learning disabilities insight work and vaccination engagement training for adult social care staff.

6.1 Organisational roles and responsibilities

NHSE is responsible for the routine commissioning of national immunisation programmes under the Section 7a agreement of the Health and Social Care Act 2012. They commission services provided through general practice, school aged immunisation services, pharmacies and maternity services to deliver the complete routine immunisation schedule. NHSE is responsible for ensuring local providers deliver against the national service specification and meet agreed population uptake and coverage levels as specified in the Public Health Outcomes Framework and Key Performance indicators.

The Director of Public Health is responsible for monitoring local vaccine uptake rates and providing independent scrutiny, where necessary challenging local arrangements and providers to increase equitable uptake among their local populations.

PCN and General Practice continues to play a key role in the delivery of vaccination programmes, including education, promotion and delivery for patients.

Community pharmacy has been providing flu vaccinations under a nationally commissioned service since September 2015. Each year from September through to March the NHS runs a seasonal flu vaccination campaign aiming to vaccinate all patients who are at risk of developing more serious complications from the virus. The accessibility of pharmacies, their extended opening hours and the option to walk in without an appointment have proved popular with patients seeking vaccinations. Regarding COVID-19 vaccinations, the majority of community pharmacies have been vaccinating patients and health and care workers under a Local Enhanced Service against coronavirus alongside hospitals, and GP and PCN sites.

Other key partners who contribute to the delivery of immunisations include school aged immunisation service, sexual health service and occupational health services.

6.2 Childhood vaccinations

Overall, the universal 0-5 years childhood immunisation programmes demonstrate high uptake rates across County Durham, with rates above the national averages. Coverage met the performance standard (95%) for all except two doses on MMR by 5 years old for 2022/23 (see Appendix 1). This includes the following coverage:

- (a) 96.6% of the combined diphtheria, tetanus, whooping cough, polio and Haemophilus influenzae type b (Dtap / IPV / Hib) vaccine at 1 year
- (b) 97.8% of the Dtap / IPV / Hib vaccine at 2 years
- (c) 96.3% of the PCV booster at 2 years
- (d) 96.3% for one dose of MMR at 2 years
- (e) 96.3% for the Hib / Men C booster at 2 years
- (f) 97.0% for one dose of MMR at 5 years
- (g) 94.0% for two doses of MMR at 5 years

In light of the predicted (and now present) measles outbreaks in England and informed by a previous study within County Durham of variation in

MMR2 vaccine uptake and the publication of the Measles: risk assessment for resurgence in the UK - GOV.UK (www.gov.uk), the Director of Public Health requested an MMR rapid assurance exercise be completed for County Durham. This work reviewed and shared current best practice within primary care noting the significant effort to encourage vaccine uptake and engage those hardest to reach. It also recommended targeted work to under-vaccinated and susceptible cohorts within the population, these include the Gypsy Roma and Traveller community (GRT), asylum seekers and recent migrants, students, prison populations and maintaining high 0-5 years vaccination coverage.

In January 2024, due to rising measles case numbers in England the UKHSA declared a national incident. The above work was a timely intervention and has informed further local enhanced work. Significant work is ongoing across system partners to prevent and ensure preparedness to respond to cases. Locally, the public health team is working closely with NHSE, NHS, UKHSA, School Aged Immunisation Service (SAIS) and community partners via a coordinated communications and engagement plan to raise public awareness and maximise MMR uptake amongst residents.

6.3 Adolescent vaccinations

This year NHSE completed the procurement of the SAIS contract. This resulted in a change of provider from Harrogate and District Foundation Trust (HDFT) to IntraHealth on 1st September 2023.

The school age immunisation programme delivers three routine immunisations to adolescents. The human papilloma virus (HPV) vaccine is offered in two doses in Year 8 pupils (dose 1) and Year 9 (dose 2) to protect against different types of cancers and genital warts (please note below the change to one dose). Year 9 pupils are offered the final booster for diphtheria, tetanus and polio vaccine and they are also offered the Meningitis vaccine (MenACWY) to protect against strains A, C, W, & Y of the disease.

HPV vaccination coverage for females and males has increased compared to last year for 1 dose for 12-13 year olds although remains below the optimal performance target (90%) and efficiency standard (80%) for the period 2022/23. In 2022/23 the coverage for females was:

- (a) 68.6% for one dose at 12-13 years (10.8 percentage point increase on previous year);
- (b) 43.6% for two doses at 13-14 years.

For 2022/23 the coverage for males was:

- (a) 60.4% for one dose at 12-13 years (15.1 percentage point increase on previous year);
- (b) 31.8% for two doses at 13-14 years.

Please note these figures do not appear in Appendix 1. The data had been published by UKHSA on the GOV.UK website. At the time of writing, they have not been updated on OHID's Fingertips platform which is the data source for the scorecard.

In August 2022, the Joint Committee on Vaccination and Immunisation (JCVI) recommended that, following a detailed review, the evidence is now very strong that one dose provides similar protection to that induced by 2 doses. Therefore, from 1 September 2023, **the HPV vaccine programme** changed from a 2 dose to a one dose HPV vaccine schedule for eligible adolescents.

The latest available data for the **Meningococcal groups A, C, W and Y (MenACWY) vaccine** is for the academic year 2021/22. The coverage figure provided is for the eligible cohort who in 2021/22 were 14-15 years, this means they have been eligible for the routine and catch-up programmes. County Durham achieved coverage of 73.0%. This is the lowest coverage achieved to date for the County and is below the England average of 79.6% and the efficiency standard for the programme.

The latest data for the **tetanus**, **diphtheria and polio** (**Td/IPV**) **adolescent vaccine** (also known as the 3-in-1 teenage booster) is again 2021/22. The coverage figure provided is for the eligible cohort who in 2021/22 were 14-15 years, this means they have been eligible for the routine and catch-up programmes. County Durham achieved coverage of 73.0%. This is the lowest coverage achieved to date for the County and is below the England average of 79.5%. Please note these figures do not appear in Appendix 1 as the data has been published by UKHSA on the GOV.UK website rather than OHID's Fingertips platform, which is the data source for the scorecard.

The lag in the publication of more recent data for both MenACWY and Td/IPV is to be noted and within the pandemic period which had a significant impact on vaccination uptake. However, unpublished data shows that coverage for latest year for these vaccinations has increased.

Throughout 2023 public health worked closely with NHSE, the previous SAIS provider HDFT, now IntraHealth, and schools to identify and address the concerns regarding low rates of vaccine coverage in the school aged vaccination programmes. Key learning from the previous contract with HDFT included increased frequency of meetings with data collection and analysis with commissioners and with local partners, web-based and paper-based consent processes, increasing the number of accessible, community catch-up clinics and enhanced communications with school via the Headteacher briefings were all shared with the new provider. However, during the transition period the new providers experienced some challenges including staffing and the development of new delivery models. Public health has escalated these concerns to the commissioner and remedial actions are in place to improve performance going forward.

6.4 Flu vaccinations

Seasonal influenza (flu) is an unpredictable but recurring pressure that the NHS faces every winter. Vaccination offers the best protection. For most healthy people, flu is an unpleasant but usually self-limiting disease with recovery generally within a week. However, there is a particular risk of severe illness from catching flu for older people, the very young, pregnant women, those with underlying disease or long-term conditions and those who are immunosuppressed. It is those at-risk cohorts who are offered the free flu vaccine each year between September and February.

Provisional **flu vaccination** rates for the 2022/23 season were reported last year. The confirmed coverage figures are provided below. For adults, in County Durham coverage has continued to be favourable and achieved rates which were significantly higher than for England as follows:

- (a) Over 65s 83.6%
- (b) Under 65s in clinical risk groups 54.1%

For children and young people, 2-3 year old coverage was significantly higher than England however the proportion vaccination has fallen since the peak achieved in 2020/21. Coverage amongst primary school aged children increased in 2022 compared to 2021, is similar to England and also remains below the peak achieved in 2020.

- (g) 2-3 year-olds 49.2%
- (h) Primary school (age 4 to 11 yrs) 56.5%

The leaving no-one behind approach informed the 2–3-year flu vaccination pilots, testing a more flexible delivery model. Flu vaccination clinics were

located in 15 nurseries as well as in community venues in areas of low uptake or areas of deprivation. 308 vaccinations were given at these clinics, with nurseries being the most effective model for delivering vaccinations. Uptake increased for this age group compared to the previous year, the highest performing in the region.

Case Study: Horden Nursery School Flu Clinic

In October 2023 we welcomed the opportunity to hold a 2-3 year flu clinic on site within the nursery, located in an area of consistently low flu vaccine uptake. We worked closely with the Early Years team in Durham County Council, Public Health, ICB Place and Durham Dales Health Federation to organise a vaccination clinic in our nursery. This provided us with the opportunity to talk positively to the parents and children to alleviate any concerns, talk about the benefits of the vaccine, what was going to happen, and it really put them at ease.

We got a great response - 38 children vaccinated. Parents fed back that having the clinic at nursery was very convenient as they had found it difficult to get appointments and didn't want to take their child out of nursery to attend. It was also a really good way to support our working parents.

Children who had additional needs were able to have the vaccination in an environment that they knew and felt comfortable in. This was a really positive experience, and we would welcome the opportunity to continue to hold the clinic again next year.

The **Durham County Council staff flu vaccination** implemented a number of improvements informed by the Better Health at Work Group's review of the 2022-23 programme. This resulted in an increase in uptake in 2023/24 to 2764 (2319 onsite, 445 pharmacy site) from 2163 (1823 onsite, 340 pharmacy site) the previous year. The changes included increased efforts to improve ease of access and widespread and effective communications.

The three main elements of flu programme are; an occupational health offer to staff teams that routinely provide personal care to vulnerable clients; an NHS offer to adult social workers co-located with NHS staff; and a community pharmacy offer to staff aged 18-64 years (including to DCC-maintained schools and onsite offers at DCC buildings).

6.5 Older Adults Immunisations

Coverage for the **pneumococcal polysaccharide (PPV) vaccine** for those aged 65 years and over is achieving the standards set and

increasing over time. In 2022/23 the level of coverage achieved in County Durham was the highest achieved to date:

- (a) 74.6% for County Durham;
- (b) 75.1% for the North East NHS Commissioning Region;
- (c) 71.8% for England.

The routine shingles vacation programme in 2022/23 was available to those aged 70 years, and they remain eligible until their 80th birthday (please note that the eligibility has changed in 2023 and people turning 65 will also be able to get the vaccine after their birthday from 1st September 2023). The latest data shows coverage has improved compared to the previous year and has met the efficiency standard of 50%, signalling the continued recovery of the programme, improvements include increasing capacity and successful communications at place. Coverage is measured in those aged 71 and for this cohort in 22/23 the following coverage was achieved:

- (d) 52.8% for County Durham;
- (e) 54.6% for the North East NHS Commissioning Region;
- (f) 50.8% for England.

Please note both the shingles and PPV coverage figures do not appear in Appendix 1. The figures have been not yet been published by UKHSA and have been provided to Durham County Council by the national vaccination team for use in this report.

7. Prevention of communicable disease and outbreak management

7.1 Roles and responsibilities

UKHSA are the lead agency for communicable disease and outbreak management. UKHSA are responsible for the surveillance, including receipt and analysis of formal 'notifications of infectious diseases'. All registered medical practitioners must notify UKHSA when they suspect cases of notifiable diseases. Laboratories performing primary diagnostics must notify UKHSA when they confirm the presence of a notifiable organism. UKHSA collects these notifications and analyses them to detect anomalies which may represent an outbreak, such as more cases being reported than would be expected, or multiple cases of the same infection with exposure to the same venue.

Local authorities have a mandated function to provide, or secure the provision of, open access sexual health services in its area. This means that Durham County Council are responsible for screening and treatment for Sexually Transmitted Infections (STI's) and HIV, partner notifications, contraceptive services and some elements of Psychosexual Counselling.

Integrated Care Boards (ICB) are responsible for commissioning Termination of Pregnancy services, sterilisation and vasectomy, non-clinical aspects of Psychosexual Counselling, maintaining the infrastructure of Primary Care and providing direct communication with GPs and Pharmacy.

Health protection system partners also provide support as detailed in section 2.1 above.

7.2 Surveillance arrangements and notification pathways

UKHSA North East's bespoke surveillance system for communicable diseases produces daily and weekly alerts for exceedances and identification of linked cases. The DPH is informed of outbreaks, incidents, and exceedances via email alerts. The DPH is represented at all local outbreak control meetings and outbreak reports are also shared.

Throughout the past year the Local Authority has worked closely with colleagues at UKHSA, in their lead role, to address a number and range of non-Covid infections including flu, invasive pneumococcal disease (IPD), Group A strep, scabies, syphilis and gastrointestinal infections.

7.3 Group A Streptococcal (GAS) infections

During winter 2022/23 there was a significant increase in the number of scarlet fever and **Group A Streptococcal (GAS) infections**. Although scarlet fever is usually a mild infection, the high prevalence gave rise to a greater number of severe infections, and sadly, nationally, a small number of children died. In County Durham, the learning and processes developed during the pandemic were used to share public health advice, support and control measures with parents, schools and children's services.

The Public Health Team worked closely with the UKHSA Health Protection Team (HPT), ICB Place and education colleagues to manage and control an outbreak of GAS within a group of vulnerable and high-risk children at a special educational needs school in the county.

7.4 Invasive pneumococcal disease (IPD)

An outbreak of **invasive pneumococcal disease (IPD)** in a County Durham care home in January 2024 required significant support from the health protection system partners. The regional HPT led the management and response as per agreed processes. Public Health supported both the HPT, social care commissioning and the care home as appropriate. This outbreak tested the new ICB anti-viral pathway in the provision of medication for the identified cohort. Pneumococcal vaccination, required for all those in receipt of antibiotic prophylaxis, was provided by primary care and the IPCT also provided advice.

7.5 Scabies

Scabies is not a notifiable infection, however, there have been a number of outbreaks reported in care homes in County Durham in the past year. At times, due to the numbers implicated within the care homes and a shortage of the treatment, oversight of these outbreaks has been a challenge. Strong system working arrangements and relationships helped to swiftly resolve issues and access the required treatment in a timely manner.

7.6 Tuberculosis

The **Tuberculosis (TB)** contact tracing service within County Durham and Darlington is experiencing increased demand due to an increased number of new entrants to the UK post pandemic, resulting from international migration including asylum seekers, refugees students and international staff recruitment exercises. The Public Health team worked collaboratively with colleagues in both UKHSA and the ICB to understand the epidemiology of TB in County Durham and the current service provision and future demand. This will be used to inform the NENC ICB wide review which is currently underway to ensure optimal levels are in place.

7.7 Avian influenza

Agencies have also monitored the spread of **avian flu** across the country and provided advice to the farming and poultry industries on human health risks in commercial farming, restriction zones and to the public in relation to coming into contact with dead wildfowl. Outbreak management meetings have been held between the Director of Public Health, UKHSA, Community Protection and CCU and a local Avian Influenza Framework has been developed including the production of a range of communications materials to display at affected sites and locations.

7.8 Prisons

The presence of several **prison** establishments in Durham presents challenges in the management of infectious diseases, particularly respiratory viruses (including flu and COVID-19), blood borne viruses and tuberculosis. The Public Health team continues to work collaboratively with UKHSA and the NHSE Health and Justice team to support both proactive and responsive work in these settings.

Regular outbreak meetings have been held throughout the year which include CDDFT, UKHSA, IPC and Public Health to support and strengthen the delivery of the IPC action plan to address the clusters of health care acquired infection reported over the last 12 months.

7.9 Migration, asylum seekers and refugees

Regionally, the North East Migrant Health and Well Being Group has been established, DCC Public Health are a member. The purpose of the group is to provide regional coordination and expertise on migrant health and promote an understanding of the healthcare needs and responses for asylum seekers and refugees in the North East region, and to seek to foster ways of working to secure adequate access and services for migrants, including health prevention, protection, and wider integration.

Locally, the Public Health team have worked together with partners across DCC, UKHSA and the ICB to meet the health and wellbeing needs of Ukrainian arrivals, asylum seekers and refugees, including documents supporting GP registration, pathways to vaccination and screening programmes and mental health and trauma support and services, now included in the 'arrivals pack'.

7.10 University

The UKHSA HPT, DCC Public Health and Durham University continue to work collaboratively to plan, prepare and respond to any health protection related outbreaks or incidents. This year has included ongoing work to increase GP registration amongst students, awareness raising of scabies, and measles and meningitis campaigns to increase awareness of symptoms and vaccination and culminated in the successful delivery of the tabletop exercise detailed below.

Case Study: Durham University Meningitis Response Exercise

Durham University worked alongside Public Health and UKHSA to produce and implement a response process for managing cases of invasive meningococcal disease. In December 2023, an outbreak incident response tabletop exercise was held to embed and validate these plans.

An exercise planning group, involving representatives from Durham University, Public Health, UKHSA, DCC communications, and the Claypath and University Medical Group was established to produce and facilitate the half-day exercise. The exercise was attended by over 50 DU colleagues and provided an opportunity to establish better understanding of the meningitis response process across the University, including those in operational, wellbeing, senior and executive roles. The importance of cross-partnership response was noted and reinforced and feedback following the exercise noted how the expertise and engagement between local agencies and key partners was invaluable.

7.11 County Durham and Darlington Foundation Trust

Throughout 2023, CDDFT have experienced challenges with higher than target case numbers and rates of healthcare associated infections including CPE, MRSA bacteraemia and Clostridium difficile. Regular outbreak meetings have been held which include CDDFT, UKHSA, IPC and Public Health to support and strengthen the delivery of the IPC action plan over the last 12 months.

A further meeting was held in early 2024 with the above key stakeholders and including ICB colleagues to examine the concerns, identified issues and actions in place to address these challenges. A joint report is to be written following this, highlighting positive developments to date and areas for further improvement.

7.12 Sexual Health

As **sexually transmitted infections (STIs)** are often asymptomatic, frequent STI screening of groups with greater sexual health needs is important and should be conducted in line with national guidelines. Early detection and treatment can reduce important long-term consequences, such as infertility and ectopic pregnancy. Vaccination is an intervention

that can be used to control genital warts, hepatitis A and hepatitis B. However, control of other STIs relies on consistent and correct condom use, behaviour change to decrease overlapping and multiple partners, ensuring prompt access to testing and treatment, and ensuring partners of cases are notified and tested.

High levels of **gonorrhoea and syphilis** infections are considered a marker of risky sexual behaviour and a cause for concern. In County Durham, diagnosis rates of these infections in 2022 have risen to their highest ever recorded but remain significantly lower than England and the North East:

- (a) Gonorrhoea diagnostic rate of 103 per 100,000 in County Durham compared to 146 per 100,000 across England as a whole;
- (b) Syphilis diagnostic rate of 11.1 per 100,000 in County Durham compared to 15.4 per 100,000 across England as a whole.

Chlamydia is the most commonly diagnosed bacterial STI in England and the rates are substantially highest amongst young adults. As part of the National Chlamydia Screening Programme (NCSP) Local Authorities are monitored on their chlamydia detection rate for young people aged 15-24 years. A benchmarking goal for females was set in June 2021 as it was announced that the focus of the NCSP was changing to reducing reproductive harm of untreated infection in young women. Many local authorities in the North East and wider, including County Durham need to work to increase the detection rate of chlamydia amongst young women to a new benchmark of 3,250 per 100,000 for 2022 onwards. In 2022 the County Durham detection rates were:

- (a) For females aged 15-24 years, 1,953 per 100,000, significantly worse than the England average of 2,110 per 100,000;
- (b) For all aged 15-24 years, 1,182 per 100,000, significantly worse than the England average of 1,334 per 100,000;

A Chlamydia Care Pathway workshop, which includes a data audit, is being facilitated by UKHSA and attended by the public health team and the CDDFT sexual health service. This will support local action planning around the optimisation of population chlamydia care and local service improvement. The workshop is scheduled for April 2024.

In County Durham both the prevalence rate of people diagnosed with **HIV** and the rate of new HIV diagnoses each year is low compared to England and has seen no significant change over time.

Reducing late diagnosis is key to improving the morbidity and mortality of those with HIV infection and can indicate that HIV testing access needs to be improved. The rate of late diagnoses for the time period 2020-2022 in County Durham was 27.8% which is statistically similar to that across the North East (42.1%) and England (43.3%) as a whole. There is a national ambition to reduce this to a benchmark of less than 25% however only 11 out of 152 upper tier local authorities met this ambition in the latest time period.

The number of new diagnoses is related to testing rates. The testing of those accessing specialist sexual health service (SHSs) and therefore increased knowledge of HIV status is vital to improve survival rates and reduce the risk of onward transmission. This in an area that requires improvement in County Durham. HIV testing coverage across England, including the North East was impacted by the reconfiguration of sexual health services during the COVID-19 pandemic and has not recovered to date. Between 2021 and 2022 coverage increased by 4.8% locally to 35.6%. This remains significantly lower than the North East (55.5%) and England (48.2%) averages and the pre-pandemic local level of 67.1% in 2019. County Durham is the only local authority in the North East with testing coverage for all persons and women significantly below the England average.

CDDFT have investigated the low HIV testing uptake and coverage in their clinics. They have identified a coding issue in relation to defining patients where a HIV test offer is appropriate or not. Training has been delivered to staff in one area and this will be rolled out to all other areas in 2024. Monthly audits have shown improvements in the data.

The County Durham Sexual Health Strategy was approved by the Health and Wellbeing Board and recognised as a best practice exemplar strategy, noting the high-quality literature review and the consultation with the public, key stakeholders and experts which informed the strategy. The resulting action plans to implement the identified objectives of the strategy are being developed with multi-agency partners.

Case Study: County Durham Sexual Health Strategy

Public Health co-ordinated a multi-agency group of key stakeholders to develop the County Durham Sexual Health Strategy. The group included representatives from across the sexual health system including CDDFT, NENCICB, UKSA and the Voluntary and Community Sector (VCS).

The group worked closely with DCC's Consultation Officers Group (COG), utilising County Durham's Approach to Wellbeing Principles, to develop and implement a comprehensive 6-week public consultation that had a focus on ensuring the lived experiences of vulnerable and/or underrepresented groups were captured and used to inform strategy priorities for example focus groups were held with Age UK, local LGBTQ+ Health and Wellbeing Service and a number of youth projects across the County. The process was widely regarded as an example of good practice and received positive feedback from a number of community groups for its inclusive approach.

7.13 Antimicrobial resistance (AMR)

Antimicrobial resistance (AMR) continues to be a growing threat to public health. County Durham Sub-ICB location is one of the highest prescribing area in the country for antibiotics, although levels have decreased compared to last year, and inappropriate use of antibiotics is known to be a risk factor for AMR development.

It is recognised that many factors may impact on antibiotic prescribing levels, including factors that require a systemic response, including smoking levels, long term conditions and temperature, and as such the region may not meet national targets. However ongoing reductions are being seen in County Durham in-line with national trends.

AMR is included on the risk register for the ICB, and as such local implementation of regional workstreams has continued to support appropriate use of antibiotics in County Durham, in both primary and secondary care. System-wide working at a local level in County Durham has also continued, and a 'Plan on a Page' has also been developed with the local authority public health team and CDDFT to support systemwide AMS.

National priorities have been implemented in both primary and secondary care, including work encouraging appropriate course lengths in primary

care with a move to encourage 5 rather 7-day courses in many indications as per national guidance. This work will be continued in 2024-25 with the setting of regional ambitions. In secondary care work has been ongoing to reduce volumes of certain antibiotics to reserve them for urgent need, and to switch patients from intravenous to oral treatment where possible.

Ongoing work has taken place during World Antimicrobial Resistance Awareness Week in November 23 to raise awareness of the risk of AMR and the importance of appropriate prescribing across all stakeholders of the ICB. These messages were shared within County Durham by the Trust, primary care organisations and the local authority to ensure a consistent message, and with patients with a regional comms campaign "Seriously Resistant" during World Antibiotic Resistance Awareness week.

As the majority of prescribing takes place in primary care nationally (72%) the ICB medicines optimisation (MO) team have submitted additional bids to the ICB for funding to further support appropriate use of antibiotics in primary care in the NENC ICB, including the wider rollout of CRP machines and to consider the availability of additional point of care testing to support clinical consultations for infections and the roll-out regionally of the Decreasing Antibiotic Prescribing (DAP) reports that have previously been utilised in County Durham.

8 Protection from Environmental Hazards

The focus of previous annual reports on strategic regulation intervention has been expanded to encompass wider mitigation and adaptation work in protecting health from environmental hazards. This includes the work of the Community Protection Service, climate change, air quality, housing standards, contaminated land, control of environment, food safety and food borne infections and the Safety Advisory Group.

8.1 Roles and Responsibilities

The Community Protection Service (CPS) delivers key frontline services which are mainly regulatory in nature and encompass environmental health, trading standards and licensing functions. The service is adopting a more strategic and risk-based approach to regulation and works closely with a range of key partners to achieve better regulatory outcomes which protect and promote the health and wellbeing of local communities. The Service is now responsible for community safety, including Anti-Social behaviour and Local Multi Agency Problem Solving Groups (LMAPS).

CPS services deliver a variety of statutory functions including food safety and wellbeing, occupational safety and health, pollution prevention and control, private sector housing standards and other health protection interventions.

In relation to service priorities, as well as maintaining the Council's statutory functions around food safety and wellbeing, occupational safety and health, pollution prevention and control, private sector housing standards and other health protection interventions, the CPS has been an integral part of the Council's outbreak management and emergency response.

As part of our graduated approach to compliance and enforcement, some enforcement actions will need to be escalated to the specialist CP teams as and when necessary. The Community Protection Service Teams have a range of enforcement powers and civil sanctions to deal with non-compliance issues associated with current restrictions and other matters which may be related to local restrictions including:

- Fixed Penalty Notices;
- Prohibition Notices;
- Improvement notices;
- Abatement Notices;
- Community Protection Notices;
- Directions to close premises, events, or public places;
- Initiation of formal criminal proceedings leading to formal caution, fine and/or imprisonment.

8.2 CPS Workforce Development

The CPS team has had long term capacity issues which has been further compounded over recent years by the COVID-19 response and increasing demands for service. This coincides with national shortages of suitably qualified Environmental Health and Trading Standards professionals which has presented difficulties with ongoing recruitment as well as staff retention and succession planning.

A Workforce Development and Staff Retention Plan 2021-2026 has been developed and was implemented as from May 2023. In addressing the growing skills and expertise gap the plan focusses on three key areas for actions namely RETAIN, RECRUIT and TRAIN and will provide an essential framework to support the development of all CPS employees. The plan has supported workforce development through upskilling existing staff

as well as recruit new trainees and graduates into difficult to fill posts within the service.

The CPS continues to provide advice and guidance to businesses to promote better compliance with current legislation. The Better Business For All team provides enhanced business advice services to support start-ups and diversification as well as premises audits and training. The team works closely with public health practitioners in the design and delivery of targeted campaigns including Allergens and the Healthy Options Takeaway.

8.3 Climate change and health

Climate change is an environmental and population health threat operating on a global scale, with international, national and local implications.

The negative impact of human activity on the environment is recognised worldwide. The United Nations (UN) state that 'Human-induced climate change is the largest, most pervasive threat to the natural environment and societies the world has ever experienced.'

To tackle the local impact of human activity on the environment the County Durham Environment & Climate Change Partnership (ECCP), part of the County Durham Partnership, working strategically with other organisations and partners declared a climate emergency in 2019. This resulted in a Durham County Council (DCC) Climate Emergency Response Plan (CERP); the development of the ECCP vision and objectives; and the County Durham Climate Agreement.

Collaborative working has been strengthened in 2023 with colleagues in the Neighbourhoods and Climate Change directorate, advocating the cobenefits to climate and health. The work undertaken this year has driven strategic and operational public health actions in the CERP; the ECCP vison and objectives; and the County Durham Climate Agreement.

The negative environmental impacts on human health are also recognised worldwide. The World Health Organisation (WHO) reports that 'Climate change is the single biggest health threat facing humanity, and health professionals worldwide are already responding to the health harms caused by this unfolding crisis.'

Nationally, a new Centre for Climate and Health Security was launched within UKHSA, in October 2022, to lead efforts to protect health in the context of a changing climate and provide a focus for partnerships and collaborations with academia, local authorities and other public sector organisations. The Climate change: health effects in the UK - GOV.UK

(www.gov.uk) report provides information, evidence, analysis and recommendations based on climate change projections for the UK.

There is an indisputable evidence base documenting the threats posed by climate change, these are inextricably linked to human health and wellbeing and climate change is happening more quickly than previously feared. Environmental impacts on health have been recognised as contributing to the burden of disease and the quality of the health of the population.

Since the refresh of the Public Health Strategic Plan in 2022 the Protecting Health Team have taken on this strategic responsibility. The team have taken forward the development and delivery of actions to:

- Support the local climate change emergency plan/response with actions that contribute to carbon reduction plans across the whole system and reduce the impact of human activity on the environment.
- Introduce mitigation and adaptations actions to protect local population health from the effects of climate change, in a way that addresses public health challenges and improves local population health.
- Pro-actively influence and contribute to national strategies for climate change and health.

To support and be assured of climate change and health work the Health Protection Assurance Delivery Partnership is recommended to add this key area as a standing agenda item.

8.4 Air quality

The outdoor air we breathe contains harmful air pollutants, chemicals and particulate matter (PM10 and PM2.5), with the potential of severely damaging health if left untreated. Outdoor air quality in County Durham is good with the exception of a main throughfare through Durham from Neville's Cross junction through the city centre to Gilesgate, as a result of traffic congestion. This area of work is managed by the Corporate Air Quality Steering Group under an Air Quality Action Plan (AQAP). In October 2022 public health became a member of the group, contributing public health advice and expertise.

The Chief Medical Officer's (CMO) annual report 2022: Air Pollution highlights the positive improvements in outdoor air quality due to robust national actions. Conversely this then places a greater emphasis on indoor

air pollution as it becomes an increasing proportion of the air pollution problem, over 80% of a typical adult day is spent indoors.

Reducing emissions and concentrations of known pollutants and identifying other chemical indoor pollutants with significant health harms is an important public health intervention. Given the county's cultural and rural environment and areas of social deprivation, reducing indoor air pollutants from domestic heating, including burning of solid fuels, cooking, damp, mould, and poor ventilation could have a significant impact on health.

Public health will work with a range of DCC services to develop actions to raise awareness and reduce indoor air pollutants this will include a social marketing campaign to raise awareness of air quality and the impact on health.

8.5 Safety Advisory Group (SAG)

SAGs provide a forum for advising on public safety at organised events. The aim is to help organisers with the planning, and management of an event and to encourage cooperation and coordination between all relevant agencies. The SAG is made up of members from Durham County Council, the police, fire and rescue service and the ambulance service along with any other appropriate agency relating to the event being discussed.

Public health advice and support is routinely provided to event organisers through SAG meetings via a list of advice via email, that event organisers should consider as part of their preparations to protect the health of both staff running the event and of those attending. The Public Health team continue to monitor planning for the event and will work with organisers as appropriate.

8.6 Horden Together

The CPS leads the Horden Together Partnership which provides locality based services in the village of Horden on the East Coast of County Durham which is ranked in the top 2% of the most deprived areas in England and Wales and classified as a 'Left Behind Neighbourhood'.

The work of the Horden Together Partnership focusses on addressing the needs of individuals and the community as a whole. Taking a problem solving approach in addressing wider determinants of health and working collaboratively with others the focus is on prevention of crime and disorder and the promotion of better health and wellbeing.

Over 60 services / organisations are involved including local councils, the Voluntary and Community Sector, Central Government departments,

Policing and Criminal Justice, Primary and Secondary Health providers amongst many others. An added dimension of this approach is our focus on wider community engagement and restoration of cultural and social norms, promotion of inclusivity and building a sense of belonging.

This work is centred around the Making Every Adult Matter (MEAM) framework the principles of the County Durham Together initiative which will provide a new way of working with our communities towards achieving the County Durham Vision 2035.

Community Navigators within Horden Together have developed pathways which enable clients to access voluntary and community sector and public sector services; aiming to connect people to the right help at the right time, they support and handhold clients to stabilise behaviours and emotions and break the cycle of crisis intervention.

Horden is just one of a number of villages which are seen as left behind and its issues are replicated to a greater or lesser extent in many other local communities within County Durham. Following an interim review of the project, it has been agreed to extend the scheme until 2027 and roll out the approach over the next 3 years into neighbouring villages.

9 Preparedness and response to incidents and emergencies

Partner organisations involved in public health have continued to play a major role in preparing for and responding to public health incidents and the public health aspects of emergencies this year.

Outbreak management and business continuity plans were reviewed as part of the council's COVID-19 transition plan which sets out how we will maintain key aspects of local outbreak management and control as 'business as usual' activities within the context of the winding down of national emergency response and controls in relation to COVID-19.

De-commissioning of UKHSA COVID-19 testing sites has been completed and a legacy store of PPE for use by the LRF has been established.

9.1 Adverse Weather Protecting Health Plan

Partners have also been involved in responding to other major incidents which have impacted on public health. Following the winter storms which affected the county during winter 2021/22 and the heatwave excessive temperatures experienced in summer 2022, partners contributed to the review of the county's response and the development of corporate and

multi-agency improvement plans to improve preparedness and response to these types of incidents. This included a review of the LRF's multi agency incident procedures and severe weather protocol and the development by the council of a new Adverse Weather Protecting Health Plan helping to reduce the demand on health care services and to improve service and community resilience to adverse weather events.

Partners have also come together again as a Winter Planning Group. This multi-agency task and finish group has been convened over the last two winter seasons to oversee system preparedness for winter, reduce the impact of cold related ill-health on vulnerable individuals and identified groups, protect against surges in winter illnesses; prevent severe illness and hospitalisation and reduce the demand on healthcare and social care services.

Partners use a MECC approach and have developed and utilise a range of communication materials to prompt winter wellness discussions as part of their day-to-day interactions with vulnerable people to support them through the winter period.

Case Study: Winter wellness webinar

In addition to the winter wellness webpage, animation and communication materials, this year saw the delivery of a local winter wellness webinar attended by over 60 frontline staff and volunteers covering:

- Forecasts and projections for the season ahead;
- Information on how cold weather affects health;
- Identification of priority locations and areas of highest need
- Available welfare and financial support
- A call to action and how frontline workers can help
- A refresh of the winter wellness and warm, well and well hydrated assets and materials

We received some great feedback from frontline staff

'Really interesting and some useful information that we can share with our communities. Thank you.'

'Excellent session and to be able to know the priority locations to target work in the east is so useful.'

'Really informative people friendly media campaigns, video, postcard and webpages. The welcome spaces, the help for homes, this all holds interest and can be easily shared and people can relate to it.'

A 'lessons learned' meeting is part of the planned process to inform future delivery and ensure learning opportunities and sharing of best and/or good practice are developed into actions for the following winter season.

9.2 Plans and Exercises

Following lessons learnt from the COVID-19 pandemic, a revised excess deaths framework has been developed for the county and greater regional collaboration and coordination is being achieved through a North East regional excess deaths group.

In March 2023, the council and other multi-agency partners took part in a UKHSA exercise on widescale water contamination in the region (Exercise Lynx) and also a tier 1 national emergency planning exercise on national power outage (Exercise Mighty Oak).

A key role for the council, alongside other category 1 and category 2 responders, is supporting vulnerable people in incidents, many of whom are vulnerable due to existing health-related conditions. The council have developed the multiple social vulnerabilities (MSV) dataset, which is a collection of data and indicators that can be used to inform the local authority and partners in preparation for planning and response such as natural disasters, epidemics, major industrial accidents and business interruptions and will support the prioritisation of support to our most vulnerable populations.

The council and CDDLRF are participating in a regional project (<u>VIPER</u>) supported by the Local Digital Fund to join-up and improve real-time access to different lists/registers of vulnerable people held by different organisations. Scoping work was undertaken in 2023 and this year the project is now morning towards the development of a prototype system, capable of wider roll-out, nationally.

The Directors of Public Health across the North East are trained and competent to operate at Strategic Command Group (SCG) level and understand the working arrangements of Scientific and Technical Advice Cell (STAC) and the SCG. The DsPH provide expert support to the STAC when responding to a major incident as required.

10 Community Resilience

The CCU works with local communities and town and parish councils to develop local community resilience and emergency plans. During 2023/24, the unit has engaged with over 40 communities and groups. Initial meetings

have been held with 25 groups; 16 groups are being supported to develop community-led emergency plans; and a further nine groups have completed their plans and are at different stages of training and exercising.

The unit has also engaged with 32 town and parish councils and the County Durham Association of Local Councils on community-level emergency planning.

In addition, the unit has worked with Durham Community Action to advise the owners/managers of community venues on how they could use their buildings as local welfare and coordination hubs in the event of an emergency. This has included providing community venues with emergency support packs and equipment to support local community-led response.

This year, the council has also introduced a community resilience small grants scheme to help local community groups and organisations implement community resilience plans and has made three grant awards so far.

10.1 County Durham Together Partnership

County Durham Together is about working with communities, especially those most in need, making sure they are at the heart of decision making, building on their existing skills, knowledge, experience and resources to support everyone to thrive and to live happy, healthy and connected lives.

The partnership is built around the County Durham Approach to Wellbeing. Two key aspects of this work that support the health protection agenda are outlined below (9.2 and 9.3).

10.2 Making Every Contact Count (MECC)

Making Every Contact Count (MECC) is an evidence-based approach to behaviour change that utilises the everyday interactions that organisations and individuals have with residents to help support them to make positive changes to their health and wellbeing. There is a focus on addressing lifestyle behaviours (e.g. smoking, physical inactivity) as well as wider social determinants of health (finance, housing etc).

Together with partners, Durham County Council has developed a number of training modules to provide people with the tools and confidence to begin those conversations, these include health protection topics including flu, COVID-19 vaccination and cancer awareness enabling the opportunistic delivery of consistent and concise healthy lifestyle information.

10.3 Community Champions

The Community Champions programme (originally the Covid Champions) has been refreshed and relaunched during this year. Health protection guidance, information, and promotional messages continue to be provided to Community Champions, through monthly meetings, for dissemination across their communities or organisations.

This volunteering programme provides Community Champions with access to MECC training programmes to develop public health skills, including training in mental health, financial management, dealing with cancer, and the importance of vaccination and other subjects, making sure the Community Champions have the appropriate skills and knowledge for the role.

Community Champions played an invaluable part in the COVID-19 response and this continues, the Community Champions are currently key assets in the measles communication plan.

11. Communications

In addition to the work detailed in this report, marketing and communications play a key role in the planning and delivery of health campaigns. Joint communications are established across regional and localised partners to enhance the health protection programme's proactive and reactive response.

An annual campaign planner is used to plan proactive campaigns that support the five key areas of; public health protection, healthy start, living and ageing well, healthy settings and County Durham Together. A coordinated and consistent approach to communications allows planned UKHSA/NHS campaigns, such as warm and well, flu, COVID-19, and reactive information to the public including MMR, HIV, and meningitis to be distributed more widely, reach a greater audience and influence behaviours.

These campaigns have been shaped by behavioural insights work that inform the design, message, and mode of delivery of messages ensuring relevance to the target audience and facilitating community-based asset approaches to be strengthened.

Communication Examples

- National UKHSA and NHS campaign materials were used widely across County Durham this year in the response to measles.
- Collaborative regional work across vaccine and immunisation networks produced a highly successful 'Be Wise. Immunise' campaign.
- Local work to support the Winter Wellness campaign produced 'Warm, Well and Well Hydrated postcards that are used as conversation starters and a MECC resource for frontline staff.







12. Recommendations for health protection in County Durham

The Health Protection Assurance Annual Report sets out the current situation with regards to communicable diseases, immunisations and screening programmes, environmental issues and community resilience, the following are recommendations for work to be commenced across the local system during 2024.

Prevention of communicable diseases and outbreaks

a) Work with the County Durham sexual health service to increase communication, testing, treatment and partner notifications of STIs, with a particular focus on syphilis and gonorrhoea in the context of local epidemiology.

- b) Support the implementation of the County Durham Sexual Health Strategy and action plan.
- c) Continue ongoing system working with County Durham and Darlington Foundation Trust (CDDFT) and key stakeholders to support high quality infection prevention and control measures.
- d) Provide support to system partners to meet the newly set national ambitions to reduce prescribing levels and increase anti-microbial resistance awareness.

Increase equitable uptake of immunisations

- a) Complete the behavioural insights pilot work into adolescent immunisations with Belmont Academy and implement the findings of this work to maximise access to and uptake of school aged immunisations.
- b) Continue to progress the collaborative work with IntraHealth, NHSE and schools, including addressing issues of equity of access, to ensure that at least the efficiency standard (80% coverage) required to control disease and ensure patient safety is achieved across all programmes, and ambition to achieve the optimal performance standard (90% coverage).
- c) Collaborate with Maternity Services at County Durham and Darlington Foundation Trust Hospitals and the other NHS Foundation Trusts providing maternity services to County Durham to implement the new NENC maternity vaccination pathway to increase uptake of pertussis and flu vaccinations in pregnant women.
- d) Maximise the uptake of MMR vaccination across County Durham to provide the best protection to residents from the national increase in measles cases.

Increase equitable uptake of screening programmes

- a) Work collaboratively with partners to implement the local actions identified in the (regional) Health Equity Audits on nationally led screening programmes to ensure health inequalities are being addressed through behavioural insights informed interventions.
- b) Work collaboratively with NHSE as commissioners, providers and community partners to expedite improvements and amplify local communications to increase uptake rates for breast cancer screening, diabetic eye screening, chlamydia detection rates and HIV testing coverage within County Durham.

Protection from environmental hazards

- a) To support and be assured of climate change and health work, Climate Change and Health to be included as a key element of the HPADP standing agenda.
- b) Following approval by Cabinet, implement the actions in the Climate Emergency Response Plan 3 (CERP 3).
- c) Review and update the Adverse Weather and Protecting Health Plan with all key stakeholders and partners.

Community resilience

- a) Review, update and offer immunisation and screening training to MECC champions.
- b) Continue to provide Community Champions with resources proving advice, education and training to maximise opportunities to share health protection information across all County Durham communities and particularly targeted work to the most vulnerable communities and cohorts.
- c) Support the development of LRF 'Table-top' exercises to 'operationalise' plans to ensure staff are knowledgeable and competent to contribute to future incidents.

13. Glossary

AAA Abdominal Aortic Aneurysm

ADPH Association of Directors of Public Health

ADPH NE Association of Directors of Public Health North East

AMR Antimicrobial Resistance

AMS Antimicrobial Stewardship

AQAP Air Quality Action Plan

ASR Annual Status Report

CCU Civil Contingencies Unit

CDDFT County Durham and Darlington Foundation Trust

CDDHCAI County Durham and Darlington Health Care Associated Infections

Group

CDDTAHP County Durham, Darlington and Tees Area Health Protection

Group

CDHWB County Durham Health and Wellbeing Board

CERP Climate Emergency Response Plan

CMO Chief Medical Officer

CP Community Protection

CPS Community Protection Service

CRP C-Reactive Protein

DAP Decreasing Antibiotic Prescribing

DCC Durham County Council

DEFRA Department for Environment, Food and Rural Affairs

DES Diabetic Eye Screening

DPH Director of Public Health

DsPH Directors of Public Health

ECCP Environment & Climate Change Partnership

FSA Food Standards Agency

GNBSI Gram-Negative Blood Stream Infection

GP General Practice

GRT Gypsy Roma Traveller

GAS Group A Streptococcal

HCAI Health Care Associated Infections

HDFT Harrogate and District Foundation Trust

HIV Human Immunodeficiency Virus

HPADP Health Protection Assurance and Development Partnership

HPT Health Protection Team

HPV Human Papilloma Virus

HSE Health and Safety Executive

HSWSG Health, Safety and Wellbeing Safety Strategic Group

ICB Integrated Care Board

ICS Integrated Care System

IPC Infection Prevention and Control

IPCT Infection Prevention and Control Team

IPD Invasive Pneumococcal Disease

JCVI Joint Committee on Vaccination and Immunisation

KPI Key Performance Indicator

LA Local Authorities

LHRP Local Health Resilience Partnership

LMAPS Local Multi Agency Problem Solving Groups

LRF Local Resilience Forum

MEAM Making Every Adult Matter

MECC Making Every Contact Count

MMR Measles, Mumps and Rubella

MO Medicines Optimisation

MSV Multiple Social Vulnerabilities

NCSP National Chlamydia Screening Programme

NECS North of England Commissioning Support Unit

NEHPN North East Health Protection Network

NENC North East and North Cumbria

NHS National Health Service

NHSE NHS England

OHID Office for Health Improvement and Disparities

PCN Primary Care Network

PCV Pneumococcal Conjugate Vaccine

PHE Public Health England

PM Particulate Matter

PNL Prior Notification Lists

PPE Person Protective Equipment

PPV Pneumococcal Polysaccharide Vaccination

SAG Safety Advisory Group

SAIS School Aged Immunisation Service

SCG Strategic Command Group

SHS Sexual Health Service

STAC Scientific and Technical Advice Cell

STI Sexually Transmitted Infection

TB Tuberculosis

UKHSA UK Health Security Agency

UN United Nations

VCS Voluntary and Community Sector

WHO World Health Organisation



Health Protection Assurance & Development Partnership Scorecard

The scorecard provides the partnership and the Health and Wellbeing Board with an overview of the key indicators relevant to health protection and specifically the domains of:

- screening;
- vaccination and immunisation;
- sexual health;
- infectious disease; and
- · health care associated infection.

For each domain, the latest data is available on Fingertips* is shown. The County Durham values are benchmarked against targets where appropriate or in terms of a comparison to England and the North East. The England and North East region figures are provided for context. A trend over time, based on the most recent five time points, is also displayed.

All data is publicly available and can be shared.

*Fingertips is a large public health data collection developed by the Office for Health Improvement & Disparities.

'Office for Health Improvement & Disparities. Public Health Profiles. [20/02/2024] https://fingertips.phe.org.uk © Crown copyright [2024]'



To view this scorecard in a browser please visit:

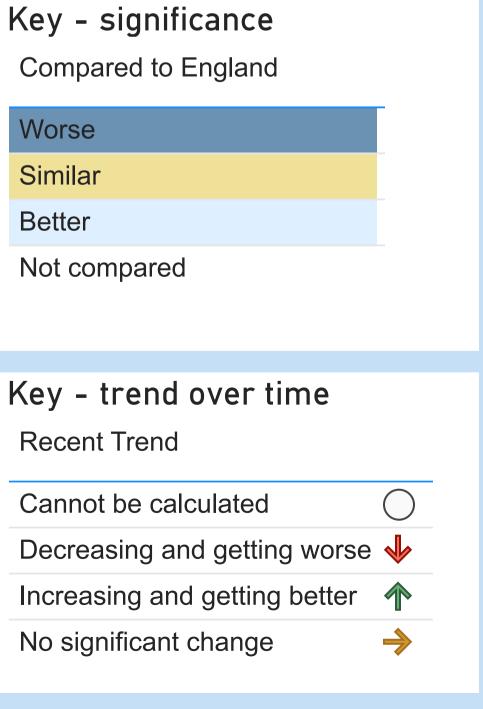
Health Protection Assurance and Development

Partnership Scorecard



Antenatal and newborn screeningTime periodCounty DurhamNorth East regionEnglandC24n - Newborn and Infant Physical Examination Screening Coverage2022/2394.6 ● 95.896.2C24m - Newborn Hearing Screening: Coverage2022/2398.2 → 99.098.5

Adult screening				
Indicator Name	Time period	County Durham	North East region	England
C23 - Percentage of cancers diagnosed at stages 1 and 2	2021	53.5 🔷	51.4	54.4
C24a - Cancer screening coverage: breast cancer	2023	69.4 🖖	67.1	66.2
C24b - Cancer screening coverage: cervical cancer (aged 25 to 49 years old)	2023	74.8 🖖	70.8	65.8
C24c - Cancer screening coverage: cervical cancer (aged 50 to 64 years old)	2023	76.6 🖖	75.6	74.4
C24d - Cancer screening coverage: bowel cancer	2023	74.6 🎓	74.0	72.0
C24e - Abdominal Aortic Aneurysm Screening Coverage	2022/23	81.7 🔷	77.7	78.3





Adults Indicator Name Indicator Name D06b - Population vaccination coverage: PPV D06c - Population vaccination coverage: Shingles vaccination coverage (71 years) D06c - Population vaccination coverage: Shingles vaccination coverage (71 years) D06c - Population vaccination coverage: Shingles vaccination coverage (71 years)

Target information:

The coverage target for PPV is **75%**.

The coverage target for Shingles is **60%**

Flu				
Indicator Name	Time period ▼	County Durham	North East region	England
D03I - Population vaccination coverage: Flu (2 to 3 years old)	2022/23	49.2 \Rightarrow	45.0	43.7
D04d - Population vaccination coverage: Flu (primary school aged children)	2022	56.5	58.2	56.3
D05 - Population vaccination coverage: Flu (at risk individuals)	2022/23	54.1 🎓	51.6	49.1
D06a - Population vaccination coverage: Flu (aged 65 and over)	2022/23	83.6	82.5	79.9

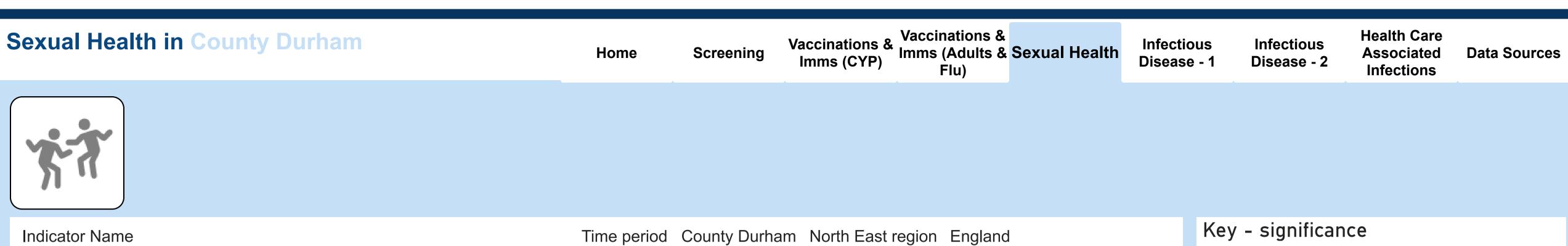
Target information:

The Flu coverage targets for particular risk groups are:

- 65% for 2 to 3 years olds and primary school aged children
- 55% for at risk individuals
- 75% for those aged 65 and over



Key - benchmark against goal Compared to goal Not compared Green Amber Red



Indicator Name	Time period	County Durham	North East region	England
Chlamydia detection rate per 100,000 aged 15 to 24	2022	1604.3 🔷	1896.9	1680.1
Gonorrhoea diagnostic rate per 100,000	2022	103.0 🔷	117.5	146.1
HIV testing coverage, total	2022	36.4 🖖	55.5	48.2
New STI diagnoses (excluding chlamydia aged under 25) per 100,000	2022	321.7 🍁	368.2	495.8
Syphilis diagnostic rate per 100,000	2022	11.1 🔷	14.8	15.4

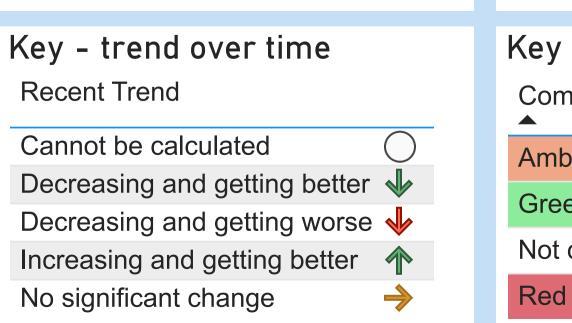
Key - significance
Compared to England
Not compared
Better
Similar
Worse

Indicators with a target					
Indicator Name ▼	Time period	Sex	County Durham	North East region	England
HIV late diagnosis in people first diagnosed with HIV in the UK	2020 - 22	Persons	27.8	42.1	43.3
Chlamydia detection rate per 100,000 aged 15 to 24	2022	Female	1953.0	2375.4	2110.0

Target information:

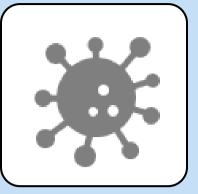
The target for the proportion of people with a late HIV diagnosis is less than **25%**.

The target for the female Chlamydia detection rate is at least **3,250 per 100,000**.



Key - benchmark against goal
Compared to goal
Amber
Green
Not compared

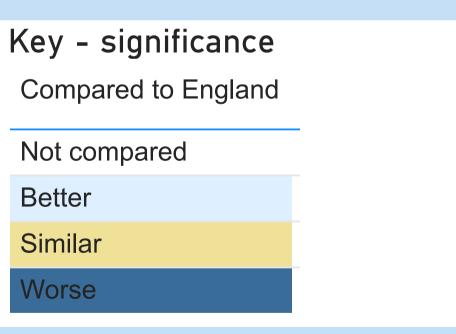


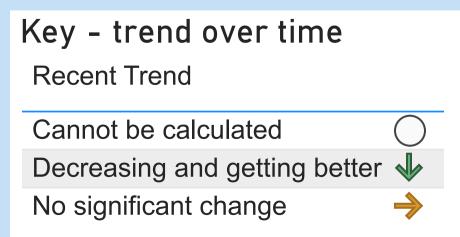


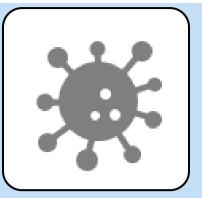
Vaccine preventable diseases				
Indicator Name ▼	Time period	County Durham	North East region	England
Pertussis incidence rate/100,000	2021	0.0	0.1	0.1
Mumps incidence rate/100,000	2018	1.3 🔷	1.6	1.9
Measles incidence rate/100,000	2021	0.0 🔷	0.0	0.0
Invasive Meningococcal Disease (IMD) confirmed cases rate/100,000	Jul 2020 - Jun 2021	0.0	0.1	0.1

Time period	County Durham	North East region	England
2020	0.4 🔷	0.4	0.6
2020	57.1 →	68.1	84.2
2020		76.5	67.9
2020	85.7	90.9	97.8
Time period	County Durham	North East region	England
2020 - 22	1.5	3.0	7.6
	2020 2020 2020 2020 Time period	2020 0.4 → 2020 57.1 → 2020 85.7 ○ Time period County Durham	2020 0.4 ⇒ 0.4 2020 57.1 ⇒ 68.1 2020 76.5 2020 85.7 ○ 90.9 Time period County Durham North East region

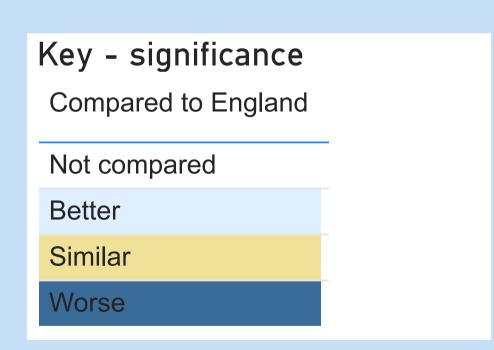
Gastrointestinal infection				
Indicator Name	Time period	County Durham	North East region	England
Typhoid & paratyphoid incidence rate/100,000	2021	0.0 🔷	0.0	0.3

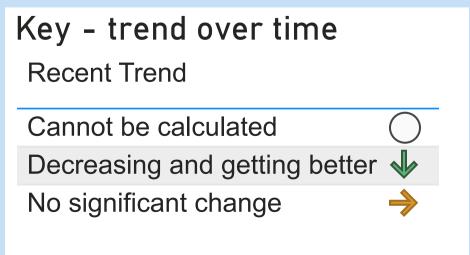






Hepatitis				
Indicator Name	Time period	County Durham	North East region	England
Acute hepatitis B incidence rate/100,000	2021	0.0	0.2	0.3
Other				
Indicator Name	Time period	County Durham	North East region	England
Acute Lyme disease laboratory confirmed incidence rate/100,000	2022	0.6 🔷	0.9	1.5
Scarlet fever notification rate/100,000 aged 0-9 yrs	2021	77.7 🦫	54.0	32.4



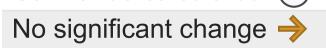




		Area Name		County nam CCG	Cumbria and North East	England
Indicator Name	Year	Month		Value	Value	Value
C. difficile infection counts and 12-month rolling rates all cases, by CCG and month	2023	November	154	28.9 🔷	33.6	28.1
E. coli bacteraemia counts and 12-month rolling rates, by CCG and month	2023	November	389	73.0 🔷	89.8	71.6
Klebsiella spp. bacteraemia counts and 12-month rolling rates, by CCG and month	2023	November	121	22.7 🔷	28.4	22.2
MRSA bacteraemia cases all counts and 12-month rolling rates, by CCG and month	2023	November	9	1.7 🔷	1.5	1.5
MSSA bacteraemia cases counts and 12-month rolling rates, by CCG and month	2023	November	143	26.8 🔷	31.8	23.6
P. aeruginosa bacteraemia counts and 12-month rolling rates, by CCG and month	2023	November	39	7.3 🔷	8.5	7.8

Key - trend over time
Recent Trend

Cannot be calculated



Health Care Vaccination Vaccination Health Protection in County Durham Data Sexual Infectious Infectious Associated Screening s & Imms s & Imms Home Disease - 1 Disease - 2 Health Sources Infections (CYP) (Adults &...

- 1) Fingertips home page
- 2) Public Health Outcomes Framework profile
- 3) Health Protection profile
 4) Sexual and Reproductive Health profile
 5) AMR local indicators profile

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Cabinet

17 April 2024

Durham County Council becoming signatories to the MIND Mental Health at Work Commitment

Ordinary Decision



Report of Corporate Management Team

Jane Robinson, Corporate Director of Adult & Health Services

Paul Darby, Corporate Director of Resources

Amanda Healy, Director of Public Health, Durham County Council

Councillor Hood, Cabinet Portfolio Holder for Adult & Health Services

Councillor Bell, Deputy Leader, and Cabinet Portfolio Holder for Finance

Electoral division(s) affected:

Countywide

Purpose of the Report

- 1 To provide Cabinet with an overview of the ongoing good work to improve mental health and wellbeing.
- 2 To provide Cabinet with an overview of the Mind Mental Health at Work Commitment.
- To propose that Durham County Council becomes a signatory to the Commitment.

Executive summary

- Improving mental health, resilience and wellbeing is one of the four key priorities of the County Durham Joint Local Health and Wellbeing Strategy 2023-28. Work is a key influence on health, and being in good work has a positive impact on mental health and wellbeing.
- 5 Previously Durham County Council was a signatory of the Time to Change Employer Pledge, which was a commitment by organisations to change the way we all think and act about mental health in the

workplace. The pledge was underpinned by a 12-month Employer Action plan that was founded upon the principles of the Thriving at Work Report (2017)¹. It attracted signatories from a range of County Durham organisations and became a locally recognised approach to improving workplace mental health and wellbeing. It was also complemented by annual 'Time to Talk' campaigns that brought people together to normalise mental health conversations.

- Time to Change (the charity) closed in March 2021; however, signatory organisations were allowed to continue to use the pledge. Mind has committed to carry on the pledge work through the Mind Mental Health at Work Commitment, which is based on the following 'Thriving at Work' core standards:
 - produce, implement, and communicate a mental health at work plan;
 - develop mental health awareness among employees;
 - encourage open conversations about mental health and the support available when employees are struggling;
 - provide your employees with good working conditions;
 - promote effective people management;
 - routinely monitor employee mental health and wellbeing.
- The council demonstrates its commitment to employee health and wellbeing, through mandatory training for managers, supportive policies and practices, the Employee Assistance Programme, and other good people management initiatives as well as our workplace champions. Signing the commitment will help us move forward in a supported, structured way, enhancing current provision.
- Stamp It Out' is a local charity that is commissioned by Durham County Council to deliver work to address mental health stigma and discrimination. As part of this work, it co-ordinates and oversees the Mind Mental Health at Work Commitment in County Durham and to date, 25 local organisations have become signatories.
- 9 The commitment comes at no cost, and by becoming a signatory, the council would not only demonstrate a corporate commitment to mental

¹ Stevenson, D and Farmer, P (2017) 'Thriving at Work: The Stevenson/Farmer review of mental health and employers'. Available at https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attach ment data/file/658145/thriving-at-work-stevenson-farmer-review.pdf

- health and wellbeing in the workplace, but it would also benefit from the quality, evidence-based resources provided by Mind.
- Signatory organisations receive access to a range of communication and marketing material, this includes the Mental Health at Work Commitment logo (see appendix 2), internal communications templates, news items, staff emails, a power-point for staff briefings/meetings, guidance for producing blogs, external communications templates, including templates for media releases, recruitment webpage copy and guidance for social media posts.
- Progress against core standards would be monitored through the Better Health at Work group that is chaired by the Corporate Director of Adults and Health Services.
- The proposal for Durham County Council to become signatories has been supported by the Better Health at Work group, Corporate Management Team, and the Trade Unions.
- If approved, it is planned to launch and promote the commitment during Mental Health Awareness Week in May, to both raise awareness (of the commitment) and encourage other local organisations to sign up and commit to improving workplace mental health and wellbeing. This was a successful means of promoting the previous Time to Change Employer Pledge, which saw engagement by County Durham Partnership organisations, as well and other public, private, and voluntary sector organisations.

Recommendation(s)

- 14 Cabinet is recommended to:
 - (a) note the contents of this report;
 - (b) agree that Durham County Council becomes a signatory to the MIND Mental Health at Work Commitment:
 - (c) encourage other organisations to become signatories to the commitment.

Background

- Good mental health is fundamental to functioning well, it enables individuals to cope with the normal stressors of life, work productively, maintain healthy relationships, actively participate in the community, and reach their potential.
- Work is a key influence on health, there is strong evidence to support being in good work has a positive impact on a person's health, wellbeing, and productivity.
- Improving mental health, resilience and wellbeing is one of the four priority areas of the County Durham Joint Local Health and Wellbeing Strategy 2023-28. Identified from the evidence base in the Joint Strategic Needs and Assets Assessment as one of the biggest contributors to people in County Durham dying early, living in poor health or with illness.

The County Durham picture

- 18 Durham Insight information, data, and research show:
 - Around 72, 302 (15.7%) people in County Durham are diagnosed as having depression (2022/23). This is higher than the England average (13.2%) and higher than the North East (15.0 %);
 - 3.6 % of school pupils in County Durham have social, emotional, and mental health needs (2022/23). This is statistically significantly worse than England (3.3%) and similar to the North East (3.6%);
 - Around 20.0% of adults have self -reported high anxiety (2022/23). This is similar to England (23.3%) and the North East (23.0%);
 - In 2022/2023, there were around 270 hospital admissions for self-harm (10 14-year-olds), that is 276.0 per 100, 000. This is better than England, (319 per 100, 000) and the North East (461 per 100, 000);
 - Between 2019-21 and 2020-22 (three year rolling average) the death rate for suicide has increased by 3.7%. This is higher than both the England and North East averages;
 - People in County Durham with severe mental illness are six times as likely to die prematurely than people who do not have severe mental illness (2018 20). This is statistically significantly worse than England averages and similar to the North East average;

• In 2019/20, there were 40, 125 new referrals into secondary mental health services, this is a rate of 7,691 per 100, 000. This is higher than England (6,897 per 100, 000) and similar to the North East (7672 per 100, 000) (All ages).

The national picture

- The UK Health and Safety Executive (2022/23) reports that 1.8 million working people were suffering from a work-related illness, of which 875,000 reported work-related stress, depression, or anxiety.
- This report also noted that 338,000 workers suffered from a new case of work-related stress, depression, or anxiety in 2022/23.

The County Durham Joint Local Health and Wellbeing Strategy 2023-28

- This strategy is the overarching health and wellbeing place-based plan for County Durham and its vision is that County Durham is a healthy place, where people live well for longer.
- It recognises that both mental and physical health are equally important and one of its four key priorities is to improve mental health, resilience, and wellbeing.

Mental Health Strategic Partnership

- In County Durham, partners work together to improve mental health, resilience, and wellbeing, through the Mental Health Strategic Partnership focusing on the following key priorities:
 - Improving the mental health of children and young people;
 - Suicide prevention;
 - Developing robust system responses for urgent and emergency mental health care;
 - Develop and implement a consistent dementia strategy;
 - Resilient communities:
 - Deliver and embed new transformed models of care for adults with serious mental health issues.
- The partnership is developing fresh approaches to enable local residents to gain access to mental health support within their communities. The Mental Health and Wellbeing Strategic Plan 2023 –

2026 has five streams: children and young people, suicide prevention, urgent care, dementia, and resilient communities.

Children and Young Peoples Mental Health

- The Health and Wellbeing Framework has been developed to provide structure and guidance to support schools and education settings in County Durham to improve the overall health and wellbeing of their children, young people, and staff.
- 26 Emotional Wellbeing Locality Forums, bring together mental health leads from education settings, and professionals from the wider mental health support system, to share knowledge, best practice and raise awareness the support available locally.
- Durham County Council has adopted the THRIVE framework, an integrated, person centred, and needs led approach to organise support and deliver mental health services for children, young people, and their families. Examples of mental health and wellbeing support for children and young people in County Durham includes the; Anxious About School Project, Youth Aware of Mental Health programme, Nurturing Our Wellbeing programme, Emotional Health and Resilience team, the Piece of Mind team.

Workplace Mental Health and Wellbeing

Wider Workplace

- Durham County Council commissions the Pioneering Care Partnership, a local charity, to deliver the County Durham Workplace Health Programme.
- This delivery includes the provision of information, advice, guidance, training and support to local public, private and voluntary sector organisations who want to improve workplace and workforce health. It offers a wide range of mental health and wellbeing training, such as Mental Health First Aid, mental health awareness and mental health training for managers.

Community Wealth Building

Durham County Council leads a project to develop 'Community Wealth Building' approaches across County Durham in collaboration with other local anchor organisations including County Durham and Darlington NHS Foundation Trust, and Tees Esk and Wear Valleys NHS Foundation Trust.

- A key focus of this work is to provide good quality, well paid job opportunities to those who are economically inactive or who have otherwise been disengaged or disenfranchised from the labour market (including those with long-term health conditions).
- A 'jobs to communities' pathway are in development as well as a Durham Council 'pre-employment programme' that will help people develop the skills they need to be 'jobs ready.'

Durham County Council Workplace

- The council has continued to prioritise and promote its workplace health and wellbeing agenda. In January 2024, the council was assessed for the Better Health at Work Award and has retained 'maintaining excellence' status.
- The Better Health at Work strategic group is chaired by the Corporate Director of Adult and Health Services, adding accountability, corporate endorsement, and ambassadorship.
- The council-wide staff engagement "Working Well" survey to assess workforce wellbeing and work-related stress was completed at the end of 2022. Consultation on the outcomes of survey has taken place and an action plan has been developed which identifies key priority areas. The results from the survey were very positive in the main, indicating much of the work related to employee wellbeing is making a difference. Progress against the action plan is monitored via the Better Health at Work group.
- Sickness absence associated with mental health and statistics from occupational health continue to be monitored on an ongoing basis and significant effort continues in relation to prevention of poor health and sickness absence in addition to providing good oversight, management, and support where ill health does occur.
- Deep Dive analysis of sickness absence is now provided enabling a targeted approach to areas of significant concern.
- The council has continued to progress with supporting the organisation, and developing our comprehensive health and wellbeing offer to employees.
- Workplace champions have been fully trained and recruited across the organisation, (currently there are 97 mental health first aiders, 60 health advocates, and 114 domestic abuse champions.)
- The corporate wellbeing portal has been enhanced with a range of resources and signposting information.

- The mandatory training and the wider learning and development offer relating to wellbeing been subject to ongoing review and monitoring.
- The Employee Assistance Programme has been made available to all staff to compliment occupational health service provision.
- The financial ability team provide advice, guidance, and training to support financial wellbeing.
- The staff networks (Disability, Carers, Menopause, Armed Forces, LGBT+, Race Equality and Diversity) are administered by the Equality and Diversity and Human Resources Teams. The Chairs and Co-Chairs of the networks are staff who have volunteered to undertake the role.
- The networks are a valuable source of support and community for employees, providing expertise and insight to the Corporate Management Team through engagement and consultation. Integral to the review, development and creation of training and guidance to foster an inclusive workplace environment.
- These initiatives provide multiple established points of contact for staff to address any mental health and wellbeing needs.
- The Time to Change employer pledge provided a framework that accelerated good work improving employee mental health.

Time to Change Employer Pledge

- The Time to Change Employer Pledge was a commitment to changing the way we all think and act about mental health in the workplace. It supported employers to create a more open and understanding culture around mental health in the workplace, and tackle the stigma and discrimination generally associated with poor mental health.
- Durham County Council became signatories of the employer pledge in 2018. This was supported by an action plan to improve workplace mental health, as well as annual campaigns to tackle stigma associated with mental health. These campaigns were supported by corporate champions and heads of service and engaged staff from across the council. Furthermore, these campaigns often saw many staff getting together and normalising mental health conversations.
- As a result of funding issues, the Time to Change charity closed in March 2021.
- In May 2021, a scoping paper was presented to the Public Health Senior Management Team that outlined three potential means of bridging this gap:

- the Mental Health at Work Commitment;
- the Mindful Employer Scheme;
- the Better Health at Work Award.
- It was agreed that the Mind Mental Health at Work Commitment was the preferred choice due to similarities with the original Time to Change Employer Pledge. However, this was not progressed due to priorities relating to COVID.

The Mental Health at Work Commitment

- The commitment is a roadmap to achieving better mental health outcomes for employees. It comprises a set of six key standards and supporting actions that any organisation can follow to improve and support the mental health of their people. The Commitment's ambition is to encourage employers of all sizes to join this national movement and improve standards of mental health care among the workforce. The key standards are:-
 - prioritise mental health in the workplace by developing and delivering a systematic programme of activity;
 - proactively ensure work design and organisational culture drive positive mental health outcomes;
 - promote an open culture around mental health;
 - increase organisational confidence and capability;
 - provide mental health tools and support;
 - increase transparency and accountability through internal and external reporting.
- Promotion, co-ordination, and oversight of the commitment is undertaken by 'Stamp it Out,' a County Durham charity committed to eliminating the stigma and discrimination associated with mental health. There are currently 25 signatory organisations in County Durham.
- The proposal for Durham County Council to become signatories has been supported by the Better Health at Work group, Corporate Management Team, and the Trade Unions.

Main Implications

What does the commitment involve?

- The commitment is free to sign up (no subscription or administration costs) and demonstrates an organisation's public commitment to improving employee mental health. It is not an accreditation and there is no assessment; therefore, organisations are not asked to provide or submit any evidence on an ongoing basis.
- The purpose of the commitment is to signal an organisation's intention to improve employee mental health and provide a framework to support organisations on that journey. There are six standards (see above) underpinned by twenty-one supporting actions, with guidance for implementation, and signposting to useful resources (see appendix 3).
- The framework does not dictate any mandatory activity or processes under which the actions are delivered. The commitment is nationally recognised and evidence-based with many locally and nationally recognised organisations as current signatories.

Requirements

One person can sign up on behalf of an organisation and an appointed representative will receive email communication from Mind. The signatory must have the authority to commit the organisation to the commitment. Signing up requires the support of senior leadership to implement the standards and underpinning activity.

Monitoring and Tracking Progress Against the Standards

- Signatories to the commitment receive an action plan template, to help assess organisational activity and map existing work against the standards. The action plan can be used to identify gaps and areas requiring new interventions or support.
- Mental Health campaigns promoted throughout the year include:
 - Time to Talk Day in February;
 - Mental Health Awareness Week in May;
 - World Mental Health Day in October.
- These campaigns, subsequent evaluations of their effectiveness, and results of the Better Health at Work Award bi- annual Health Needs Assessment survey, will provide a means to assess employee needs, measure outcomes and monitor progress.

- The Durham County Council staff 'Working Well Survey,' annual sickness deep dive, and quarterly report from the Employee Assistance Programme provided by Health Assured provide useful insight into workplace mental health and wellbeing. The data from these pieces of work, as well as those data gathered from workplace health surveys, will inform, and support the work undertaken by Durham County Council against the Commitment and its core standards.
- The Working Well Survey and its accompanying action plan are a standard agenda item on the Better Health at Work group, and it is proposed that this group will monitor progress.

Launch

- If approved, it is planned to launch the commitment during Mental Health Awareness Week, which is an important, national campaign.
- The launch will be supported by local communication and promotion which will not only raise awareness of the commitment as a means to improving workplace health and wellbeing, but also encourage other County Durham organisations to follow suit. This was a successful means of promoting the previous Time to Change Employer Pledge, which saw engagement by County Durham Partnership organisations, as well and other public, private, and voluntary sector organisations.

Conclusion

- Durham County Council continues to challenge mental health stigma and discrimination as part of its ongoing commitment to improving workplace health and wellbeing.
- Good work to improve the health and wellbeing of employees started with Time to Change, and the Mind Mental Health at Work commitment will continue this good work.
- Becoming a signatory to the commitment firmly demonstrates Durham County Council's ongoing commitment to ensuring a healthy and happy workplace and workforce.

Background papers

None.

Other useful documents

None.

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Appendix 1: Implications

Legal Implications

None.

Finance

None. The Mental Health at Work commitment is free of charge.

Consultation and Engagement

This matter has been discussed between report authors and Stamp It Out as the coordinators of the Mind Mental Health at Work Commitment in County Durham. Furthermore, Trade Unions have been updated and consulted on these proposals. Recommendations have been agreed for consideration by CMT.

Equality and Diversity / Public Sector Equality Duty

A mental health condition is considered a disability if it has a long-term on normal day to day activities. Disability is one of the protected characteristics of the Equality Act 2010, which states that public authorities must comply with the public sector equality duty.

Climate Change

None.

Human Rights

Mental health is a fundamental human right.

Crime and Disorder

None.

Staffing

The proposals set out in the report support our commitment to be a good employer as part of the Durham County Council Workforce Strategy.

Accommodation

None.

Risk

None.

Procurement

None.

Appendix 2: Mental Health at Work Commitment logo

Thank you for signing up to the Mental Health at Work Commitment. As a signatory, you are permitted to make use of the Mental Health at Work logo in digital materials and physical collateral with reference to your having taken the Commitment, for two years beginning on the date on which you signed up.

You will find more details, and full terms and conditions, in the guidelines below.

- <u>Download the guidelines</u> for using the Mental Health at Work brand in your materials.
- <u>Download a high-resolution copy of the Mental Health at Work Commitment logo</u>, for use as specified in the guidelines.



<u>The Mental Health at Work Commitment: using our logo – Mental Health At Work</u>

Appendix 3: Standard implementation resources

The Mental Health at Work Commitment STANDARD 1

1. Prioritise mental health in the workplace by developing and delivering a systematic programme of activity

A mental health at work plan; Senior ownership and board-level accountability; Routine monitoring of employee wellbeing; Feedback from employees driving improvements.

Some resources to get you started:

People managers' guide to mental health

The Acas framework for positive mental health at work

How to implement the Thriving At Work mental health standards in your workplace

2. Proactively ensure work design and organisational culture drive positive mental health outcomes

Good physical workplace conditions, Employee feedback on work design conditions and culture, Attention to job design organisational structure working patterns and expectations, Work life balance and flexibility, Openness during recruitment and throughout employment.

Some resources to get you started:

Wellbeing in small business: how you can help

Wellbeing at work

Managing mental health in changing business models

Employing disabled people and people with health conditions

3. Promote an open culture around mental health

Increased awareness and stigma being challenged, Empowered employees as champions and role models, open two-way conversations, and clear support.

Some resources to get you started:

This is Me

Take 10 Together: Starting the conversation

The importance of Time To Talk Day

4. Increase organisational confidence and capability

Mental health literacy and opportunities to learn, Staff prepared for effective mental health conversations and signposting, Line managers trained in all aspects of workplace mental health, Employee mental health built into all managers' roles.

Some resources to get you started:

Talking toolkit: preventing work-related stress

People managers' guide to mental health

Approaching a sensitive conversation around mental ill health

Suicide prevention training from the Zero Suicide Alliance

Training, support, and consultancy services

Leadership Insights: How can you create a more mentally healthy workplace?

5. Provide mental health tools and support

Staff aware of resources and tools available, Tailored in-house support and signposting to further options, Targeted help for particular issues.

Some resources to get you started:

Every Mind Matters

Employee assistance programme standards framework

Find more resources to suit your organisation on Mental Health at Work

6. Increase transparency and accountability through internal and external reporting

Internal and external reporting on key measures, Activities and impact measured using standardised frameworks.

Some resources to get you started:

Mind's Workplace Wellbeing Index

Responsible Business Tracker

Voluntary reporting framework on disability, mental health, and wellbeing

CMHA Guide: Thriving at Work